

**State of Florida**  
**Division of Bond Finance**

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Copies of the printed Official Statement may be obtained from:

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**Refunding Issue - Book-Entry Only**

This Official Statement has been prepared by the Division of Bond Finance to provide information about the 2016A Bonds. Selected information is presented on this cover page for the convenience of the reader. *To make an informed decision, a prospective investor should read this Official Statement in its entirety.* Unless otherwise indicated, capitalized terms have the meanings given in Appendix G.

**\$159,765,000**

**STATE OF FLORIDA**

**Department of Environmental Protection**

**Florida Forever Revenue Refunding Bonds, Series 2016A**

**Dated:** Date of Delivery

**Due:** July 1, as shown on the inside front cover

<b>Bond Ratings</b>	AA- Fitch Ratings      Aa3 Moody's Investors Service      AA- Standard & Poor's Ratings Services
<b>Tax Status</b>	In the opinion of Bond Counsel, interest on the 2016A Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the alternative minimum tax. The 2016A Bonds and the income therefrom are not subject to any Florida taxes, except estate taxes imposed by Chapter 198, Florida Statutes, as amended, and net income and franchise taxes imposed by Chapter 220, Florida Statutes, as amended. See "TAX MATTERS" herein for a more complete discussion of the tax aspects, and see Appendix E - "Form of Opinion of Bond Counsel" for assumptions and limitations made by Bond Counsel.
<b>Redemption</b>	The 2016A Bonds maturing on or after July 1, 2027 are subject to optional redemption as provided herein.
<b>Security</b>	The 2016A Bonds will be secured by a pledge of 100% of the excise taxes on documents and certain investment earnings thereon. <b>The 2016A Bonds are not a general obligation or indebtedness of the State of Florida, and the full faith and credit of the State of Florida is not pledged to payment of the 2016A Bonds.</b> See "SECURITY FOR THE 2016A BONDS" and "DOCUMENTARY STAMP TAXES" herein for more information.
<b>Lien Priority</b>	The lien of the 2016A Bonds on the Pledged Revenues will be on a parity with the Outstanding Bonds and any subsequently issued Additional Parity Bonds. The aggregate principal amount of Outstanding Bonds subsequent to the issuance of the 2016A Bonds will be \$1,026,625,000, excluding the Refunded Bonds in the principal amount of \$184,970,000 that will be economically but not legally defeased and will be redeemed on July 1, 2017. Additionally, excise taxes that fund the Pledged Revenues also fund, on a parity basis, the payment of debt service on Everglades Bonds outstanding in the aggregate principal amount of \$246,745,000. See "SECURITY FOR THE 2016A BONDS" herein for more information.
<b>Additional Bonds</b>	Additional bonds payable on a parity with the 2016A Bonds and the Outstanding Bonds may be issued if for a preceding 12-month period, the amount of excise taxes distributable by law for the Bonds equaled at least 150% of the Maximum Debt Service Requirement for all Outstanding Florida Forever Bonds, all Outstanding Everglades Bonds and the proposed Additional Parity Bonds, and the respective Pledged Revenues equaled at least 100% of the Debt Service Requirement on the Outstanding Florida Forever Bonds and the Outstanding Everglades Bonds. This description of the requirements for the issuance of Additional Parity Bonds is only a summary of the complete requirements. See "SECURITY FOR THE 2016A BONDS - Additional Parity Bonds" herein for more complete information.
<b>Purpose</b>	Proceeds of the 2016A Bonds, together with other available moneys, will be used to refund a portion of the Outstanding State of Florida Department of Environmental Protection, Florida Forever Revenue Bonds, Series 2007B and 2008A, and to pay costs of issuance.
<b>Interest Payment Dates</b>	January 1 and July 1, commencing January 1, 2017.
<b>Record Dates</b>	December 15 and June 15.
<b>Form/Denomination</b>	The 2016A Bonds will initially be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). Individual purchases will be made in book-entry form only through Direct Participants (defined herein) in denominations of \$1,000 and integral multiples thereof. Purchasers of the 2016A Bonds will not receive physical delivery of the 2016A Bonds.
<b>Closing/Settlement</b>	It is anticipated that the 2016A Bonds will be available for delivery through the facilities of DTC in New York, New York on September 29, 2016.
<b>Bond Registrar/ Paying Agent</b>	U.S. Bank Trust National Association, New York, New York.
<b>Bond Counsel</b>	Squire Patton Boggs (US) LLP, Tampa, Florida.
<b>Issuer Contact</b>	Division of Bond Finance, (850) 488-4782, bond@sbafla.com
<b>Maturity Structure</b>	The 2016A Bonds will mature on the dates and bear interest at the rates set forth on the inside front cover.

August 31, 2016

## MATURITY STRUCTURE

<b><u>Initial CUSIP</u></b> <sup>®</sup>	<b><u>Due Date</u></b>	<b><u>Principal Amount</u></b>	<b><u>Interest Rate</u></b>	<b><u>Price or Yield*</u></b>	<b><u>First Optional Redemption Date and Price</u></b>
34160WZB3	July 1, 2018	\$11,940,000	5.00%	0.72%	-
34160WZC1	July 1, 2019	12,535,000	5.00	0.82	-
34160WZD9	July 1, 2020	13,160,000	5.00	0.95	-
34160WZE7	July 1, 2021	13,815,000	5.00	1.05	-
34160WZF4	July 1, 2022	14,510,000	5.00	1.25	-
34160WZG2	July 1, 2023	15,235,000	5.00	1.37	-
34160WZH0	July 1, 2024	15,995,000	5.00	1.48	-
34160WZJ6	July 1, 2025	16,790,000	5.00	1.57	-
34160WZK3	July 1, 2026	17,640,000	5.00	1.66	-
34160WZL1	July 1, 2027**	18,515,000	5.00	1.75	July 1, 2026 @ 100%
34160WZM9	July 1, 2028	9,630,000	2.00	@98.25	July 1, 2026 @ 100

\* Price and yield information provided by the underwriter.

\*\* The yield on this maturity is calculated to a 100% call on July 1, 2026.

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## **STATE OFFICIALS**

### **GOVERNING BOARD OF THE DIVISION OF BOND FINANCE**

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**RICK SCOTT**  
*Chairman*

**ATTORNEY GENERAL**  
**PAM BONDI**  
*Secretary*

**CHIEF FINANCIAL OFFICER**  
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*Treasurer*

**COMMISSIONER OF AGRICULTURE**  
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*Division of Bond Finance*

**JONATHAN P. STEVERSON**  
*Secretary*  
*Department of Environmental Protection*

**ASHBEL C. WILLIAMS**  
*Executive Director and CIO*  
*State Board of Administration of Florida*

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**BOND COUNSEL**  
Squire Patton Boggs (US) LLP  
Tampa, Florida

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**OFFICIAL STATEMENT**  
**Relating to**  
**\$159,765,000**  
**STATE OF FLORIDA**  
**Department of Environmental Protection**  
**Florida Forever Revenue Refunding Bonds, Series 2016A**

*For definitions of capitalized terms not defined in the text hereof, see Appendix G.*

**INTRODUCTION**

This Official Statement sets forth information relating to the sale and issuance of the \$159,765,000 State of Florida, Department of Environmental Protection, Florida Forever Revenue Refunding Bonds, Series 2016A Bonds (the “2016A Bonds”), dated the date of delivery thereof, by the Division of Bond Finance of the State Board of Administration of Florida (the “Division of Bond Finance”).

Proceeds of the 2016A Bonds, together with other available moneys, will be used to refund a portion of the Outstanding State of Florida, Department of Environmental Protection, Florida Forever Revenue Bonds, Series 2007B and 2008A, and to pay costs of issuance.

The 2016A Bonds will be secured by and payable from 100% of the excise taxes on documents (the “Documentary Stamp Taxes”) distributed pursuant to Section 201.15, Florida Statutes, and certain investment earnings thereon (the “Pledged Revenues”). See “SECURITY FOR THE 2016A BONDS” and “DOCUMENTARY STAMP TAXES” herein for more detailed information.

The lien of the 2016A Bonds on the Pledged Revenues will be on a parity with the Department of Environmental Protection, Florida Forever Revenue Bonds, Series 2007B through Series 2015A (collectively, the “Outstanding Florida Forever Bonds”), and any subsequently issued Additional Parity Bonds. The aggregate principal amount of Outstanding Florida Forever Bonds subsequent to the issuance of the 2016A Bonds will be \$1,026,625,000, excluding the Refunded Bonds in the principal amount of \$184,970,000 that will be economically but not legally defeased and will be redeemed on July 1, 2017. Additionally, excise taxes that fund the Pledged Revenues also fund, on a parity basis, the payment of debt service on the Department of Environmental Protection, Everglades Restoration Revenue Bonds, Series 2007A-B, Series 2008A, Series 2010A&B, Series 2013A and Series 2015A, outstanding in the aggregate principal amount of \$246,745,000, and any additional bonds issued on a parity therewith (collectively, the “Everglades Bonds”). See “SECURITY FOR THE 2016A BONDS” herein for more detailed information.

**The 2016A Bonds are not a general obligation or indebtedness of the State of Florida, and the full faith and credit of the State of Florida is not pledged to payment of the 2016A Bonds.**

Requests for additional information may be made to:

Division of Bond Finance  
Phone: (850) 488-4782  
Fax: (850) 413-1315  
E-mail: bond@sbafla.com  
Mail: P. O. Box 13300  
Tallahassee, Florida 32317-3300

This Official Statement speaks only as of its date, and the information contained herein is subject to change. Any statements made in this Official Statement which involve opinions or estimates, whether or not expressly stated, are set forth as such and not as representations of fact. No representation is made that any of the opinions or estimates will be realized. To make an informed decision, a full review should be made of the entire Official Statement. The descriptions of the 2016A Bonds and the documents authorizing and securing the same do not purport to be comprehensive or definitive. All references to and descriptions of such documents are qualified by reference to the actual documents. Copies of such documents may be obtained from the Division of Bond Finance.

*End of Introduction*



## **AUTHORITY FOR THE ISSUANCE OF THE 2016A BONDS**

### **General Legal Authority**

The 2016A Bonds are being issued by the Division of Bond Finance on behalf of the Florida Department of Environmental Protection (the “Department”) pursuant to Article VII, Section 11(e) of the Florida Constitution of 1968, as amended (the “Constitutional Amendment”), Sections 215.618 and 201.15, Florida Statutes, the Florida Forever Act (Chapter 99-247, Laws of Florida), Sections 215.57 through 215.83, Florida Statutes (the “State Bond Act”), Chapter 2015-229, Laws of Florida (collectively, the “Florida Forever Laws”), and other applicable provisions of law. The Constitutional Amendment provides that revenue bonds may be issued to acquire and improve land, water areas and related property interests and resources for the purposes of conservation, outdoor recreation, water resource development, restoration of natural systems, and historic preservation. The Legislature has authorized the Division of Bond Finance to issue refunding bonds on behalf of any State agency in Section 215.79, Florida Statutes.

### **Division of Bond Finance**

The Division of Bond Finance, a public body corporate created pursuant to the State Bond Act, is authorized to issue bonds on behalf of the State or its agencies. The Governing Board of the Division of Bond Finance (the “Governing Board”) is composed of the Governor, as Chairman, and the Cabinet of the State of Florida, consisting of the Attorney General, as Secretary, the Chief Financial Officer, as Treasurer, and the Commissioner of Agriculture. The Director of the Division of Bond Finance may serve as an assistant secretary of the Governing Board.

### **State Board of Administration of Florida**

The State Board of Administration of Florida (the “Board of Administration”) was created under Article IV, Section 4, of the Constitution of the State of Florida, as revised in 1968 and subsequently amended, and succeeds to all the power, control and authority of the state board of administration established pursuant to Article IX, Section 16, of the Constitution of the State of Florida of 1885. It will continue as a body at least for the life of Article XII, Section 9(c) of the Florida Constitution. The Board of Administration is composed of the Governor, as Chairman, the Chief Financial Officer and the Attorney General. Under the State Bond Act, the Board of Administration determines the fiscal sufficiency of all bonds proposed to be issued by the State of Florida or its agencies. The Board of Administration also acts as the fiscal agent of the Department in administering the Sinking Fund, the Rebate Account, and the Reserve Account established pursuant to the Resolution as described below.

### **Department of Environmental Protection**

The Department of Environmental Protection was created by a merger of the Department of Natural Resources and the Department of Environmental Regulation. In 1993, the State Legislature abolished the Department of Natural Resources and transferred its duties and powers to the newly created Department of Environmental Protection (the “Department”). The head of the Department is the Secretary, who is appointed by the Governor.

Chapter 375, Florida Statutes, the Conservation and Recreation Act, provides for the Department to administer the Land Acquisition Trust Fund, and, pursuant to the Florida Forever Laws, the Authorizing Resolution and applicable laws, the Department is responsible for distributing funds to certain governmental agencies for the acquisition of lands and water areas, in accordance with the provisions of the Florida Forever Laws.

### **Administrative Approval**

On August 5, 2015, the Governor and Cabinet, as the Governing Board of the Division of Bond Finance, adopted the Forty-first Subsequent Resolution (the “Authorizing Resolution”), which amended, restated and supplemented the original resolution adopted January 23, 2001. The original resolution authorized the issuance of not exceeding \$3,000,000,000 Department of Environmental Protection Florida Forever Revenue Bonds (the “Florida Forever Bonds”). The Authorizing Resolution restated the original resolution, including all previously adopted amendments through August 4, 2015, and made further amendments to reflect the additional security for the Bonds provided by Section 201.15 as amended by Chapter 2015-229, Laws of Florida. The Authorizing Resolution is reproduced herein as Appendix C.

The Department adopted a resolution on July 8, 2016 requesting the Division of Bond Finance to issue not exceeding \$210,000,000 Florida Forever Revenue Refunding Bonds.

The Governing Board authorized the issuance and sale of not exceeding \$210,000,000 Florida Forever Revenue Refunding Bonds by the Forty-second Subsequent Resolution adopted on May 10, 2016, which resolution is attached as Appendix D.

The Board of Administration approved the fiscal sufficiency of the 2016A Bonds by a resolution adopted on May 10, 2016, pursuant to Section 215.73, Florida Statutes.

## **DESCRIPTION OF THE 2016A BONDS**

The 2016A Bonds are being issued as fully registered bonds in the denomination of \$1,000 or integral multiples thereof. The 2016A Bonds are payable from the Pledged Revenues as described herein. The 2016A Bonds will be dated the date of delivery thereof and will mature as set forth on the inside front cover. Interest on the 2016A Bonds is payable on January 1, 2017, for the period from the date of delivery thereof to January 1, 2017, and semiannually thereafter on July 1 and January 1 of each year until maturity or redemption.

The 2016A Bonds will initially be issued exclusively in “book-entry” form. Ownership of one 2016A Bond for each maturity (as set forth on the inside front cover), each in the aggregate principal amount of such maturity, will be initially registered in the name of “Cede & Co.” as registered owner and nominee for the Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the 2016A Bonds. Individual purchases of the 2016A Bonds will be made in book-entry form only, and the purchasers will not receive physical delivery of the 2016A Bonds or any certificate representing their beneficial ownership interest in the 2016A Bonds. See Appendix H, “Provisions for Book-Entry Only System or Registered Bonds” for a description of DTC, certain responsibilities of DTC, the Division of Bond Finance, the Department of Environmental Protection and the Bond Registrar/Paying Agent, and the provisions for registration and registration for transfer of the 2016A Bonds if the book-entry only system of registration is discontinued.

## **REDEMPTION PROVISIONS**

### **Optional Redemption**

The 2016A Bonds maturing in the years 2018 through 2026, both inclusive, are not redeemable prior to their stated dates of maturity. The 2016A Bonds maturing in 2027 and 2028 are redeemable prior to their stated dates of maturity, without premium, at the option of the Division of Bond Finance, (i) in part, by maturities to be selected by the Division of Bond Finance, and by lot within a maturity if less than an entire maturity is to be redeemed, or (ii) as a whole, on July 1, 2026, or on any date thereafter, at the principal amount of the 2016A Bonds so redeemed, together with interest accrued to the date of redemption.

### **Notice of Redemption**

Unless waived by any Registered Owner of 2016A Bonds to be redeemed, a notice of redemption of 2016A Bonds or portions thereof will be mailed by first class mail at least 30 days prior to the date of redemption to Registered Owners of record as of 45 days prior to the date of redemption. Such notices of redemption will specify the serial numbers of the 2016A Bonds to be redeemed, if less than all, the date fixed for redemption and the redemption price, and in the case of 2016A Bonds to be redeemed in part only, the principal amount to be redeemed. In lieu of mailing, the Bond Registrar/Paying Agent may elect to provide such notice of redemption by electronic means to any Registered Owner who has consented to such method of receiving notice.

Failure to give any required notice of redemption as to any particular 2016A Bonds will not affect the validity of the call for redemption of any 2016A Bonds in respect of which no such failure has occurred. Any notice mailed as provided in the Authorizing Resolution will be conclusively presumed to have been duly given, whether or not the Registered Owner receives the notice.

Interest on the 2016A Bonds called for redemption will cease to accrue upon the redemption date.

## THE REFUNDING PROGRAM

The proceeds derived from the sale of the 2016A Bonds, together with other legally available moneys, will be used to refund the State of Florida, Department of Environmental Protection, Florida Forever Revenue Bonds, Series 2007B maturing in the years 2018 through 2027, inclusive, in the outstanding principal amount of \$88,740,000 (the “Refunded 2007B Bonds”) and the State of Florida, Department of Environmental Protection, Florida Forever Revenue Bonds, Series 2008A maturing in the years 2018 through 2028, inclusive, in the outstanding principal amount of \$96,230,000 (the “Refunded 2008A Bonds”) (the Refunded 2007B Bonds and the Refunded 2008A Bonds are collectively referred to as the “Refunded Bonds”). This refunding is being effectuated to achieve debt service savings.

Simultaneously with the delivery of the 2016A Bonds, an agreement will be entered into to provide for the investment of the proceeds of the 2016A Bonds and other moneys, and the Division of Bond Finance will cause a portion of the proceeds of the 2016A Bonds, together with other legally available moneys, to be deposited in the State Treasury investment pool, a fund held and invested by the State Treasurer of Florida. The amount of proceeds initially deposited, together with interest thereon, is expected to be sufficient to make all payments with respect to the Refunded Bonds. However, should the escrow be insufficient to redeem the Refunded Bonds on the redemption date, the Department shall be required to provide sufficient funds to make up any shortfall. The Refunded Bonds will be considered as remaining outstanding and economically defeased only, and will continue to be secured by the Pledged Revenues until they are redeemed.

The Refunded Bonds will be called for redemption on July 1, 2017 at redemption prices equal to the principal amount thereof with interest due thereon through the redemption date, plus the required redemption premium equal to one percent of the Refunded Bonds. No funds held in the Escrow Deposit Trust Fund will be available to pay debt service on the 2016A Bonds.

## SOURCES AND USES OF FUNDS

### Sources:

Par Amount of 2016A Bonds .....	\$159,765,000
Net Original Issue Premium .....	32,664,561
Sinking Fund Accrual .....	<u>2,276,723</u>
Total Sources .....	<u>\$194,706,284</u>

### Uses:

Deposit to Escrow .....	\$194,140,440
Cost of Issuance .....	247,768
Underwriter's Discount .....	<u>318,076</u>
Total Uses .....	<u>\$194,706,284</u>

See “MISCELLANEOUS - Investment of Funds” for policies governing the investment of various funds.

## SECURITY FOR THE 2016A BONDS

### Pledge of Revenues

The 2016A Bonds will be secured by the Pledged Revenues, consisting of 100% of the Documentary Stamp Taxes distributed pursuant to Section 201.15, Florida Statutes, and certain investment earnings thereon on parity with the Outstanding Florida Forever Bonds, any Additional Parity Bonds, the Outstanding Everglades Bonds and any bonds subsequently issued on a parity with the Outstanding Everglades Bonds. Documentary stamp taxes distributed pursuant to Section 201.15, Florida Statutes, are first transferred to the Land Acquisition Trust Fund in amounts necessary to pay debt service and other amounts due on Florida Forever Bonds and Everglades Bonds. **The 2016A Bonds are not a general obligation or indebtedness of the State of Florida, and the full faith and credit of the State of Florida is not pledged to the payment of the 2016A Bonds.**

Section 201.15, Florida Statutes, provides that taxes to be distributed for the payment of Florida Forever Bonds and Everglades Bonds are to be collectively distributed on a pro rata basis when the available moneys are not sufficient to cover the amounts required to pay debt service for both Florida Forever and Everglades Bonds. The effect of this statute and a provision in the Authorizing Resolution requiring debt service on the Everglades Bonds be taken into account upon the issuance of

Additional Parity Bonds, is that Everglades Bonds are effectively secured by a parity lien on the Documentary Stamp Taxes that fund the Pledged Revenues. See “Outstanding Parity Bonds” and “SECURITY FOR THE 2016A BONDS - Additional Parity Bonds” herein.

The Land Acquisition Trust Fund, the trust fund into which the Pledged Revenues are to be deposited, was created in 1963 by Section 375.041, Florida Statutes, to be held and administered by the Department. Moneys credited to the Land Acquisition Trust Fund pursuant to Section 201.15, Florida Statutes, are trust funds which are first applied to meet debt service requirements of Bonds. An amendment to Article VII, Section 11(e) of the Florida Constitution, implemented by Section 215.618(6), Florida Statutes, continued and recreated the Land Acquisition Trust Fund in 1999. The extension of the Land Acquisition Trust Fund accommodated issuance of Florida Forever Bonds, currently authorized in an amount not exceeding \$5.3 billion, under the Florida Forever Act, Chapter 99-247, Laws of Florida. Pursuant to the Florida Forever Act and Chapter 2015-229, Laws of Florida, the Land Acquisition Trust Fund is to be continued for so long as Florida Forever Bonds and Everglades Bonds are outstanding. See “SECURITY FOR THE 2016A BONDS - Additional Parity Bonds” below.

*The Registered Owners of the 2016A Bonds will not have a lien on the Land Acquisition Trust Fund except for the Florida Forever Collection Account therein, and no Registered Owner of the 2016A Bonds can require payment of the 2016A Bonds from the Land Acquisition Trust Fund except for the Florida Forever Collection Account. The 2016A Bonds are not secured by a lien or mortgage on the lands, water areas, or capital improvements thereon which are financed by Bonds.*

*Recent Constitutional and Legislative Changes Affecting the Pledged Revenues.* In 2014, voters approved an amendment to the Florida Constitution which provides funding for the Land Acquisition Trust Fund in order to acquire, restore, improve, and manage conservation lands and water quality resources by dedicating 33% of net revenues from the existing documentary stamp taxes for 20 years (“Amendment 1”). Amendment 1 provides that debt service expenditures related to the Florida Forever and Everglades Bond programs count toward the 33% constitutional requirement. In 2015, the Legislature enacted Chapter 2015-229, Laws of Florida (the “Legislation”), in order to implement Amendment 1. The Legislation also increased the amount of documentary stamp taxes available to pay debt service on Florida Forever and Everglades Bonds. Previously, payment of debt service on Florida Forever and Everglades Bonds was secured by a pledge of 63.31 percent of the documentary stamp taxes collected after deduction of certain costs and charges. The Legislation provides that, beginning July 1, 2015, all documentary stamp taxes collected are pledged and available to pay debt service on Florida Forever and Everglades Bonds, resulting in a positive affect on Pledged Revenues for debt service on those bonds. The Legislation also removed statutory authorization for the issuance of Preservation 2000 Bonds and removed the statutory provision making additional documentary stamp taxes available for the payment of Florida Forever Bonds and Everglades Bonds, since those bonds now have 100% of documentary stamp taxes available rather than 63.31%.

#### **2016A Bonds Not Secured by Reserve Account**

The 2016A Bonds will not be secured by the Reserve Account or any Sub-account therein. The Authorizing Resolution permits the Department to determine if Additional Parity Bonds will be secured by the Composite Reserve Sub-Account or a separate Sub-account within the Reserve Account. If secured by a separate sub-account within the Reserve Account, the Authorizing Resolution allows the Department to determine the Reserve Requirement for such Series of Bonds, which may be zero. The Forty-second Subsequent Resolution that authorized the issuance of the 2016A Bonds delegates to the Director of the Division the authority to determine the Reserve Requirement for the 2016A Bonds and the Director has determined that the 2016A Bonds will not be secured by the Composite Reserve Sub-account securing a portion of the Outstanding Bonds, including the Refunded Bonds. Additionally, the 2016A Bonds will not be secured by the 2010A&B Reserve Sub-account, which secures the 2010A&B Bonds.

The Composite Reserve Sub-account securing a portion of the Outstanding Bonds is currently secured by (i) reserve insurance policies totaling \$123,889,672.22 issued by companies in the amounts as follows: Ambac Assurance Corporation (“Ambac”) for \$30,444,862.50; Financial Guaranty Insurance Company (“FGIC”) for \$10,953,012.22; and MBIA Insurance Corporation (“MBIA”) for \$82,491,797.50; and (ii) cash in the amount of \$12,797,500. The 2010A&B Reserve Sub-account securing the 2010A&B Bonds is funded by cash in the amount of \$24,010,449. See “Surety Bonds” below for additional information. The Ambac surety bonds consist of the 2003C surety in the amount of \$11,382,475, which terminates on July 1, 2023, the 2005A surety in the amount of \$7,548,112.50, which terminates on July 1, 2025, the 2007A surety in the amount of \$11,514,275, which terminates on July 1, 2026. The FGIC surety bond consists of the 2003A surety in the amount of \$10,953,012.22, which terminates on July 1, 2023. The MBIA surety bonds consist of the pre 2003A surety in the amount of

\$36,426,122.50, which terminates on July 1, 2022, the 2005B surety in the amount of \$11,556,250, which terminates on July 1, 2025, the 2006A surety in the amount of \$11,495,000, which terminates on July 1, 2026, the 2007B surety in the amount of \$11,494,500, which terminates on July 1, 2027, and the 2008A surety in the amount of \$11,519,925, which terminates on July 1, 2028. All of the Ambac, FGIC and MBIA surety bonds secure the bonds for which they were issued and any parity bonds pursuant to the terms of such surety bonds (including refunding bonds).

**See “MISCELLANEOUS - Bond Ratings” below for a discussion of potential and actual rating agency actions with respect to various insurance companies, including Ambac, MBIA, and FGIC.**

If a deficiency occurs in a Reserve Sub-account caused by a withdrawal or resulting from the valuation of investments therein, the Department is obligated to make up the deficiency from the first Pledged Revenues available. If a disbursement is made from a Reserve Product, the Department is obligated to reinstate the maximum limits of such Reserve Product immediately following such disbursement, or to replace such Reserve Product plus any amounts required to reimburse the Reserve Product Provider for previous disbursements made, or a combination of such alternatives, from the first Pledged Revenues available.

### **Surety Bonds**

The Composite Reserve Requirement attributable to a portion of the Outstanding Florida Forever Bonds and any Additional Parity Bonds secured by such sub-account is secured by Surety Bonds issued by Ambac Assurance Corporation, MBIA Insurance Corporation, and Financial Guaranty Insurance Company (each an “Insurer”). See “Reserve Account” above. The Surety Bonds, subject to the limits on the amounts available to be drawn thereunder, unconditionally and irrevocably guarantee the payment by the Insurer of its portion of the principal of and interest on the Florida Forever Bonds which has become due for payment, but for which there are insufficient amounts on deposit in the Composite Reserve Sub-account. The Insurer will deposit funds (subject to the limits on the amounts available to be drawn thereunder) with the Paying Agent sufficient to enable the Paying Agent to make such payments due on the Florida Forever Bonds, and any Florida Forever Bonds issued on a parity therewith. See “MISCELLANEOUS - Bond Ratings” herein for a discussion of the ratings of the Insurers.

The Surety Bond coverage for each Surety Bond shall be automatically reduced to the extent of each payment made by the Insurer, and the Department is required to reimburse the Insurer from the Pledged Revenues for any draws under the Surety Bond, together with interest thereon. Upon reimbursement, such Surety Bond shall be reinstated to the extent of each principal reimbursement up to but not exceeding the maximum amount available to be drawn thereunder. The reimbursement obligation of the Department is subordinate to the obligation to pay principal and interest on all Outstanding Bonds. Each Surety Bond is subject to its respective terms and conditions.

### **Full Faith and Credit Not Pledged**

The 2016A Bonds are not a general obligation or indebtedness, nor is there a pledge of the full faith and credit of the Department, the Division of Bond Finance, the State of Florida or any agency or political subdivision thereof within the meaning of any constitutional or legislative provision or limitation, and the Registered Owners of the 2016A Bonds will never have the right to compel the levy of any taxes not specifically pledged or the legislative appropriation of moneys not pledged by the State or the Department for the payment of the principal of and interest on the 2016A Bonds or for the payment of any other amounts with respect to the 2016A Bonds.

### **Bondholders’ Risks**

The 2016A Bonds are revenue bonds payable primarily from the Pledged Revenues which mainly consist of 100% of the Documentary Stamp Taxes, as indicated above. Many, if not most, of the documents subject to the Documentary Stamp Tax reflect business activities and transactions, the frequency and size of which may be greatly influenced by economic conditions in the State of Florida. For example, a portion of the Documentary Stamp Tax revenues is derived from a tax on deeds and other instruments relating to real property or interests in real property; consequently, a slowdown in the building construction industry and a decline in the number of new residential or commercial buildings sold may be one set of circumstances, among other possibilities, that could result in diminished Documentary Stamp Tax revenues. **If the Pledged Revenues become insufficient to pay the principal of, premium, if any, or interest on the 2016A Bonds as a result of such a decline in Documentary Stamp Tax revenues, the State of Florida is not legally obligated to increase the Documentary Stamp Tax rates, to levy other taxes or to take any other action not specifically provided for in the Authorizing Resolution.** See “DOCUMENTARY

STAMP TAXES” below. See “RECENT STATE FINANCIAL DEVELOPMENTS” below for a brief overview of recent financial impacts on and budgetary actions of the State.

### **Outstanding Parity Bonds**

Since 2001, multiple series of Florida Forever Bonds have been issued, which will be Outstanding in the aggregate principal amount of \$1,026,625,000, including the 2016A Bonds and excluding the Refunded Bonds in the principal amount of \$184,970,000 that will be economically but not legally defeased and will be redeemed on July 1, 2017, subsequent to the refunding accomplished with proceeds of the 2016A Bonds. The 2016A Bonds are to be issued as Additional Parity Bonds under the Authorizing Resolution and are to be secured equally and ratably on a parity with the Outstanding Florida Forever Bonds and any Additional Parity Bonds, by a lien on the Pledged Revenues, after providing for the Rebate Amount with respect to the Florida Forever Bonds.

Documentary Stamp Taxes securing the 2016A Bonds also secure, on a parity basis, debt service on the Everglades Bonds, outstanding in the aggregate principal amount of \$246,745,000. See “SECURITY FOR THE 2016A BONDS - Pledge of Revenues” and “– Additional Parity Bonds – *Everglades Bonds*” herein. Although the Authorizing Resolution requires debt service on Everglades Bonds be taken into account upon issuance of Additional Parity Bonds, the Everglades Bonds are not considered Additional Parity Bonds as that term is defined in the Authorizing Resolution and no other provision of the Authorizing Resolution pertains to the Everglades Bonds. Therefore, for example, debt service on the Everglades Bonds is not taken into account in determining the Reserve Requirement for the Florida Forever Bonds. See “– Additional Parity Bonds – *Everglades Bonds*” herein.

### **Flow of Funds**

The Authorizing Resolution provides that Pledged Revenues are to be collected and deposited monthly by the Department into the Florida Forever Collection Account within the Land Acquisition Trust Fund. The Pledged Revenues are then to be transferred monthly to the Board of Administration in the following priority and in amounts sufficient to provide: (1) to the interest account in the Sinking Fund, 1/6th of the amount due for the payment of interest on the Bonds on the next Debt Service Payment Date, plus, for deposit into a principal account in the Sinking Fund, 1/12th of the amount due for the payment of the principal of the Florida Forever Bonds which will mature and become due on the next succeeding annual maturity date, plus an amount for deposit into a bond redemption account in the Sinking Fund for redemption of Term Bonds, (2) the amount of Administrative Expenses and all other fees due and payable during the month, (3) the amount of necessary deposits to the Reserve Account, amounts necessary to reinstate a Reserve Product previously drawn upon, deficiencies caused by withdrawal from the Reserve Account, and fees, charges and premiums for any Reserve Product not paid from Florida Forever Bond proceeds, and (4) the amount of necessary deposits to the Rebate Fund.

Then in each month, after payment of any deficiencies for prior payments, to the extent feasible, any excess moneys remaining in the Florida Forever Collection Account are to be paid back to the fund from which such moneys were transferred and any remaining excess moneys shall be deposited into the State’s General Revenue Fund.

Such funds and accounts constitute trust funds for the purposes provided in the Authorizing Resolution and are to be continuously secured in the same manner as State governmental deposits are secured. Funds in the Sinking Fund are to be used only to pay interest on Florida Forever Bonds when due, the principal of maturing Serial Bonds, the Compounded Amounts of any Capital Appreciation Bonds, the current Sinking Fund Deposit (or the principal of and redemption premium, if any, with respect to Term Bonds payable from the Sinking Fund Deposit), the Rebate Amount, fees and charges of the paying agents and any other fees and charges accruing with respect to Florida Forever Bonds or the administration of funds under the Authorizing Resolution. For a complete description of the provisions relating to the application of the Pledged Revenues, see the Authorizing Resolution, which is included as Appendix C.

See “MISCELLANEOUS - Investment of Funds” below for policies governing the investment of various funds.

### **Additional Parity Bonds**

The Division of Bond Finance may issue additional Florida Forever Bonds and Everglades Bonds payable from the Documentary Stamp Taxes on a parity with the Outstanding Florida Forever Bonds, the 2016A Bonds, and the Outstanding Everglades Bonds, but only upon certification by authorized State officials of the following conditions:

(a) the Debt Service Requirement for all Florida Forever Bonds Outstanding and the Additional Parity Bonds proposed to be issued does not exceed in any Fiscal Year the maximum amounts permitted to be transferred in each respective Fiscal Year to the Land Acquisition Trust Fund pursuant to Section 201.15, Florida Statutes; and

(b) for any 12 consecutive months out of the 24 month period immediately preceding the issuance of proposed Additional Parity Bonds, (i) the amount of excise taxes distributed pursuant to Section 201.15, Florida Statutes, equals at least 150% of the Maximum Debt Service Requirement for all Florida Forever Bonds Outstanding and Everglades Bonds Outstanding and the proposed Additional Parity Bonds, and (ii) the Pledged Revenues applicable to Florida Forever Bonds and Everglades Bonds, respectively, equaled or exceeded at least 100% of the Debt Service Requirement on Florida Forever Bonds Outstanding and Everglades Bonds Outstanding during such period. Notwithstanding the language in clause (b)(i) above, the Legislature may, from time to time, provide that the amount of excise taxes used to make the computation in clause (b)(i) is to be less than the total amount of excise taxes distributed pursuant to Section 201.15, Florida Statutes. In that case, the computation made pursuant to clause (b)(i) shall be made using the portion of the excise taxes then currently permitted by law to be used to make the computation, which amount may be changed from time to time, and

(c) for purposes of paragraphs (a) and (b) above, the terms Pledged Revenues, Debt Service Requirement, Maximum Debt Service Requirement and Outstanding shall be determined with reference to the definition of those terms (i) in the Authorizing Resolution when applying the provisions of paragraphs (a) and (b) to Florida Forever Bonds, and (ii) in the Master Bond Agreement when applying the provisions of paragraphs (a) and (b) to Everglades Bonds. Further, for purposes of clause (b)(i) above, Debt Service Requirement and Maximum Debt Service Requirement with respect to Everglades Bonds shall be computed assuming (y) that Variable Rate Everglades Bonds bear interest at the Maximum Rate permitted under the Master Bond Agreement without regard to any lesser interest rate provided under the Master Bond Agreement or Florida Law, and (z) principal is amortized at the time and in the amounts provided for under the Master Bond Agreement, without regard to clause (a) of the Master Bond Agreement's definition of Debt Service Requirement (but with regard to all other provisions in such definition). Additionally, the Debt Service Requirement for any Series of Florida Forever Bonds does not include amounts provided from proceeds of Florida Forever Bonds.

In addition to the conditions described above, Sections 215.618 and 215.619, Florida Statutes, currently provide that not more than 58.25 percent of total documentary stamp taxes may be used to satisfy the Additional Parity Bonds test in (b)(i) above.

The certification that the above coverage requirements have been met is based upon (1) a certificate of the State's Chief Financial Officer, or appropriate official, setting forth the amount of excise taxes distributed pursuant to Section 201.15, Florida Statutes, and the amount of Pledged Revenues for the applicable period, and (2) a certificate of the Department or the Board of Administration setting forth the Debt Service Requirement and the Maximum Debt Service Requirement for all ensuing fiscal years after the issuance of the Additional Parity Bonds and the Debt Service Requirement on all Florida Forever Bonds Outstanding during the applicable period.

The Florida Forever Bonds and the Additional Parity Bonds, regardless of the time or times of their issuance, will rank equally with respect to their lien on the Pledged Revenues and their source of and security for payment therefrom without preference of any Florida Forever Bond or Additional Parity Bond over any other thereof.

The Authorizing Resolution provides for the termination of the pledge of and lien on the Pledged Revenues of such bonds in the event provision for the payment of the principal, interest and redemption premium, if any, with respect to such bonds is made. Under the conditions contained in the Authorizing Resolution for legal defeasance, Florida Forever Bonds may be refunded without the application of the Additional Parity Bond tests described in (a) and (b) above.

Any obligations secured by the Pledged Revenues, other than the Florida Forever Bonds and Additional Parity Bonds, must contain an express statement that such obligations are junior, inferior, and subordinate to the Florida Forever Bonds theretofore and thereafter issued, as to lien on and source and security for payment from the Pledged Revenues. The Department has also covenanted not to issue any obligations, or create, cause or permit to be created, any debt, lien, pledge, assignment, encumbrance, or any charge upon the Pledged Revenues except as otherwise provided in the Authorizing Resolution.

*Florida Forever Program.* In 1999, the Legislature enacted the Florida Forever Act to issue \$3 billion of bonds over ten years to finance the cost of acquisition and improvement of land and water areas. In 2008, the Florida Forever Act was amended to extend the program for ten additional years and increase the total amount of Florida Forever Bonds that may be issued from \$3 billion to \$5.3 billion. The Florida Forever Act includes a limitation on debt service of \$300 million in any Fiscal Year for all Florida Forever Bonds issued. To date, there has been a total of approximately \$2.7 billion of funding to the Florida Forever program, approximately \$2 billion from bond proceeds and approximately \$700 million of cash authorized by the 2003, 2004 and 2006 Legislatures. The \$700 million was intended to provide funding for land acquisition in lieu of issuing bonds. Florida Forever Bonds and Everglades Bonds are equally and ratably secured by the Documentary Stamp Taxes.

*Everglades Bonds.* Chapter 2006-231, Laws of Florida, amended Section 215.619, Florida Statutes to provide that Everglades Bonds shall be secured on a parity basis with bonds secured by moneys distributable under Section 201.15, Florida Statutes, for Florida Forever Bonds. Chapter 2006-231 additionally amended paragraph 201.15, Florida Statutes, to provide that taxes to be distributed for the payment of Florida Forever Bonds and Everglades Bonds are to be collectively distributed on a pro rata basis when the available moneys under Section 201.15 are not sufficient to cover the amounts required for both programs. The effect of the amendments and a provision in the Authorizing Resolution requiring debt service on Everglades Bonds to be taken into account upon the issuance of Additional Parity Bonds is that Everglades Bonds have a parity lien on the Documentary Stamp Taxes that fund the Pledged Revenues. See “SECURITY FOR THE 2016A BONDS – Pledge of Revenues” and “Outstanding Parity Bonds” herein. In 2008, Section 215.619, Florida Statutes, was amended by Chapter 2008-49, Laws of Florida, to provide that Everglades Bonds may be issued in an amount not exceeding \$100 million per year through Fiscal Year 2020, rather than 2010. In addition, the Legislature may authorize up to \$50 million of Everglades Bonds per year for the purpose of funding the Florida Keys Area of Critical State Concern protection program. All Everglades Bonds must now be retired by December 31, 2040, rather than 2030. There is currently authorization under the Master Bond Agreement for up to \$500 million of Everglades Bonds, but, as of the date of this Official Statement, only \$336,800,000 of Everglades Bonds have been issued, of which \$246,745,000 remain outstanding.

## **DOCUMENTARY STAMP TAXES**

### **Documentary Stamp Tax Rates and Application**

*Rates* - The Documentary Stamp Taxes are currently levied at the following rates:

- (a) Seventy cents per \$100 consideration paid in connection with the conveyance or other transfer of interests in realty located in Florida (Section 201.02, Florida Statutes);
- (b) Thirty-five cents per \$100 face value on bonds, debentures, and certificates of indebtedness issued in Florida (Section 201.07, Florida Statutes); and
- (c) Thirty-five cents per \$100 of debt evidenced by notes, mortgages, or other security agreements, as well as assignments of wages or other compensation in payment of debts. The tax on a promissory note, assignment of wages, and certain written obligations to pay money is capped at \$2,450. For notes, etc., secured by mortgages, trust deeds and other evidence of indebtedness, tax must still be paid on the indebtedness secured by the mortgage, trust deed or other evidence of indebtedness.

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The following table shows the summary of changes in the rates of Documentary Stamp Taxes imposed since 1963.

### Summary of Changes in Documentary Stamp Tax Rates

<b>Fiscal Year Ended June 30</b>	<b>Tax Rate Per \$100 of Value</b>				
	<b>Real Estate Transfer</b>	<b>Stock Issuance</b>	<b>Stock Transfer</b>	<b>Bond Issuance</b>	<b>Debt Evidenced by Notes, Mortgages, etc.</b>
1964	\$0.30	\$0.15	\$0.15	\$0.15	\$0.15
1980	0.40	no change	no change	no change	no change
1982	0.45	no change	no change	no change	no change
1986	0.50	no change	no change	no change	no change
1988	0.55	no change	repealed	no change	no change
1991	0.60	0.32	-	0.32	0.32
1993	0.70	0.35	-	0.35	0.35
2002	no change <sup>1</sup>	repealed <sup>1</sup>	-	no change	no change <sup>1</sup>

<sup>1</sup> In Chapter 2002-218, Laws of Florida, which became effective May 1, 2002, clarified that certain contracts to sell a residence between relocating employees and their employers are not subject to the Documentary Stamp Tax (See “*Exemptions*” below). Taxes had not previously been collected on such contracts. It also provided for the repeal of the Documentary Stamp Tax imposed on the original issue of stock certificates and placed a cap of \$2,450 on the amount of Documentary Stamp Tax due on certain obligations to pay money.

*Exemptions* - Pursuant to various statutes and administrative rulings, certain specified documents are excluded from Documentary Stamp Taxes. Exempt documents include notes executed for students to receive financial aid from federal or State educational assistance programs, from loans guaranteed by the Federal Government or the State where federal regulations prohibit the assessment of such taxes against the borrower, or for any financial aid program administered by State universities and community colleges; renewals of notes which do not enlarge the original obligation; bank or trust company certificates of deposit; obligations to pay money issued by certain governmental units in the State; any assignment, transfer, or other disposition, or any document, which arises out of a lease or lease-purchase for real property agreement entered pursuant to Section 1013.15(4), Florida Statutes (involving the lease or lease-purchase of an educational facility or site by a district school board, a community college board of trustees, or the Board of Trustees for the Florida School for the Deaf and Blind); written obligations which are secured by the pledge or deposit of collateral obligations which are themselves subject to the Documentary Stamp Tax; certain obligations executed outside the United States or which are executed and secured by property located outside the State; any assignment, transfer, or other disposition, or any document, which arises out of a transfer of real property from a nonprofit organization to the Board of Trustees of the Internal Improvement Trust Fund, to any State agency, to any water management district, or to any local government, or of a transfer of marital home real property between spouses or former spouses pursuant to an action for dissolution of their marriage; and a contract to sell the residence of an employee relocating at his or her employer’s direction, which contract is between the employee and the employer and a person in the business of providing employee relocation services. Certain other statutes and special laws exempt from taxation bonds and debt instruments of certain public bodies and political subdivisions of the State of Florida and the counties and municipalities therein.

*Documentary Stamp Tax Distribution* - All revenues from the Documentary Stamp Taxes are required to be distributed pursuant to Section 201.15, Florida Statutes. Prior to July 1, 2015, the Bonds were payable from 63.31% of Documentary Stamp Taxes remaining after deducting an 8% service charge and the costs of the Department of Revenue necessary for the collection and enforcement of the Documentary Stamp Tax. In 2015, the Legislature amended Section 201.15, Florida Statutes, to increase the amount of documentary stamp taxes which are pledged and available to pay debt service on Everglades Bonds and Florida Forever Bonds from 63.31 percent of documentary stamp taxes (after deduction of certain costs and charges) to 100 percent of documentary stamp taxes.

These funds will be distributed to the Land Acquisition Trust Fund and will be first used to pay the debt service on and fund debt service reserve funds, rebate obligations, or other amounts with respect to Florida Forever Bonds, subject to maximum amount limitations, and Everglades Bonds. The pledged Documentary Stamp Taxes authorized to be used for payment of debt service on Florida Forever Bonds is limited to \$300 million in any fiscal year for all Florida Forever Bonds. No individual series of such Florida Forever Bonds or Everglades Bonds, except refunding bonds, may be issued unless the debt service for the remainder of the fiscal year in which the bonds are issued is specifically appropriated in the General Appropriations Act.

Section 201.15, Florida Statutes, providing for the distribution of Documentary Stamp Taxes, provides that taxes distributed for the payment of Florida Forever and Everglades Bonds pursuant to Section 201.15 are to be collectively distributed

on a pro rata basis when the available moneys under Section 201.15 are not sufficient to cover the amounts required for both programs.

*Covenants With Respect to Pledged Revenues* - The State has covenanted not to reduce the statutory percentage of the Documentary Stamp Taxes distributable to the Land Acquisition Trust Fund for payment on debt service of the Bonds, and not to take any action which will materially and adversely affect the rights of the bondholders so long as the Bonds are outstanding (Section 215.618(2), Florida Statutes).

In the Authorizing Resolution, the Department has covenanted to punctually deposit, transfer and apply the Pledged Revenues as required by the Authorizing Resolution as long as any Florida Forever Bonds or interest thereon are outstanding and unpaid. The Department has also agreed to punctually make all required transfers and payments, to diligently enforce its right to receive the Pledged Revenues, and not to take any actions which would impair or adversely affect the pledge of the Pledged Revenues. In preparing its budgets, the Department has agreed to include, to the extent legally required, the amount necessary to make all payments required by the Authorizing Resolution, and to make such recommendations to the Legislature as may be necessary to provide additional security for the payments required in connection with Florida Forever Bonds. The Department has consented to be sued for enforcement of its agreements with the Registered Owners, and Registered Owners of the 2016A Bonds may exercise all legal rights for enforcement of the Department's obligations to the Registered Owners.

### Historical Documentary Stamp Tax Revenues

Since the Documentary Stamp Taxes were originally imposed during the 1930s, there have been a number of legislative changes which have affected the percentage of Documentary Stamp Taxes available to pay debt service on revenue bonds, such as the Florida Forever Bonds. In the Florida Forever Laws, the State enacted a legislative covenant with the holders of Florida Forever Bonds that it would not reduce the portion of the Documentary Stamp Taxes distributable to the Land Acquisition Trust Fund for payment of debt service on the Florida Forever Bonds.

The following table shows the Documentary Stamp Tax collections and amounts available to pay debt service on the Florida Forever Bonds based on the applicable distribution percentage, for the last ten years. Florida Documentary Stamp Tax collections saw extraordinary growth from 2002 through 2006 due to the State's housing market which saw double-digit growth in home sales and price appreciation. Documentary Stamp Taxes declined by approximately 73% from the high in Fiscal Year 2006 of \$4.06 billion to approximately \$1.08 billion in Fiscal Year 2010 as the State's construction and real-estate activity fell well below normal patterns. Collections of Documentary Stamp Taxes stabilized and grew by an average 14% over the next six years to \$2.28 billion in Fiscal Year 2016.

#### Historical Documentary Stamp Tax Revenues (In Millions)

<b>Fiscal Year Ended June 30</b>	<b>Total Tax Collections<sup>1</sup></b>	<b>Increase or (Decrease) From Prior Fiscal Year</b>		<b>Pledged Portion</b>	
		<b>Percent</b>	<b>\$ Amount</b>	<b>Statutory %</b>	<b>\$ Amount<sup>2</sup></b>
2007	\$3,032.8	(25.3)%	\$(1,025.5)	62.63%	\$1,766.5
2008	1,954.9	(35.5)	(1,077.9)	62.63	1,138.6
2009	1,122.9	(42.6)	(832.0)	63.31	655.5
2010	1,078.5	(4.0)	(44.4)	63.31	622.0
2011	1,156.5	7.2	78.0	63.31	667.4
2012	1,261.6	9.1	105.1	63.31	729.9
2013	1,643.4	30.3	381.8	63.31	951.0
2014	1,812.5	10.3	169.1	63.31	1,049.5
2015	2,120.8	17.0	308.3	63.31	1,229.1
2016	2,276.9	7.4	156.1	100.00	2,276.9

<sup>1</sup> Source: Office of the State Chief Financial Officer.

<sup>2</sup> Figures shown for Fiscal Years 2007 through 2008 are derived by first deducting a 7% general revenue service charge and then applying the statutory distribution percentage. Beginning with Fiscal Year 2009, figures are derived by first deducting a 7% general revenue service charge and costs of the Department of Revenue, and then applying the statutory distribution percentage. In Fiscal Year 2010, the general revenue service charge was increased to 8%. Beginning in Fiscal Year 2016, 100% of the total documentary stamp tax collections are pledged and available to pay debt service on Florida Forever Bonds.

## Projected Documentary Stamp Tax Revenues

The following table shows the Documentary Stamp Tax projections for the current and next ten years. The forecast of Documentary Stamp Tax collections for Fiscal Year 2017 of \$2.4 billion, represents a 6.1% increase from Fiscal Year 2016. Projected growth in collections reflects ongoing recovery in the housing market. Positive growth is expected to continue through the projection period.

Beginning in Fiscal Year 2016, 100% of the total documentary stamp tax collections are pledged and available to pay debt service on Florida Forever Bonds.

### Projected Documentary Stamp Tax Revenues<sup>1</sup> (In Millions)

<u>Fiscal Year</u> <u>Ending June 30</u>	<u>Total</u> <u>Tax Collections<sup>2</sup></u>	<u>Increase or (Decrease)</u> <u>From Prior Fiscal Year</u>	
		<u>Percent</u>	<u>\$ Amount</u>
2017	\$2,415.8	6.1%	\$138.9
2018	2,551.1	5.6	135.3
2019	2,678.6	5.0	127.5
2020	2,793.8	4.3	115.2
2021	2,891.6	3.5	97.8
2022	2,989.9	3.4	98.3
2023	3,100.5	3.7	110.6
2024	3,213.5	3.6	113.0
2025	3,326.9	3.5	113.4
2026	3,437.0	3.3	110.1
2027	3,545.0	3.1	108.0

<sup>1</sup> Projections of Documentary Stamp Tax collections are statements of opinion based on information available at the time they are made. The projections are based upon current conditions and short term trends and are speculative as to long-range collections. Documentary Stamp Tax collections are particularly sensitive to changing economic conditions and to events which may cause the actual results to differ materially from the projections set forth herein. Investors should be aware that there have been material differences between past projections and actual Documentary Stamp Tax collections; no assurance can be given that there will not continue to be material differences relating to such amounts. Undue reliance should therefore not be placed on these projections.

<sup>2</sup> Source: Florida Consensus Revenue Estimating Conference, August 2016. The projected Documentary Stamp Tax collections historically have been revised twice each year by the Florida Consensus Revenue Estimating Conference (see "STATE FINANCIAL OPERATIONS - Budgetary Process" in Appendix A for a description of the conference and see "RECENT STATE FINANCIAL DEVELOPMENTS" below).

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## Comparison of Monthly Collections to Estimates

A comparison of monthly Documentary Stamp Tax collections to projections is provided in the following table.

### Comparison of Actual Collections to Projections (In Millions)

<u>Month</u>	<u>Monthly Tax Collections</u>	<u>Estimates<sup>1</sup></u>	<u>Difference</u>	
			<u>Percent</u>	<u>\$ Amount</u>
July 2014	\$187.0	\$185.0	1.1%	\$2.0
August 2014	162.2	144.1	12.6	18.1
September 2014	181.6	166.0	9.4	15.6
October 2014	167.3	147.6	13.3	19.7
November 2014	153.3	132.1	16.0	21.2
December 2014	193.9	194.3	(0.2)	(0.4)
January 2015	148.0	170.6	(13.2)	(22.6)
February 2015	138.4	140.7	(1.6)	(2.3)
March 2015	186.3	179.7	3.7	6.6
April 2015	186.9	176.9	5.7	10.0
May 2015	197.6	166.5	18.7	31.1
June 2015	218.1	196.6	10.9	21.5
July 2015	203.8	186.4	9.3	17.4
August 2015	183.1	173.0	5.8	10.1
September 2015	193.3	197.2	(2.0)	(3.9)
October 2015	183.5	177.4	3.4	6.1
November 2015	172.2	159.6	7.9	12.6
December 2015	199.7	218.2	(8.5)	(18.5)
January 2016	179.4	148.7	20.6	30.7
February 2016	167.9	156.5	7.3	11.4
March 2016	176.9	200.1	(11.6)	(23.2)
April 2016	181.3	212.8	(14.8)	(31.5)
May 2016	204.2	236.4	(13.6)	(32.2)
June 2016	231.5	208.2	11.2	23.3

<sup>1</sup> Source: Florida Consensus Revenue Estimating Conferences.

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## Historical Debt Service Coverage

The following table shows the historical debt service coverage for the Florida Forever Bonds and the Everglades Bonds for the last five fiscal years. Debt service coverage has been calculated based on the portion of Documentary Stamp Tax collections pledged at that time. Pro-forma coverage has also been provided to show what coverage would have been if the current pledge of 100% of collections had been in effect during the years shown.

### Historical Debt Service Coverage Outstanding Florida Forever Bonds and Everglades Bonds

Fiscal Year Ending June 30,	Coverage Based on Pledged Revenues			Coverage Based on Total Revenues Available		
	Pledged Documentary Stamp Taxes <sup>1</sup>	Annual Debt Service <sup>2,3</sup>	Debt Service Coverage	Total Documentary Stamp Taxes <sup>4</sup>	Annual Debt Service <sup>2,3</sup>	Debt Service Coverage
2012	\$729,900,000	\$430,906,187	1.69x	\$1,261,600,000	\$430,906,187	2.93x
2013	951,000,000	438,298,115	2.17x	1,643,400,000	438,298,115	3.75x
2014	1,049,500,000	175,348,057	5.99x	1,812,500,000	175,348,057	10.34x
2015	1,229,100,000	174,813,956	7.03x	2,120,800,000	174,813,956	12.13x
2016 <sup>5</sup>	2,276,900,000	174,289,786	13.06x	2,276,900,000	174,289,786	13.06x

<sup>1</sup> Fiscal Years 2012-2015 are based upon the Documentary Stamp Tax collections for each fiscal year as reported by the Chief Financial Officer and rounded to the nearest hundred thousand dollars. For Fiscal Years 2012-2015, figures shown are derived by first deducting a 8% general revenue service charge and costs of the Department of Revenue, and then applying the statutory percentage set forth in Section 201.15(1), Florida Statutes, for the distribution of Documentary Stamp Tax collections available to pay debt service on the Florida Forever Bonds.

<sup>2</sup> Source: State Board of Administration of Florida. Includes debt service on Preservation 2000 Bonds, Florida Forever Bonds and Everglades Bonds. Preservation 2000 Bonds matured July 1, 2013, and are no longer Outstanding. Excludes debt service on previously refunded Bonds which were economically defeased only and remained Outstanding, which were paid from proceeds in escrow and not Pledged Revenues.

<sup>3</sup> Includes accrued debt service on bonds refunded during the fiscal year through the issuance date of the applicable refunding bonds. Also includes annual remarketing agent fees, liquidity fees, tender agent fees and administrative fees for Everglades Bonds.

<sup>4</sup> Represents the total Documentary Stamp Taxes collected.

<sup>5</sup> Beginning in Fiscal Year 2016, 100% of the total documentary stamp tax collections are pledged and available to pay debt service on Florida Forever Bonds. As a result, the Pledged Revenues equal the total Revenues Available. Pledged Revenues for Fiscal Year 2016 are based on the August 2016 Consensus Revenue Estimating Conference forecast of Documentary Stamp Taxes.

## Projected Debt Service Coverage

The following table shows the estimated debt service coverage for the next five fiscal years based on Pledged Revenues derived from the August 2016 Consensus Revenue Estimating Conference forecast of Documentary Stamp Taxes.

### Projected Debt Service Coverage Outstanding Bonds and Parity Bonds

Fiscal Year Ending June 30,	Projected Total Documentary Stamp Taxes <sup>1</sup>	Annual Debt Service <sup>2</sup>	Projected Coverage
2017	\$2,415,800,000	\$174,551,061	13.84x
2018	2,551,100,000	172,257,368	14.81
2019	2,678,600,000	172,074,267	15.57
2020	2,793,800,000	171,952,504	16.25
2021	2,891,600,000	171,629,642	16.85

<sup>1</sup> See "Projected Documentary Stamp Tax Revenues" above for assumptions. **Projections of Documentary Stamp Tax collections are statements of opinion based on information available at the time they are made. The projections are based upon current conditions and short term trends and are speculative as to long-range collections. Documentary Stamp Tax collections are particularly sensitive to changing economic conditions and to events which may cause the actual results to differ materially from the projections set forth herein. Investors should be aware that there have been material differences between past projections and actual Documentary Stamp Tax collections; no assurance can be given that there will not continue to be material differences relating to such amounts. Undue reliance should therefore not be placed on these projections.**

<sup>2</sup> See "SCHEDULE OF DEBT SERVICE" for assumptions.

## SCHEDULE OF DEBT SERVICE

The table below shows the debt service on the Outstanding Florida Forever Bonds, excluding debt service on the Refunded Bonds, and the Outstanding Everglades Bonds, debt service on the 2016A Bonds and total debt service for the Florida Forever Bonds and the Outstanding Everglades Bonds.

<b>Fiscal Year</b> <b>Ending</b> <b>June 30</b>	<b>Outstanding</b> <b>Everglades Bonds</b>	<b>Outstanding</b> <b>Florida Forever Bonds</b>	<b>2016A Bonds Debt Service</b>			<b>Total</b>
	<b>Debt Service<sup>1</sup></b>	<b>Debt Service<sup>2,3,4</sup></b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Debt Service</b>
2017	\$25,713,499	\$143,019,952	-	\$5,817,610	\$5,817,610	\$174,551,061
2018	25,769,551	126,848,467	\$11,940,000	7,699,350	19,639,350	172,257,368
2019	25,815,123	126,621,794	12,535,000	7,102,350	19,637,350	172,074,267
2020	25,949,592	126,367,313	13,160,000	6,475,600	19,635,600	171,952,504
2021	25,870,923	126,126,119	13,815,000	5,817,600	19,632,600	171,629,642
2022	26,018,830	104,305,654	14,510,000	5,126,850	19,636,850	149,961,334
2023	26,115,621	92,970,988	15,235,000	4,401,350	19,636,350	138,722,959
2024	26,194,192	72,477,493	15,995,000	3,639,600	19,634,600	118,306,285
2025	26,285,106	72,138,157	16,790,000	2,839,850	19,629,850	118,053,113
2026	17,765,512	55,061,469	17,640,000	2,000,350	19,640,350	92,467,330
2027	17,844,575	34,239,113	18,515,000	1,118,350	19,633,350	71,717,038
2028	10,332,965	33,811,761	9,630,000	192,600	9,822,600	53,967,326
2029	10,268,445	20,563,345	-	-	-	30,831,790
2030	6,927,606	-	-	-	-	6,927,606
2031	6,926,281	-	-	-	-	6,926,281
2032	6,927,031	-	-	-	-	6,927,031
2033	3,432,650	-	-	-	-	3,432,650
2034	3,428,025	-	-	-	-	3,428,025
2035	<u>3,431,025</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,431,025</u>
	<u><u>\$321,016,552</u></u>	<u><u>\$1,134,551,624</u></u>	<u><u>\$159,765,000</u></u>	<u><u>\$52,231,460</u></u>	<u><u>\$211,996,460</u></u>	<u><u>\$1,667,564,636</u></u>

<sup>1</sup> Without consideration of the expected receipt of the federal subsidy equal to 35% of the interest payable on the 2010B Everglades Bonds which is expected to be deposited into the Sinking Fund. Includes debt service for the Outstanding Everglades Bonds, Series 2007A-B, Series 2008A, Series 2010A&B, Series 2013A, and Series 2015A. The Series 2007A-B Bonds Outstanding in the principal amount of \$65,210,000 bear interest at variable rates. Estimated debt service on the Series 2007A-B Bonds (Multi-Modal) is calculated based upon an annual fixed interest rate of 2%; however, while the Series 2007A-B Bonds are in the Weekly Mode, interest on such bonds will vary on a weekly basis as determined by the applicable Remarketing Agent. Historical weekly rates on the Series 2007A-B have ranged from 0.03% to 8.20% (in 2008), with an average of approximately 0.52%. No assurance can be given that the actual interest rate on the Series 2007A-B Bonds will be 2%. Includes annual remarketing agent fees, liquidity fees, tender agent fees and administrative fees.

<sup>2</sup> Without consideration of the expected receipt of the federal subsidy equal to 35% of the interest payable on the Series 2010B Florida Forever Bonds which is expected to be deposited into the Sinking Fund.

<sup>3</sup> Excludes annual debt service of \$9.1 million in 2017, \$23.0 million in 2018 through 2027, and \$11.5 million in 2028 on the Refunded Bonds that will be called for redemption on July 1, 2017.

<sup>4</sup> Includes approximately \$2.3 million in Fiscal Year 2016-17 of accrued debt service on the Refunded Bonds which will be called for redemption on July 1, 2017.

Note: Numbers may not add due to rounding. **No representations are made as to the reasonableness of the interest rate assumptions used in the preparation of this table. The interest rate assumptions are for illustrative purposes only and are subject to change. Undue reliance should not be placed on these projections.**

## **PROVISIONS OF STATE LAW**

### **Bonds Legal Investment for Fiduciaries**

The State Bond Act provides that all bonds issued by the Division of Bond Finance are legal investments for state, county, municipal or other public funds, and for banks, savings banks, insurance companies, executors, administrators, trustees, and all other fiduciaries and also are securities eligible as collateral deposits for all state, county, municipal, or other public funds.

### **Negotiability**

The 2016A Bonds will have all the qualities and incidents of negotiable instruments under the Uniform Commercial Code - Investment Securities Law of the State.

## **TAX MATTERS**

### **General**

In the opinion of Squire Patton Boggs (US) LLP, Bond Counsel, under existing law: (i) interest on the 2016A Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; and (ii) the 2016A Bonds and the income thereon are exempt from taxation under the laws of the State of Florida, except estate taxes imposed by Chapter 198, Florida Statutes, as amended, and net income and franchise taxes imposed by Chapter 220, Florida Statutes, as amended. Bond Counsel expresses no opinion as to any other tax consequences regarding the 2016A Bonds.

The opinion on tax matters will be based on and will assume the accuracy of certain representations and certifications, and continuing compliance with certain covenants, of the Division of Bond Finance and the Department of Environmental Protection contained in the transcript of proceedings and that are intended to evidence and assure the foregoing, including that the 2016A Bonds are and will remain obligations the interest on which is excluded from gross income for federal income tax purposes. Bond Counsel will not independently verify the accuracy of those certifications and representations or the continuing compliance with those covenants.

The opinion of Bond Counsel is based on current legal authority and covers certain matters not directly addressed by such authority. It represents Bond Counsel's legal judgment as to exclusion of interest on the 2016A Bonds from gross income for federal income tax purposes but is not a guaranty of that conclusion. The opinion is not binding on the Internal Revenue Service ("IRS") or any court. Bond Counsel expresses no opinion about (i) the effect of future changes in the Code and the applicable regulations under the Code or (ii) the interpretation and the enforcement of the Code or those regulations by the IRS.

The Code prescribes a number of qualifications and conditions for the interest on state and local government obligations to be and to remain excluded from gross income for federal income tax purposes, some of which require future or continued compliance after issuance of the obligations. Noncompliance with these requirements by the Division of Bond Finance or the Department of Environmental Protection may cause loss of such status and result in the interest on the 2016A Bonds being included in gross income for federal income tax purposes retroactively to the date of issuance of the 2016A Bonds. The Division of Bond Finance and the Department of Environmental Protection have covenanted to take the actions required of them for the interest on the 2016A Bonds to be and to remain excluded from gross income for federal income tax purposes, and not to take any actions that would adversely affect that exclusion. After the date of issuance of the 2016A Bonds, Bond Counsel will not undertake to determine (or to so inform any person) whether any actions taken or not taken, or any events occurring or not occurring, or any other matters coming to Bond Counsel's attention, may adversely affect the exclusion from gross income for federal income tax purposes of interest on the 2016A Bonds or the market value of the 2016A Bonds.

A portion of the interest on the 2016A Bonds earned by certain corporations may be subject to a federal corporate alternative minimum tax. In addition, interest on the 2016A Bonds may be subject to a federal branch profits tax imposed on certain foreign corporations doing business in the United States and to a federal tax imposed on excess net passive income of certain S Corporations. Under the Code, the exclusion of interest from gross income for federal income tax purposes may have certain adverse federal income tax consequences on items of income, deduction or credit for certain taxpayers, including financial

institutions, certain insurance companies, recipients of Social Security and Railroad Retirement benefits, those that are deemed to incur or continue indebtedness to acquire or carry tax-exempt obligations, and individuals otherwise eligible for the earned income tax credit. The applicability and extent of these and other tax consequences will depend upon the particular tax status or other tax items of the owner of the 2016A Bonds. Bond Counsel will express no opinion regarding those consequences.

Payments of interest on tax-exempt obligations, including the 2016A Bonds, are generally subject to IRS Form 1099-INT information reporting requirements. If a 2016A Bond owner is subject to backup withholding under those requirements, then payments of interest will also be subject to backup withholding. Those requirements do not affect the exclusion of such interest from gross income for federal income tax purposes.

Bond Counsel's engagement with respect to the 2016A Bonds ends with the issuance of the 2016A Bonds, and, unless separately engaged, Bond Counsel is not obligated to defend the Division of Bond Finance, the Department of Environmental Protection or the owners of the 2016A Bonds regarding the tax status of interest thereon in the event of an audit examination by the IRS. The IRS has a program to audit tax-exempt obligations to determine whether the interest thereon is includible in gross income for federal income tax purposes. If the IRS does audit the 2016A Bonds, under current IRS procedures, the IRS will treat the Department of Environmental Protection as the taxpayer and the beneficial owners of the 2016A Bonds will have only limited rights, if any, to obtain and participate in judicial review of such audit. Any action of the IRS, including but not limited to selection of the 2016A Bonds for audit, or the course or result of such audit, or an audit of other obligations presenting similar tax issues, may affect the market value of the 2016A Bonds.

Prospective purchasers of the 2016A Bonds upon their original issuance at prices other than the respective prices indicated on the inside cover of this Official Statement, and prospective purchasers at other than their original issuance should consult their own tax advisors regarding other tax considerations such as the consequences of market discount, as to all of which Bond Counsel expresses no opinion.

### **Risk of Future Legislative Changes and/or Court Decisions**

Legislation affecting tax-exempt obligations is regularly considered by the United States Congress and may also be considered by the State legislature. Court proceedings may also be filed, the outcome of which could modify the tax treatment of obligations such as the 2016A Bonds. There can be no assurance that legislation enacted or proposed, or actions by a court, after the date of issuance of the 2016A Bonds will not have an adverse effect on the tax status of interest on the 2016A Bonds or the market value or marketability of the 2016A Bonds. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the 2016A Bonds from gross income for federal or state income tax purposes for all or certain taxpayers.

For example, recent presidential and legislative proposals would eliminate, reduce or otherwise alter the tax benefits currently provided to certain owners of state and local government bonds, including proposals that would result in additional federal income tax on taxpayers that own tax-exempt obligations if their incomes exceed certain thresholds. Investors in the 2016A Bonds should be aware that any such future legislative actions (including federal income tax reform) may retroactively change the treatment of all or a portion of the interest on the 2016A Bonds for federal income tax purposes for all or certain taxpayers. In such event, the market value of the 2016A Bonds may be adversely affected and the ability of holders to sell their 2016A Bonds in the secondary market may be reduced. The 2016A Bonds are not subject to special mandatory redemption, and the interest rates on the 2016A Bonds are not subject to adjustment in the event of any such change.

Investors should consult their own financial and tax advisors to analyze the importance of these risks.

### **Original Issue Discount and Original Issue Premium**

The 2016A Bonds maturing in 2028 ("2016A Discount Bonds") were offered and sold to the public at an original issue discount ("OID"). OID is the excess of the stated redemption price at maturity (the principal amount) over the "issue price" of a 2016A Discount Bond. The issue price of a 2016A Discount Bond is the initial offering price to the public (other than to bond houses, brokers or similar persons acting in the capacity of underwriters or wholesalers) at which a substantial amount of the 2016A Discount Bonds of the same maturity is sold pursuant to that offering. For federal income tax purposes, OID accrues to



the owner of a 2016A Discount Bond over the period to maturity based on the constant yield method, compounded semiannually (or over a shorter permitted compounding interval selected by the owner). The portion of OID that accrues during the period of ownership of a 2016A Discount Bond (i) is interest excluded from the owner's gross income for federal income tax purposes to the same extent, and subject to the same considerations discussed above, as other interest on the 2016A Bonds, and (ii) is added to the owner's tax basis for purposes of determining gain or loss on the maturity, redemption, prior sale or other disposition of that 2016A Discount Bond. The amount of OID that accrues each year to a corporate owner of a 2016A Discount Bond is taken into account in computing the corporation's liability for federal alternative minimum tax. A purchaser of a 2016A Discount Bond in the initial public offering at the price for that 2016A Discount Bond stated on the cover of this Official Statement who holds that 2016A Discount Bond to maturity will realize no gain or loss upon the retirement of that 2016A Discount Bond.

The 2016A Bonds maturing in 2018 through 2027 ("2016A Premium Bonds") were offered and sold to the public at a price in excess of their stated redemption price at maturity (the principal amount). That excess constitutes bond premium. For federal income tax purposes, bond premium is amortized over the period to maturity of a 2016A Premium Bond, based on the yield to maturity of that 2016A Premium Bond (or, in the case of a 2016A Premium Bond callable prior to its stated maturity, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on that 2016A Premium Bond), compounded semiannually. No portion of that bond premium is deductible by the owner of a 2016A Premium Bond. For purposes of determining the owner's gain or loss on the sale, redemption (including redemption at maturity) or other disposition of a 2016A Premium Bond, the owner's tax basis in the 2016A Premium Bond is reduced by the amount of bond premium that is amortized during the period of ownership. As a result, an owner may realize taxable gain for federal income tax purposes from the sale or other disposition of a 2016A Premium Bond for an amount equal to or less than the amount paid by the owner for that 2016A Premium Bond. A purchaser of a 2016A Premium Bond in the initial public offering at the price for that 2016A Premium Bond stated on the cover of this Official Statement who holds that 2016A Premium Bond to maturity (or, in the case of a callable 2016A Premium Bond, to its earlier call date that results in the lowest yield on that 2016A Premium Bond) will realize no gain or loss upon the retirement of that 2016A Premium Bond.

**Owners of 2016A Discount and 2016A Premium Bonds should consult their own tax advisers as to the determination for federal income tax purposes of the amount of OID or bond premium properly accruable or amortizable in any period with respect to the 2016A Discount or 2016A Premium Bonds and as to other federal tax consequences and the treatment of OID and bond premium for purposes of state and local taxes on, or based on, income.**

### **State Taxes**

The 2016A Bonds and the income therefrom are not subject to any taxation by the State or any county, municipality, political subdivision, agency, or instrumentality of the State, except estate taxes imposed by Chapter 198, Florida Statutes, as amended, and net income and franchise taxes imposed by Chapter 220, Florida Statutes, as amended.

Florida laws governing the imposition of estate taxes do not provide for an exclusion of state or local bonds from the calculation of the value of the gross estate for tax purposes. Florida's estate tax is generally calculated on the basis of the otherwise unused portion of the federal credit allowed for state estate taxes. Under Chapter 198, Florida Statutes, all values for state estate tax purposes are as finally determined for federal estate tax purposes. Since state and local bonds are included in the valuation of the gross estate for federal tax purposes, such obligations would be included in such calculation for Florida estate tax purposes. Prospective owners of the 2016A Bonds should consult their own attorneys and advisors for the treatment of the ownership of the 2016A Bonds for estate tax purposes.

### **RECENT STATE FINANCIAL DEVELOPMENTS**

The State's budget is required to be kept in balance with current revenues each State fiscal year, with the final budget subject to adjustment during the fiscal year if necessary to ensure that no shortfall occurs. See "Appendix A - STATE FINANCIAL OPERATIONS - Financial Control" herein for more detailed information.

**The financial information set forth below is unaudited. Estimates are based on information available at the time of the estimates. Such estimates are subject to revision as additional information becomes available. Also, estimates are subject to risks and uncertainties which may cause results to differ materially from those estimates set forth below. No assurance is given that actual results will not differ materially from the estimates provided below.**

## **Fiscal Year 2014-15**

*Budget.* The Fiscal Year 2014-15 Budget totaled \$77.1 billion, an increase of approximately \$3.6 billion (4.9%) over the Fiscal Year 2013-14 Budget of \$73.5 billion. The General Fund budget totaled about \$27.9 billion and was primarily funded with general revenue collections and \$278 million in trust fund transfers.

*Revenues.* Actual general revenue collections of near \$27.7 billion for Fiscal Year 2014-15 were \$195.0 million over the March 2015 REC estimate (adjusted for legislative session impacts) and were up \$1.5 billion (5.7%) from the prior fiscal year. Growth in Fiscal Year 2014-15 revenues was primarily driven by strong sales tax collections and a stabilized housing market that positively effected documentary stamp tax collections.

*Reserves.* The General Fund Retrospect statement released on October 16, 2015 finalized the Fiscal Year 2014-15 year-end General Fund balance as \$2.5 billion. The Budget Stabilization Fund increased to \$1.1 billion, with the \$214.5 million transfer to the fund authorized in the Budget. When including the Budget Stabilization Fund, General Fund reserves at fiscal year end total nearly \$3.7 billion (13.3% of general revenues). The Fiscal Year 2014-15 year-end trust fund reserve balances totaled \$2.4 billion, including \$586 million in the Lawton Chiles Endowment Fund and \$1.8 billion in various unreserved trust fund balances. The inclusion of trust fund reserve balances increases the estimated total reserves to \$6.0 billion (about 21.8% of actual general revenues) at fiscal year end.

## **Fiscal Year 2015-16**

*Budget.* The Fiscal Year 2015-16 Budget totaled \$78.4 billion, an increase of approximately \$1.3 billion (1.7%) over the Fiscal Year 2014-15 Budget of \$77.1 billion. The General Fund budget totaled \$28.8 billion and was primarily funded with general revenue collections and \$190 million in trust fund transfers.

*Revenues.* Actual general revenue collections of \$28.3 billion for Fiscal Year 2015-16 were \$50.6 million over the January 2016 REC estimates and were up \$661 million (2.4%) over the prior fiscal year. Growth in Fiscal Year 2015-16 revenues was primarily a result of strong sales tax collections, somewhat offset by weaker corporate filing fees and highway safety revenues.

*Reserves.* Based on the August 2016 General Fund Outlook statement, the Fiscal Year 2015-16 year-end General Fund balance is projected to total about \$1.78 billion. The Budget included the final repayment to the Budget Stabilization Fund of \$214.5 million, which increased the Budget Stabilization Fund balance to \$1.35 billion at June 30, 2016. When including the Budget Stabilization Fund, General Fund reserves at fiscal year end are projected to total approximately \$3.1 billion (11.1% of general revenues). The General Fund balance could be revised when the Retrospect Statement is released in October 2016 to reflect Fiscal Year 2015-16 unused appropriations and other minor adjustments to revenues or expenditures. The Fiscal Year 2015-16 year-end trust fund reserve balances are estimated at \$2.5 billion, including an estimated \$619 million in the Lawton Chiles Endowment Fund and about \$1.84 billion in various unreserved trust fund balances. The inclusion of trust fund reserve balances increases the estimated total reserves to approximately \$5.6 billion (19.7% of actual general revenues) at fiscal year end. Estimates are based on information available at the time of the estimates. Such estimates are subject to revision as additional information becomes available.

## **Fiscal Year 2016-17**

*Budget.* The 2016 legislative session ended March 11, 2016, with the State Legislature adopting the General Appropriations Act for Fiscal Year 2016-17 (the "Budget"). After the Governor's \$256.1 million in line item vetoes, the Budget totals \$82.3 billion, a 5% increase over the Fiscal 2015-16 budget. The Governor signed the Budget on March 17, 2016. The General Fund budget totals \$30.2 billion and will be primarily funded with estimated general revenue collections of \$29.5 billion and \$252.9 million in trust fund transfers.

*Revenues.* The August 2016 REC decreased the general revenue forecast for Fiscal Year 2016-17 by \$132 million (0.4%) from the January 2016 REC forecast (adjusted for legislative impacts) to \$29.3 billion. The reduction is primarily attributable to a decrease in projected sales tax and documentary stamp tax collections which are partially offset by an increase in projected corporate income taxes. The revised forecast exceeds collections for Fiscal Year 2015-16 by approximately \$1 billion, or 3.6%, which is mainly attributable to an expected increase in sales tax collections.

Actual revenue collections of \$2.26 billion for the one-month period ended July 31, 2016, were approximately \$19 million over the January 2016 REC estimates and were approximately \$77.7 million (3.6%) over the same period of the prior fiscal year.

*Reserves.* Based on the August 2016 General Fund Outlook statement, the Fiscal Year 2016-17 year-end General Fund balance is projected to total about \$1.4 billion, which includes the effects of a \$400 million settlement payment to be received by the State during Fiscal Year 2016-17 pursuant to a settlement agreement with BP Oil Entities related to the Deepwater Horizon incident in the Gulf of Mexico. The Budget includes a \$30.7 million transfer to the Budget Stabilization Fund, which will increase the Budget Stabilization Fund balance to \$1.39 billion at June 30, 2017. When including the Budget Stabilization Fund, General Fund reserves at fiscal year end are projected to total approximately \$2.8 billion (9.5% of projected general revenues). The General Fund balance could be revised lower should current year deficits occur or revenue collections fall below estimates. The Fiscal Year 2016-17 year-end trust fund reserve balances are estimated at \$2.2 billion, including an estimated \$619 million in the Lawton Chiles Endowment Fund and about \$1.6 billion in various unreserved trust fund balances. The inclusion of trust fund reserve balances increases the estimated total reserves to approximately \$5.0 billion (17.0% of projected general revenues) at fiscal year end. Estimates are based on information available at the time of the estimates. Such estimates are subject to revision as additional information becomes available.

## MISCELLANEOUS

### Variable Rate Debt and Derivatives

The Division of Bond Finance does not generally issue variable rate debt or enter into derivative contracts in connection with its bond issues. The Division of Bond Finance has not entered into any derivative transactions on behalf of the state or any of its agencies. The Division of Bond Finance currently has only one issue of outstanding variable rate debt, the Department of Environmental Protection Everglades Restoration Revenue Bonds, Series 2007A-B (Multi-Modal), outstanding in the amount of \$65,210,000. The Everglades Bonds are insured by Assured Guaranty and internal liquidity is provided through a standby bond purchase agreement with the State Treasury.

### Investment of Funds

All State Funds are invested by either the Chief Financial Officer or the Board of Administration.

*Investment by the Chief Financial Officer* - Funds held in the State Treasury are invested by internal and external investment managers. As of June 30, 2016, the ratio was approximately 49% internally managed funds, 42% externally managed funds, 4% Certificates of Deposit and 5% in an externally managed Security Lending program. The total portfolio market value on June 30, 2016, was \$25,654,099,528.79.

Under State law, the Treasury is charged with investing funds of each State agency and the judicial branch. As of June 30, 2016, \$17.158 billion of the investments in the Treasury consisted of accounts held by State agencies that are required by law to maintain their investments in the Treasury; additionally, \$6.873 billion as of this date consisted of moneys held by certain boards, associations, or entities created by the State Constitution or by State law that are not required to maintain their investments with the Treasury and are permitted to withdraw these funds from the Treasury.

As provided by State law, the Treasury must be able to timely meet all disbursement needs of the State. Accordingly, the Treasury allocates its investments to provide for estimated disbursements plus a cushion for liquidity in instances of greater than expected disbursement demand.

To this end, a portion of Treasury's investments are managed for short term liquidity and preservation of principal. The remainder is managed to obtain maximum yield, given the safety parameters of State law and Treasury's Comprehensive Investment Policy. Investments managed for short term liquidity and preservation of principal are managed "internally" by Treasury personnel. The majority of investments managed for a maximum return are managed by "external" investment managers not employed by the State.

The Externally Managed Investment Program provides long term value while limiting risk appropriately and provides a backup source of liquidity. External investment strategy focuses on medium term and long term fixed income securities, rather

than money market instruments, in order to take advantage of higher returns historically achieved by such securities. Portfolio managers are hired to actively manage funds. These funds may be invested in U.S. Treasury government agency obligations, investment grade corporate debt, municipal debt, mortgage backed securities, asset backed securities, and U.S. dollar denominated investment grade foreign bonds that are registered with the Securities and Exchange Commission. The managers may also use leveraging techniques such as forward purchase commitments, and interest rate futures.

*Investment by the Board of Administration* - The Board of Administration manages investment of assets on behalf of the members of the Florida Retirement System (the “FRS”) Defined Benefit Plan. It also acts as sinking fund trustee for most State bond issues and oversees the management of FRS Investment Plan investment options, Florida Hurricane Catastrophe Fund moneys, a short-term investment pool for local governments and smaller trust accounts on behalf of third party beneficiaries.

The Board of Administration adopts specific investment policy guidelines for the management of its funds which reflect the long-term risk, yield, and diversification requirements necessary to meet its fiduciary obligations. As of June 30, 2016, the Board of Administration directed the investment/administration of 30 funds in 530 portfolios.

As of June 30, 2016 the total market value of the FRS (Defined Benefit) Trust Fund was \$141,420,636,601.12. The Board of Administration pursues an investment strategy which allocates assets to different investment types. The long-term objective is to meet liability needs as determined by actuarial assumptions. Asset allocation levels are determined by the liquidity and cash flow requirements of the FRS, absolute and relative valuations of the asset class investments, and opportunities within those asset classes. Funds are invested internally and externally under a Defined Benefit Plan Investment Policy Statement.

The Board of Administration uses a variety of derivative products as part of its overall investment strategy. These products are used to manage risk or to execute strategies more efficiently or more cost effectively than could be done in the cash markets. They are not used to speculate in the expectation of earning extremely high returns. Any of the products used must be within investment policy guidelines designed to control the overall risk of the portfolio.

The Board of Administration invests assets in 29 designated funds other than the FRS (Defined Benefit) Trust Fund. As of June 30, 2016, the total market value of these funds equaled \$35,121,146,461.32. Each fund is independently managed by the Board of Administration in accordance with the applicable documents, legal requirements and investment plan. Liquidity and preservation of capital are preeminent investment objectives for most of these funds, so investments for these are restricted to high quality money market instruments (e.g., cash, short-term treasury securities, certificates of deposit, banker's acceptances, and commercial paper). The term of these investments is generally short, but may vary depending upon the requirements of each trust and its investment plan.

Investment of bond sinking funds is controlled by the resolution authorizing issuance of a particular series of bonds. The Board of Administration's investment policy with respect to sinking funds is that only U.S. Treasury securities, and repurchase agreements backed thereby, be used.

## **Bond Ratings**

Standard & Poor's Ratings Services, Moody's Investors Service and Fitch Ratings (herein referred to collectively as “Rating Agencies”), have assigned their municipal bond ratings of AA-, Aa3 and AA-, respectively, to the 2016A Bonds. Such ratings reflect only the respective views of such Rating Agencies at the time such ratings were issued, and an explanation of the significance of such ratings may be obtained from any of the respective rating agencies.

The Division of Bond Finance and the Department furnished to such Rating Agencies certain information and material in respect to the State and the 2016A Bonds. Generally, Rating Agencies base their ratings on such information and materials and on investigations, studies and assumptions made by the Rating Agencies. There is no assurance that such ratings will be maintained for any given period of time or that they may not be lowered, suspended or withdrawn entirely by the Rating Agencies, or any of them, if in their or its judgment, circumstances warrant. Any such downward change in, suspension of or withdrawal of such ratings may have an adverse effect on the market price of the 2016A Bonds.

Certain companies provide either bond insurance or reserve account surety bonds on various series of Outstanding Bonds. The Rating Agencies regularly evaluate the claims-paying ability of financial guarantors. The results of these evaluations may

include ratings affirmations, ratings changes, or changes in rating outlook. MBIA Insurance Corporation (“MBIA”) is currently rated “CCC” by S&P and “Caa1” by Moody’s, both with a negative outlook. Fitch has withdrawn its ratings for Ambac Assurance Corporation (Ambac), Financial Guaranty Insurance Company (FGIC), and MBIA; Moody’s and S&P have withdrawn their ratings for FGIC and Ambac. National Public Finance Guarantee Corporation (“National”) is currently rated “AA-” by S&P with a stable outlook and “A3” by Moody’s with a negative outlook. MBIA has entered into a reinsurance agreement with National whereby National has reinsured all US public finance transactions of MBIA. Potential investors are directed to the Rating Agencies for additional information on their ongoing evaluations of the financial guaranty industry and individual financial guarantors.

### **Verification of Mathematical Calculations**

The mathematical accuracy of the computations relating to the amount of potential cash receipts from funds held in a fund invested by the State Treasury and interest earnings thereon to pay the principal of, redemption premium, and interest on the Refunded Bonds, and the mathematical accuracy of the computations supporting the conclusion of Bond Counsel that the 2016A Bonds will not be “arbitrage bonds” under the Internal Revenue Code of 1986, will be verified by Causey Demgen & Moore, Inc., Certified Public Accountants, as a condition of the delivery of the 2016A Bonds. The Refunded Bonds will be economically, but not legally, defeased. See “THE REFUNDING PROGRAM,” above.

### **Litigation**

Currently there is no litigation pending, or to the knowledge of the Department or the Division of Bond Finance threatened, which if successful would have the effect of restraining or enjoining the issuance or delivery of the 2016A Bonds or questioning or affecting the validity of the 2016A Bonds or the proceedings and authority under which such 2016A Bonds are to be issued. The Department and the Division of Bond Finance from time to time engage in certain routine litigation the outcome of which would not be expected to have any material adverse effect on the issuance and delivery of the 2016A Bonds.

### **Legal Opinion and Closing Certificate**

The approving legal opinion of Squire Patton Boggs (US) LLP will be provided on the date of delivery of the 2016A Bonds. Such legal opinion expresses no opinion as to the accuracy, completeness or fairness of any statement in this Official Statement or the appendix hereto or in any other report, financial information, offering or disclosure document or other information pertaining to the State or the 2016A Bonds that may be prepared or made available by the State, the Department, the Division of Bond Finance or others to the purchasers or holders of the 2016A Bonds or other parties. Proposed form of the legal opinion is attached as Appendix E. The actual legal opinion to be delivered may vary from the text if necessary to reflect facts and law on the date of delivery. The opinion will speak only as of its date, and subsequent distribution of it by recirculation of the Official Statement or otherwise will create no implication that Bond Counsel has reviewed or expresses any opinion concerning any of the matters referred to in the opinion subsequent to its date.

A certificate, executed by appropriate State officials, to the effect that to the best of their knowledge this Official Statement, as of its date and as of the date of delivery of the 2016A Bonds, does not contain an untrue statement of a material fact or omit to state a material fact which should be included herein for the purpose for which this Official Statement is intended to be used, or which is necessary to make the statements contained herein, in the light of the circumstances under which they were made, not misleading, will also be provided at delivery.

### **Continuing Disclosure**

The Department will undertake, for the benefit of the beneficial owners and the Registered Owners of the 2016A Bonds to provide, or cause to be provided, certain financial information and operating data and to provide notices of certain material events. Such financial information and operating data will be transmitted to the Municipal Securities Rulemaking Board (the “MSRB”) using its Electronic Municipal Market Access System (“EMMA”). Any notice of material events will also be transmitted to the MSRB using EMMA. The form of the undertaking is set forth in Appendix F, Form of Continuing Disclosure Agreement. This undertaking is being made in order to assist the underwriters in complying with Rule 15c2-12 of the Securities and Exchange Commission.

Neither the Department nor the Division of Bond Finance has failed, in the previous five years, to comply in all material respects with any prior disclosure undertakings.

## **Underwriting**

Wells Fargo Bank National Association (the "Underwriters") has agreed to purchase the 2016A Bonds at an aggregate purchase price of \$192,111,484.90 (which represents the par amount of the 2016A Bonds plus an original issue premium of \$32,664,561.05 and minus the Underwriters' discount of \$318,076.15). The Underwriter may offer and sell the 2016A Bonds to certain dealers (including dealers depositing bonds into investment trusts, including trusts managed by the Underwriters) at prices lower than the initial offering prices. The offering prices or yields on the 2016A Bonds set forth on the inside front cover may be changed after the initial offering by the Underwriter.

## **Execution of Official Statement**

The execution and delivery of this Official Statement have been duly authorized by the Division of Bond Finance and the Department.

DIVISION OF BOND FINANCE of the STATE BOARD OF  
ADMINISTRATION OF FLORIDA, on behalf of the STATE  
OF FLORIDA DEPARTMENT OF ENVIRONMENTAL  
PROTECTION

RICK SCOTT  
Governor, as Chairman of the Governing Board  
of the Division of Bond Finance

JONATHAN P. STEVERSON  
Secretary  
Department of Environmental Protection

J. BEN WATKINS III  
Director  
Division of Bond Finance

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**STATE OF FLORIDA**  
***STATISTICAL, DEMOGRAPHIC***  
***AND***  
***FINANCIAL INFORMATION***



The information contained in this Appendix is intended to provide an overview of the organization of the State's government, as well as general economic, financial and demographic data which might be of interest in connection with the foregoing Official Statement. All information contained herein has been obtained from sources believed to be accurate and reliable. Estimates of future results are statements of opinion based on the most recent information available, which is believed to be accurate. Such estimates are subject to risks and uncertainties which may cause actual results to differ materially from those set forth herein.

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# STATE OF FLORIDA

## GENERAL HISTORY AND GEOGRAPHY

Juan Ponce de Leon made the first recorded landing in Florida in 1513, and subsequently claimed the territory for Spain. The Spaniards founded the first permanent settlement, St. Augustine, in 1565. Florida was acquired by the United States from Spain in 1821, became a territory of the United States in 1822, and was admitted to statehood in 1845 as the 27th state. The State capital is the city of Tallahassee.

Florida is the 26th largest state with land area of 54,252 square miles and a water area of 4,308 square miles, with tidal shoreline in excess of 2,200 miles.

Florida has 67 counties and approximately 405 municipalities.

## STATE GOVERNMENT

Florida's governmental powers are divided among the executive, legislative and judicial branches.

### **Executive Branch**

In 1998, voters approved amendments to the State constitution which restructured the State Cabinet. Since adoption of the amendments, the State legislature has adopted several measures to implement the constitutional changes and to otherwise reorganize the executive branch of the State government.

The supreme executive power is vested in the Governor. The Lieutenant Governor acts as Governor upon a vacancy in the office or incapacity of the Governor. The executive branch consists of the Governor and Cabinet, which is comprised of the Attorney General, the Chief Financial Officer, and the Commissioner of Agriculture, each of whom is elected for four years. All executive functions are allotted among not more than 25 departments under the direct supervision of the Governor, Lt. Governor, Governor and Cabinet, or a Cabinet Member. The State Constitution limits cabinet members to eight consecutive years in office. A governor who has served for more than 6 years in two consecutive terms may not be re-elected for the succeeding term.

### **Legislative Branch**

The legislative power of the State is vested in a bicameral legislature, consisting of a senate and a house of representatives. There are 40 senatorial districts and 120 representative districts within the State. Senators are elected for four-year terms and representatives for two-year terms. The State Constitution also limits legislators to eight consecutive years in office.

Regular sessions of the legislature convene on the first Tuesday after the first Monday in March of each odd-numbered year, and on the first Tuesday after the first Monday in March, or such other date as may be fixed by law, of each even-numbered year, and shall not exceed 60 days. Special sessions may be called by the Governor or by joint proclamation of the President of the Senate and the Speaker of the House of Representatives.

### **Judicial Branch**

The judicial power is vested in a supreme court, 5 district courts of appeal, 20 circuit courts and 67 county courts. As a result of a constitutional amendment adopted in 1998, as of July 1, 2004 the legislature began funding certain costs of the judicial system previously borne by the counties.

### **Services Provided by State Government**

The State provides a wide range of services to its residents and to its local government units. The education system is the most extensive service provided by the State. On November 5, 2002, voters approved constitutional amendments requiring class size

reductions and providing for a free, voluntary pre-kindergarten program for 4-year-olds.

Over half of the State's general revenue appropriations are for education. All tax supported schools, from kindergarten through postsecondary, constitute a single, unified system of public education under the State Board of Education. Each of Florida's 67 counties comprises a single school district operating under an elected district school board. In addition, there are 49 area vocational-technical centers administered by the local school boards. The State's 28 Florida College System institutions (formerly community colleges) and twelve State universities are operated by local boards of trustees, under the oversight of the State Board of Education.

Government services are generally organized along functional or program lines into departments, which constitute the principal administrative units within the executive branch. Listed below are the departments and a brief summary of their respective responsibilities.

*Agency for Health Care Administration* is the State's chief health policy and planning entity, and oversees the health care industry in the State.

*Department of Agriculture and Consumer Services* inspects food and other consumer products to assure public safety, and assists in producing and promoting agricultural products as well as conserving agricultural resources. It also protects consumers against unfair and deceptive business practices and licenses private security, investigative and repossession services.

*Department of Business and Professional Regulation* ensures that regulated industries and certain non-medical professionals meet prescribed standards of education, competency and practice. It also administers the State's child and farm labor laws and oversees workplace regulation and enforcement.

*Department of Children and Family Services* provides family and health services to promote self sufficiency. The department addresses neglect, abuse or exploitation of children and adults unable to protect themselves, and provides services to preserve families, prevent inappropriate institutional care and improve quality of life for people with mental illnesses. The *Agency for Persons With Disabilities*, an independent entity housed within the department, is responsible for providing services to developmentally disabled persons.

*Department of Citrus* exercises its powers to stabilize and protect the citrus industry of the State.

*Department of Corrections* is responsible for the incarceration, supervision and rehabilitation of criminal offenders. The *Florida Corrections Commission* monitors the State's correctional system and makes correctional policy recommendations.

*Department of Economic Opportunity* oversees and coordinates economic development, housing, growth management, and community development programs, and unemployment compensation. The department was created by Chapter 2011-142, L.O.F. The department is required to develop a statewide five-year strategic plan to address the promotion of business formation, expansion, recruitment, and retention in order to create jobs for all regions of the state. The department includes the former Office of Tourism, Trade, and Economic Development as well as portions of the former Department of Community Affairs (DCA) and the former Agency for Workforce Innovation (AWI), and the Ready to Work Program from the Department of Education. Remaining portions of DCA and AWI were transferred to several other existing state agencies.

*Department of Education*, under the direction of the State Board of Education, implements education policy and oversees Florida's education system through curriculum development, student assessment, teacher standards and certification, financial assistance, instructional support, community services, and workforce development and vocational rehabilitation programs. It also participates in oversight of higher education by providing support for the State's Florida College System institutions (formerly community colleges) and the State University System.

*Department of Elderly Affairs* (also, Elder Affairs) administers services to assist the elderly in maintaining independence and quality of life, and to support their families and caregivers. The department also develops policy recommendations for long-term care.

*Department of Environmental Protection* implements programs to protect against air and water pollution, ensure domestic water supplies, and coordinate the State's stormwater program. This department also oversees Florida's 160 State parks and other outdoor recreational facilities.

*Department of Financial Services*, under the Chief Financial Officer, administers the State treasury and oversees accounting and auditing of State agencies. It also administers the State's risk management and fire marshal offices, regulates insurance agents and investigates insurance fraud, and participates in administration of the workers compensation system. *The Financial Services Commission*, an independent agency housed within the Department but consisting of the Governor and Cabinet, regulates securities transactions, financial institutions and insurers operating in the State.

*Department of Health* oversees a State health plan, as well as a wide range of State and community efforts to prevent diseases and disabilities. The department monitors disease trends, provides health care and early intervention services, gives medical direction for child protection and sexual abuse treatment, promotes innovative and cost effective health care delivery systems, and serves as statewide repository of health data.

*Department of Highway Safety and Motor Vehicles* promotes safe driving through law enforcement, public education, titling and registering motor vehicles and vessels, licensing drivers, and regulating vehicle exhaust.

*Department of Juvenile Justice* coordinates the State's programs for juvenile offenders including prevention, diversion, residential and non-residential commitment, delinquency institutions, training, reentry and aftercare.

*Department of Law Enforcement* conducts criminal investigations, provides criminal analysis laboratories, offers criminal justice training, and compiles statistics and maintains records of criminal activities.

*Department of Legal Affairs* represents the State in civil lawsuits and in criminal appeals. It also issues formal advisory opinions and is the chief enforcement agency for antitrust, consumer protection, and civil racketeering laws.

*Department of the Lottery* manages Florida's state lottery as a self-supporting, revenue producing department designed to generate additional funding for public education.

*Department of Management Services* is responsible for various administrative functions of State government, including facilities management, information technology, administrative hearings, retirement, and state group insurance programs.

*Department of Military Affairs* implements the National Defense Act as it applies to Florida, and administers the Florida National Guard with the Governor as Commander in Chief.

*Department of Revenue* administers the collection, enforcement and auditing of taxes, manages tax information systems, provides taxpayer assistance, and administers the federal child support enforcement program in the State.

*Department of State* oversees the elections process, corporate records, Florida's international relations, cultural entities, libraries and historic preservation.

*Department of Transportation* is charged with providing a safe, interconnected statewide transportation system. Its responsibilities include planning and implementing transportation policies, designing and constructing facilities, and administering motor carrier compliance and toll operations.

*Department of Veterans' Affairs* assists military veterans and their dependents in securing benefits to which they are entitled under federal or State law by virtue of their military service.

*The Public Employees Relations Commission* is a neutral adjudicatory body which resolves public sector labor disputes, career service appeals, veteran's preference appeals, drug testing cases, certain age discrimination cases, and whistle blower appeals.

*The Public Service Commission*, an arm of the legislature, regulates the operation of electric utilities, telecommunications and telephone companies, and water or wastewater utilities within the State.

The State is divided into five *water management districts* to provide water resource planning and development.

In addition to statutorily created departments and commissions, there are several constitutional boards responsible for governmental functions.

A 17-member *Board of Governors* is responsible for managing the State University System. The Board consists of 14 members appointed by the governor, plus the commissioner of education, a faculty representative and a student representative.

*Fish and Wildlife Conservation Commission*, comprised of seven members appointed by the Governor, exercises the State's regulatory and executive powers with respect to wild animal life, fresh water aquatic life, and marine life.

*Government Efficiency Task Force*, comprised of members of the public and private sectors, develops recommendations to improve government operations and reduce costs, beginning in 2007 and each fourth year thereafter.

*Florida Commission on Ethics* enforces the State's code of ethics for public employees and officers not under the jurisdiction of the Judicial Qualification Commission.

*Joint Legislative Budget Commission*, composed of an equal number of members of the respective houses of the legislature, develops the State's long-range financial outlook and reviews certain proposed budget amendments.

*Judicial Qualification Commission* investigates and makes recommendations to the Supreme Court with respect to action against any justice or judge whose conduct may warrant disciplinary measures.

*Parole Commission* is made up of three members appointed by the Governor. It is responsible for determining which prisoners will be granted parole and the terms of conditional release, whether a person has violated parole, and for reporting on persons under consideration for clemency.

*Taxation and Budget Reform Commission*, established in 2007 and each 20th year thereafter to examine the State's budgetary process, revenue needs and tax policy, to determine funding methods favored by citizens, and to recommend changes.

*State Board of Administration*, comprised of the Governor, Attorney General and Chief Financial Officer, is the long-term investment body for the State. It also serves as fiscal agent or trustee with respect to bonds issued by the State or its agencies, and manages investment of Florida's retirement system monies.

*State Board of Education* is the chief policy making and coordinating body of public education and vocational rehabilitation in Florida. It consists of seven members appointed by the Governor.

## **DEMOGRAPHIC & ECONOMIC INFORMATION**

### **Population**

Florida ranks as the third most populous state, with a population of 21.4 million as of April 1, 2015. This represents nearly a 1.6% increase from April 1, 2014.

While the State's population grew by 24.0% between 2000 and 2015, annual population growth has slowed considerably in recent years. Florida's average annual population growth rate was 1.7% from 2000 to 2010, which exceeded the nation's average annual population growth rate of 0.9% over the same period. However, Florida's average annual population growth rate decreased to 0.8% between 2011 and 2013, which was on pace with the US average annual growth rate of 0.8% for the same time period. In 2014 and 2015 Florida's average annual population growth rate rebounded to 1.44% while the U.S. average annual growth rate remained at 0.8%. Typically there are two drivers of population growth – natural increases (births minus deaths) and net migration (people moving into the state minus people moving out of the State). Historically, Florida's population growth has been driven by positive net migration; however, net migration fell to record low levels during much of 2008 and into 2009, during which period natural increase exceeded net migration. Net migration has returned as a decisive factor in 2015 as Florida's population continues to increase.

The age distribution of Florida's population differs from that of the nation because Florida has a somewhat larger elderly population and a slightly smaller working age population than the nation. Florida's 2010 population aged 65 or older was 17.3% of the State's population and is projected to increase to 21.0% by 2020. Whereas the nation's population aged 65 or older is approximately 14.9% and is expected to increase to 16.9% by 2020. Florida's 2010 working age population (18-64) was 62.0% of total population and is expected to decline to 58.8% in 2020, and by comparison, the working age population (18-64) in the US is 59.5% of total population currently and projected to decline to 58.1%.

### **Population Change Florida and U.S., 1980 - 2020 (April 1 census day figures)**

<u>Year</u>	<u>Florida</u>		<u>U. S.</u>	
	<u>(in thousands)</u>	<u>% change</u>	<u>(in thousands)</u>	<u>% change</u>
1980	9,747	-	226,546	-
1990	12,938	32.7%	248,710	9.8%
2000	15,983	23.5	281,422	13.2
2010	18,801	17.6	310,233	10.2
2020 (projected)	21,372	13.7	341,387	10.0

Source: Office of Economic and Demographic Research, The Florida Legislature (December, 2015) and U.S. Census Bureau.

### **Florida Population Age Trends, 2010-2030**

<u>Age</u>	<u>2010</u>		<u>2020</u>		<u>2030</u>	
	<u>Population</u>	<u>% of total</u>	<u>Population</u>	<u>% of total</u>	<u>Population</u>	<u>% of total</u>
0-4	1,073,506	5.7%	1,163,815	5.5%	1,287,190	5.4%
5 to 17	2,928,585	15.6%	3,120,483	14.7%	3,377,536	14.1%
18-24	1,739,657	9.3%	1,810,880	8.5%	1,968,570	8.2%
25-44	4,720,799	25.1%	5,215,429	24.6%	5,889,327	24.7%
45-64	5,079,161	27.6%	5,460,891	25.7%	5,410,450	22.7%
65+	3,259,602	17.3%	4,465,169	21.0%	5,939,493	24.9%
Total	18,801,310		21,236,667		23,872,566	

Source: Office of Economic and Demographic Research, The Florida Legislature. (Demographic Estimating Conference, February, 2015).

### **Florida's Gross Domestic Product**

Florida's Gross Domestic Product ("GDP") represents the value of goods and services produced by the State, and serves as a broad measure of the State's economy. The State's GDP for 2014 is estimated at \$770 billion, which is about 2.7% higher than 2013 GDP of \$749 billion.

Florida's GDP has increased 6.4% over the past five years from \$723 billion in 2009 to \$770 billion in 2014. Private industry

accounted for 86% of the State's 2014 GDP and government accounted for the remaining 14%. Real estate was the largest single industry, accounting for 17% of Florida's 2014 GDP.

The following table compares the components of the State's GDP over the most recent five-year period available.

### **Florida's Gross Domestic Product by Major Industry 2009 and 2014**

(millions of chained 2009 dollars)<sup>1</sup>

<u>Industry</u>	<u>2009</u>	<u>% of Total</u>	<u>2014</u>	<u>% of Total</u>
Agriculture, forestry, fishing and hunting . . . . .	\$5,942	0.8%	\$4,538	0.6%
Mining . . . . .	1,275	0.2	1,475	0.2
Utilities . . . . .	15,898	2.2	13,617	1.8
Construction . . . . .	35,632	4.9	33,080	4.3
Manufacturing . . . . .	38,283	5.3	38,736	5.0
Wholesale trade . . . . .	47,023	6.5	53,889	7.0
Retail trade . . . . .	52,979	7.3	59,243	7.7
Transportation and warehousing, excluding Postal Services . . .	21,037	2.9	22,988	3.0
Information . . . . .	30,334	4.2	34,287	4.5
Finance and insurance . . . . .	36,216	5.0	42,053	5.5
Real estate and rental and leasing . . . . .	125,973	17.4	130,868	17.0
Professional and technical services . . . . .	46,954	6.5	51,775	6.7
Management of companies and enterprises . . . . .	9,775	1.4	13,285	1.7
Administrative and waste services . . . . .	28,544	3.9	31,921	4.1
Educational services . . . . .	7,346	1.0	7,255	0.9
Health care and social assistance . . . . .	60,527	8.4	66,257	8.6
Arts, entertainment and recreation . . . . .	13,012	1.8	15,196	2.0
Accommodation and food services . . . . .	28,225	3.9	33,957	4.4
Other services, except government . . . . .	19,728	2.7	20,212	2.6
Government . . . . .	<u>98,485</u>	13.6	<u>94,917</u>	12.3
Total <sup>2</sup> . . . . .	\$723,188		\$769,549	

Source: U.S. Department of Commerce, Bureau of Economic Analysis (December, 2015).

<sup>1</sup> A measure of real output and prices using 2009 as the base year and applying annual - weighted indexes to allow for changes in relative prices and associated purchasing patterns over time, as developed by the Bureau of Economic Analysis.

<sup>2</sup> May not add, due to chaining formula and rounding.

Tourism is not treated as a separate industry sector, but remains an important aspect of the Florida economy. Its financial impact is reflected in a broad range of market sectors, such as transportation, communications, retail trade and services, and in State tax revenues generated by business activities which cater to visitors, such as hotels, restaurants, admissions and gift shops. According to *Visit Florida*, the direct support organization for the Florida Commission on Tourism, approximately 98.5 million people visited the State in 2014, a 4.6% increase over the final 2013 total. Leisure and hospitality services accounted for 6.4% of the State's non-farm employment in 2014. According to the Florida Department of Business and Professional Regulation, as of January 1, 2016, 51,022 food service establishments were licensed with seating capacity of 4,108,222, and 39,364 lodging establishments were licensed with 1,615,257 total units. According to the Florida Department of Environmental Protection, visitors to the State's public parks and recreation areas totaled 23.7 million for Fiscal Year 2014, a 7.3% decrease from the prior year. In 2014, accommodation and food services contributed 4.4% of the State's GDP, and arts, entertainment and recreation contributed 2.0%.

Transportation of goods and passengers is facilitated by Florida's integrated transportation system. The State has approximately 122,088 miles of roads, 15 freight railroads with 2,753

miles of track, and AMTRAK passenger train service. There are 30 fixed route transit systems. There are 780 aviation facilities, of which 129 are available for public use; 20 provide scheduled commercial service and 15 provide international service. According to Federal Aviation Administration figures, based on calendar year 2014 enplanements, five Florida airports were among the top 50 in the U.S. and three were among the top 50 based on cargo weight. In that year, Miami International Airport ranked 12<sup>th</sup> in North America in passenger traffic and ranked 5<sup>th</sup> in North America in cargo volume. Florida also has 15 deep water ports, 9 major shallow water ports, and 4 significant river ports, many of which are interconnected by the State's inland waterway system.

In 2014, agriculture, forestry and fishing constituted only about 0.6% of GDP. In 2012, Florida ranked 11<sup>th</sup> for all crop production according to the U.S. Department of Agriculture. The State ranked 1<sup>st</sup> in production of oranges and sugar cane and ranked 2<sup>nd</sup> for production of vegetables and melons, tomatoes, and strawberries.

Construction activity, which constituted approximately 4.3% of Florida's 2014 GDP, is another factor to consider in analyzing the State's economy. The following table shows housing starts and construction values from 2005 through 2015.

#### ***Florida Housing Starts and Construction Value: 2005-2015<sup>1</sup>***

<u>Year</u>	<u>Housing Starts (thous)</u>		<u>Construction Value (millions of current dollars)</u>			
	<u>Single Family</u>	<u>Multi-Family</u>	<u>Single Family</u>	<u>Multi-Family</u>	<u>Non-Residential</u>	<u>Total</u>
2005	193.1	93.6	\$39,349.7	\$13,249.4	\$19,111.5	\$71,710.6
2006	132.6	84.1	30,251.0	11,472.8	22,002.9	63,726.6
2007	63.8	53.9	15,484.4	6,406.7	28,431.6	50,322.8
2008	34.5	25.3	9,110.1	3,015.8	20,268.5	32,394.4
2009	24.6	7.7	6,513.0	943.7	17,590.7	25,047.4
2010	29.0	10.2	7,708.0	1,124.4	15,871.7	24,704.1
2011	29.3	12.3	8,180.6	1,486.2	13,140.0	22,806.7
2012	40.0	20.6	11,806.2	2,693.8	14,170.4	28,676.5
2013	53.4	29.4	16,923.1	3,782.2	12,668.5	33,393.8
2014	53.5	39.1	17,212.1	6,887.4	15,726.9	39,826.4
2015	63.6	46.9	21,050.2	7,650.6	20,466.5	49,167.3

Source: Office of Economic and Demographic Research, The Florida Legislature (February, 2016).

<sup>1</sup> Data is subject to revision on a monthly basis for up to five years.

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## Employment

The following tables provide employment information for Florida and the U.S. As shown below, total employment in Florida increased from 8.9 million in Fiscal Year 2014 to more than 9.0 million in Fiscal Year 2015. The unemployment rate decreased for a fifth consecutive year to 5.7% in Fiscal Year 2015. Florida's unemployment rate continues to trend in line with the nation's unemployment rate.

The total number of non-agricultural jobs in Florida has increased 12.8% since 2010 to 8.1 million in 2015. At the same time, total US non-agricultural jobs have increased 8.8% since 2010 to 141.9 million in 2015.

### Unemployment Rate, Florida vs. U.S. Fiscal Years 2005-2015

Fiscal Year	Total Civilian Labor Force (in thousands)		Total Employment (in thousands)		Annual Average Unemployment Rate (percent)	
	Florida	U.S.	Florida	U.S.	Florida	U.S.
2004-05	8,572.4	148,200.0	8,203.1	140,400.0	4.3%	5.3%
2005-06	8,806.6	150,400.0	8,499.6	143,100.0	3.5	4.8
2006-07	9,055.5	152,500.0	8,727.1	145,500.0	3.6	4.5
2007-08	9,220.9	153,700.0	8,790.2	146,100.0	4.7	4.9
2008-09	9,183.0	154,600.0	8,420.6	142,800.0	8.3	7.6
2009-10	9,159.4	153,900.0	8,143.6	138,900.0	11.1	9.7
2010-11	9,195.1	153,600.0	8,186.6	139,400.0	11.0	9.3
2011-12	9,319.9	154,300.0	8,441.0	141,200.0	9.4	8.5
2012-13	9,409.8	155,300.0	8,670.6	143,200.0	7.9	7.8
2013-14	9,497.9	155,500.0	8,869.7	145,000.0	6.6	6.8
2014-15	9,597.0	156,600.0	9,046.0	147,700.0	5.7	5.7

Source: Office of Economic and Demographic Research, The Florida Legislature (July, 2016).

### Composition of Nonagricultural Employment Florida and the Nation 2010 and 2015 <sup>1</sup> (thousands)

	2010				2015			
	Florida		United States		Florida		United States	
	# of Jobs	% of Total	# of Jobs	% of Total	# of Jobs	% of Total	# of Jobs	% of Total
Mining and Logging .....	5.4	0.1	705.0	0.5	5.8	0.1	820.0	0.6
Construction .....	350.8	4.9	5,518.0	4.2	429.3	5.3	6,446.0	4.5
Manufacturing .....	309.1	4.3	11,528.0	8.8	342.8	4.2	12,318.0	8.7
Transportation & Warehousing .....	204.5	2.9	4,190.7	3.2	243.3	3.0	4,844.9	3.4
Utilities .....	22.6	0.3	552.8	0.4	22.4	0.3	558.7	0.4
Wholesale Trade .....	313.2	4.4	5,452.1	4.2	334.6	4.1	5,875.3	4.1
Retail Trade .....	934.1	13.0	14,440.4	11.1	1,079.6	13.3	15,641.3	11.0
Information .....	137.1	1.9	2,707.0	2.1	135.9	1.7	2,750.0	1.9
Financial Activities .....	478.0	6.7	7,695.0	5.9	534.8	6.6	8,124.0	5.7
Professional & Business Services .....	1,006.1	14.0	16,728.0	12.8	1,223.0	15.1	19,672.0	13.9
Education & Health Services .....	1,070.9	14.9	19,975.0	15.3	1,199.4	14.8	22,055.0	15.5
Leisure & Hospitality Services .....	931.5	13.0	13,049.0	10.0	1,130.4	14.0	15,128.0	10.7
Other Services .....	297.4	4.1	5,331.0	4.1	331.3	4.1	5,625.0	4.0
Government .....	<u>1,112.3</u>	15.5	<u>22,490.0</u>	17.3	<u>1,080.9</u>	13.4	<u>22,007.0</u>	15.5
Total Non-farm .....	7,172.9		130,361.0		8,093.4		141,865.0	

Source: US Department of Labor, Bureau of Labor Statistics (July, 2016).

<sup>1</sup> Not Seasonally adjusted.

## Income

Historically, Florida's total personal income has grown at rates similar to those of the U.S. and the other southeastern states. From 2006 to 2015, Florida's total personal income grew by 30% and per capita income increased approximately 16%. For the nation and the Southeast, total personal income increased by 35% for each, while per capita income grew 26% and 23%, respectively, over the same time period. With the exception of 2009, personal income and per capita income have increased annually for the past ten years.

Florida per capita income remains above the Southeast region, but below the nation. The following table shows total and per capita personal income for the U.S., the Southeast, and Florida for the past ten calendar years.

The table on the following page shows Florida personal income and earnings by major source for calendar years 2008 and 2013. Total Income in Florida has increased approximately 10.7% over the five year time period. Increases and decreases in income varied across industries, with health care realizing the largest increase and construction seeing the biggest decrease.

### **Total and Per Capita Personal Income U.S., Southeast and Florida**

Year	Total Personal Income (In millions of Current Dollars)						Per Capita Personal Income (In Current Dollars)					
	U.S.	% Change	S.E.	% Change	Florida	% Change	U.S.	% Change	S.E.	% Change	Florida	% Change
2006	\$11,389,000	7.3%	\$2,580,723	7.4%	\$690,268	9.0%	\$37,725	6.4%	\$34,379	6.0%	\$37,996	7.1%
2007	11,994,900	5.3	2,728,855	5.7	721,052	4.5	39,506	4.7	35,848	4.3	39,256	3.3
2008	12,429,600	3.6	2,843,864	4.2	740,676	2.7	40,947	3.6	36,906	3.0	39,978	1.8
2009	12,087,500	(2.8)	2,722,901	(4.3)	687,337	(7.2)	38,637	(5.6)	34,992	(5.2)	36,849	(7.8)
2010	12,429,300	2.8	2,831,622	4.0	722,368	5.1	39,791	3.0	36,047	3.0	38,345	4.1
2011	13,202,000	6.2	2,968,900	4.8	755,358	4.6	41,560	4.4	37,473	4.0	39,636	3.4
2012	13,887,700	5.2	3,068,647	3.4	779,339	3.2	42,693	2.7	38,382	2.4	40,344	1.8
2013	14,166,900	2.0	3,236,336	5.5	828,438	6.3	45,543	6.7	39,746	3.6	41,692	3.3
2014	14,683,147	3.6	3,319,080	2.6	850,178	2.6	46,129	1.3	40,793	2.6	42,645	2.3
2015 <sup>1</sup>	15,324,109	4.4	3,472,776	4.6	894,190	5.2	47,669	3.3	42,253	3.6	44,101	3.4

Source: U.S. Department of Commerce, Bureau of Economic Analysis (March, 2016).

<sup>1</sup> 2015 information is preliminary.

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**Florida Personal Income and Earnings by Major Source: 2010 vs. 2015**  
(thousands of current dollars)

	<u>2010</u>	<u>% Total</u>	<u>2015</u>	<u>% Total</u>
<b>Earnings:</b>				
<b>Wages and Salaries:</b>				
<b>Farm</b>	\$2,350,295	0.3%	\$3,115,323	0.3%
<b>Non Farm</b>	440,056,994	52.6%	540,327,775	52.2%
<b>Private:</b>				
Forestry, fishing and other	1,422,032	0.2%	1,851,846	0.2%
Mining	343,122	0.0%	691,412	0.1%
Utilities	2,641,121	0.3%	3,251,307	0.3%
Construction	23,443,289	2.8%	30,215,277	2.9%
Manufacturing	22,883,552	2.7%	26,173,427	2.5%
Wholesale Trade	24,620,217	2.9%	31,102,722	3.0%
Retail Trade	34,737,195	4.2%	43,035,738	4.2%
Transportation & Warehousing	14,027,858	1.7%	18,519,469	1.8%
Information	12,364,179	1.5%	15,114,190	1.5%
Finance and insurance	29,893,951	3.6%	38,814,323	3.7%
Real estate and rental and leasing	8,308,426	1.0%	14,289,633	1.4%
Professional and technical services	40,602,313	4.9%	51,482,032	5.0%
Management of companies and enterprises	8,639,613	1.0%	10,895,194	1.1%
Administrative and waste services	24,340,756	2.9%	30,390,895	2.9%
Educational services	6,547,446	0.8%	8,094,483	0.8%
Health care and social assistance	56,765,196	6.8%	69,743,778	6.7%
Arts, entertainment and recreation	9,607,632	1.1%	11,756,139	1.1%
Accommodation and food services	19,846,559	2.4%	27,200,415	2.6%
Other services, except public administration	<u>18,735,572</u>	2.2%	<u>24,106,492</u>	2.3%
<b>Total Private</b>	359,770,029	43.0%	456,728,770	44.1%
Government & government enterprises	80,286,965	9.6%	83,599,005	8.1%
<b>Total Wages &amp; Salaries</b>	442,407,289	52.9%	543,443,097	52.5%
<b>Other Income:</b>				
plus: Dividends, Interest & Rent	176,503,546	21.1%	229,864,707	22.2%
plus: Personal current transfer receipts	149,265,512	17.8%	180,506,790	17.4%
plus: Adjustment for residence	1,902,586	0.2%	3,494,536	0.3%
Less: Contributions for social insurance	<u>(50,072,779)</u>	(6.0)%	<u>(63,119,576)</u>	(6.1)%
<b>Total Other Income:</b>	277,598,865	33.2%	350,746,457	33.9%
<b>Total Personal Income</b>	720,006,154	86.1%	894,189,554	86.4%
<b>Other Earnings:</b>				
Supplements to wages and salaries	75,137,147	9.0%	86,490,896	8.4%
Proprietors' income:	<u>41,129,781</u>	4.9%	<u>54,757,454</u>	5.3%
<b>Total Earnings:</b>	116,266,928	13.9%	141,248,350	13.6%
<b>TOTAL INCOME</b>	\$836,273,082	100.0%	\$1,035,437,904	100.0%

Source: US Department of Commerce, Bureau of Economic Analysis (July 2016).

## International Trade

Florida's location lends itself to international trade and travel. Florida was the 7<sup>th</sup> largest exporter in the nation in 2014. The State's international merchandise trade (imports and exports) totaled \$153.2 billion in 2014, a decrease of 3.4% over 2013. Despite the decline, 2014 merchandise trade was the third highest level ever recorded. Between 2013 and 2014, Florida's merchandise exports declined by 4.4% while imports decreased 2.2%. During the same period, the nation's exports and imports increased by 2.8% and 3.4%, respectively.

The State's top five exports for 2014 were precious metals, aircraft, vehicles, telecommunications equipment, and computers. The top imports were oil, gold, vehicles, telecommunications equipment, and electronics. Florida's top trading partners for 2014 were Brazil, Colombia, China, Chile, and Japan.

(Source: Enterprise Florida, April 2015)

### Florida's International Trade: 2004-2014

(millions of U.S. dollars)

Year	Exports	% Change	Imports	% Change
2004	\$37,501	15.7%	\$43,896	8.5%
2005	44,115	17.6	51,169	16.6
2006	51,767	17.3	57,399	12.2
2007	58,915	13.8	55,925	(2.6)
2008	73,022	23.9	57,525	2.9
2009	59,884	(18.0)	43,107	(25.1)
2010	73,064	22.0	53,164	23.3
2011	86,753	18.7	62,413	17.4
2012	90,360	4.2	71,833	15.1
2013	85,460	(5.4)	73,119	1.8
2014	81,724	(4.4)	71,508	(2.2)

Source: Enterprise Florida (April, 2015).

## Primary Sources of Sales Tax

The following tables illustrate taxable sales by category of expenditure over the past ten years, and compare the top twenty-five

types of businesses generating sales tax revenues in Fiscal Years 2010 and 2015.

### Florida Taxable Sales and Sales Tax Liability by Category

Fiscal Years ended June 30, 2005-2015

(millions of current dollars)

Fiscal Year	Consumer Non-durables				Consumer Durables				Building Investment		Business Investment	
	Recreation/Tourism		Other		Autos & Accessories		Other		Sales	Taxes	Sales	Taxes
	Sales	Taxes	Sales	Taxes	Sales	Taxes	Sales	Taxes				
2005	\$58,821	\$3,517.3	\$84,393	\$5,099.0	\$60,332	\$3,607.6	\$25,735	\$1,538.9	\$22,868	\$1,367.4	\$63,723	\$3,733.4
2006	63,247	3,781.9	92,961	5,616.7	64,883	3,879.9	28,704	1,716.4	26,525	1,586.1	71,783	4,205.0
2007	65,019	3,887.9	97,809	5,909.6	62,511	3,737.9	27,831	1,664.2	23,745	1,419.8	72,464	4,245.5
2008	65,772	3,932.9	98,075	5,925.7	54,885	3,281.9	24,363	1,456.8	20,319	1,215.0	66,612	3,902.7
2009	61,767	3,693.4	92,760	5,604.6	43,547	2,603.9	19,938	1,192.2	16,362	978.4	59,961	3,513.0
2010	60,407	3,610.5	91,404	5,515.3	43,641	2,608.7	18,299	1,094.1	14,845	888.2	55,154	3,233.9
2011	63,818	3,816.1	94,741	5,724.3	45,889	2,744.0	19,271	1,152.3	15,129	904.6	56,836	3,329.9
2012	68,168	4,076.2	98,880	5,974.3	48,803	2,918.3	20,431	1,221.7	15,845	947.4	58,543	3,429.8
2013	72,029	4,306.9	102,711	6,205.6	53,922	3,224.5	21,711	1,298.1	17,893	1,069.8	61,397	3,597.1
2014	77,043	4,606.9	107,830	6,515.1	59,673	3,568.2	23,194	1,386.9	20,061	1,199.5	65,615	3,844.3
2015	83,618	5,000.0	113,922	6,883.2	65,391	3,910.1	25,044	1,497.5	22,039	1,317.8	70,668	4,140.3

Source: Office of Economic and Demographic Research (January, 2016).

**State Sales Tax Collections by Top 25 Business Types  
Fiscal Years Ended June 30, 2010 vs. 2015<sup>1</sup>**

<b>Type of Business</b>	<b>2010</b>	<b>2015</b>
Automotive Dealers	\$2,066,873,420	\$3,279,690,634
General Miscellaneous Merchandise Stores	2,464,695,345	3,137,799,860
Restaurants, Lunchrooms, Catering Services	1,668,673,218	2,267,094,237
Leased or Rental of Commercial Real Property	1,309,212,726	1,483,527,151
Hotels/Motels Accommodations & Other Lodging Places	840,588,507	1,332,241,033
Food & Beverage Stores	893,574,821	1,122,002,895
Lumber and Other Building Materials Dealers	646,478,894	965,531,546
Apparel & Accessory Stores	641,956,932	918,833,921
Admissions, Amusement & Recreation Services	573,831,733	832,925,908
Wholesale Dealers	448,635,288	735,181,725
Radio, Television, Consumer Electronics, Computers, Music Stores	460,986,047	592,395,406
Manufacturing	403,461,692	547,320,131
Utilities, Electric, Gas, Water, Sewer	515,976,710	523,878,145
Home Furniture, Furnishings & Equipment	319,369,469	511,939,342
Automotive Accessories & Parts	220,338,848	312,343,011
Rental of Tangible Personal Property	255,205,409	297,267,935
Automobile Repair & Services	229,876,444	268,118,040
Communications <sup>2</sup>	134,971,720	244,314,955
Building Contractors	99,151,523	193,309,262
Paint, Wallpaper & Hardware Dealers	121,771,535	180,524,719
Taxable Services (per Chapter 212, F.S.)	149,077,641	165,637,388
Drinking Places (Alcoholic beverages served on premises)	140,320,492	151,907,772
Insurance, Banking, Savings and Loans	117,478,005	137,162,103
Repair of Tangible Personal Property	96,949,541	136,553,610
Store & Office Equipment, Office Supplies	142,175,426	134,155,526

Source: Florida Department of Revenue, Office of Tax Research (January, 2016).

<sup>1</sup> Arranged in descending order of collection amounts for Fiscal Year ended June 30, 2015. In that Fiscal Year, "Miscellaneous" and unspecified business types accounted for \$142,368,401 in sales tax collections.

<sup>2</sup> Includes sales and use tax portion of Communications Service Tax.

## STATE FINANCIAL OPERATIONS

Florida law requires that financial operations of the State be maintained through the General Revenue Fund, trust funds, and the Budget Stabilization Fund administered by the Chief Financial Officer. The majority of State tax revenues are deposited in the General Revenue Fund. Trust funds consist of monies which under law or trust agreement are segregated for a specified purpose. State monies are disbursed by the Chief Financial Officer upon warrants or other orders pursuant to appropriations acts. The Governor and Chief Financial Officer are responsible for insuring that sufficient revenues are collected to meet appropriations and that no deficits occur in State funds.

***The State Constitution mandates the creation and maintenance of a Budget Stabilization Fund, in an amount not less than 5% nor more than 10% of the last complete fiscal year's net revenue collections for the General Revenue Fund.*** Monies in the Budget Stabilization Fund may be transferred to the General Revenue Fund to offset a deficit therein or to provide emergency funding, including payment of up to \$38 million with respect to certain uninsured losses to state property. Monies in this fund are constitutionally prohibited from being obligated or otherwise committed for any other purpose. Any withdrawals from the Budget Stabilization Fund must be restored from general revenues in five equal annual installments, commencing in the third fiscal year after the expenditure, unless the legislature establishes a different restoration schedule.

***The State Constitution prohibits the Legislature from appropriating nonrecurring general revenue funds for recurring purposes in an amount that exceeds three percent of the total general revenue funds estimated to be available at the time the appropriation is made.*** The Legislature may override this prohibition by a three-fifths vote of the membership of each house. Nonrecurring general revenue funds are general revenue funds (such as transfers to the general revenue fund from trust funds) that are not expected to be available on an ongoing basis.

***The State budget must be kept in balance from current revenues each State fiscal year*** (July 1-June 30), and the State may not borrow to fund governmental operations. (See "**Budget Shortfalls**" below.) Revenues in the General Revenue Fund which exceed amounts needed to fund appropriations or for transfers to the Budget Stabilization Fund are maintained as "unallocated general revenues."

### **Budgetary Process**

The State's budgetary process is an integrated, continuous system of planning, evaluation and controls. State law requires that, no later than each September 15, the Joint Legislative Budget Commission prepare a long-range State financial outlook. The outlook includes major workloads and revenue estimates and recommends fiscal strategies to assist the legislature in making budget decisions. State agencies are also required to develop goals and objectives consistent with the State long-range planning document.

Individual State agencies prepare and submit appropriation requests to the Office of Planning and Budgeting, Executive Office of the Governor, generally no later than October 15 of the year preceding legislative consideration. The Office of Planning and Budgeting conducts a detailed evaluation of all agency requests, after which it makes budget recommendations to the Governor.

From recommended appropriations and revenue estimates, the Governor submits a recommended budget to the legislature. The House and Senate each adopt their respective versions of the appropriations bill and any differences are worked out by a conference committee composed of both House and Senate members. The conference committee adopts a committee version of the appropriations bill which is then voted on by each member of the House and Senate. After passage of the appropriations bill, the bill is sent to the Governor, who has 7 consecutive days (15 days if the Legislature has adjourned or taken a recess of more than 30 days) after the bill is presented to him to sign or exercise his line item veto power before the bill becomes law.

The State has routinely completed the budget for the next fiscal year prior to the end of the current fiscal year. Only one time in at least the last 60 years was the budget not completed prior to the start of the fiscal year. In 1992, the budget was implemented on the first day of the fiscal year, i.e., July 1. In this instance the payment of all financial obligations and the delivery of services occurred normally.

With almost all of the State's debt paid semi-annually, debt service payments generally occur at intervals which would provide additional time before a payment is due if a budget was not adopted before the start of the fiscal year. Debt service payments due at the beginning of a fiscal year are paid from appropriations of the prior fiscal year.

In the event a budget was not adopted before the beginning of the fiscal year, the Legislature and the Governor could authorize appropriations for debt service even if they did not agree on other appropriations.

### **Revenue Estimates**

State law provides for consensus estimating conferences to develop official economic and demographic data and revenue forecasts for use in planning and budgeting. Each conference develops estimates within its area of expertise by unanimous consent of the conference principals. The four principals of the estimating conference are professional staff of the Governor's Office, Senate, House of Representatives and the Legislature's Office of Economic and Demographic Research. Once an estimating conference is convened, an official estimate does not exist until a new consensus is reached.

**Consensus revenue estimating conferences are generally held three times each year to estimate revenue collections for the next fiscal year** based on current tax laws and administrative procedures. General State and national economic scenarios are agreed upon by the conference principals. Consensus estimating conferences are held in late summer to refresh estimates for the Long Range Financial Outlook (Article III, Section 19(c)1, Florida Constitution), the fall to establish a forecast for the Governor's budget recommendations, and in the spring to determine the revenues available for appropriation during the legislative session. Conferences may reconvene at any time if it is felt that prior recommendations are no longer valid. Conferences are also held during legislative session to determine the fiscal impact of proposed tax law changes, and after each legislative session to review changes in tax legislation and to amend official conference recommendations accordingly.

There are currently ten estimating conferences formally identified in statute: Economic, Demographic, Revenue, Education, Criminal Justice, Social Services, Workforce, Early Learning, Self-Insurance, and Florida Retirement System Actuarial Assumptions.

### **State Revenue Limitation**

**The rate of growth in State revenues in a given fiscal year is limited to no more than the average annual growth rate in personal income over the previous five years.** Revenues have never exceeded the limitation. Revenues collected in excess of the limitation are to be deposited into the Budget Stabilization Fund unless two-thirds of the members of both houses of the legislature vote to raise the limit. The revenue limit is determined by multiplying the average annual growth rate in personal income over the previous five years by the maximum amount of revenue permitted under the cap for the previous year. State revenues include taxes, licenses, fees, and charges for services imposed by the legislature on individuals, businesses, or agencies outside of State government as well as proceeds from the sale of lottery tickets. State revenues subject to the limitation do not include lottery receipts returned as prizes; balances carried forward from prior years; proceeds from the sale of goods (e.g. land, buildings); funds pledged for debt service on State bonds; State funds used to match federal money for Medicaid (partially exempt); charges imposed on the local governmental level; receipts of the Hurricane Catastrophe Trust Fund; and revenues required to be imposed by amendment to the Constitution after July 1, 1994. The revenue limitation may be adjusted to reflect the transfer of responsibility for funding governmental functions between the State and other levels of government.

### **Financial Control**

After the appropriations bill becomes law, **the Office of Planning and Budgeting prepares monthly status reports comparing actual revenue receipts to the estimates on which appropriations were based.** This constant cash flow monitoring system enables the Governor and the Chief Financial Officer to insure that revenues collected will be sufficient to meet appropriations.

All balances of General Revenue Fund appropriations for operations in each fiscal year (except appropriations for fixed capital outlay) expire on the last day of such fiscal year. Amounts identified by agencies as incurred obligations which have not been disbursed as of June 30 are carried forward, with unused amounts expiring on September 30. Because capital projects are often funded on a multi-year basis, with the full appropriation being made in the first year even though payments are actually made over multiple years, unused appropriations for fixed capital outlay revert on February 1 of the second fiscal year (the third fiscal year if for an educational facility or a construction project of a State university).

### **Budget Shortfalls**

Appropriations are maximum amounts available for expenditure in the current fiscal year and are contingent upon the collection of sufficient revenues. The Governor and the Chief Financial Officer are responsible for ensuring that revenues collected will be sufficient to meet appropriations and that no deficit occurs in any state fund. A determination that a deficit has occurred or will occur can be made by either the Governor or the Chief Financial Officer after consultation with the revenue estimating conference. If the Governor fails to certify a deficit, the Speaker of the House of Representatives and President of the Senate may do so after consultation with the revenue estimating conference. A determination made by the Chief Financial Officer is reported to the

Governor, the Speaker of the House and the President of the Senate, and subsequently to the Legislative Budget Commission for further action, if neither the Governor nor the House Speaker and Senate President certifies the existence of a deficit within 10 days after the report by the Chief Financial Officer. Within 30 days after determining that a budget shortfall will occur, the Governor is required to develop a plan of action to eliminate the budget shortfall for the executive branch and the Chief Justice of the Supreme Court is required to develop a plan of action for the judicial branch.

Budget shortfalls of less than 1.5% of the money appropriated from the General Revenue Fund during a fiscal year are resolved by the Governor for the executive branch and by the Chief Justice of the Supreme Court for the judicial branch, with the approval of the Legislative Budget Commission, subject to statutory guidelines and directives contained in the appropriations act. The statutory guidelines include a requirement that all branches of government are generally required to accept a proportional budget reduction. The Governor for the executive branch and the Chief Justice for the judicial branch may reduce appropriations by placing them in mandatory reserve, or withhold appropriations by placing them in budget reserve, in order to prevent deficits or implement legislative directives in the General Appropriations Act.

If the revenue estimating conference projects a shortfall in the General Revenue Fund in excess of 1.5% of the moneys appropriated from the General Revenue Fund during a fiscal year, the shortfall must be resolved by the legislature. Any available State funds may be used in eliminating shortfalls in the General Revenue Fund. Additionally, the legislature may eliminate a shortfall by reducing appropriations.

Major sources of tax revenues to the General Revenue Fund are the sales and use tax, corporate income tax, intangible personal property tax, beverage tax, and insurance premium tax. Unlike many other jurisdictions, ***the State of Florida does not levy ad valorem taxes on real property or tangible personal property, nor does it impose a personal income tax.***

### **Sales and Use Tax**

***The largest single source of tax receipts in Florida is the sales and use tax.*** It is a uniform tax upon either the sale of tangible personal property at retail or its use irrespective of where it may have been purchased. The sales tax is 6% of the sales price of tangible personal property sold at retail in the State, and the use tax is 6% of the cost price of tangible personal property used or stored for use in this State. In addition, local governments may (by referendum) assess a 0.5% or 1% discretionary sales surtax within their county.

The sales tax is also levied on the following: (1) rental of tangible personal property; (2) rental of transient lodging and non-residential real property; (3) admissions to places of amusement, most sports and recreation events; (4) non-residential utilities (at a 4.35% rate); (5) restaurant meals; (6) cable and non-residential telephone services (at a 6.8% rate-called Communication Services Tax); (7) coin operated amusement machines (at a 4% rate); and (8) mail order sales.

Exemptions include groceries, medicines, hospital rooms and meals, fuels used to produce electricity, electrical energy used in manufacturing, purchases by certain nonprofit institutions, most professional, insurance, and personal service transactions, apartments used as permanent dwellings, the trade-in value of motor vehicles, child car seats, and residential utilities. The

### **Evaluation, Accounting and Auditing Procedures**

Florida has an integrated general ledger accounting system which provides on-line monitoring of budget commitments by individual agency units. This system prevents agencies from overcommitting available funds.

Each State agency supported by any form of taxation, licenses, fees, imposts, or exactions must file with the Chief Financial Officer financial and other information necessary for preparation of the State's annual financial statements. In addition, each such agency must prepare financial statements showing the financial position and results of agency operations as of June 30 for internal management purposes. The Chief Financial Officer is responsible for preparing the State's combined annual financial report, copies of which are available from the Chief Financial Officer, Division of Accounting and Auditing. The Auditor General conducts annual audits of all officers and agencies in the executive and judicial branches. Individual agency audits are made in accordance with generally accepted auditing standards and governmental auditing standards as adopted by the State Board of Accountancy. In addition to the annual financial and compliance audits, performance audits are made to determine the efficiency and effectiveness of agency operations.

Systems and procedures are in place to enable the State and its component units to comply in a timely manner with Governmental Accounting Standards Board Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*.

## **REVENUES**

Legislature has, from time to time, temporarily waived collection of sales taxes on such items as clothing under certain prices, school supplies, hurricane preparedness items, and energy efficient appliances through sales tax holidays.

Receipts of the ***sales and use tax***, with the exception of the tax on gasoline and special fuels, ***are credited to either the General Revenue Fund, counties and cities, the Ecosystem and Restoration Management Trust Fund, the Public Employees Relations Commission Trust Fund, or may be distributed for the use of sports facilities and to make emergency distributions to qualified counties.*** Legislation was enacted in 2000 which provides that 2.25% of sales tax receipts are to be deposited in the Revenue Sharing Trust Fund for Counties in lieu of intangible personal property taxes which were so distributed under prior law.

### **Motor Fuel Tax**

***The second largest source of State tax receipts is the tax on motor and diesel fuels.*** However, ***these revenues are almost entirely dedicated trust funds*** for specific purposes and are not included in the State General Revenue Fund.

Taxes on motor fuels (gasoline) and diesel fuels include several distinct fuel taxes: (1) the State sales tax on motor and diesel fuels, levied at 6.9 cents per gallon; (2) the State excise tax of four cents per gallon of motor and diesel fuel, with proceeds distributed to local governments; (3) the State Comprehensive Enhanced Transportation System (SCETS) tax, which is levied at a rate in each county equal to two-thirds of the sum of the county's local option motor fuel taxes, not to exceed 4 cents per gallon, for motor fuel and 4 cents per gallon for diesel fuel; (4) aviation fuel, at 6.9 cents per gallon; and (5) local option motor fuel taxes, which may range between one cent to 12 cents per gallon.

**Most of the proceeds of the sales tax on motor and diesel fuels are deposited into the State Transportation Trust Fund for road maintenance and construction.** The proceeds of the State excise tax of four cents per gallon is distributed by formula to local governments. The first two cents (described as the Constitutional Gas Tax) are primarily pledged for each county's debt service requirements, with any remaining balance deposited into the county's transportation trust fund. The remaining two cents of the excise tax (described as the County and Municipal Gas Taxes) are part of the State Revenue Sharing Program. Proceeds from the SCETS tax are, to the maximum extent possible, expended on road projects in the counties in which the revenues are derived. Local option gas taxes of one to 11 cents per net gallon, and the so-called "ninth cent fuel tax" of one cent per net gallon, of motor and diesel fuel may be levied by counties, for use by local governments for transportation expenditures. Local Option Gas Tax revenues may be pledged for payment of bonds issued by the Division of Bond Finance on behalf of local governments to fund transportation capital improvements.

### **Alcoholic Beverage Tax**

Florida's alcoholic beverage tax is an excise tax on beer, wine, and liquor. Fifty percent of the revenues collected from the taxes on wine produced by manufacturers in this State from products grown in this State are deposited in the Viticulture Trust Fund. The remainder of revenues are deposited into the General Revenue Fund.

### **Corporate Income Tax**

Florida collects a tax upon the net income of corporations, organizations, associations, and other artificial entities for the privilege of conducting business, deriving income, or existing within the State. This tax is currently levied at a rate 5.5% of net corporate income, less a \$50,000 exemption. Net income is defined as that share of adjusted federal income which is apportioned to Florida.

All business income is apportioned by weighted factors of sales (50%), property (25%), and payroll (25%).

Florida adopted an emergency excise tax to recoup taxes lost through reductions in adjusted federal income resulting from the Accelerated Cost Recovery System under federal tax law. As a result of the 1986 Tax Reform Act, this tax has been repealed on assets placed in service after January 1, 1987.

All receipts of the corporate income tax are credited to the General Revenue Fund.

### **Documentary Stamp Tax**

Deeds and other documents relating to realty are taxed upon execution or recording at 70 cents per \$100 of consideration. Bonds, certificates of indebtedness, promissory notes, wage assignments, and retail charge accounts are taxed upon issuance or renewal at 35 cents per \$100 of face value, or actual value if issued without face value.

At its inception, documentary stamp tax proceeds were credited to the General Revenue Fund. However, over the years a series of statutory amendments have dedicated portions of the proceeds to various trust funds for specific purposes. The 2005 legislature enacted legislation which dedicates a portion (currently \$541.75 million) of documentary tax collections which otherwise would have gone to the General Revenue Fund, for growth management. In addition, a measure was adopted, effective July 1, 2007, which limits the dollar amount of distributions to certain funds,

subject to adjustment, beginning July 1, 2008, if collections exceed the prior year's receipts.

Documentary stamp tax collections are currently distributed as follows:

All documentary stamp taxes are pledged and shall be first made available to pay debt service on Florida Forever Bonds and Everglades Restoration Bonds. Documentary stamp taxes not needed to pay debt service on bonds are subject to an 8% general revenue service charge and costs of the Department of Revenue necessary to collect and enforce the tax.

An amount equal to 33% of all documentary stamp taxes collected, less the amounts paid for debt service on Florida Forever Bonds and Everglades Restoration Bonds and the costs of collection and enforcement, shall be deposited into the Land Acquisition Trust Fund.

After providing for the uses described above, the remainder of the documentary stamp taxes are to be distributed as follows:

The lesser of 24.18442% of the remainder or \$541.75 million to the State Transportation Trust Fund;

The lesser of 0.1456% of the remainder or \$3.25 million to the Grants and Donations Trust Fund;

11.24% of the remainder to the State Housing Trust Fund;

- first \$35 million to the State Economic Enhancement and Development Trust Fund;
- 50% of the remainder to the State Housing Trust Fund;
- 50% of the remainder to the Local Government Housing Trust Fund;

12.93% of the remainder to the State Housing Trust Fund;

- first \$40 million to the State Economic Enhancement and Development Trust Fund;
- 12.5% of the remainder to the State Housing Trust Fund;
- 87.5% of the remainder to the Local Government Housing Trust Fund.

The lesser of 0.017% or \$300,000 to the General Inspection Trust Fund; and

The balance of the remainder to the General Revenue Fund.

### **Intangible Personal Property Tax**

The State formerly levied an annual, recurring tax on intangible personal property situated in the State, such as stocks, bonds, notes, governmental leaseholds, and interests in limited partnerships registered with the Securities and Exchange Commission. Obligations issued by the State or local governmental entities in Florida, or by the federal government, were exempt from such taxation. The Legislature abolished the annual, recurring tax as of January 1, 2007, effectively eliminating the tax on intangible personal property held on or after January 2, 2006.

A non-recurring 2 mill tax continues to be levied on mortgages and other obligations secured by liens on Florida realty. The tax is payable upon recording the instrument or within 30 days of creation of the obligation. The tax proceeds are deposited to the General Revenue Fund.



### ***Insurance Premium Tax***

The insurance premium tax is a tax on insurance premiums received by insurers. The tax is paid by insurance companies at the following rates: 1.75% on gross premiums minus reinsurance and return premiums; 1% on annuity premiums; 1.6% on self insurers; and 5% on surplus lines premiums and independently procured coverage. Corporation income taxes and emergency excise taxes paid to Florida are credited against premium tax liability, as are certain other taxes. In addition to the premium taxes imposed, a \$2 surcharge is imposed on homeowner's policies, and a \$4 surcharge is imposed on commercial policies issued or renewed on or after May 1, 1993.

Assessments for Police and Firefighter pension funds are distributed to local governments. Fire Marshal assessments, filing fees and \$125,000 annually, adjusted by the lessor of 20 percent or the growth in total retaliatory taxes, are deposited into the Insurance Regulatory Trust Fund. The remainder of the Premium Tax is deposited to the General Revenue Fund. Surcharge collections are deposited to the Emergency Management, Preparedness, and Assistance Trust Fund, administered by the Department of Community Affairs.

### ***Gross Receipts Tax***

The gross receipts tax is imposed at a rate of 2.5% of the gross receipts of providers of electricity, natural gas, and telecommunications services. Telecommunications services are subject to a unified Telecommunications Services Tax, a portion of which is collected with the gross receipts tax at revenue-neutral rates.

All gross receipts tax collections are credited to the Public Education Capital Outlay and Debt Service Trust Fund. The potential impact of electric utility deregulation on gross receipts tax collections cannot be determined at this time.

### ***Communications Services Tax***

The communications services tax is imposed on retail sales of communications services which originate and terminate in Florida, or originate or terminate in Florida and are billed to a Florida address. Communications services include all forms of telecommunications previously taxed by the gross receipts tax plus cable television and direct-to-home satellite service. The communications services tax replaced certain sales and use taxes and gross receipts taxes, at revenue-neutral rates. Communications services tax receipts are included in sales tax and gross receipts tax collections, as appropriate.

### ***Other State Taxes***

To the extent not pre-empted to the federal government, the State levies a one-time excise tax on cigarettes, at rates based on their weight and package quantity, and on other tobacco products at the rate of 25% of the wholesale price. The State also imposes a tax on racing and jai-alai admissions, and on contributions to pari-mutuel pools, or "handle."

### ***Tobacco Litigation Settlement***

As a result of settling litigation by the State against the tobacco industry in 1997, Florida expects to receive more than \$11 billion over 25 years. Payments are subject to adjustment for various factors, including inflation and tobacco product sales volume. Proceeds of the settlement are expected to be used for children's health care coverage and other health-related services, to reimburse the State for medical expenses, for improvements in State efforts to reduce sales of tobacco products to minors, and to promote production of reduced risk tobacco products.

A portion of the tobacco settlement revenues have been deposited in the Lawton Chiles Endowment Fund to provide a perpetual source of funding for health and human services for children and elders, and for biomedical research activities. As of May 31, 2014, the market value of the endowment was \$618.2 million.

### ***Lottery***

In order to provide additional funding for education, the 1987 Legislature created the Department of the Lottery to operate a State lottery. Revenues generated by the Florida Lottery are used to pay prizes, fund the Educational Enhancement Trust Fund, and pay the administrative costs of operating the lottery.

## ***FLORIDA FINANCIAL INFORMATION***

The following tables present information regarding the State's historical and projected financial resources, as well as budgets by program area and appropriations by department.

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**Five Year History of Trust Fund and General Revenues<sup>1</sup>**

(millions of dollars)

<b>General Revenue Receipts<sup>2</sup></b>	<b>2010-11</b>	<b>2011-12</b>	<b>2012-13</b>	<b>2013-14</b>	<b>2014-15</b>
Sales and Use Tax <sup>3</sup>	\$16,638.3	\$17,422.0	\$18,417.6	\$19,707.7	\$21,062.7
Beverage Licenses and Taxes	550.8	520.4	481.5	443.8	451.4
Corporation Income Tax	1,874.5	2,010.8	2,081.0	2,042.5	2,236.3
Documentary Stamp Tax	167.2	208.6	381.0	603.7	756.3
Corporate Filing Fees	273.6	275.8	284.1	298.6	309.8
Tobacco Tax	213.4	199.8	202.1	178.2	181.2
Insurance Premium Tax	660.5	662.6	675.9	675.6	666.9
Indian Gaming	139.7	146.3	221.6	230.3	248.5
Pari-mutuel Fees, Licenses and Taxes	12.3	12.5	12.6	14.8	13.8
Slot Machine Licenses GR	18.5	12.0	10.8	10.5	13.0
Intangible Personal Property Tax	162.5	184.6	276.5	256.1	303.9
Earnings on Investments	135.6	117.3	107.3	75.6	106.5
Auto Title and Lien Fees	234.9	242.2	58.2	65.3	92.0
Oil and Gas Severance Tax	6.2	9.0	8.0	7.0	4.2
Solid Mineral Severance Tax	12.4	12.3	13.2	12.9	10.5
Drivers Licenses and Fees	200.2	200.5	194.5	178.4	147.8
Motor Vehicle and Mobile Home Licenses	404.2	425.0	437.2	451.4	180.6
Article V Fees & Transfers	167.3	165.4	284.3	173.7	151.1
Counties' Medicaid Share GR	208.6	235.3	332.1	296.1	289.6
Motor Vehicle Fees and Charges	99.7	101.2	106.2	117.7	104.6
Fines/Foreitures/Judgements GR	19.5	60.9	276.5	24.2	4.0
Other GR	215.2	251.5	256.6	246.3	238.9
<b>Total GR Collections and Transfers</b>	<b>22,415.3</b>	<b>23,476.0</b>	<b>25,118.7</b>	<b>26,110.6</b>	<b>27,573.7</b>
Plus Service Charges to GR	462.5	449.0	486.2	466.8	500.1
Less Refunds of GR	(326.1)	(306.2)	(290.3)	(379.5)	(392.7)
<b>Net GR Collections and Transfers</b>	<b>22,551.6</b>	<b>23,618.8</b>	<b>25,314.6</b>	<b>26,198.0</b>	<b>27,681.1</b>
<b>Trust Fund Revenues<sup>2</sup></b>					
<u>Major Transportation Revenues:</u>					
Auto Title and Lien Fees	103.0	105.7	303.9	319.9	323.8
Motor Fuel Tax	1,850.7	1,835.5	1,864.7	1,955.3	2,052.0
Motor Vehicle and Mobile Home Licenses	812.3	810.5	840.5	867.2	891.0
Motor Vehicle Fees and Charges	205.1	218.3	230.5	250.8	302.0
Subtotal	2,971.0	2,970.1	3,239.7	3,393.1	3,568.8
<u>Workers Insurance Tax:</u>					
Workers Compensation Assessment	33.3	47.8	74.3	82.4	81.6
Workers' Comp. Special Disability	37.1	39.4	43.0	46.6	43.6
Reemployment Assistance Tax	1,674.2	2,156.2	2,247.8	1,937.4	1,541.6
Subtotal	1,744.6	2,243.4	2,365.1	2,066.4	1,666.7
<u>Conservation and Recreational Lands:</u>					
Documentary Stamp Tax	944.9	1,004.9	1,199.4	1,147.3	1,303.1
Solid Mineral Severance Tax	25.9	11.8	14.3	15.5	14.0
Oil and Gas Severance Tax	2.6	2.6	1.2	2.2	0.1
Sales and Use Tax	23.7	23.3	23.3	23.3	22.7
Subtotal	997.2	1,042.6	1,238.3	1,188.3	1,340.0
<u>Education - Tuition, Fees and Charges:</u>					
Slot Machine Tax to Education	127.7	142.7	142.2	173.1	182.2
Lottery to Education	1,184.0	1,321.7	1,382.0	1,475.0	1,479.0
Unclaimed Property (State School Trust Fund)	157.5	163.6	206.2	142.3	213.0
Subtotal	1,469.2	1,627.9	1,730.4	1,790.4	1,874.2
<u>Agencies' Administrative Trust Funds:</u>					
Beverage Licenses and Taxes	31.0	29.8	28.0	32.0	31.4
Insurance Premium Tax	52.2	52.8	52.3	53.3	52.9
General Inspection Fees and Licenses	69.8	59.9	72.9	57.6	72.0
Citrus Inspection Fees and Licenses	14.0	18.4	15.4	15.4	14.0
D.F.S. and Treas Fees, Licenses & Taxes	125.0	130.1	128.1	132.6	155.8
Citrus Taxes	42.4	42.3	38.7	31.1	25.0
Hunting and Fishing Licenses	51.4	50.8	49.2	53.5	59.1
Pari-mutuel Fees, Licenses and Taxes	13.7	14.4	12.5	12.3	12.4
Professional Fees and Licenses	78.0	71.4	88.2	78.2	86.5
Drivers' Licenses and Fees	141.2	145.9	143.1	139.4	154.6
HSMV, Misc Fees, Licenses & Fines	20.7	32.1	33.2	33.6	33.6
Slot Machine Licenses and Fees	3.3	1.9	7.5	5.6	3.1
Lottery to Administration	322.9	349.7	418.9	420.1	450.9
Unclaimed Property to Administration <sup>6</sup>	0.0	0.0	0.0	0.0	0.0
Subtotal	965.6	999.5	1,088.0	1,064.6	1,151.3

*(Five Year History of Trust Fund and General Revenues - continued)*

<b>Other Trust Fund Revenues for State Use:</b>	<u>2010-11</u>	<u>2011-12</u>	<u>2012-13</u>	<u>2013-14</u>	<u>2014-15</u>
Tobacco Tax	1,096.8	1,033.6	1,017.4	987.3	1,004.4
Lottery Prizes	2,515.5	2,792.5	3,223.2	3,482.9	3,664.8
Unclaimed Property DFS Trust (Residual) <sup>6</sup>	189.2	213.4	267.8	241.2	269.4
Tobacco Fines/Forfeitures/Judgements Trust	366.9	358.9	366.2	378.0	367.9
Other Fines/Forfeitures/Judgements Trust	245.5	235.8	296.3	260.5	254.1
Article V Fees	696.8	697.6	557.5	165.7	123.9
Interest Earnings	177.1	162.1	146.1	75.6	184.3
Miscellaneous Revenues <sup>4</sup>	259.9	221.5	180.3	187.4	196.4
Other Trust	<u>3,005.0</u>	<u>3,376.6</u>	<u>3,261.6</u>	<u>3,569.2</u>	<u>3,502.6</u>
Subtotal	8,552.8	9,092.1	9,316.5	9,347.8	9,567.7
<b>Total Trust Fund Revenue for State Use</b>	<b>16,700.5</b>	<b>17,975.6</b>	<b>18,977.8</b>	<b>18,850.8</b>	<b>19,168.6</b>

**Revenues Shared With Local Governments  
and School Districts**

Sales and Use Tax	2,035.0	2,127.9	2,245.5	2,396.3	2,554.7
Beverage Licenses and Taxes	14.4	14.5	14.9	15.5	16.0
Documentary Stamp Tax	44.3	48.1	63.0	61.5	61.4
Insurance Premium Tax	154.9	162.6	165.9	173.1	181.1
Article V Fees	0.0	0.0	0.0	24.9	39.9
Indian Gaming	0.8	3.8	4.5	7.0	7.1
Motor Fuel Tax	387.6	358.9	360.1	368.8	381.7
Oil and Gas Severance Tax	1.3	1.9	2.0	1.8	1.2
Solid Mineral Severance Tax	10.6	10.4	8.3	8.1	6.8
Gross Receipts Tax <sup>3</sup>	1,071.6	1,035.3	1,003.0	1,005.4	1,152.4
Mtr Vehicle and Mobile Home Licenses	125.5	133.6	138.7	147.1	156.9
Tobacco Taxes	8.2	7.6	7.7	7.0	7.2
Other Fees, Licenses and Taxes <sup>3</sup>	<u>57.0</u>	<u>55.2</u>	<u>51.1</u>	<u>54.9</u>	<u>56.9</u>
<b>Total Local Government</b>	<b>3,911.2</b>	<b>3,959.7</b>	<b>4,064.7</b>	<b>4,271.4</b>	<b>4,623.4</b>

**Federal and Local Assistance**

Counties and Cities	69.2	66.5	63.9	66.3	59.1
U.S. Government	28,950.5	22,416.8	22,089.1	23,256.2	23,144.8
Other Assistance and Donations Grants	<u>151.2</u>	<u>123.8</u>	<u>131.8</u>	<u>109.3</u>	<u>180.5</u>
<b>Total Federal and Local Assistance</b>	<b>29,170.8</b>	<b>22,607.0</b>	<b>22,284.8</b>	<b>23,431.8</b>	<b>23,384.5</b>

**Summary of Trust Fund and General Revenue<sup>5</sup>**

	<u>2010-11</u>	<u>2011-12</u>	<u>2012-13</u>	<u>2013-14</u>	<u>2014-15</u>
General Revenue	\$22,551.6	\$23,618.8	\$25,314.6	\$26,198.0	\$27,681.1
Trust Fund	16,700.5	17,975.6	18,977.8	18,850.8	19,168.6
Revenues Shared with Local Governments	3,911.2	3,959.7	4,064.7	4,271.4	4,623.4
Donations & Fed Assistance	<u>29,170.8</u>	<u>22,607.0</u>	<u>22,284.8</u>	<u>23,431.8</u>	<u>23,384.5</u>
<b>Total Direct Revenues</b>	<b>\$72,334.1</b>	<b>\$68,161.1</b>	<b>\$70,641.9</b>	<b>\$72,752.0</b>	<b>\$74,857.6</b>

Source: Florida Office of Economic and Demographic Research (November, 2015).

<sup>1</sup> Numbers may not add due to rounding.

<sup>2</sup> The Trust Fund portion of each tax source may include an obligatory General Revenue service charge, thereby reducing the dollars available for appropriations out of the trust fund.

<sup>3</sup> Includes portion of Communications Services Tax.

<sup>4</sup> Includes an unknown amount of General Revenue appropriations.

<sup>5</sup> Shown before transfers of General Revenue service charges and refunds.

<sup>6</sup> Reflects a change in methodology used for determining unclaimed property receipts.

**GENERAL REVENUE FUND**  
**FINANCIAL RETROSPECT AND OUTLOOK STATEMENTS<sup>1</sup>**

**Retrospect Statement**  
**Fiscal Years 2013-14 and 2014-15**  
*(millions of dollars)*

	Recurring Funds	Non-Recurring Funds	Total All Funds
<b>FUNDS AVAILABLE 2013-14</b>			
Balance forward from 2012-13 .....	\$0.0	\$2,891.8	\$2,891.8
Revenue collections .....	25,991.2	226.6	26,217.8
Transfers from trust funds .....	0.0	385.1	385.1
Miscellaneous Adjustments .....	0.0	0.4	0.4
FCO reversions .....	0.0	0.3	0.3
Federal funds interest payment .....	(0.1)	0.0	(0.1)
Total 2013-14 funds available .....	\$25,991.1	\$3,504.2	\$29,495.3
<b>EXPENDITURES 2013-14</b>			
Operations .....	\$12,498.6	\$293.7	\$12,792.3
Aid to Local Governments .....	13,270.4	46.4	13,316.8
Fixed Capital Outlay .....	57.4	57.2	114.6
Fixed Capital Outlay/Aid to Local Governments .....	0.1	76.3	76.4
Transfer to Budget Stabilization Fund .....	0.0	214.5	214.5
Transfer to Lawton Chiles Endowment Fund .....	0.0	45.3	45.3
Transfer to PECO Trust Fund .....	0.0	344.8	344.8
Miscellaneous Expenditures .....	0.0	9.4	9.4
Total 2013-14 expenditures .....	\$25,826.4	\$1,087.6	\$26,914.0
<b>ENDING BALANCE</b> .....	\$164.7	\$2,416.6	\$2,581.3
Budget Stabilization Fund .....	-	-	\$924.7
Available Reserves .....	-	-	\$3,506.0
<b>FUNDS AVAILABLE 2014-15</b>			
Balance forward from 2013-14 .....	\$0.0	\$2,581.3	\$2,581.3
Revenue collections .....	27,621.3	66.1	27,687.4
Transfers from trust funds .....	0.0	278.0	278.0
Miscellaneous Adjustments .....	0.0	0.2	0.2
FCO reversions .....	0.0	0.3	0.3
Federal funds interest payment .....	0.0	0.0	0.0
Total 2014-15 funds available .....	\$27,621.3	\$2,926.0	\$30,547.3
<b>EXPENDITURES 2014-15</b>			
Operations .....	\$13,139.2	\$452.8	\$13,592.0
Aid to Local Governments .....	13,475.4	94.3	13,569.7
Fixed Capital Outlay .....	82.6	126.4	209.0
Fixed Capital Outlay/Aid to Local Governments .....	9.9	223.2	233.1
Transfer to Budget Stabilization Fund .....	0.0	214.5	214.5
Transfer to PECO Trust Fund .....	0.0	169.9	169.9
Transfer to Florida Forever Trust Fund .....	0.0	10.0	10.0
Miscellaneous Expenditures .....	0.0	9.3	9.3
Total 2014-15 expenditures .....	\$26,707.1	\$1,300.4	\$28,007.4
<b>ENDING BALANCE</b> .....	\$914.2	\$1,625.6	\$2,539.8
Budget Stabilization Fund .....	-	-	\$1,139.2
Available Reserves .....	-	-	\$3,679.0

**FINANCIAL OUTLOOK STATEMENT<sup>1</sup>**  
including results of August 15, 2016 Revenue Estimating Conference  
Fiscal Year 2015-16 through Fiscal Year 2021-22  
(millions of dollars)

	Recurring Funds	Non-Recurring Funds	Total All Funds
<b>FUNDS AVAILABLE 2015-16</b>			
Balance Forward from 2014-15 .....	\$0.0	\$2,539.8	\$2,539.8
Final Estimated revenues .....	28,486.9	(161.5)	28,325.4
SB 2500-A Transfers from Trust Funds (Net of Vetoes) .....	0.0	190.0	190.0
Fixed Capital Outlay Reversions .....	0.0	0.2	0.2
HB 5001 (2016) Prior Year FCO Reversions (ss. 69,70) .....	0.0	5.6	5.6
DMS/DOC Bond Proceeds Reimbursement .....	0.0	7.2	7.2
Total 2015-16 funds available <sup>2,3</sup> .....	\$28,486.9	\$2,581.3	\$31,068.3
<b>EFFECTIVE APPROPRIATIONS 2015-16</b>			
State Operations .....	\$14,083.2	\$329.7	\$14,412.9
Aid to Local Government .....	14,105.9	48.8	14,154.7
Fixed Capital Outlay .....	63.7	80.4	144.1
Fixed Capital Outlay/Aid to Local Government .....	0.3	157.4	157.7
SB 2500-A (2015) Transfer to Budget Stabilization Fund <sup>2</sup> .....	0.0	214.5	214.5
SB 2500-A (2015) Transfer to PECO Trust Fund .....	0.0	128.9	128.9
SB 2500-A (2015) Reappropriations (Net of Vetoes) .....	0.0	129.1	129.1
Budget Amendment - Small Business Bridge Loan .....	0.0	10.0	10.0
HB 5001 (2016) Supplemental Appropriations/Reappropriations .....	0.0	29.6	29.6
HB 5001 (2016) Transfer to Clerk of the Court Trust Fund .....	0.0	12.9	12.9
HB 5001 (2016) Reversions .....	0.0	(32.6)	(32.6)
HB 5001 (2016) Reversions with Reappropriations .....	0.0	(73.9)	(73.9)
HB 5001 (2016) Reappropriations .....	0.0	3.8	3.8
Total 2015-16 effective appropriations .....	\$28,253.1	\$1,038.6	\$29,291.7
Ending Balance <sup>2,3,4</sup> .....	\$233.8	\$1,542.7	\$1,776.6
<b>FUNDS AVAILABLE 2016-17</b>			
Balance Forward from 2015-16 .....	\$0.0	\$1,776.6	\$1,776.6
Estimated Revenues .....	29,362.2	(29.4)	29,332.8
BP Settlement Agreement Payment <sup>5</sup> .....	106.7	293.3	400.0
HB 5001 (2016) Transfers from Trust Funds .....	0.0	259.6	259.6
Unused Appropriations/Reversions .....	0.0	93.8	93.8
Deduct HB 5001 (2016) Reversions Included in Estimates .....	0.0	(3.2)	(3.2)
Fixed Capital Outlay Reversions .....	0.0	2.0	2.0
Federal Funds Interest Earnings Rebate .....	(0.2)	0.0	(0.2)
Total 2016-17 funds available <sup>2,3,4,5</sup> .....	\$29,468.7	\$2,392.7	\$31,861.4
<b>EFFECTIVE APPROPRIATIONS 2016-17</b>			
State Operations .....	\$15,032.9	\$354.6	\$15,387.5
Aid to Local Government .....	14,372.6	170.1	14,542.7
Fixed Capital Outlay .....	58.9	121.8	180.7
Fixed Capital Outlay/Aid to Local Government .....	3.2	200.4	203.6
HB 5001 (2016) Transfer to Budget Stabilization Fund <sup>2</sup> .....	0.0	30.7	30.7
HB 5001 (2016) Reappropriations (Net of Vetoes) .....	0.0	75.8	75.8
Budget Amendment - Zika Virus Response .....	0.0	26.2	26.2
Total 2016-17 effective appropriations .....	\$29,467.6	\$979.6	\$30,447.2
Ending Balance <sup>2,3,4,5</sup> .....	\$1.1	\$1,413.1	\$1,414.2
<b>FUNDS AVAILABLE 2017-18</b>			
Balance Forward .....	\$0.0	\$1,414.2	\$1,414.2
Estimated Revenues .....	30,701.5	(14.6)	30,686.9
BP Settlement Agreement Payment <sup>5</sup> .....	106.7	(106.7)	0.0
Unused Appropriations/Reversions .....	0.0	93.8	93.8
Fixed Capital Outlay Reversions .....	0.0	2.0	2.0
Federal Funds Interest Earnings Rebate .....	(0.2)	0.0	(0.2)
Total 2017-18 funds available <sup>2,3,4,5</sup> .....	\$30,808.0	\$1,388.7	\$32,196.7

	Recurring Funds	Non-Recurring Funds	Total All Funds
<b>FUNDS AVAILABLE 2018-19</b>			
Estimated Revenues .....	\$31,947.8	\$0.4	\$31,948.2
BP Settlement Payment <sup>5</sup> .....	106.7	0.0	106.7
Unused Appropriations/Reversions .....	0.0	93.8	93.8
Fixed Capital Outlay Reversions .....	0.0	2.0	2.0
Federal Funds Interest Earnings Rebate .....	(0.2)	0.0	(0.2)
Total 2018-19 funds available <sup>2,3,4,5</sup> .....	\$32,054.3	\$96.2	\$32,150.5
<b>FUNDS AVAILABLE 2019-20</b>			
Estimated Revenues .....	\$33,225.2	(\$1.3)	\$33,223.9
BP Settlement Payment .....	106.7	0.0	106.7
Unused Appropriations/Reversions .....	0.0	93.8	93.8
Fixed Capital Outlay Reversions .....	0.0	2.0	2.0
Federal Funds Interest Earnings Rebate .....	(0.2)	0.0	(0.2)
Total 2019-20 funds available <sup>2,3,4,5</sup> .....	\$33,331.7	\$94.5	\$33,426.2
<b>FUNDS AVAILABLE 2020-21</b>			
Estimated Revenues .....	\$34,395.1	\$0.0	\$34,395.1
BP Settlement Payment <sup>5</sup> .....	106.7	0.0	106.7
Unused Appropriations/Reversions .....	0.0	93.8	93.8
Fixed Capital Outlay Reversions .....	0.0	2.0	2.0
Federal Funds Interest Earnings Rebate .....	(0.2)	0.0	(0.2)
Total 2020-21 funds available <sup>2,3,4,5</sup> .....	\$34,501.6	\$95.8	\$34,597.4
<b>FUNDS AVAILABLE 2021-22</b>			
Estimated Revenues .....	\$35,614.9	\$0.0	\$35,614.9
BP Settlement Payment <sup>5</sup> .....	106.7	0.0	106.7
Unused Appropriations/Reversions .....	0.0	93.8	93.8
Fixed Capital Outlay Reversions .....	0.0	2.0	2.0
Federal Funds Interest Earnings Rebate .....	(0.2)	0.0	(0.2)
Total 2021-22 funds available <sup>2,3,4,5</sup> .....	\$35,721.4	\$95.8	\$35,817.2

Source: Office of Economic and Demographic Research.

<sup>1</sup> This financial statement is based on current law as it is currently administered. It does not include the potential effect of any legal actions which might affect revenues or appropriations. The Attorney General periodically issues an update on any such litigation. In addition, it does not recognize any deficits in any spending programs unless specifically stated.

<sup>2</sup> The amount of \$1,072.4 million was transferred out of the Budget Stabilization Fund to the General Revenue Fund in Fiscal Year 2008-09. Section 215.32(3) F.S. stipulates that repayments to the fund are appropriated in five equal installments beginning in the third year following the year in which the expenditure was made, unless otherwise established by law. Per the aforementioned statute, the repayments were appropriated and transferred to the Budget Stabilization Fund in Fiscal Year 2011-12 through 2015-16. The cash balance in the Budget Stabilization Fund (not shown here) at the time of this statement was \$1,353.7 million and included the Fiscal Year 2015-16 repayment. In addition, the constitutional transfers required to bring the Budget Stabilization Fund up to five percent of net revenue collections for the last completed fiscal year will resume in Fiscal Year 2016-17. Based on the Fiscal Year 2014-15 actual revenues, a transfer of \$30.7 million will be required in Fiscal Year 2016-17. Based on the August 2016 forecast, transfers of \$31.9 million in Fiscal Year 2017-18, \$50.3 million in Fiscal Year 2018-19, \$67.7 million in Fiscal Year 2019-20, \$63.1 million in Fiscal Year 2020-21, and \$63.8 million in Fiscal Year 2021-22 would be required.

<sup>3</sup> The 2012 General Appropriations Act transferred \$350.0 million from the Lawton Chiles Endowment Fund to the General Revenue Fund. House Bill 5301 (Chapter 2012-33, Laws of Florida) requires that an amount equal to the amount of Medical-Hospital Fees collected above the January 2012 revenue estimate be transferred back to the Endowment in the following fiscal years until repayment is complete. The actual revenues collected in Fiscal Year 2015-16 were lower than the January 2012 estimates; thus, no transfer is required for Fiscal Year 2016-17. The estimates of repayments for the term of this outlook statement are zero for Fiscal Years 2017-18 through 2020-21. The final repayment of \$304.7 million (not shown on this outlook) will be due in Fiscal Year 2021-22, in accordance with Section 409.915(8), F.S.

<sup>4</sup> Estimated Revenues for Fiscal Year 2015-16 do not include payments received by the State that are related to the continuation of banked card games. These payments are being accounted for separately (effectively held in reserve) and totaled \$57.5 million in Fiscal Year 2015-16.

<sup>5</sup> Payments are associated with the settlement reached in re: Oil Spill by the Oil Rig "Deepwater Horizon" in the Gulf of Mexico, MDL No. 2179 (April 20, 2010). The payments are in consideration of the full and complete settlement and release of claims by the State for various damages. It provides a total payment to the State of Florida of \$2.0 billion over the period from Fiscal Year 2016-17 through Fiscal Year 2032-33. The first payment of \$400 million was received on July 1, 2016. Annual payments of \$106.7 million will begin in Fiscal Year 2018-19. Received and future payments are included in the outlook as revenue and are subject to subsequent appropriation prior to expenditure.

## Actual and Projected General Revenues

The actual general revenue collections for Fiscal Year 2015-16 of \$28,325.4 million were \$644.4 million, or 2.3%, more than collections for Fiscal Year 2014-15. General revenue projections adopted at the August 15, 2016 meeting of the Revenue Estimating Conference for Fiscal Years 2016-17 through 2019-20, are shown in the following table.

### General Revenues Fiscal Years 2015-16 through 2019-20 (millions of dollars)

	Actual 2015-16	Est. 2016-17		Est. 2017-18		Est. 2018-19		Est. 2019-20	
	Actual	Estimate	% Change <sup>1</sup>	Estimate	% Change <sup>1</sup>	Estimate	% Change <sup>1</sup>	Estimate	% Change <sup>1</sup>
Sales Tax- GR .....	\$21,998.0	\$22,988.3	4.5%	\$24,136.4	5.0%	\$25,254.3	4.6%	\$26,336.7	4.3%
Beverage Tax & Licenses .....	357.7	281.6	(21.3)%	286.7	1.8%	293.4	2.3%	305.8	4.2%
Corporate Income Tax .....	2,272.1	2,232.1	(1.8)%	2,243.4	0.5%	2,226.5	(0.8)%	2,241.1	0.7%
Documentary Stamp Tax <sup>2</sup> .....	744.1	763.1	2.6%	806.0	5.6%	846.5	5.0%	883.1	4.3%
Tobacco Tax .....	187.5	186.7	(0.4)%	185.6	(0.6)%	184.2	(0.8)%	182.5	(0.9)%
Insurance Premium Tax .....	682.8	731.1	7.1%	744.8	1.9%	742.9	(0.3)%	782.8	5.4%
Pari-Mutuels Tax .....	23.8	22.8	(4.2)%	22.4	(1.8)%	21.9	(2.2)%	21.7	(0.9)%
Intangibles Tax .....	338.7	359.6	6.2%	373.4	3.8%	381.8	2.2%	401.4	5.1%
Indian Gaming Revenues .....	207.7	125.0	(39.8)%	124.9	(0.1)%	127.5	2.1%	129.6	1.6%
Interest Earnings .....	115.8	116.3	0.4%	171.0	47.0%	230.4	34.7%	281.7	22.3%
Highway Safety Licenses & Fees .....	399.5	492.9	23.4%	539.2	9.4%	555.2	3.0%	564.3	1.6%
Medical & Hospital Fees .....	301.6	304.9	1.1%	301.0	(1.3)%	306.5	1.8%	308.7	0.7%
Severance Taxes .....	11.8	11.3	(4.2)%	10.6	(6.2)%	10.4	(1.9)%	10.6	1.9%
Service Charges .....	455.2	467.8	2.8%	476.1	1.8%	486.6	2.2%	492.7	1.3%
Corporation Filing Fees .....	317.4	326.4	2.8%	333.0	2.0%	338.5	1.7%	343.4	1.4%
Other Taxes, Licenses & Fees .....	353.4	324.7	(8.1)%	324.1	(0.2)%	322.7	(0.4)%	320.2	(0.8)%
Less: Refunds .....	<u>(441.7)</u>	<u>(401.8)</u>	<u>(9.0)%</u>	<u>(391.7)</u>	<u>(2.5)%</u>	<u>(381.1)</u>	<u>(2.7)%</u>	<u>(382.3)</u>	<u>0.3%</u>
Net General Revenue: <sup>3</sup> .....	\$28,325.4	\$29,332.8	3.6%	\$30,686.9	4.6%	\$31,948.2	4.1%	\$33,224.0	4.0%

Source: Office of Economic and Demographic Research, August 15, 2016 Consensus Revenue Estimating Conference.

<sup>1</sup> Represents percentage change from prior year, based on current estimates.

<sup>2</sup> Florida law redirects to various trust funds Documentary Stamp Tax Collections which otherwise would go into the General Revenue Fund.

<sup>3</sup> May not add due to rounding.

The projections are based on the best information available when the estimates are made. **Investors should be aware that there have been material differences between past projections and actual general revenue collections; no assurance can be given that there will not continue to be material differences relating to such amounts.**

**Operating and Fixed Capital Outlay Budget By Program Area**  
**Fiscal Years 2012-13 through 2016-17**

*(In Millions of Dollars)*

<b>Program</b>	<b>2012-13</b>		<b>2013-14</b>		<b>2014-15</b>		<b>2015-16</b>		<b>2016-17</b>	
	<b><u>Operating</u></b>	<b><u>FCO</u></b>	<b><u>Operating</u></b>	<b><u>FCO</u></b>	<b><u>Operating</u></b>	<b><u>FCO</u></b>	<b><u>Operating</u></b>	<b><u>FCO</u></b>	<b><u>Operating</u></b>	<b><u>FCO</u></b>
<b>General Revenue</b>										
Education	\$ 12,680.1	\$ 9.4	\$ 14,148.0	\$ 9.0	\$ 14,471.8	\$ 5.3	\$ 15,137.4	\$ 10.6	\$ 15,469.3	\$ 34.6
Human Services	7,665.3	7.9	7,825.8	10.9	8,237.2	32.7	8,746.1	14.7	9,477.1	13.8
Criminal Justice & Corrections	3,065.6	70.5	3,130.5	51.4	3,411.1	74.2	3,479.1	78.3	3,565.3	85.2
Natural Resources , Environment										
Growth Mngmt, & Transportation	174.2	51.4	199.1	119.2	277.7	239.5	181.4	176.9	183.0	201.0
General Government	681.1	29.7	945.5	48.3	704.6	62.9	726.0	69.8	736.1	82.5
Judicial Branch	330.4	1.0	334.9	5.5	379.2	10.1	404.0	15.4	419.7	14.0
<b>Total General Revenue</b>	<b>\$ 24,596.7</b>	<b>\$ 169.9</b>	<b>\$ 26,583.7</b>	<b>\$ 244.4</b>	<b>\$ 27,481.6</b>	<b>\$ 424.7</b>	<b>\$ 28,674.0</b>	<b>\$ 365.7</b>	<b>\$ 29,850.5</b>	<b>\$ 431.1</b>
<b>Trust Funds</b>										
Education	\$ 5,966.7	\$ 1,630.2	\$ 6,126.6	\$ 1,811.8	\$ 6,176.7	\$ 1,947.2	\$ 6,020.4	\$ 1,846.8	\$ 6,290.1	\$ 2,062.7
Human Services	22,220.6	19.0	23,291.8	15.6	23,572.5	35.5	24,118.3	27.7	24,802.8	20.2
Criminal Justice & Corrections	1,055.2	-	650.7	-	674.5	-	680.5	-	800.1	-
Natural Resources , Environment										
Growth Mngmt, & Transportation	2,728.4	8,375.8	2,702.1	9,500.3	2,789.2	10,277.0	2,843.0	10,307.5	3,140.6	11,112.2
General Government	3,058.6	100.8	3,404.0	57.9	3,496.9	92.7	3,624.3	90.8	3,688.0	60.1
Judicial Branch	114.8	-	103.6	-	112.6	-	98.1	-	90.4	-
<b>Total Trust Funds</b>	<b>\$ 35,144.3</b>	<b>\$ 10,125.8</b>	<b>\$ 36,278.8</b>	<b>\$ 11,385.6</b>	<b>\$ 36,822.4</b>	<b>\$ 12,352.4</b>	<b>\$ 37,384.6</b>	<b>\$ 12,272.8</b>	<b>\$ 38,812.0</b>	<b>\$ 13,255.2</b>
<b>Total All Funds</b>										
Education	\$ 18,646.8	\$ 1,639.6	\$ 20,274.6	\$ 1,820.8	\$ 20,648.5	\$ 1,952.5	\$ 21,157.8	\$ 1,857.4	\$ 21,759.4	\$ 2,097.3
Human Services	29,885.9	26.9	31,117.6	26.5	31,809.7	68.2	32,864.4	42.4	34,279.9	34.0
Criminal Justice & Corrections	4,120.8	70.5	3,781.2	51.4	4,085.6	74.2	4,159.6	78.3	4,365.4	85.2
Natural Resources , Environment										
Growth Mngmt, & Transportation	2,902.6	8,427.2	2,901.2	9,619.5	3,066.9	10,516.5	3,024.4	10,484.4	3,323.6	11,313.2
General Government	3,739.7	130.5	4,349.5	106.2	4,201.5	155.6	4,350.3	160.6	4,424.1	142.6
Judicial Branch	445.2	1.0	438.5	5.5	491.8	10.1	502.1	15.4	510.1	14.0
<b>Total All Funds</b>	<b>\$ 59,741.0</b>	<b>\$ 10,295.7</b>	<b>\$ 62,862.6</b>	<b>\$ 11,629.9</b>	<b>\$ 64,304.0</b>	<b>\$ 12,777.1</b>	<b>\$ 66,058.6</b>	<b>\$ 12,638.5</b>	<b>\$ 68,662.5</b>	<b>\$ 13,686.3</b>

Source: Annual Conference Committee Report on General Appropriations Bills as passed by the Legislature, before veto messages; does not reflect appropriations made in other legislation or budget amendments.



## STATE DEBT

As a general rule, bonds of the State or its agencies are issued by the Division of Bond Finance pursuant to the State Bond Act, ss. 215.57-.83, Florida Statutes. During the 2001 Session the Florida Legislature formalized in statute an annual Debt Affordability Study to be used as a tool for measuring, monitoring and managing the State's debt. The State debt fiscal responsibility policy, s. 215.98, Florida Statutes, establishes debt service to revenues as the benchmark debt ratio to estimate future debt capacity, using a target ratio of 6% and a cap of 7%. The estimated future debt capacity is intended to provide legislative policy makers with information to measure the financial impact of new financing programs and to assist them in formulating capital spending plans.

The study first looks at total State debt outstanding, separating the debt into net tax-supported debt and self supporting debt. Net tax-supported debt is repaid by the State from a specified tax revenue source or general appropriation of the State. Self supporting debt is reasonably expected to be repaid from project revenue or loan repayments. Some but not all of State debt is additionally secured by the full faith and credit of the State.

### ***State Full Faith and Credit Debt***

Article VII, Section 11(a) of the Florida Constitution authorizes the issuance of bonds pledging the full faith and credit of the State to finance or refinance State capital outlay projects upon approval by vote of the electors, provided that the outstanding principal amount may not exceed 50% of total State tax revenues for the two preceding fiscal years. There are currently no bonds outstanding under this authorization.

All of Florida's full faith and credit debt which is currently outstanding has been issued under separate constitutional authority which also authorizes the pledge of a dedicated tax or other revenue source as well. Such debt includes bonds for pollution control and abatement and solid waste disposal (operating revenues, assessments); right-of-way acquisition and bridge construction (motor fuel or special fuel taxes); public education capital outlay (gross receipts taxes); roads within a county (second gas tax); and school districts or community colleges (motor vehicle license revenues). Although these bonds are not subject to the above-referenced debt limitation, each program has debt service coverage tests which must be met prior to issuance.

### ***State Revenue Bonds***

The Florida Constitution authorizes the issuance of bonds to finance or refinance State capital outlay projects, which are payable from funds derived directly from sources other than State tax revenues.

Bonds outstanding under this authorization include financings for the State University System, individual universities, community colleges, public schools, State owned office facilities, toll roads, ports, and other transportation projects. The Constitution specifically authorizes the issuance of bonds to fund student loans; to finance housing; and to refund outstanding bonds at a lower net interest cost. The Constitution was amended in 1998 to expressly permit the issuance of bonds pledging a dedicated State tax source for the purposes of conservation, outdoor recreation, water resource development, restoration of natural systems, or historic preservation.

Bonds may also be issued, which are payable from documentary stamp taxes deposited in the Land Acquisition Trust Fund for conservation and recreation purposes, including Everglades restoration.

### ***Other Obligations***

Although most debt of the State or its agencies is issued through the Division of Bond Finance, there are other entities which issue bonds or incur other long term obligations which are secured by State revenues. These include the Florida Housing Finance Corporation, the Florida Correctional Finance Corporation, the Department of Corrections, the Department of Juvenile Justice, the Department of Children and Families, the Florida Hurricane Catastrophe Fund Finance Corporation and the Inland Protection Financing Corporation. The Florida Legislature has also dedicated 2.59% of cigarette tax collections to the H. Lee Moffitt Cancer Center and Research Institute, for 10 years, which are pledged to secure bonds issued by the City of Tampa. The City of Tallahassee issued bonds to finance relocation of the developmental research school of Florida State University. The bonds are payable from lease revenues appropriated to the University each year. The State's Chief Financial Officer has a consolidated equipment financing program for State agencies and a lease purchase financing for replacement of the State's accounting and cash management systems, which are subject to annual appropriation. The State's five water management districts have authority to issue bonds secured by certain moneys from the Water Management Lands Trust Fund.

The Florida Water Pollution Control Financing Corporation was created to finance projects through the State's Department of Environmental Protection which are authorized under the federal Clean Water Act. The corporation is authorized to issue bonds secured through the repayment of loans to local government entities. The principal amount of such bonds which may be issued shall not exceed \$300 million in any Fiscal Year.

## Direct Debt Outstanding by Type and Program

As of June 30, 2015

(In Millions Dollars)

<u>Debt Type</u>	<u>Amount</u>
Net Tax-Supported Debt	\$21,637.5
Self-Supporting Debt	<u>4,101.1</u>
<b>Total State Debt Outstanding</b>	<b><u>\$25,738.6</u></b>
<b>Net Tax-Supported Debt</b>	
Education	
Public Education Capital Outlay	\$9,216.1
Capital Outlay	293.6
Lottery	2,015.1
University System Improvement	150.3
University Mandatory Fee	83.3
State (Community) Colleges	<u>92.6</u>
Total Education	\$11,851.1
Environmental	
Florida Forever Bonds	1,154.8
Everglades Restoration Bonds	214.7
Inland Protection	<u>67.1</u>
Total Environmental	\$1,436.6
Transportation	
Right-of-Way Acquisition and Bridge Construction	1,569.9
State Infrastructure Bank	4.8
P3 Obligations*	5,052.7
Florida Ports	<u>363.3</u>
Total Transportation	\$6,990.6
Appropriated Debt / Other	
Facilities	286.6
Prisons	502.8
Children & Families	96.3
Juvenile Justice	6.4
Lee Moffitt Cancer Center	127.3
Master Lease	24.3
Energy Saving Contracts	43.9
Sports Facility Obligations	<u>271.6</u>
Total Appropriated Debt / Other	\$1,359.2
<b>Total Net Tax-Supported Debt Outstanding</b>	<b><u>\$21,637.5</u></b>
<b>Self-Supporting Debt</b>	
Education	
University Auxiliary Facility Revenue Bonds	\$843.4
Environmental	
Florida Water Pollution Control	398.0
Transportation	
Toll Facilities	2,814.6
State Infrastructure Bank Revenue Bonds	<u>45.1</u>
Total Transportation	2,859.7
<b>Total Self-Supported Debt Outstanding</b>	<b><u>\$4,101.1</u></b>

\*Includes \$231.5 million of short-term Department of Transportation P3 contract payments to be made from 2016 through 2018.

Source: State of Florida Division of Bond Finance, 2015 debt analysis.

### Per Capita Tax Supported Debt

For Fiscal Years Ended June 30

<u>Year</u>	<u>Population<sup>1</sup></u> <u>(thousands)</u>	<u>Total Principal</u> <u>Outstanding<sup>2</sup></u> <u>(millions)</u>	<u>Per</u> <u>Capita</u>
2005	17,816	\$17,455	\$980
2006	18,240	17,866	979
2007	18,602	18,340	986
2008	18,783	20,329	1,082
2009	18,767	22,373	1,192
2010	18,761	23,557	1,256
2011	18,880	22,945	1,215
2012	19,028	21,593	1,135
2013	19,214	20,348	1,059
2014	19,440	20,013	1,029
2015	19,738	21,406	1,085

<sup>1</sup> Population estimate by the Office of Economic and Demographic Research, Florida Legislature (August, 2015).

<sup>2</sup> State of Florida 2015 Debt Affordability Report; excludes refunded debt.

**State of Florida**  
**Total Debt Outstanding**  
**As of June 30, 2015**

Fiscal Year	Net Tax-Supported Debt Outstanding			Self-Supporting Debt Outstanding			Total Debt Outstanding		
	Principal*	Interest	Total	Principal	Interest	Total	Principal	Interest	Total
2016	\$ 1,256,899,577	\$ 812,142,964	\$ 2,069,042,542	\$ 220,485,237	\$ 193,754,193	\$ 414,239,430	\$ 1,477,384,814	\$ 1,005,897,158	\$ 2,483,281,972
2017	1,444,020,986	767,354,330	2,211,375,317	216,311,036	182,954,578	399,265,614	1,660,332,023	950,308,908	2,610,640,931
2018	1,604,326,307	720,704,029	2,325,030,336	223,923,651	172,592,763	396,516,414	1,828,249,959	893,296,791	2,721,546,750
2019	1,394,397,776	672,387,292	2,066,785,068	232,289,000	161,900,630	394,189,630	1,626,686,776	834,287,922	2,460,974,698
2020	1,462,595,033	625,152,964	2,087,747,997	222,101,000	150,529,530	372,630,530	1,684,696,033	775,682,494	2,460,378,527
2021	1,466,483,747	624,433,131	2,090,916,878	227,848,000	139,567,576	367,415,576	1,694,331,747	764,000,707	2,458,332,454
2022	1,572,847,268	575,895,653	2,148,742,921	205,372,000	128,535,722	333,907,722	1,778,219,268	704,431,375	2,482,650,643
2023	1,156,247,676	508,710,361	1,664,958,037	202,525,000	118,584,315	321,109,315	1,358,772,676	627,294,677	1,986,067,353
2024	1,074,765,245	460,182,606	1,534,947,852	205,259,000	108,844,255	314,103,255	1,280,024,245	569,026,861	1,849,051,107
2025	1,017,048,206	415,980,232	1,433,028,438	210,094,000	99,470,136	309,564,136	1,227,142,206	515,450,369	1,742,592,575
2026	874,068,799	375,516,918	1,249,585,718	193,719,000	90,042,212	283,761,212	1,067,787,799	465,559,131	1,533,346,930
2027	800,902,622	341,624,577	1,142,527,200	193,878,000	81,181,079	275,059,079	994,780,622	422,805,657	1,417,586,279
2028	713,215,201	312,883,328	1,026,098,529	167,548,000	72,615,976	240,163,976	880,763,201	385,499,305	1,266,262,505
2029	627,317,560	286,288,055	913,605,614	160,018,000	64,958,036	224,976,036	787,335,560	351,246,090	1,138,581,650
2030	580,745,437	265,327,717	846,073,155	148,131,000	57,727,600	205,858,600	728,876,437	323,055,317	1,051,931,754
2031	524,100,422	248,253,337	772,353,758	138,100,000	51,059,865	189,159,865	662,200,422	299,313,202	961,513,623
2032	514,502,611	233,375,667	747,878,278	130,280,000	44,942,345	175,222,345	644,782,611	278,318,012	923,100,623
2033	468,376,670	218,419,413	686,796,084	131,085,000	38,818,333	169,903,333	599,461,670	257,237,746	856,699,416
2034	414,075,547	200,205,162	614,280,709	119,650,000	32,598,040	152,248,040	533,725,547	232,803,202	766,528,749
2035	384,433,132	191,335,853	575,768,985	106,385,000	26,844,484	133,229,484	490,818,132	218,180,336	708,998,468
2036	366,837,867	183,279,115	550,116,982	104,815,000	21,605,570	126,420,570	471,652,867	204,884,685	676,537,552
2037	333,597,878	173,504,261	507,102,140	74,125,000	16,434,234	90,559,234	407,722,878	189,938,495	597,661,373
2038	239,437,084	164,399,941	403,837,025	64,855,000	12,713,279	77,568,279	304,292,084	177,113,220	481,405,304
2039	176,590,686	151,987,305	328,577,991	67,665,000	9,345,821	77,010,821	244,255,686	161,333,126	405,588,812
2040	128,156,884	159,566,297	287,723,181	49,390,000	5,830,963	55,220,963	177,546,884	165,397,260	342,944,144
2041	97,755,812	162,528,915	260,284,727	34,305,000	3,584,075	37,889,075	132,060,812	166,112,990	298,173,802
2042	88,228,714	165,681,110	253,909,824	26,150,000	2,097,331	28,247,331	114,378,714	167,778,441	282,157,155
2043	90,140,438	171,326,619	261,467,057	18,285,000	1,062,325	19,347,325	108,425,438	172,388,944	280,814,382
2044	60,094,219	95,645,238	155,739,457	6,515,000	260,600	6,775,600	66,609,219	95,905,838	162,515,057
2045	40,795,395	33,008,431	73,803,826	-	-	-	40,795,395	33,008,431	73,803,826
2046	38,250,467	20,249,293	58,499,760	-	-	-	38,250,467	20,249,293	58,499,760
2047	40,057,791	18,441,969	58,499,760	-	-	-	40,057,791	18,441,969	58,499,760
2048	41,950,512	16,549,248	58,499,760	-	-	-	41,950,512	16,549,248	58,499,760
2049	43,932,662	14,567,097	58,499,759	-	-	-	43,932,662	14,567,097	58,499,759
2050	46,008,470	12,491,291	58,499,761	-	-	-	46,008,470	12,491,291	58,499,761
2051	48,182,357	10,317,402	58,499,759	-	-	-	48,182,357	10,317,402	58,499,759
2052	50,458,962	8,040,798	58,499,760	-	-	-	50,458,962	8,040,798	58,499,760
2053	52,843,134	5,656,625	58,499,759	-	-	-	52,843,134	5,656,625	58,499,759
2054	55,339,959	3,159,800	58,499,759	-	-	-	55,339,959	3,159,800	58,499,759
2055	16,004,001	150,500	16,154,501	-	-	-	16,004,001	150,500	16,154,501
	<u>\$ 21,406,033,116</u>	<u>\$ 10,426,724,846</u>	<u>\$ 31,832,757,962</u>	<u>\$ 4,101,106,925</u>	<u>\$ 2,090,455,866</u>	<u>\$ 6,191,562,791</u>	<u>\$ 25,507,140,041</u>	<u>\$ 12,517,180,713</u>	<u>\$ 38,024,320,753</u>

\*Department of Transportation Public/Private Partnership ("P3") short-term contract payments totaling \$231.5 million from 2016 through 2018 are excluded. The Department's long-term P3 obligations are included in net tax-supported debt at the total annual payment obligation. Although certain payments are expected to be made from non-tax sources, they have not been considered in showing net tax-supported payments.

Source: State of Florida Division of Bond Finance, 2015 debt analysis.

**Net Tax-Supported Bonds Issued Since July 1, 2015**  
(chronological, by date of issuance)

Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2015A .....	\$213,885,000
Less: Right-of-Way Bonds refunded .....	(249,010,000)
State Board of Education Public Education Capital Outlay Refunding Bonds, 2015 Series E .....	306,645,000
Less: Public Education Capital Outlay Bonds refunded .....	(323,055,000)
Department of Environmental Protection Everglades Restoration Revenue Bonds, Series 2015A .....	46,740,000
State Board of Education Public Education Capital Outlay Refunding Bonds, 2015 Series F .....	233,135,000
Less: Public Education Capital Outlay Bonds refunded .....	(253,295,000)
Department of Environmental Protection Florida Forever Revenue Refunding Bonds, Series 2015A .....	78,725,000
Less: Florida Forever Revenue Bonds refunded .....	(90,020,000)
State Board of Education Public Education Capital Outlay Refunding Bonds, 2016 Series A .....	116,720,000
Less: Public Education Capital Outlay Bonds refunded .....	(137,110,000)
Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2016A .....	165,820,000
Less: Right-of-Way Bonds refunded .....	(182,755,000)
State Board of Education Public Education Capital Outlay Refunding Bonds, 2016 Series B .....	192,150,000
Less: Public Education Capital Outlay Bonds refunded .....	(204,215,000)
State Board of Education Lottery Revenue Refunding Bonds, Series 2016A .....	239,250,000
Less: Lottery Revenue Bonds refunded .....	(492,085,000)
State Board of Education Public Education Capital Outlay Refunding Bonds, 2016 Series C .....	147,640,000
Less: Public Education Capital Outlay Bonds refunded .....	(164,505,000)
Department of Transportation Right-of-Way Acquisition and Bridge Construction Bonds, Series 2016B .....	92,520,000
State Board of Education Public Education Capital Outlay Refunding Bonds, 2016 Series D .....	218,885,000
Less: Public Education Capital Outlay Bonds refunded .....	(244,235,000)
State Board of Education Lottery Revenue Refunding Bonds, Series 2016B .....	211,180,000
Less: Lottery Revenue Bonds refunded .....	(246,435,000)
State Board of Education Public Education Capital Outlay Bonds, 2016 Series E .....	206,025,000
Less: Public Education Capital Outlay Bonds refunded .....	(175,695,000)
Department of Environmental Protection Florida Forever Revenue Refunding Bonds, Series 2016A* .....	159,765,000
Less: Florida Forever Revenue Bonds refunded* .....	<u>(184,970,000)</u>
	(\$318,300,000)

\*Subject to the delivery of the Florida Forever Revenue Refunding Bonds, Series 2016A on September 29, 2016.

**Self Supporting Bonds Issued Since July 1, 2015**  
(chronological, by date of issuance)

Florida International University Dormitory Revenue Refunding Bonds, Series 2015A .....	\$29,105,000
Less: Florida International University Dormitory Bonds refunded .....	(30,055,000)
Department of Transportation Turnpike Revenue Bonds, Series 2015A .....	241,480,000
Less: Turnpike Revenue Bonds refunded .....	(74,625,000)
Department of Transportation Turnpike Revenue Refunding Bonds, Series 2015B .....	195,875,000
Less: Turnpike Revenue Bonds refunded .....	(210,725,000)
Department of Transportation Turnpike Revenue Refunding Bonds, Series 2016A .....	173,385,000
Less: Turnpike Revenue Bonds refunded .....	(188,090,000)
Department of Transportation Turnpike Revenue Refunding Bonds, Series 2016B .....	113,350,000
Less: Turnpike Revenue Bonds refunded .....	<u>(125,450,000)</u>
	\$124,250,000

**STATEMENT OF ASSETS AND LIABILITIES**  
Administered by State Chief Financial Officer

		ASSETS	
		JUNE 30, 2015	JUNE 30, 2014
Currency and Coins		\$0.00	\$0.00
Unemployment Compensation Investments Due From U.S Treasury -Unemployment TF	(1)	2,549,199,725.01	1,658,309,665.50
Deferred Compensation Assets	(2)	3,567,435,469.99	3,389,158,434.25
Bank Accounts	(3)	(68,157,462.32)	(58,768,562.76)
Consolidated Revolving Account	(4)	445,910.50	252,158.35
Total Cash, Receivables, and Other Assets		\$6,048,923,643.18	\$4,988,951,695.34
Certificates of Deposit		\$540,200,000.00	\$549,500,000.00
Securities	(5)	21,509,441,911.86	20,912,648,631.91
Total Investments		22,049,641,911.86	21,462,148,631.91
Total Assets of the Division of Treasury		<u>\$28,098,565,555.04</u>	<u>\$26,451,100,327.25</u>
		LIABILITIES	
		JUNE 30, 2015	JUNE 30, 2014
General Revenue Fund		\$3,733,761,965.21	\$3,616,661,815.94
Trust Fund	(6)	13,478,697,903.14	12,639,677,217.17
Budget Stabilization Fund		1,139,208,550.20	924,727,100.40
Total Three Funds		\$18,351,668,418.55	\$17,181,066,133.51
Interest Payable & Securities Liability	(7)	\$4,764,582.79	\$9,853,063.82
Due to Special Purpose Investment Accounts	(8)	6,174,251,173.21	5,870,770,537.32
Due to Deferred Compensation Participants and/or Program	(2)	3,567,435,469.99	3,389,158,434.25
Due to Consolidated Revolving Account Agency Participants	(4)	445,910.50	252,158.35
Total Liabilities of the Division of Treasury		<u>\$28,098,565,555.04</u>	<u>\$26,451,100,327.25</u>

Source: Annual Report of the State Chief Financial Officer for the Fiscal Year Ended June 30, 2015.

- <sup>1</sup> Unemployment Trust Fund represents U.C. Benefit Funds invested by the Federal Government and due from U.S. Treasury.
- <sup>2</sup> Plan assets held in the Deferred Compensation Trust Fund for the exclusive benefit of participants and their beneficiaries.
- <sup>3</sup> Represents the "Per Reconciled Cash Balance" of \$62,069,756.73 as of June 30, 2015 with receipted items in transit of \$93,995,171.57 and disbursed items in transit of (\$1,618,942.94) which nets to \$92,376,228.63. These items have cleared the bank but have not been posted to the State ledger. The Total Bank Accounts figure does not include \$13,935,996.76 held in clearing and/or revolving accounts outside the Treasury.
- <sup>4</sup> The amount due to agency participants in the Consolidated Revolving Account as of June 30, 2015 is \$8,960,910.50. Of this, \$445,910.50 is in a financial institution account and \$8,515,000.00 is invested in Special Purpose Investment Accounts.
- <sup>5</sup> Represents Chief Financial Officer's Special Purpose Investment Accounts held in the Treasury Investment Pool and interest due to those accounts. The Chief Financial Officer's Special Purpose Investment Accounts are investments on behalf of state agencies with funds outside the Chief Financial Officer's Cash Concentration System and other statutorily created entities.
- <sup>6</sup> Includes Purchased Interest in the amount of \$2,139,231.88.
- <sup>7</sup> Included in the Trust Fund Balance is \$7,070,046,735.78 earning interest for the benefit of Trust Funds, Unemployment Trust Fund balance of \$2,549,199,725.01, and the remaining balance of \$3,859,451,442.35 earning interest for General Revenue.
- <sup>8</sup> Represents \$4,764,582.79 interest not yet receipted to State Accounts.

Note:	June 30, 2015	June 30, 2014
Total Market Value of all Securities held by the Treasury.	\$22,086,201,390.26	\$21,624,201,275.01

## FLORIDA RETIREMENT SYSTEM

(Source: Florida Department of Management Services, Division of Retirement)

General. The Florida Retirement System ("FRS") was established by the Florida Legislature effective December 1, 1970 pursuant to Chapter 121, Florida Statutes (the "Act") by consolidating the state's existing State-administered retirement systems into one system. In addition to Chapter 121, the FRS is governed by Article X, Section 14 of the State Constitution, which prohibits increasing benefits without concurrently providing for funding the increase on a sound actuarial basis. The FRS provides retirement, disability and death benefits for participating public employees. The FRS is a cost-sharing, multiple employer, retirement plan. The FRS Defined Benefit Program (also referred to as the FRS Pension Plan) is administered by the Division of Retirement in the Department of Management Services. The assets of the FRS Defined Benefit Program are held in the FRS Trust Fund and are invested by the State Board of Administration. The FRS Investment Plan was created by the Florida Legislature as a defined contribution plan alternative to the FRS Pension Plan and is administered by the State Board of Administration. In addition to these two primary, integrated programs there are non-integrated defined contribution plan alternatives available to targeted employee groups in the State University System, the State Community College System, and members of the Senior Management Service Class.

In the defined benefit pension plan, a monthly benefit is paid to retired employees in a fixed amount calculated at the time of retirement as determined by a statutory formula. The amount of the monthly benefit is generally based on the years of service credits and salary. The benefit is paid to the retiree for life and, if applicable, a survivor benefit is paid to the designated beneficiary at the death of the retiree.

In the defined contribution plan, the employee's benefit is comprised of the accumulated required contributions and investment earnings on those contributions. Instead of guaranteed benefits based on a formula, the contributions to the member account are guaranteed by the plan and the investment risk is assumed by the employee. Since the employer's obligation to make contributions to the defined contribution plan does not extend beyond the required contribution from current payroll, the employer's funding obligation for a defined contribution plan is fully funded as long as these contributions are made.

FRS membership is compulsory for employees working in regularly established positions for a state agency, county governmental unit, district school board, state university, state college or participating city, independent special district, charter school or metropolitan planning district. There are five classes of plan membership: Regular Class, Special Risk Class, Special Risk Administrative Support Class, Elected Officers' Class ("EOC"), and Senior Management Service Class ("SMSC"). Elected officials who are eligible to participate in the EOC may elect to withdraw from the FRS altogether or choose to participate in the SMSC in lieu of the EOC. Regular Class membership covers any position that is not designated to participate in any other membership class.

Participation by cities, municipalities, special districts, charter schools, and metropolitan planning districts although optional, is generally irrevocable once the election to participate is made. As of June 30, 2015, there were 1,016 participating employers, and 1,152,177 individual members, as follows:

Retirees & Beneficiaries .....	377,258 <sup>1</sup>
Terminated Vested Members .....	113,512
DROP Participants .....	34,829
Active Vested Members .....	463,470
Active Non-vested members .....	<u>163,108</u>
TOTAL .....	1,152,177 <sup>2</sup>

<sup>1</sup> Excludes Teachers' Retirement System Survivors' Benefit ("TRS-SB"), General Revenue payment recipients and FRS Investment Plan members who received a distribution.

<sup>2</sup> Includes FRS Pension Plan and Investment Plan members.

Benefits. Chapter 2011-68, Laws of Florida, became law on July 1, 2011. Chapter 2011-68 provides for significant reforms to the FRS, most notably by requiring that FRS members contribute to the FRS and by establishing a "two-tier" benefit system with less generous benefits for employees who became members of the FRS on or after July 1, 2011 ("New Members"), as compared to those provided to employees who were members of the FRS prior to July 1, 2011 ("Existing Members"). See "2011 Legislation Affecting FRS Benefits and Funding" below for further details. FRS Pension Plan members receive one month of service credit for each month in which any salary is paid. Existing Members vest after 6 years of service for all membership classes and New Members vest after 8 years of service for all membership classes. Members vest after 8 years for non-duty related disability benefits. After they are vested, members are eligible for normal retirement when they have met the minimum age or service requirements for their membership class. For Existing Members of the Regular Class, SMSC and the EOC, normal retirement is age 62 and vested, or 30 years of service regardless of age, and age 65 and vested, or 33 years of service regardless of age for New members. For Existing Members of the Special Risk Class and the Special Risk Administrative Support Class, normal retirement is age 55 and vested, or 25 years of service regardless of age, and age 60 and vested, or 30 years of service regardless of age, for New Members. Early retirement may be taken any time after vesting subject to a 5% benefit reduction for each year prior to normal retirement age.

### Summary of FRS Pension Plan Benefits

	Vesting Period	Regular Class, SMSC, EOC	Special Risk Classes
Existing Members	6 years	62 years old or 30 years of service	55 years old or 25 years of service
New Members	8 years	65 years old or 33 years of service	60 years old or 30 years of service

Retirement benefits under the FRS Pension Plan are computed using a formula comprised of age and/or years of service at retirement, average final compensation and total percentage based on the accrual value by plan or membership class of service credit.

FRS Pension Plan members who reach normal retirement may participate in the Deferred Retirement Option Program ("DROP"), which allows a member to effectively retire while deferring termination and to continue employment for up to 60 months (or 96 months for some educational personnel under certain conditions). The retirement benefit is calculated as of the beginning of DROP

participation and no further service is accrued. During DROP participation the member's retirement benefits accumulate in the FRS Trust Fund, earning monthly interest at an equivalent annual rate of 6.50 percent for members with an effective DROP begin date before July 1, 2011, and an equivalent annual rate of 1.3 percent for members with a effective DROP begin date on or after July 1, 2011. At termination the member's DROP accumulation may be paid out as a lump sum, a rollover, or a combination of these two payout methods and the member begins receiving monthly benefits determined when DROP participation began, increased by annual cost of living adjustments.

FRS Investment Plan members invest their contributions in the investment options offered under the plan. FRS Investment Plan members receive one month of service credit for each month in which any salary is paid and vest in their employer contributions after one year of service under the FRS Investment Plan. Members are immediately vested in their employee contributions. If a present value amount is transferred from the FRS Pension Plan to the member's FRS Investment Plan account as the opening balance, the member must meet the FRS Pension Plan vesting requirement for any such transferred funds and associated earnings.

FRS members vest immediately for in-line-of-duty disability benefits or after eight years for non-duty related disability benefits if totally and permanently disabled from all employment. FRS Pension Plan members receive disability monthly benefits until no longer disabled. Periodic reexamination is conducted to verify continued disability retirement eligibility. FRS Investment Plan members may elect to surrender their account balance to the FRS Trust Fund to receive guaranteed monthly benefits under the FRS Pension Plan. Alternatively, FRS Investment Plan members may retain their account balance to fund their future retirement needs in lieu of guaranteed monthly benefits under the FRS Pension Plan. FRS Investment Plan members who retain their account balances to fund their disability retirement may leave their funds invested in the plan, structure periodic payments, purchase an annuity, receive a lump-sum payment of their account balance, rollover their monies into another eligible plan qualified under the Internal Revenue Code, or a combination of these options.

The service retirement benefits of FRS Investment Plan members are their account balances at the time they choose to retire as managed by the member throughout retirement. FRS Investment Plan members may leave their funds invested in the plan, structure periodic benefit payments under their investment contracts, purchase an annuity, rollover their funds to a different qualified plan, receive a lump-sum payment representing their account balance in part or in whole, annuitize some or all of their account, or a combination of these options.

Senior Management Service Class members, State University System faculty, Executive Service staff, Administrative and Professional Service staff, and Florida College System faculty and certain administrators may elect to participate in the existing, non-integrated optional defined contribution programs for these targeted employee groups instead of either of the two primary integrated programs offered under the FRS, the FRS Pension Plan and the FRS Investment Plan.

**Funding.** From the establishment of the FRS through 1975 both employers and members were required to pay retirement contributions. Members contributions were made on a post-tax basis. From 1975 through June 30, 2011, employers paid all required contributions. Beginning July 1, 2011, both employer and members are required to pay retirement contributions. Members contribute 3% of their salary as retirement contributions, on a pre-tax basis, with the employer

automatically deducting the employee contributions from the members' salary. The contribution rates for the FRS Investment Plan are set by statute and the FRS Pension Plan rates, which are determined annually by the Legislature based on an actuarial valuation and any plan changes adopted during the legislative session. (See "Schedule of Funding Progress" below). These two rates are "blended" to create the uniform contribution rate for the primary, integrated FRS programs as required under Part III of Chapter 121, F.S. FRS employers pay a single rate by membership class or sub-class for members of the two primary, integrated FRS plans. The portion of the required FRS Investment Plan contribution rate destined for the member's account is forwarded to the FRS Investment Plan's administrator and the portion for Pension Plan funding is forwarded to the FRS Trust Fund. The employer contribution rates for the non-integrated defined contribution plans are set by statute and forwarded to the specified provider company under the program.

**2011 Legislation Affecting FRS Benefits and Funding.** Chapter 2011-68, Laws of Florida, became law on July 1, 2011 and provides for significant reforms to the FRS, most notably by requiring that FRS members contribute to the FRS and phasing out post-retirement cost-of-living adjustments. The changes also effectively establish a "two-tier" benefit system with less generous benefits for employees who are initially enrolled in the FRS on or after July 1, 2011, as compared to those provided to employees who were initially enrolled in the FRS prior to July 1, 2011. Among other changes, Chapter 2011-68 provides:

#### *Employee Contributions -*

- Effective July 1, 2011, most FRS members must contribute 3% of their salary as retirement contributions, on a pre-tax basis, automatically deducted by the employer
- Members participating in the Deferred Retirement Option Program ("DROP") and re-employed retirees, who are not allowed to renew membership in the FRS, are not required to make 3% employee contributions

#### *DROP -*

- The annualized DROP interest rate will be 1.3% for members whose DROP participation begins on or after July 1, 2011
- Members with an effective DROP begin date on or before June 30, 2011 will retain an annual interest rate of 6.5%

#### *Cost-of-Living Adjustment (COLA) -*

- Members with an effective retirement date (includes DROP participation) before August 1, 2011 will retain their 3% post-retirement COLA
- Members with an effective retirement date or DROP begin date on or after August 1, 2011 will have an individually calculated COLA that is a reduction from 3% and will be calculated by dividing the total years of service before July 1, 2011 by the total years of service at retirement, and then multiplying the result by 3% to get the retiree's COLA
- Members initially enrolled on or after July 1, 2011, will not have a post-retirement COLA

#### *Benefit changes for members first enrolled in the FRS on or after July 1, 2011 -*

- Vesting requirement for FRS Pension Plan benefit eligibility is increased from 6 to 8 years of creditable service

- The average final compensation used in calculating retirement benefits is increased from the highest 5 fiscal years to the highest 8 fiscal years of salary
- Increased the "normal retirement date" for unreduced benefit eligibility
- For members of the Regular Class, Senior Management Service Class and Elected Officers Class, to
  - The first day of the month the member reaches age 65 (rather than 62) and is vested, or
  - The first day of the month following the month the member completes 33 (rather than 30) years of creditable service, regardless of age before age 65
- For members of the Special Risk Class, to
  - The first day of the month the member reaches age 60 (rather than 55) and is vested, or
  - The first day of the month following the month the member completes 30 (rather than 25) years of creditable service in the Special Risk Class, regardless of age before age 60.

**Actuarial Valuation of Assets.** The Actuarial Value of Assets measures the value of plan assets to determine the funded ratio of the plan as compared to the actuarial liabilities. The actuarial valuation measure reflects a five-year averaging methodology (the "Asset Smoothing Method"), as required by Section 121.031(3)(a), Florida Statutes. Under the Asset Smoothing Method, the expected actuarial value of assets in the Florida Retirement System Trust Fund is determined by crediting the rate of investment return assumed in the valuation (7.75% through June 30, 2014; 7.65% beginning July 1, 2014) to the prior year's actuarial value of assets and net cash flow. Then, 20% of the difference between the actual market value and the expected actuarial value of assets is recognized. The actuarial value of assets are also restricted by a 20% corridor around the market value of assets. The actuarial value of assets used for the valuation is the lesser of the actuarial value described above or 120% of market value but not less than 80% of the market value. The Asset Smoothing Method, which is an allowed method for determining the Actuarial Value of Assets under GASB 25, prevents extreme fluctuations in the actuarial value of assets, the Unfunded Actuarial Accrued Liability (UAAL) and the funded ratio that may otherwise occur as a result of market volatility. Asset smoothing delays recognition of gains and losses and is intended to decrease the volatility of employer contribution rates. The actuarial value of assets is not the market value of Florida Retirement System Trust Fund assets at the time of measurement. As a result, presenting the actuarial value of assets using the Asset Smoothing Method might provide a more or less favorable presentation of the current financial position of a pension plan than would a method that recognizes investment gains and losses annually.

The actuarial valuation of the FRS uses a variety of assumptions to calculate the actuarial accrued liability and the actuarial value of assets. No assurance can be given that any of the assumptions underlying the actuarial valuations will reflect the actual results experienced by the FRS. Variances between the assumptions and actual results may cause an increase or decrease in the actuarial value of assets, the actuarial accrued liability, the UAAL, or the funded ratio.

As of July 1, 2015, FRS actuarial determinations are based on the following:

Actuarial Cost Method: Entry Age Normal (Alternative Ultimate Entry Age Calculation)

Amortization method: Level Percentage of Pay, Closed, Layered  
 Remaining amortization period: 28 years<sup>1</sup>  
 Asset valuation method: 5-year Smoothed Method  
 Investment rate of return: 7.65%  
 Projected salary increases: 3.25%<sup>2</sup>  
 Inflation level: 2.60%  
 Cost of living adjustments: 3.00%<sup>3</sup>

<sup>1</sup> Used for GASB Statement #27 reporting purposes.

<sup>2</sup> Includes individual salary growth of 3.25 percent plus an age- and service-graded merit scale defined by gender and employment class. See page A-17 of the July 1, 2014 actuarial valuation.

<sup>3</sup> Granted only for pre-July 1, 2011 service.

The FRS is required to conduct an actuarial valuation of the plan annually. The valuation process includes a review of the major actuarial assumptions used by the plan actuary, which may be changed during the FRS Actuarial Assumptions Conference that occurs each fall. In addition, the FRS conducts an actuarial experience study every five years. The purpose of the experience study is to compare the actual plan experience with the assumptions for the previous five-year period and determine the adequacy of the non-economic actuarial assumptions including, for example, those relating to mortality, retirement, disability, employment, and turnover of the members and beneficiaries of the FRS. Based upon the results of this review and the recommendation of the actuary, the FRS Actuarial Assumptions Conference may adopt changes to such actuarial assumptions as it deems appropriate for incorporation beginning with the valuation following the experience study period.

**Assumed Investment Rate of Return.** The actuarial valuation assumes a long-term investment rate of return on the assets in the Florida Retirement System Trust Fund. Due to the volatility of the marketplace, however, the actual rate of return earned by the Florida Retirement System Trust Fund on its assets may be higher or lower than the assumed rate. Changes in the Florida Retirement System Trust Fund's assets as a result of market performance will lead to an increase or decrease in the UAAL and the funded ratio. The five-year Asset Smoothing Method required by Florida law attenuates the impact of sudden market fluctuations. Only a portion of these increases or decreases will be recognized in the current year, with the remaining gain or loss spread over the remaining four years.

Adverse market conditions resulted in negative investment returns on the Florida Retirement System Trust Fund's assets in Fiscal Years 2008 and 2009, contributing to (in conjunction with plan experience) a significant reduction in the Funded Ratio and a corresponding increase in the UAAL. Investment returns in Fiscal 2012 fell below the assumed rate, while returns in Fiscal Years 2013 and 2014 surpassed the assumed rate. No assurance can be given about future market performance and its impact on the UAAL.

The assumed rate of investment return for Fiscal Year 2015 was 7.65 percent; the actual return calculated on the basis of fair value was 3.76 percent. As of June 30, 2015, the Florida Retirement System Trust Fund was valued at \$148.5 billion (market value), and invested in the classes and approximate percentages as follows:

58.1%	Global Equity
19.8%	Fixed Income
8.3%	Real Estate
6.0%	Private Equity
6.9%	Strategic Investments
0.8%	Cash



For additional information, see the Florida Retirement System Pension Plan Annual Report under the "System Information" tab of the "Publications" page on their website at: <http://frs.myflorida.com> or contact the Division of Retirement, P.O. Box 9000, Tallahassee, Florida 32315-9000.

For a discussion of investment policies, see "MISCELLANEOUS - Investment of Funds - *Investment by the Board of Administration*" in the body of this Official Statement.

Financial statements are prepared using the accrual basis of accounting, and reporting is done in accordance with Government Accounting Standards Board requirements.

**Annuity and Annualized Benefit Payments Under the FRS Pension Plan<sup>1,2</sup>**  
(in thousands where amounts are dollars)

Fiscal Year	2011	2012	2013	2014	2015
Annuity	319,689	334,682	347,962	363,034	377,671
Benefit Payments (000 omitted)	\$5,775,405	\$6,233,606	\$6,691,437	\$7,175,496	\$7,731,851
Average Benefits	\$18,066	\$18,625	\$19,230	\$19,765	\$20,472

Source: Florida Department of Management Services, Division of Retirement. Florida Retirement System Annual Reports for Fiscal Years 2011 through 2013 and the FRS CAFRS for Fiscal Years 2014 and 2015.

<sup>1</sup> Figures include disability payments, General Revenue, Institute of Food and Agricultural Sciences Supplemental Program and TRS-SB, but do not include refunds of member contributions.

<sup>2</sup> Figures exclude FRS Investment Plan and DROP participants.

**Funded Status.** As shown in the table below, the value of the assets increased from \$138.6 billion in Fiscal Year 2014 to \$143.2 billion in Fiscal Year 2015 on an actuarial basis and decreased from \$150.0 billion to \$148.5 billion on a market value basis. The actuarial liabilities increased from \$160.1 billion in Fiscal Year 2014 to \$165.5 billion in Fiscal Year 2015. As of the end of Fiscal Year 2015, the FRS had an aggregate UAAL of approximately \$22.3 billion on an

actuarial basis (using the Asset Smoothing Method) and \$17.1 billion on a market value basis. The respective Funded Ratios for these UAALs are 86.50% and 89.67%. The following tables summarize the current financial condition and the funding progress of the FRS.

**Schedule of Funding Progress**  
**Actuarial Value of Assets**  
(thousands of dollars)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (%) (a/b)	Covered Payroll <sup>1</sup> (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
July 1, 2006	\$117,159,615	\$110,977,831	(\$6,181,784)	105.57%	\$25,314,566	(24.42)%
July 1, 2007	125,584,704	118,870,513	(6,714,191)	105.65	26,366,086	(25.47)
July 1, 2008	130,720,547	124,087,214	(6,633,333)	105.35	26,872,418	(24.68)
July 1, 2009	118,764,692	136,375,597	17,610,905	87.09	26,554,114	66.32
July 1, 2010	120,929,666	139,652,377	18,722,711	86.59	25,747,369	72.72
July 1, 2011	126,078,053	145,034,475	18,956,422	86.93	25,668,958	73.85
July 1, 2012	127,891,781	148,049,596	20,157,815	86.38	24,476,272	82.36
July 1, 2013	131,680,615	154,125,953	22,445,338	85.44	24,553,693	91.41
July 1, 2014	138,621,201	160,130,502	21,509,301	86.56	24,723,565	87.00
July 1, 2015	143,195,531	165,548,928	22,353,397	86.50	32,726,034	68.30

Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports for Fiscal Years 2006 through 2013 and the FRS CAFRS for Fiscal Years 2014 and 2015. Beginning in Fiscal Year 2014, some information is obtained from the FRS Pension Plan Actuarial Valuations.

<sup>1</sup> For the Fiscal Years ending 2014 and before, covered payroll shown includes defined benefit plan actives and members in DROP, but excludes the payroll for Investment Plan members and payroll on which only UAL rates are charged. For the Fiscal Years 2015 and later, covered payroll shown includes the payroll for Investment Plan members and payroll on which only UAL rates are charged. For comparative purposes, the payroll for Fiscal Year ending 2015 on the basis shown in years 2014 and earlier is \$25,063,048,000.

# Schedule of Funding Progress

## Market Value of Assets

(thousands of dollars)

Fiscal Year	Market Value of Assets <sup>1</sup> (a)	Actuarial Accrued Liability (AAL) Entry Age <sup>2</sup> (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (%) (a/b)	Covered Payroll <sup>3</sup> (c)	UAAL as a Percentage of Coverage Payroll (b-a)/c
2006	\$116,340,049	\$110,977,831	\$(5,362,218)	104.83%	\$25,314,566	(21.18)%
2007	134,315,241	118,870,513	(15,444,728)	112.99	26,366,086	(58.58)
2008	124,466,800	124,087,214	(379,586)	100.31	26,872,418	(1.41)
2009	96,503,162	136,375,597	39,872,435	70.76	26,554,114	150.16
2010	107,179,990	139,652,377	32,472,387	76.75	25,747,369	126.12
2011	126,579,720	145,034,475	18,454,755	87.28	25,668,958	71.90
2012	119,981,465	148,049,596	28,068,131	81.04	24,476,272	114.67
2013	129,672,088	154,125,953	24,453,865	84.13	24,553,693	99.59
2014	150,014,292	160,130,502	10,116,210	93.68	24,723,565	40.92
2015	148,454,394	165,548,928	17,094,534	89.67	32,726,034	68.21

<sup>1</sup> Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports for Fiscal Years 2006 through 2013 and the FRS CAFRS for Fiscal Years 2014 and 2015. Beginning in Fiscal Year 2014, some information is obtained from the FRS Pension Plan Actuarial Valuations.

<sup>2</sup> Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports for Fiscal Years 2006 through 2013 and the FRS CAFRS for Fiscal Years 2014 and 2015. Beginning in Fiscal Year 2014, some information is obtained from the FRS Pension Plan Actuarial Valuations. Actuarial Accrued Liability is determined as of the July 1 immediately after the end of each Fiscal Year.

<sup>3</sup> Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports for Fiscal Years 2006 through 2013 and the FRS CAFRS for Fiscal Years 2014 and 2015. Beginning in Fiscal Year 2014, some information is obtained from the FRS Pension Plan Actuarial Valuations. For the Fiscal Years ending 2014 and before, covered payroll shown includes defined benefit plan actives and members in DROP, but excludes the payroll for Investment Plan members and payroll on which only UAL rates are charged. For the Fiscal Years 2015 and later, covered payroll shown includes the payroll for Investment Plan members and payroll on which only UAL rates are charged. For comparative purposes, the payroll for Fiscal Year ending 2015 on the basis shown in years 2014 and earlier is \$25,063,048,000.

The following table shows employer contributions to the FRS Pension Plan for Fiscal Years 2006 through 2015. Annually, the FRS's actuary recommends rates, determined as a percentage of employee payrolls that FRS employers must contribute to fully fund their annual pension obligations, comprised of the FRS's Normal Cost plus any Unfunded Actuarial Liability, which is also called the Actuarially Determined Contribution (the "ADC"). The ADC reflects only the actuarially determined employer contributions. The Florida Legislature adopts rates that all participating FRS employers must pay on behalf of their employees, which may or may not correspond to the actuary's recommended rates.

During Fiscal Years 2004 through 2008, the FRS was in a surplus position. Florida law allows a portion of the surplus to be used to reduce the ADC, therefore lowering the required rates and contributions FRS employers must make on behalf of employees to the FRS Pension Plan. In addition, the Florida Legislature failed to adopt rates sufficient to fully fund the ADC between Fiscal Years 2004 and 2006 but adopted rates during Fiscal Years 2007 through 2010 that more than funded the ADC. Again during Fiscal Years 2011 through 2013, the Florida Legislature did not adopt the actuarially recommended rates. Failure to adopt rates sufficient to fully fund the ADC has contributed to the decline in the funded status of the FRS.

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For Fiscal Years 2014 and 2015, the Florida Legislature adopted the actuarially determined rates, which is expected to result in the ARC being fully funded based on plan assumptions.

**Employer Contributions to the FRS Pension Fund**  
(thousands of dollars)

<b>Fiscal Year</b>	<b>State Employer Contributions (a)</b>	<b>Non-State Employer Contributions (b)</b>	<b>Total Employer Contributions (a+b)</b>	<b>Actuarially Determined Contribution (ADC)<sup>1</sup> (c)</b>	<b>Percent of ADC Contributed (a+b)/c</b>	<b>Amount of ADC Unfunded c-(a+b)</b>
2006	\$476,437	\$1,619,089	\$2,095,527	\$2,193,928	95.51%	\$98,401
2007	589,123	2,141,612	2,730,735	2,455,255	111.22	(275,480)
2008	560,990	2,232,013	2,793,002	2,612,672	106.90	(180,330)
2009	575,035	2,229,146	2,804,181	2,535,854	110.58	(268,327)
2010	570,420	2,144,136	2,714,556	2,447,374	110.92	(267,182)
2011	648,006	2,377,183	3,025,189	3,680,042 <sup>2</sup>	82.21	654,853
2012 <sup>3</sup>	226,098	925,901	1,151,999	1,962,816	58.70	810,817
2013 <sup>4</sup>	273,351	1,064,090	1,337,441	2,091,343	63.95	753,902
2014 <sup>5</sup>	474,152	1,716,273	2,190,424	2,190,424	100.00	0
2015 <sup>6</sup>	563,947	1,874,137	2,438,085	2,438,085	100.00	0

Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports for Fiscal Years 2006 through 2013 and the FRS CAFRs for Fiscal Years 2014 and 2015. Beginning in Fiscal Year 2014, some information is obtained from the FRS Pension Plan Actuarial Valuations.

<sup>1</sup> For fiscal years prior to 2014 the Annual Required Contribution ("ARC") under GASB Statement No. 27 is shown.

<sup>2</sup> The increase in the ARC between Fiscal Year 2010 and 2011 primarily resulted from elimination of the surplus, which was used to reduce the rates and contributions necessary to fully fund the ARC, and significant market losses, which increased the unfunded liability, and therefore the ARC.

<sup>3</sup> Beginning in Fiscal Year 2012, both the ARC and the employer contributions which fund the ARC, reflects FRS plan changes that reduced retirement benefits and required employees to contribute 3% of their salaries to the FRS. Required employer contributions decreased by the amount of the employee contributions totaling \$674.2 million.

<sup>4</sup> Employee contributions totaled \$694.9 million.

<sup>5</sup> Employee contributions totaled \$699.6 million.

<sup>6</sup> Employee contributions totaled \$687.8 million.

**RETIREE HEALTH INSURANCE SUBSIDY AND OTHER POSTEMPLOYMENT BENEFITS**

(The information contained under the heading "RETIREE HEALTH INSURANCE SUBSIDY AND OTHER POSTEMPLOYMENT BENEFITS" has been obtained from the State of Florida's Comprehensive Annual Financial Reports except as otherwise indicated.)

**Retiree Health Insurance Subsidy Program**

The Retiree Health Insurance Subsidy ("HIS") Program is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, F.S. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Department of Management Services. For the fiscal year ended June 30, 2015, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, F.S. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include

Medicare. The HIS Program is funded by required contributions from FRS participating employers as set by the Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. Effective July 1, 2015, the statutorily required contribution rate pursuant to Section 112.363, F.S. increased to 1.66% of payroll. The State has contributed 100% of its statutorily required contributions for the current and preceding two years. HIS contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislature may reduce or cancel HIS payments.

Information relating to the statutorily required State contribution, benefits paid and the resulting trust fund assets is shown below, for Fiscal Years ending June 30.

**Retiree Health Insurance Subsidy Program Information**  
(in thousands where amounts are dollars)

	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Recipients	283,479	297,303	310,139	323,098	336,529
Contributions	\$334,449	\$322,610	\$327,574	\$342,566	\$382,262
Benefits Paid	\$356,150	\$374,444	\$390,973	\$407,276	\$425,086
Trust Fund Net Assets	\$271,348	\$220,346	\$157,928	\$93,385	\$50,774

Beginning with Fiscal Year 2007, the Department of Management Services has obtained biennial actuarial valuations of assets and liabilities of the HIS Program, and actuarially determined Annual Required Contributions for the HIS Program.

HIS actuarial determinations are based on the following:

Valuation Date:	July 1, 2015
Actuarial Cost Method:	Individual Entry Age
Amortization method:	Level Percentage of Pay, Open
Equivalent Single amortization period:	30 years <sup>1</sup>
Asset valuation method:	Fair Market Value
Actuarial Assumptions:	
Investment rate of return:	3.80% <sup>2,3</sup>
Projected salary increases:	3.25% <sup>2</sup>
Cost of living adjustments:	0.00%

Source: Florida Department of Management Services, Division of Retirement.

<sup>1</sup> Used for GASB Statement #67 reporting purposes.

<sup>2</sup> Includes inflation at 2.60%.

<sup>3</sup> In general, the discount rate used for calculating the HIS liability under GASB 67 is equal to the single rate that results in the same Actuarial Present Value as would be calculated by using two different discount rates as follows: (1) Discount at the long-term expected rate of return for benefit payments prior to the projected depletion of the fiduciary net position (trust assets); and (2) Discount at a municipal bond rate for benefit payments after the projected depletion date. Because the HIS is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to a long-duration, high-quality, tax-exempt municipal bond rate selected by the plan sponsor. In September 2014 the Actuarial Assumptions Conference adopted the Bond Buyer General Obligation 20-Bond Municipal Bond Index as the applicable municipal bond index. As a result, the discount rate will change annually.

#### Retiree Health Insurance Subsidy Program Schedule of Funding Progress

(in thousands where amounts are dollars)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b) <sup>2</sup>	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Annualized Covered Payroll <sup>1</sup> (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
July 1, 2006	\$192,808	\$4,667,058	\$4,474,250	4.13%	\$27,712,320	16.15%
July 1, 2008	\$275,139	\$5,109,683	\$4,834,544	5.38%	\$30,665,477	15.77%
July 1, 2010	\$291,459	\$8,464,530	\$8,173,071	3.44%	\$31,717,281	25.77%
July 1, 2012	\$220,346	\$9,018,467	\$8,798,121	2.44%	\$31,345,990	28.07%
July 1, 2014	\$93,385	\$9,443,629	\$9,350,244	0.99%	\$29,676,340	31.51%

Source: State of Florida Comprehensive Annual Financial Reports and Florida Department of Management Services, Division of Retirement.

<sup>1</sup> Includes DROP and PEORP payroll.

<sup>2</sup> The actuarially assumed investment rate of return fluctuates annually as noted in HIS assumptions on prior page.

#### Schedule of Employer Contributions

(in thousands where amounts are dollars)

Fiscal Year Ended June 30	Annual Required Contribution (ARC) <sup>1</sup>	Actual Contribution	Contribution as a Percentage of ARC
2007	\$363,175	\$326,052	90%
2008	\$391,847	\$334,819	85%
2009	\$395,256	\$341,569	86%
2010	\$409,546	\$332,023	81%
2011	\$563,907	\$334,449	59%
2012	\$584,600	\$322,610	55%
2013	\$539,831	\$327,575	60%
2014	n/a	\$342,566	n/a
2015	n/a	\$382,262	n/a

Source: State of Florida Comprehensive Annual Financial Reports and Florida Department of Management Services, Division of Retirement.

<sup>1</sup> The Annual Required Contribution is the actuarially determined cost of the benefits allocated to the current year, consisting of the normal cost, that is the portion of the actuarial present value of the benefits and expenses which is allocated to a valuation year, and a payment to amortize the unfunded actuarial accrued liability.

## Other Postemployment Benefits (OPEB)

The following is based on the July 1, 2015 actuarial valuation of the State Employees' Health Insurance Program.

### Plan Description

The State Employees' Group Health Insurance Program ("Program") operates as a cost-sharing multiple-employer defined benefit health plan; however, current administration of the Program is not through a formal trust and therefore disclosure requirements are those applicable to an agent multiple-employer plan. The Division of State Group Insurance within the Department of Management Services is designated by Section 110.123, F.S., to be responsible for all aspects of the purchase of healthcare for state and university employees and retirees under the Program.

The State implicitly subsidizes the healthcare premium rates paid by retirees by allowing them to participate in the same group health plan offered to active employees. Although retirees pay 100% of the premium amount, the premium cost to the retiree is implicitly subsidized due to commingling of the claims experience in a single risk pool with a single premium determination for active employees and retirees under age 65. Section 110.123, F.S., authorizes the offering of health insurance benefits to retired state and university employees. Section 112.0801, F.S., requires all public employers that offer benefits through a group insurance plan to allow their retirees to continue participation in the plan. The law also requires the claims experience of the retirees under 65 group to be combined with the claims experience of active employees for premium determination and the premium offered to retired employees to be no more than the premium applicable to active employees. Retirees under age 65 pay the same premium amounts as applicable to active employees. Retirees over age 65 are included in the overall risk pool but pay a lesser premium amount than is applicable to active employees because the plan is secondary payer to Medicare Parts A and B.

There are 21 participating employers including the primary government of the state, the 12 state universities, and other governmental entities. There was an average enrollment of 167,282 contracts including 36,288 retirees and 130,994 employees and COBRA participants for Fiscal Year 2015. Employees must make an election to participate in the plan within 31 days of the effective date of their retirement to be eligible to continue in the plan as a retiree. Four types of health plans are offered to eligible participants: a standard statewide Preferred Provider Organization ("PPO") Plan, a Health Investor PPO Plan, a standard Health Maintenance Organization ("HMO") Plan, and a Health Investor HMO Plan. HMO coverage is available only to those retirees who live or work in the HMO's service area. The four PPO and HMO options are considered managed-care plans and have specific provider networks.

## Funding Policy

Benefit provisions are described by Section 110.123, F.S. and, along with contributions, can be amended by the Florida Legislature. The state has not pre-funded OPEB costs or the net OPEB obligation. The Self-Insurance Estimating Conference develops official information for determining the budget levels needed for the state's planning and budgeting process. The Governor's recommended budget and the General Appropriations Act provide for a premium level necessary for funding the program each year on a pay-as-you-go basis.

Monthly premiums, through June 2015 coverage, for active employees and retirees under the age of 65 for the standard plan were \$641.52 and \$1,444.06 for single and family contracts, respectively. Retirees over the age of 65 pay premiums for a Medicare supplement. Monthly premiums, through June 2015 coverage, for the standard Preferred Provider Organization Plan were \$359.61 for a single contract, \$719.22 for two Medicare eligible members, and \$1,036.90 for a family contract when only one member is Medicare eligible.

### Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The entry age actuarial cost method was used for the actuarial valuation as of July 1, 2015. This method allocates the value of a member's benefit as a level percentage of pay between entry age and retirement age. Allocating costs as a level percentage of pay, even though the benefits are not pay-related, helps with budgeting for these employee benefits costs as a percentage of payroll. Actuarial assumptions included a 3% inflation rate, a 4% return on invested assets, and a 3.25% payroll growth rate. Initial healthcare cost trend rates used for the Preferred Provider Organization ("PPO") Plans are 4.4%, 8.5%, and 9.3% for the first three years followed by 9.9% and 9.7% for pre-Medicare and post-Medicare, respectively, in the fourth year, then grading to 3.9% over the course of 60 years. For the Health Maintenance Organization ("HMO") Plans - Pre-Medicare, initial healthcare cost trend rates of 3.5%, 6.6% and 7.5% are used for the first three years followed by 8.1% in the fourth year, then grading to 3.9% over the course of 60 years. For the HMO Plans - Post-Medicare, initial healthcare cost trend rates of 3.5%, 6.6% and 7.5% are used for the first three years followed by 7.9% in the fourth year, then grading to 4.0% over the course of 60 years. The unfunded actuarial accrued liability is being amortized as a level percentage of pay - on an open basis, over a 30 year period.

**Estimates are based on information available at the time of the estimates. Such estimates are subject to revision as additional information becomes available. Also, estimates are subject to risks and uncertainties which may cause results to differ materially from those estimates set forth above. No assurance is given that actual results will not differ materially from the estimates provided above.**

The following disclosure regarding OPEB Schedule of Funding Progress and Schedule of Employer Contributions relate to the cost-sharing plan as a whole, of which the State of Florida is one participating employer.

**Other Postemployment Benefits Schedule of Funding Progress**  
(thousands of dollars)

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)<sup>1</sup></b>	<b>Actuarial Accrued Liability (AAL) Entry Age (b)</b>	<b>Unfunded AAL (UAAL) (b-a)</b>	<b>Funded Ratio (a/b)</b>	<b>Annualized Covered Payroll (c)</b>	<b>UAAL as a Percentage of Covered Payroll ((b-a)/c)</b>
July 1, 2007	--	\$3,081,834	\$3,081,834	0.00%	\$6,542,945	47.10%
July 1, 2008	--	\$2,848,428	\$2,848,428	0.00%	\$6,492,858	43.87%
July 1, 2009	--	\$4,831,107	\$4,831,107	0.00%	\$7,318,965	66.01%
July 1, 2010 <sup>2</sup>	--	\$4,545,845	\$4,545,845	0.00%	\$7,574,317	60.02%
July 1, 2011	-	\$6,415,754	\$6,415,754	0.00%	\$7,256,798	88.41%
July 1, 2012 <sup>2</sup>	-	\$6,782,210	\$6,782,210	0.00%	\$7,188,525	94.35%
July 1, 2013	-	\$7,487,708	\$7,487,708	0.00%	\$7,467,560	100.27%
July 1, 2014 <sup>2</sup>	-	\$6,824,971	\$6,824,971	0.00%	\$7,308,275	93.39%
July 1, 2015	-	\$8,900,312	\$8,900,312	0.00%	n/a	n/a

Source: State of Florida Comprehensive Annual Financial Reports and Florida Department of Management Services, Division of State Group Insurance.

<sup>1</sup> The State of Florida does not hold assets in a formal trust, so none are actuarially valued to offset the liability.

<sup>2</sup> Update of the previous year's actuarial valuation. A new valuation was not performed.

**Schedule of Employer Contributions**  
(thousands of dollars)

<b>Fiscal Year Ended June 30</b>	<b>Annual Required Contribution (ARC)<sup>1</sup></b>	<b>Actual Contribution as a Percentage of ARC</b>
2008	\$200,973	43.70%
2009	\$186,644	54.36%
2010	\$336,419	30.87%
2011	\$313,415	32.80%
2012	\$455,584	27.07%
2013	\$452,658	28.50%
2014	\$541,600	22.34%
2015	\$489,619	21.48%

Source: State of Florida Comprehensive Annual Financial Reports.

<sup>1</sup> The Annual Required Contribution is the actuarially determined cost of the benefits allocated to the current year, consisting of the normal cost, that is the portion of the actuarial present value of the benefits and expenses which is allocated to a valuation year, and a payment to amortize the unfunded actuarial accrued liability.

The following disclosure relates only to the State of Florida's share of the OPEB. The State of Florida's participation in both the annual required contribution and the actuarial accrued liability is approximately 77%.

**Actuarially-Determined Annual OPEB Cost and Net OPEB Obligation as of June 30, 2015 (dollars in thousands):**

Annual Required Contribution (ARC)	\$ 360,424
Interest on the Net OPEB Obligation	49,713
Adjustments to the ARC	<u>(43,085)</u>
Annual OPEB Cost	367,052
Employer Contribution	<u>(86,057)</u>
Increase/Decrease in the Net OPEB Obligation	280,995
Net OPEB Obligation - July 1, 2014	<u>1,242,824</u>
Net OPEB Obligation - June 30, 2015	<u>\$1,523,819</u>
Percent of annual OPEB cost contributed	23.45%

**Funded Status**

The funded status of the plan as of June 30, 2015, was as follows (dollars in thousands):

Actuarial valuation date	July 1, 2015
Actuarial accrued liability (AAL)	\$5,245,067
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	<u>\$5,245,067</u>
Actuarial value of assets as a percentage of the AAL	0.00%
Covered payroll	\$4,399,327
UAAL as a percentage of covered payroll	119.22%

Source: State of Florida Comprehensive Annual Financial Reports.

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**State of Florida**

**FINANCIAL INFORMATION**

The portion of the State of Florida Comprehensive Annual Financial Report for Fiscal Year Ended June 30, 2015 meeting the minimum requirements for general purpose financial statement, including the Introductory Section through the Required Supplementary Information follows herein. The remainder of the Report as indicated in the Table of Contents, including Combining and Individual Fund Statements and Schedules - Nonmajor Funds and Statistical and Economic Data is not provided herewith, but is available upon request from the Office of the Chief Financial Officer, Att: Statewide Financial Reporting Section at 200 East Gaines Street, Tallahassee, FL 32399-0354 or at [www.myfloridacfo.com/Division/AA/Reports/default.htm#](http://www.myfloridacfo.com/Division/AA/Reports/default.htm#).



# STATE OF FLORIDA

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended June 30, 2015



Rick Scott  
GOVERNOR

Jeff Atwater  
CHIEF FINANCIAL OFFICER

**FLORIDA DEPARTMENT OF FINANCIAL SERVICES**

This document and related information is available via the  
Florida Department of Financial Services' homepage at:  
[www.myfloridacfo.com](http://www.myfloridacfo.com)

**COMPREHENSIVE ANNUAL FINANCIAL REPORT  
FISCAL YEAR ENDED JUNE 30, 2015**

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# INTRODUCTORY SECTION



February 26, 2016

Citizens of the State of Florida  
The Honorable Rick Scott, Governor  
The Honorable Andy Gardiner, President of the Senate  
The Honorable Steve Crisafulli, Speaker of the House of Representatives

To the Citizens of Florida, Governor Scott, President Gardiner, and Speaker Crisafulli:

I am pleased to submit the State of Florida's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2015, in accordance with Section 216.102(3), Florida Statutes (F.S.). This report is prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

Management assumes full responsibility for the completeness and reliability of the information contained in this report based upon a comprehensive framework of internal control. The objective of internal control is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements. The concept of reasonable assurance ensures that the costs do not exceed the benefits derived.

The Auditor General has issued an opinion on the state's financial statements for the fiscal year ended June 30, 2015. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILE OF THE STATE

Florida's Constitution divides the governmental structure of the state into three independent branches. The Legislative Branch has exclusive lawmaking power for the state. The Executive Branch, consisting of the Governor, Cabinet, and their agencies, administers the laws made by the Legislature. The Governor shares executive power and responsibility with the Cabinet, which is composed of the Attorney General, Chief Financial Officer, and Commissioner of Agriculture. The Judicial Branch interprets the law and applies the Constitution. The organizational chart following this letter provides an overview of the state's structure. Florida's government provides a range of services to its citizens including education, health and family services, transportation, public safety, law and corrections, natural resources and environmental protection.

The financial reporting entity of the state includes the primary government as well as component units for which the state is either financially accountable or a relationship exists with the state such that exclusion would cause the financial statements to be misleading. Refer to Note 1 to the financial statements for a listing of Florida's component units and the Financial Section of the report to obtain an overview of their financial positions.

Florida's budget is prepared using the processes set forth in Chapter 216, F.S. The major phases of the budget process are detailed in the Other Required Supplementary Information Section of this report. Florida law strictly prohibits overspending and requires budgetary control to be maintained at the individual appropriation account level.

#### ECONOMIC CONDITION

Florida marked the conclusion of its sixth year of positive growth in general fund collections in June 2015. This milestone followed three consecutive years of declines during the Great Recession and indicated that the state was nearing the end of its long recovery phase. The state's Economic Estimating Conference confirmed in mid-December that Florida's economy is continuing to improve as expected—with a decided boost from lower fuel prices. Barring significant spillover effects from the weak global economy and the strong dollar, the Conference expects that the growth in Florida will continue—allowing more normal economic and fiscal patterns to emerge sometime during the 2016-17 fiscal year.

Meanwhile, Florida's population growth and other key indicators generally continue to improve. Florida's real Gross Domestic Product in 2014 showed that the state's economic growth remained in positive territory, surpassing the state's revised 2013 growth rate and moving Florida above the national average for the second year in a row. This rate of growth enabled a state ranking of 11th in the nation. Newly released data for the second quarter (GDP for 2015:Q2) ranked Florida sixth in the nation in real growth. On the more real-time measure of

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Page Two  
February 26, 2016

personal income, the calendar year results were similar: Florida ended 2014 with 4.6 percent growth over 2013—above the national growth rate of 3.9 percent and ranking 11th among all states. This was an improved ranking from the prior year when Florida was 13th. However, the latest data may provide a note of caution to the most recently adopted forecast. Florida's pace for the third quarter of 2015 (2015:Q3) slowed relative to the second quarter. Even though personal income grew in every state, Florida grew below the national average of 1.3 percent, recording growth of 1.2 percent and ranking 37th in the country. The forecast for 2015-2016 assumes Florida's personal income will reach \$911.9 billion, with 4.7 percent growth over the prior year. Underpinning the projected growth in personal income is continued population growth; these projections were slightly strengthened in early December. In addition, new vehicle registrations and tourist visits continue to contribute strongly to Florida's economic recovery. In response to all of this, the state's revenue collections are expected to grow over the prior year.

The level of employment in Florida continues to improve from the low levels of the Great Recession. For the third quarter of the 2015 calendar year, total non-farm employment stood at 8.1 million jobs. The forecast indicates that non-farm employment will add approximately 232 thousand jobs during the course of the 2015-16 fiscal year, representing a 2.9 percent increase over the prior fiscal year. According to the preliminary data for November 2015 relative to November 2014, the fiscal year estimate will likely be exceeded. Similar to the job creation numbers, Florida's unemployment rate has also shown improvement over the last year and equaled the national rate of 5.0 percent in November. Most importantly, there are significant indications that the improvements will be sustainable. Among all unemployed, the share of those reentering the labor force increased from 27.4 percent in November 2014 to 30.0 percent in November 2015.

Typical economic recoveries are led by increases in lending and housing construction. Since the housing and credit markets are still sluggish compared to the years leading up to the Housing Boom, Florida's employment recovery has largely been coming from sectors other than the construction-related areas.

While it is building from very low levels, the construction sector is continuing to improve. Single-Family building permit activity, an indicator of new construction, is back in positive territory, showing strong growth in both the 2012 and 2013 calendar years (32.3 percent and 31.3 percent, respectively). Despite the strong percentage growth in both years, the level is still low by historic standards, and final data for the 2014 calendar year reveals significantly slowing (but still positive) activity—posting only 1.6 percent growth over the prior year. However, calendar year-to-date activity through November 2015 is running well above last year for the same period; single family data is higher (+14.61 percent) than last year's data at the same point in time. The latest forecast calls for continuing improvement in starts, reaching annual rates of 68.8 thousand units in state fiscal year 2015-16 and 85.1 thousand units in state fiscal year 2016-17. To put these numbers in perspective, the peak year for starts was 2005-06 at nearly 272 thousand units.

The Legislative Office of Economic and Demographic Research (EDR) feels the protracted housing market correction, discounted home prices, bubble of foreclosures still working its way through the courts, and rising interest rates will remain the predominant in-state drags on Florida's economy in the near-term. While the outlook for foreclosures has significantly improved (the incoming pipeline has narrowed over the past two years), meaningful improvement in the housing market will lag behind the rest of Florida's economic recovery. Even so, the recovery in Florida is well underway. The subsequent turnaround in Florida housing is being led by: relatively low home prices that are attracting new buyers and clearing the inventory; the slow release of pent-up demand caused by past population growth and stalled household formation; and, Florida's unique demographics and the aging of the baby-boom generation which will fuel future population growth.

As updated by EDR for recent conferences, the constitutionally required Long-Range Financial Outlook indicates that a budget gap is unlikely in the upcoming budget year, meaning that projected revenues are sufficient to address anticipated expenditures. The Long-Range Financial Outlook also identifies potential obligations of the Florida Hurricane Catastrophe Fund and Citizens Property Insurance Corporation as significant risks to the forecast. Refer to Note 14 to the financial statements for additional information related to the state's insurance enterprises.

#### ACKNOWLEDGEMENTS

Preparation of the CAFR requires a significant investment of time and resources of fiscal and accounting personnel throughout the state. We appreciate all the contributions made to this effort.

Sincerely,

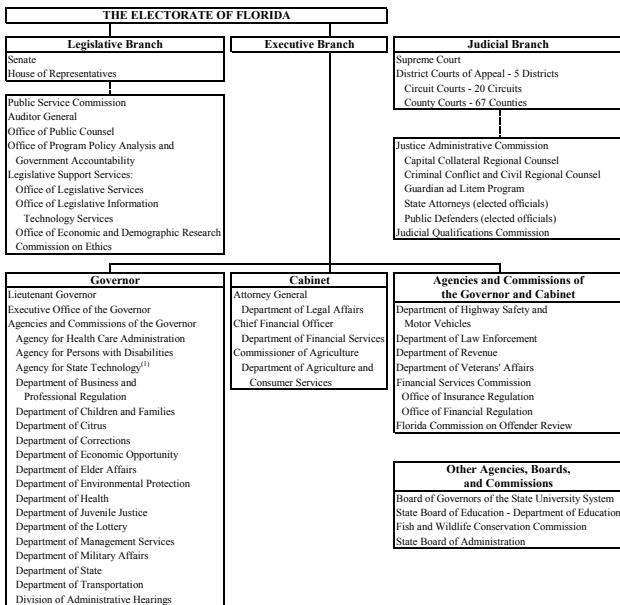
  
Jeff Atwater  
Chief Financial Officer

JA:pjb

## FINANCIAL SECTION

### 2015 STATE OF FLORIDA CAFR

#### ORGANIZATION AT JUNE 30, 2015



#### PRINCIPAL OFFICIALS AT JUNE 30, 2015

Legislative Branch	Executive Branch	Judicial Branch
Senate	Rick Scott, Governor	Jorge Labarga, Chief Justice
Andy Gardiner, President	Carlos Lopez-Cantera, Lieutenant Governor	
House of Representatives	Cabinet	
Steve Crisafulli, Speaker	Pam Bondi, Attorney General	
	Jeff Atwater, Chief Financial Officer	
	Adam Putnam, Commissioner of Agriculture	

<sup>(1)</sup>Chapter 2014-221, Laws of Florida, transferred the Agency for Enterprise Information Technology to the Agency for State Technology within the Department of Management Services effective July 1, 2014.



Sherrill F. Norman, CPA  
Auditor General

## AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74  
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Tallahassee, Florida 32399-1450



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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

### INDEPENDENT AUDITOR'S REPORT

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Florida, as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of:

- The Prepaid College Program Fund, which is a major enterprise fund and represents 32 percent and 9 percent, respectively, of the assets and revenues of the business-type activities.
- The Florida Turnpike System, which represents 87 percent and 90 percent, respectively, of the assets and revenues of the Transportation major enterprise fund.
- The Hurricane Catastrophe Fund, which is a major enterprise fund and represents 31 percent and 15 percent, respectively, of the assets and revenues of the business-type activities.
- The College Savings Plan and the trust fund maintained by the State Board of Administration to account for the investments of the Public Employee Optional Retirement Program, which collectively represent 5 percent of the assets and 4 percent of the additions of the aggregate

remaining fund information.

- The Florida Retirement System Trust Fund maintained by the State Board of Administration to account for the assets and investment income of the Florida Retirement System Defined Benefit Pension Plan which represent 93 percent and 47 percent, respectively, of the assets and additions of the Pension and Other Employee Benefits Trust Funds.
- The Florida Finance Housing Corporation, Citizens Property Insurance Corporation, component units related to the State's universities and colleges, and certain other funds and entities that, in the aggregate, represent 67 percent and 35 percent, respectively, of the assets and revenues of the discretely presented component units.

Financial statements for the above-listed funds and entities were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for these funds and entities, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Florida, as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Notes 1.1. and 6. to the financial statements, the State implemented Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27*, which is a change in accounting principle that requires an employer participating in a cost-sharing multiple-employer defined benefit pension plan to report the employer's proportionate share of the net pension liability of the defined benefit pension plan.

This affects the comparability of amounts reported in the 2014-15 fiscal year with the amounts reported for the 2013-14 fiscal year. Our opinion is not modified with respect to this matter.

#### Other Matters

##### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the accompanying management's discussion and analysis, on pages 14 through 19, and the budgetary information, the funding and contribution information for pension and other postemployment benefits, and information on infrastructure using the modified approach, on pages 156 through 169, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

##### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The Introductory Section, on pages 6 through 8, and the combining and individual fund statements and related budgetary comparison schedules and the Statistical Section, on pages 173 through 285, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and related budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The combining and individual fund statements and related budgetary comparison schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the combining and individual fund statements and related budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory Section and the Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2016, on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, administrative rules, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State's internal control over financial reporting and compliance. That report will be included as part of our separately issued report entitled *State of Florida Compliance and Internal Controls Over Financial Reporting and Federal Awards*.

Respectfully submitted,

Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 26, 2016

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The information contained in the Management's Discussion and Analysis (MD&A) introduces the basic financial statements and provides an analytical overview of the State of Florida's (the state's) financial activities and performance for the fiscal year ended June 30, 2015 (fiscal year 2014-15). Please read the MD&A in conjunction with the state's financial statements that are presented in the Financial Section of this Comprehensive Annual Financial Report (CAFR).

## Financial Statements Overview

The state's basic financial statements are comprised of the following elements:

## Government-wide Financial Statements

Government-wide financial statements provide both long-term and short-term information about the state's overall financial condition. Changes in the state's financial position may be measured over time by increases and decreases in the Statement of Net Position. Information on how the state's net position changed during the fiscal year is presented in the Statement of Activities. Financial information for the state's component units is also presented.

## Fund Financial Statements

Fund financial statements for governmental and proprietary funds focus on individual parts of the state, reporting the state's operations in more detail than the government-wide financial statements. Fund financial statements for fiduciary funds are also included to provide financial information related to the state's fiduciary activities.

## Notes to the Financial Statements

Notes to the financial statements provide additional information that is essential to the full understanding of the government-wide and fund financial statements. Refer to Note 1 to the financial statements for more information on the elements of the financial statements. Table 1 below summarizes the major features of the basic financial statements.

Table 1: Major Features of the Basic Financial Statements

	Government-wide Financial Statements	Fund Financial Statements		
		Governmental Funds	Proprietary Funds	Fiduciary Funds
<b>Scope</b>	Entire state government (except fiduciary funds) and the state's component units	Activities of the state that are not proprietary or fiduciary	Activities of the state that are operated similar to private businesses	Instances in which the state is the trustee or agent for someone else's resources
<b>Required financial statements</b>	<ul style="list-style-type: none"> <li>Statement of net position</li> <li>Statement of activities</li> </ul>	<ul style="list-style-type: none"> <li>Balance sheet</li> <li>Statement of revenues, expenditures, and changes in fund balances</li> </ul>	<ul style="list-style-type: none"> <li>Statement of net position</li> <li>Statement of revenues, expenses, and changes in net position</li> <li>Statement of cash flows</li> </ul>	<ul style="list-style-type: none"> <li>Statement of fiduciary net position</li> <li>Statement of changes in fiduciary net position</li> </ul>
<b>Accounting basis and measurement focus</b>	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
<b>Type of asset, liability, and deferred outflow-inflow information</b>	<ul style="list-style-type: none"> <li>All assets and liabilities, both financial and capital, and short-term and long-term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul style="list-style-type: none"> <li>Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul style="list-style-type: none"> <li>All assets and liabilities, both financial and capital, and short-term and long-term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul style="list-style-type: none"> <li>All assets and liabilities, both financial and capital, and short-term and long-term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>
<b>Type of inflow-outflow information</b>	All revenues and expenses during the year, regardless of when cash is received or paid	<ul style="list-style-type: none"> <li>Revenues for which cash is received during or soon after the end of the year</li> <li>Expenditures when goods or services have been received and payment is due during the year or soon thereafter</li> </ul>	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

## Condensed Government-wide Financial Statements and Overall Financial Analysis

## Statement of Net Position

Table 2 below presents the state's Condensed Statement of Net Position as of June 30, 2015, and 2014, derived from the government-wide Statement of Net Position. The state's net position at the close of the fiscal year was \$60.5 billion for governmental activities and \$24.8 billion for business-type activities which was a combined total of \$85.3 billion for the primary government. The three components of net position include net investments in capital assets; restricted; and unrestricted. The largest component, totaling \$71.5 billion as of June 30, 2015, reflects net investments in capital assets. The state uses these capital assets to provide services to the citizens and businesses in the state; consequently, this component of net position is not available for future spending. Restricted net position is the next largest component, totaling \$25.3 billion as of June 30, 2015. Restricted net position represents resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used.

Governmental activities reflect a negative or deficit fund balance in unrestricted net position of \$12.4 billion at June 30, 2015. This deficit primarily results from education-related bonds for which the state is responsible for the liability while the related assets are owned by local school districts and are therefore not included in the state's financial statements. Refer to Note 8 to the financial statements, Governmental Activities – Unrestricted Net Position Deficit, for more information.

Business-type activities reflect a restricted net position of \$16.3 billion at June 30, 2015, an increase of \$1.9 billion over the prior year. The increase in the restricted net position over that reported in prior years is explained in the Major Fund Analysis, Proprietary Funds section that follows.

Table 2: Condensed Statement of Net Position  
As of June 30  
(in millions)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
Current and other assets	\$ 24,826	\$ 26,504	\$ 33,175	\$ 33,196	\$ 58,001	\$ 59,700
Capital assets, net	69,624	67,254	10,873	10,193	80,497	77,447
Total assets	94,450	93,758	44,048	43,389	138,498	137,147
Total deferred outflows of resources	1,098	121	58	41	1,156	162
Other liabilities	3,377	8,142	2,220	5,054	5,597	13,196
Noncurrent liabilities	29,772	24,511	16,927	16,074	46,699	40,585
Total liabilities	33,149	32,653	19,147	21,128	52,296	53,781
Total deferred inflows of resources	1,874	4	173	145	2,047	149
Net position:						
Net investments in capital assets	63,937	61,728	7,544	6,790	71,481	68,518
Restricted	8,958	9,268	16,348	14,416	25,306	23,684
Unrestricted	(12,370)	(9,774)	894	951	(11,476)	(8,823)
Total net position	\$ 60,525	\$ 61,222	\$ 24,786	\$ 22,157	\$ 85,311	\$ 83,379

## Statement of Activities

Table 3 presents the state's Condensed Statement of Activities for fiscal year 2014-15 and fiscal year 2013-14, as derived from the government-wide Statement of Activities. Over time, increases and decreases in the net position measure whether the state's financial position is improving or deteriorating. The state's total net position (before reducing beginning net position due to \$3.7 billion of prior period adjustments primarily due to the implementation of new pension standards) increased during the fiscal year by \$5.6 billion. The net position of governmental activities increased by \$3.1 billion, and the net position of business-type activities increased by \$2.5 billion. The majority of the increase in total program expenses for governmental activities relates to a \$1.3 billion increase in Human Services expenses and a \$394 million increase in General Government expenses, while the largest increase in business-type activities expenses is the \$808 million increase in Prepaid College Program expenses. Refer to the Major Fund Analysis section for information regarding the overall increase in revenues from governmental activities.

Table 3: Condensed Statement of Activities  
For the Fiscal Year Ended June 30  
(in millions)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
Revenues						
Program revenues						
Charges for services	\$ 8,501	\$ 8,461	\$ 10,238	\$ 10,844	\$ 18,739	\$ 19,305
Operating grants and contributions	26,000	26,961	36	433	26,036	27,394
Capital grants and contributions	2,229	2,471	3	20	2,232	2,491
Total program revenues	36,730	37,893	10,277	11,297	47,007	49,190
General revenues and payments						
Sales and use tax	22,917	21,256	.....	.....	22,917	21,256
Other taxes	13,305	12,452	.....	.....	13,305	12,452
Investment earnings (loss)	139	347	2	4	141	351
Emergency assessments	.....	.....	257	499	257	499
Miscellaneous	.....	.....	4	1	4	1
Total general revenues and payments	36,361	34,055	263	504	36,624	34,559
Total revenues	73,091	71,948	10,540	11,801	83,631	83,749
Program expenses						
General government	6,451	6,057	.....	.....	6,451	6,057
Education	19,643	19,316	.....	.....	19,643	19,316
Human services	34,303	32,972	.....	.....	34,303	32,972
Criminal justice and corrections	3,863	3,847	.....	.....	3,863	3,847
Natural resources and environment	2,537	2,498	.....	.....	2,537	2,498
Transportation	4,032	3,851	471	392	4,503	4,243
State courts	480	487	.....	.....	480	487
Lottery	.....	.....	4,116	3,905	4,116	3,905
Hurricane Catastrophe Fund	.....	.....	91	(90)	91	(90)
Prepaid College Program	.....	.....	760	(48)	760	(48)
Reemployment Assistance	.....	.....	664	1,449	664	1,449
Nonmajor enterprise funds	.....	.....	323	314	323	314
Indirect interest on long-term debt	141	16	.....	.....	141	6
Total program expenses	71,450	69,034	6,425	5,922	77,875	74,956
Excess (deficiency) before gain (loss) and transfers	1,641	2,914	4,115	5,879	5,756	8,793
Gain (loss) on sale of capital assets	(94)	(37)	(13)	(3)	(107)	(40)
Transfers	1,568	997	(1,568)	(997)	.....	.....
Change in net position	3,115	3,874	2,534	4,879	5,649	8,753
Beginning net position, as restated (Note 1)	57,410	57,348	22,252	17,278	79,662	74,626
Ending net position	\$ 60,525	\$ 61,222	\$ 24,786	\$ 22,157	\$ 85,311	\$ 83,379

## Major Fund Analysis

## Governmental Funds

The state's governmental funds reported a combined ending fund balance of \$17.3 billion at June 30, 2015, a \$96 million or 0.6 percent growth from the prior year. Revenues increased by \$2.3 billion or 3.2 percent, other financing sources and uses decreased by \$396 million or 17.2 percent, and expenditures increased by \$3.3 billion or 4.6 percent. Overall increases in revenues and expenditures were primarily attributable to a rise in tax revenues and an increase in bond proceeds.

**Health and Family Services** – The fund balance at June 30, 2015, totaled \$1.3 billion, a decrease of \$329 million or 19.7 percent. The fund's major asset and liability accounts – receivables, net and claims payable – also experienced decreases of \$1.1 billion or 42.7 percent, and \$651 million or 54.8 percent, respectively. Revenues and other financing sources increased by \$324 million or 1.2 percent, while expenditures and other financing uses increased \$682 million or 2.6 percent. Overall changes in the fund were predominantly related to the state's move from a fee-for-service to managed care system of health care for the State's Medicaid program.

## Proprietary Funds

The state's proprietary funds report combined ending net position of \$24.8 billion at June 30, 2015, of which \$7.5 billion is the net investment in capital assets, and \$16.3 billion is restricted for specific purposes. The remaining \$894 million was unrestricted and available for purposes of the various funds. Information is provided below regarding major funds with significant variances relative to the prior year.

**Reemployment Assistance** – This fund reports a net position of \$2.8 billion at June 30, 2015, an increase of \$753 million or 36.8 percent. Revenues decreased by \$504 million or 27.0 percent while expenses declined by \$785 million or 54.2 percent. Revenues decreased as a result of the reduction of federal funds to cover the Federal Extended Unemployment Compensation program that ended in the prior fiscal year. The reduction in expenses is due to a significant decrease in benefit payments relative to the prior year as the economy and unemployment rate in Florida improved.

**Prepaid College Program** – The net position at June 30, 2015, totaled \$1.5 billion, a decrease of \$284 million or 15.9 percent. Revenues decreased by \$438 million while expenses increased by \$808 million. The decline in revenues was primarily due to a decrease in fair value of fixed income investments, while expenses increased primarily due to a change in actuarial determination of the present value of future income investments.

## General Fund Budget Variances

Budgeted expenditures are based on revenues estimated by the Revenue Estimating Conference and other sources. Original expenditures are budgeted for less than total expected available resources. There was a \$424 million increase between the original and final estimated revenues. Final budgeted total expenditures increased by \$492 million from the original budget. Variances between the original and final budget or between the final budgeted and actual amounts are not expected to significantly affect future services or liquidity. For additional information on the budget variances, refer to the Budgetary Comparison Schedule for the General Fund in the Other Required Supplementary Information section of the CAFR.

## Capital Asset and Long-term Debt Activity

## Capital Asset Activity

At June 30, 2015, the state reported \$69.6 billion in net capital assets for governmental activities and \$10.9 billion in net capital assets for business-type activities. Net capital assets for governmental and business-type activities increased from fiscal year 2013-14 to fiscal year 2014-15 by approximately 3.9 percent. The increase is primarily due to the capitalization of construction costs for infrastructure projects. Capitalized infrastructure projects include additions to and/or enhancements of roadways and bridges on the state's highway system. Construction commitments by the Florida Department of Transportation were approximately \$12.1 billion. Construction commitments by other state agencies for major projects including office buildings and correctional facilities increased by \$31 million compared to the prior year. Refer to Note 5 to the financial statements for information on capital assets and Note 7 to the financial statements for information on construction commitments.

## Long-term Debt Activity

Total bonded debt outstanding decreased by \$2.5 billion, or approximately 10.0 percent, from the prior fiscal year to a total of \$22.2 billion at June 30, 2015 due to scheduled amortization and debt service payments. The majority of the outstanding bonded debt serves to finance educational facilities (\$13.3 billion), the Florida Hurricane Catastrophe Fund (\$2.0 billion) and transportation (\$4.7 billion). New and refinanced bonded debt issues for 2015 totaled \$2.3 billion. Public-private partnership

contracts outstanding decreased from the prior year by \$76 million or 2.9 percent to a total of \$2.6 billion. The annual debt service requirements increased from \$1.9 billion in 2014 to \$2.0 billion in 2015 due to refinancing of how Public-Private Partnership obligations are reflected in outstanding debt. Fiscal year 2015-16 debt service is expected to remain about \$2.0 billion before increasing to approximately \$2.3 billion in 2018 due to payments on the I-4 Ultimate Project. Another significant change to the long-term liabilities of the State included a \$942 million decrease in claims payable which was predominantly related to the state's move from a fee-for-service to managed care system of health care for the State's Medicaid program.

Pursuant to the provisions of Governmental Accounting Standards Board Statement No. 68 – *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, the State of Florida recorded \$3 billion in pension liabilities for the defined benefit plans it administers for the fiscal year ended June 30, 2015. The \$3 billion includes the State's proportionate share of the liability for the Florida Retirement System Pension Plan, the Retiree Health Insurance Subsidy Program, and the Florida National Guard Supplemental Retirement Benefit Plan. (See Note 6 to the Financial Statements for further information.)

The state maintained its credit ratings during the past year. During the fiscal year ended June 30, 2015, the three major rating agencies, Standard & Poor's Rating Services, Fitch Ratings, and Moody's Investors Service each affirmed the State's AAA, AAA, and Aa1 general obligation ratings and stable outlook, respectively. The State's benchmark debt ratio of debt service to revenues remained the same at 5.6 percent and under the 6 percent target. The benchmark debt ratio is projected to remain under the 6% target throughout the 10-year projection period but is dependent upon continued revenue growth.

Section 11 of Article VII of the State Constitution authorizes the state to issue general obligation bonds or revenue bonds to finance or refinance fixed capital outlay projects authorized by law. General obligation bonds are secured by the full faith and credit of the state and payable from specified taxes. Revenue bonds are payable solely from specified revenues. The responsibility to issue most state bonds rests with the Division of Bond Finance of the State Board of Administration. However, certain quasi-governmental entities also incur debt and are reported as part of the primary government. See the *State of Florida 2015 Debt Affordability Report* for more detailed information about the state's debt position. The report can be found at [www.shafra.com/bondfinance](http://www.shafra.com/bondfinance) or by contacting the Division of Bond Finance, 1801 Hermitage Boulevard, Suite 200, Tallahassee, Florida 32308, (850) 488-4782. Additional information on long-term debt is also found in Notes 8, 9, and 10 to the financial statements and the Statistical Section of this report.

#### Infrastructure Accounted for Using the Modified Approach

The state elected to use the modified approach to account for roadways, bridges, and other infrastructure assets of the State Highway System. Under this approach, the Florida Department of Transportation (FDOT) committed to maintain these assets at levels established by FDOT and approved by the Florida Legislature. No depreciation expense is reported for these assets, nor are amounts capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. FDOT maintains an inventory of these assets and performs periodic assessments to establish that predetermined condition levels are being maintained. The condition assessments performed during fiscal year 2014-15 show that the roadways and bridges of the State Highway System are being maintained at or near FDOT standards. These condition assessments were consistent with condition assessments conducted during past years. In addition, FDOT makes annual estimates of the amounts that must be expended to maintain the roadways and bridges included on the State Highway System at the predetermined condition levels. These estimates are based on the FDOT five-year plan that is revised as projects are added, deleted, adjusted, or postponed. Refer to the Other Required Supplementary Information of the CAFR for information on FDOT's established condition standards, recent condition assessments, and other information on infrastructure reported on the modified approach.

#### Economic Factors

General fund tax collections for the fiscal year ended June 30, 2015, were 7.7 percent higher than the prior fiscal year. While this percentage is markedly improved from the reported 5.0 percent for the prior year, the growth rates for fiscal year 2012-13 and fiscal year 2013-14 were both distorted by the receipt of the \$200.1 million deposit from the National Mortgage Settlement Agreement in fiscal year 2012-13. After adjusting for this deposit, the underlying growth rates were 6.3 percent and 4.7 percent, respectively, and the rate for fiscal year 2014-15 falls more in line with the type of growth experienced since the outright decline in receipts during the Great Recession. Nearly all of the increase in receipts came from gains in the Sales Tax collections that support the general fund. Total sales tax revenue — the state's primary source of general revenue — grew a robust 8.1 percent from fiscal year 2013-14 to fiscal year 2014-15. It has been nine years since that rate of growth has been seen from this source. As the economic recovery continued to pick up momentum with strong gains in the state's Gross Domestic Product and personal income relative to other states, signs of an economy nearing full recovery were clear in the widespread improvement across all areas of sales tax collections (nondurables, tourism and recreation, autos and accessories, other durables, building investment and business investment). At the end of the year, general fund collections had surpassed the prior peak in fiscal year 2005-06 for the first time since then.

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Several revenue sources have continued to track the ebb and flow of the state's overall economic conditions. Among them, documentary stamp and intangibles tax collections predominantly rely on activity in the state's real estate market. Since the end of the housing boom in 2005-06, Florida's sizable inventory of unsold homes, discounted home prices, and towering foreclosures have hindered a return to normal conditions in the real-estate market. Nine years since the boom's height, this is still true, although conditions continue to improve. For statewide existing home sales and the median sales price for existing homes, the direction has been positive with both sources exhibiting healthy percentage gains over the prior year, registering 13.5 percent and 7.7 percent growth, respectively. The picture also solidified for private housing starts and construction expenditures, allowing total documentary stamp taxes to grow 17.0 percent. This growth brought documentary stamp taxes to 52.3 percent of their prior peak. Reflecting a slightly different aspect of the market, the intangibles tax, which entirely benefits the general fund, regained its footing as refinancing activity firmed, posting a 20.0 percent increase over the prior year. Across the two sources, the collection levels are still low by historic standards, distorting the magnitude of percentage changes.

National corporate profits continued to be in record-breaking territory in fiscal year 2014-15, the state's corporate income tax collections followed suit. Still below peak collections, corporate income tax receipts net of refunds posted 9.5 percent growth to achieve 94.7 percent of the previous high. About two-thirds of the state's general revenue sources posted gains over the prior year. Of the few sources losing ground over the year, several were related to planned tax law changes enacted by the 2015 Legislature. At the end of the 2014-15 state fiscal year, total general fund collections were \$195.2 million over the estimate made by the state's Revenue Estimating Conference in March 2015, helping to produce the strong growth rate described above. Further, the general fund sources collectively outperformed the class of total revenue for the state. Including federal dollars, total revenue increased by 3.2 percent over this period.

When the state's Revenue Estimating Conference met in August 2015, monthly collections for the 2015-16 state fiscal year were essentially meeting the estimates made in March 2015 as adjusted for law changes. As a result, the Conference made only modest adjustments to the forecast for fiscal year 2015-16 and 2016-17. Over the two years, anticipated revenues were revised upward by \$462.3 million. The revised fiscal year 2015-16 estimate exceeds the prior year's collections by \$733.0 million (or 2.6 percent). State Economists peg the new projected total for the 2015-16 fiscal year at slightly over \$28.1 billion. The revised forecast for fiscal year 2016-17 has projected growth of an additional \$1.34 billion (or 4.7 percent) over the revised fiscal year 2015-16 estimate. The growth rates for fiscal year 2017-18 and fiscal year 2018-19 were slightly increased from 4.5 to 4.8 percent and from 3.3 to 3.6 percent, respectively. Since the August Conference, cumulative fiscal year 2015-16 collections are running slightly above estimate, but well within the plus or minus 1 percent range the Conference attributes to noise by convention.

As a buffer against future financial shocks or spillover effects from global weakening, the latest General Revenue Outlook shows that there will be just over \$1.803 billion in unallocated general revenue remaining at the end of the current fiscal year. In addition, the state's major reserve for emergencies, the Budget Stabilization Fund, has a planned balance of at least \$1.353 billion on June 30, 2016. Once the fiscal year 2015-16 transfers are completed, all required repayments to the Budget Stabilization Fund will have been made for outstanding loans, and the fund cash balance will be at the highest recorded level in its history. Beginning with fiscal year 2016-17, the required constitutional transfers will resume, and the balance will increase every year. Any interest earned on the Budget Stabilization Fund accrues to the General Revenue Fund. Refer to Note 1K, for additional information on the Budget Stabilization Fund. The other source most frequently mentioned as part of the state's informal reserve system is the Lawton Chiles Endowment Fund which had a market value of \$613 million on October 31, 2015, bringing the total of all reserves to just over \$3.8 billion or nearly 13.3 percent of the state's estimated general fund collections. According to the state's Long-Range Financial Outlook adopted in September 2015, the state is not anticipating a budget gap for the upcoming fiscal year, meaning the projected revenues should meet all anticipated needs.

#### Contact the State's Financial Management

Questions about this report or requests for additional financial information may be addressed to:

Department of Financial Services  
Bureau of Financial Reporting  
Statewide Financial Reporting Section  
200 East Gaines Street  
Tallahassee, Florida 32399-0364  
(850) 413-5511

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## FINANCIAL SECTION: BASIC FINANCIAL STATEMENTS



## 2015 STATE OF FLORIDA CAFR

STATEMENT OF NET POSITION  
JUNE 30, 2015  
(in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Totals	
<b>ASSETS</b>				
Cash and cash equivalents	\$ 124,222	\$ 46,226	\$ 170,448	\$ 2,623,522
Pooled investments with State Treasury	14,422,243	3,992,483	18,414,726	3,236,352
Other investments	1,409,863	25,844,764	27,254,627	19,753,635
Receivables, net	4,414,022	805,319	5,219,341	1,957,098
Internal balances	314,595	(314,595)	-----	-----
Due from component units/primary	4,235	695	4,930	570,714
Inventories	32,126	2,905	35,031	67,913
Restricted cash and cash equivalents	-----	92,518	92,518	544,157
Restricted pooled investments with State Treasury	-----	38,284	38,284	629,024
Restricted investments	-----	899,939	899,939	5,545,070
Advances to other entities	962,347	962,347	1,924,694	-----
Other loans and notes receivable, net	3,141,200	1,734,058	4,875,258	2,350,347
Other assets	521	32,689	33,210	853,220
Capital assets, net	69,624,346	10,873,369	80,497,715	23,060,316
Total assets	94,449,720	44,048,654	138,498,374	61,191,368
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Accum. decrease in fair value - hedging derivatives	-----	-----	-----	66,631
Grants paid in advance	68,146	-----	68,146	-----
Amount deferred on refunding of debt	98,865	36,595	135,460	7,648
Pension-related items	930,764	21,205	951,969	578,397
Total deferred outflows of resources	1,097,775	57,800	1,155,575	652,676
<b>LIABILITIES</b>				
Accounts payable and accrued liabilities	2,077,744	483,942	2,561,686	2,740,569
Due to other governments	4,458	7,401	11,859	-----
Due to component units/primary	44,508	466	45,034	168,013
Obligations under security lending agreements	1,249,983	1,728,610	2,978,593	-----
Long-term liabilities				
Due within one year	3,693,089	1,194,943	4,888,032	3,505,758
Due in more than one year	26,078,615	15,731,960	41,810,575	13,946,645
Total liabilities	33,148,457	19,147,322	52,295,779	20,360,985
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred service concession arrangement receipts	-----	137,108	137,108	1,117
Amount deferred on refunding of debt	14,745	-----	14,745	10,758
Pension-related items	1,859,624	36,325	1,895,949	894,793
Total deferred inflows of resources	1,874,369	173,433	2,047,802	906,668
<b>NET POSITION</b>				
Net investments in capital assets	63,937,059	7,543,562	71,480,621	19,145,218
Restricted for				
Environment, Recreation and Conservation	2,930,848	-----	2,930,848	-----
Public Education	778,229	-----	778,229	-----
Health and Family Services	1,258,290	-----	1,258,290	-----
Transportation	2,121,855	312,992	2,434,847	-----
Nonmajor governmental funds	1,096,687	-----	1,096,687	-----
Debt service	248,102	-----	248,102	69,357
Lottery	-----	95,094	95,094	-----
Prepaid College Program	-----	1,507,552	1,507,552	-----
Hurricane Catastrophe Fund	-----	11,632,636	11,632,636	-----
Reemployment Assistance	-----	2,797,525	2,797,525	-----
Other	523,957	2,658	526,615	6,336,862
Funds held for permanent endowment				
Expendable	-----	-----	-----	793,258
Nonexpendable	-----	-----	-----	3,497,455
Unrestricted	(12,370,358)	893,680	(11,476,678)	10,734,241
Total net position	\$ 60,524,669	\$ 24,785,699	\$ 85,310,368	\$ 40,576,391

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

Functions/Programs	Program Revenues			Capital Grants and Contributions	Net (Expense) Revenue
	Charges for Services	Operating Grants and Contributions	Charges for Services		
<b>Primary government</b>					
Governmental activities:					
General government	\$ 6,451,450	\$ 4,577,749	\$ 958,623	\$ 315	\$ (914,763)
Education	19,642,993	2,216,000	2,271,194	99	(17,055,700)
Human services	34,302,877	2,271,823	21,124,692	256	(10,906,106)
Criminal justice and corrections	3,863,258	275,308	89,343	1,504	(3,497,103)
Natural resources and environment	2,537,376	363,976	1,402,637	77,840	(692,923)
Transportation	4,031,701	709,950	52,288	2,149,223	(1,120,140)
State courts	479,671	85,598	1,605	-----	(392,468)
Indirect interest on long-term debt	140,676	-----	-----	-----	(140,676)
Total governmental activities	71,450,002	8,500,404	26,000,382	2,229,337	(34,719,879)
Business-type activities:					
Transportation	470,955	993,662	-----	2,712	525,419
Lottery	4,116,009	5,607,554	-----	-----	1,491,345
Hurricane Catastrophe Fund	91,173	1,314,505	-----	-----	1,223,332
Prepaid College Program	760,234	475,406	-----	-----	(284,828)
Reemployment Assistance	665,660	1,616,939	35,521	-----	788,800
Nonmajor enterprise funds	322,557	429,789	-----	638	107,870
Total business-type activities	6,424,588	10,237,655	35,521	3,350	3,851,938
Total primary government	\$ 77,874,590	\$ 18,738,059	\$ 26,035,903	\$ 2,232,687	\$ (30,867,941)
<b>Component units</b>					
Florida Housing Finance Corporation	\$ 205,976	\$ 215,291	\$ -----	\$ -----	\$ 9,315
University of Florida	4,767,250	3,157,506	825,293	86,167	(698,284)
Citizens Property Insurance Corporation	1,208,693	1,382,273	-----	-----	171,580
Nonmajor component units	11,340,797	3,398,591	3,659,056	567,391	(3,715,759)
Total component units	\$ 17,522,716	\$ 8,153,661	\$ 4,484,349	\$ 653,558	\$ (4,231,148)
<b>Primary Government</b>					
Governmental Activities	\$ (34,719,879)	\$ 3,851,938	\$ (30,867,941)	\$ (4,231,148)	
<b>Net (expense) revenue</b>					
General revenues:					
Taxes	22,916,865	-----	22,916,865	-----	-----
Sales and use tax	2,799,442	-----	2,799,442	-----	-----
Fuel taxes	2,236,690	-----	2,236,690	-----	-----
Corporate income tax	2,118,466	-----	2,118,466	-----	-----
Documentary stamp tax	305,131	-----	305,131	-----	-----
Intangible personal property tax	1,261,598	-----	1,261,598	-----	-----
Communications service tax	1,647,809	-----	1,647,809	-----	-----
Beverage and tobacco taxes	914,710	-----	914,710	-----	-----
Insurance premium tax	779,056	-----	779,056	-----	-----
Gross receipts utilities tax	1,241,641	-----	1,241,641	-----	471,103
Property taxes	138,726	2,212	140,938	-----	413,824
Other taxes	(94,099)	(13,238)	(107,337)	-----	(673)
Investment earning (loss)	-----	256,884	256,884	-----	3,721,566
Gain (loss) on sale of capital assets	-----	4,223	4,223	-----	-----
Payments from the State of Florida	1,568,396	(1,568,396)	-----	-----	-----
Emergency assessments	-----	-----	-----	-----	-----
Miscellaneous	-----	-----	-----	-----	-----
Transfers	-----	-----	-----	-----	-----
Contributions to permanent funds	-----	-----	-----	-----	59,178
Total general revenues, transfers and contributions	\$7,834,431	(1,218,315)	\$6,616,116	-----	\$3,201,656
Changes in net position	3,114,552	2,533,623	5,648,175	-----	(1,089,508)
Net position - beginning, as restated (Note 1)	\$7,410,117	22,252,076	79,662,193	-----	39,486,883
Net position - ending	\$ 60,524,669	\$ 24,785,699	\$ 85,310,368	\$ 40,576,391	

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

## GOVERNMENTAL FUND FINANCIAL STATEMENTS

## Major Funds

## GENERAL FUND

This fund is the State's primary operating fund. It accounts for the financial resources and transactions not accounted for in other funds.

## ENVIRONMENT, RECREATION AND CONSERVATION

This fund accounts for operations of various programs, such as air pollution control, water quality assurance, ecosystem management, and marine resources conservation.

## PUBLIC EDUCATION

This fund includes internal reporting funds administered by the Department of Education to operate education-related programs.

## HEALTH AND FAMILY SERVICES

This fund includes internal reporting funds used to operate various health and family service-related programs, such as health care, elder affairs, and public assistance.

## TRANSPORTATION

This fund includes the internal reporting special revenue funds used to account for the administration of the maintenance and development of the State highway system and other transportation-related projects.

## Nonmajor Funds

Nonmajor governmental funds are presented, by fund type, beginning on page 173.

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## 2015 STATE OF FLORIDA CAFR

BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2015  
(in thousands)

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services
<b>ASSETS</b>				
<u>Current assets</u>				
Cash and cash equivalents	\$ 20,521	\$ 1,466	\$ -----	\$ 9,407
Pooled investments with State Treasury	6,097,377	1,798,584	979,441	1,275,450
Other investments	867,039	74	-----	-----
Receivables, net	1,707,070	221,260	63,146	1,504,182
Due from other funds	237,428	8,011	83,758	125,316
Due from component units/primary	682	794	1,882	17
Inventories	7,675	411	-----	12,867
Other	347	-----	-----	-----
Total current assets	8,938,139	2,030,600	1,128,227	2,927,239
<u>Noncurrent assets</u>				
Long-term investments	-----	-----	-----	-----
Advances to other entities	13,764	12,505	929,101	-----
Other loans and notes receivable, net	38,350	1,155,551	250	21,337
Total noncurrent assets	54,717	1,168,056	929,351	21,337
Total assets	8,992,856	3,198,656	2,057,578	2,948,576
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Grants paid in advance	-----	-----	-----	-----
Total deferred outflows of resources	-----	-----	-----	-----
Total assets and deferred outflows	8,992,856	3,198,656	2,057,578	2,948,576
<b>LIABILITIES</b>				
<u>Current liabilities</u>				
Accounts payable and accrued liabilities	612,324	48,811	3,856	397,863
Due to other funds	242,608	26,861	1,952	89,740
Due to component units/primary	9,040	25,658	96	7,159
Compensated absences	13,356	790	38	4,961
Claims payable	98,684	-----	-----	536,118
Deposits	1,675	7,723	10,090	6,027
Obligations under security lending agreements	879,497	93,215	61,293	8,019
Total current liabilities	1,857,184	203,058	77,325	1,049,887
<u>Noncurrent liabilities</u>				
Advances from other funds	100	-----	919,661	-----
Deposits	-----	-----	-----	-----
Other	-----	-----	-----	-----
Total noncurrent liabilities	100	-----	919,661	-----
Total liabilities	1,857,284	203,058	996,986	1,049,887
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue	226,960	922	-----	559,604
Total deferred inflows of resources	226,960	922	-----	559,604
<b>FUND BALANCES</b>				
Nonspendable	19,120	411	-----	12,867
Restricted	89,190	2,198,692	1,698,893	133,666
Committed	921,750	795,573	245,373	1,192,552
Unassigned	5,878,552	-----	(883,674)	-----
Total fund balances	6,908,612	2,994,676	1,060,592	1,339,085
Total liabilities, deferred inflows and fund balances	\$ 8,992,856	\$ 3,198,656	\$ 2,057,578	\$ 2,948,576

The notes to the financial statements are an integral part of this statement

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## 2015 STATE OF FLORIDA CAFR

	Nonmajor Governmental Funds	Totals 6/30/15
<u>Transportation</u>		
\$ 1,088	\$ 22,808	\$ 55,290
2,075,373	1,540,692	13,766,917
-----	265,403	1,132,516
397,816	384,269	4,277,743
129,497	59,956	643,966
-----	11	3,386
9,195	1,978	32,126
-----	174	521
2,612,969	2,275,291	19,912,465
-----	233,676	233,676
171,419	-----	174,022
6,977	-----	962,247
959,798	965,914	3,141,200
1,138,194	1,199,590	4,511,245
3,751,163	3,474,881	24,423,710
-----	-----	68,146
68,146	-----	68,146
3,819,309	3,474,881	24,491,856
-----	198,713	1,732,158
45,958	99,943	507,062
-----	2,614	44,567
5,699	2,329	27,173
-----	83,558	643,160
288,425	105,223	419,163
106,269	61,767	1,210,060
916,942	478,947	4,583,343
-----	796	920,557
-----	11,289	11,289
-----	2,021	2,021
-----	14,106	933,867
916,942	493,053	5,517,210
-----	76,688	1,644,686
780,512	76,688	1,644,686
-----	25,168	66,761
9,195	1,856,223	5,995,771
19,107	1,023,749	6,272,550
2,093,553	-----	4,994,878
-----	2,905,140	17,329,960
\$ 3,819,309	\$ 3,474,881	\$ 24,491,856

## 2015 STATE OF FLORIDA CAFR

RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO  
THE STATEMENT OF NET POSITION  
JUNE 30, 2015  
(in thousands)

Total fund balances for governmental funds	\$ 17,329,960
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities reported in governmental funds are not financial resources and therefore are not reported in the funds.	
Land and other nondepreciable assets	18,309,574
Nondepreciable infrastructure	42,756,854
Buildings, equipment and other depreciable assets	6,625,285
Accumulated depreciation	(4,057,748)
Construction work in progress	4,909,108
	68,543,073
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Compensated absences	(734,048)
Installment purchases/capital leases/public-private partnership agreements	(2,240,316)
Claims payable	(2,201,113)
Bonds payable	(17,013,034)
Certificates of participation payable	(96,335)
Net other post employment benefits	(1,464,502)
Pension Liability	(2,929,376)
Other	(20,000)
	(26,698,724)
Deferred amounts on refunding are reported in the Statement of Net Position as deferred outflows or deferred inflows of resources (to be amortized as interest expense) but are not reported in the funds.	84,191
Deferred amounts for pension-related items are reported in the Statement of Net Position as deferred outflows or deferred inflows of resources (to be amortized as pension expense) but are not reported in the funds.	(914,133)
Accrued interest payable on bonds that is not recognized on the fund statements but is recognized on the Statement of Net Position.	(51,478)
Assets (receivables) not available to provide current resources are offset with deferred inflows of resources in the fund statements. The reduction of the deferred inflow and recognition of revenue increases net position in the Statement of Net Position.	1,644,686
Internal service funds are used to report activities that provide goods and services to other funds or agencies within the state. Therefore, the excess of assets over liabilities of the internal service funds are included as governmental activities on the Statement of Net Position.	587,094
Net position of governmental activities	\$ 60,524,669
The notes to the financial statements are an integral part of this statement.	



## 2015 STATE OF FLORIDA CAFR

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services
<b>REVENUES</b>				
Taxes	\$ 31,056,529	\$ 284,118	\$ 1,154,242	\$ 1,010,664
Licenses and permits	457,344	49,059	1,065	45,533
Fees and charges	1,615,609	177,157	56,621	1,581,008
Grants and donations	20,001	239,611	2,236,241	21,841,350
Investment earnings (losses)	67,275	39,390	71,294	4,161
Fines, forfeits, settlements and judgments	98,289	6,110	112,383	38,267
Other	2,780	57,935	2,242	567,491
Total revenues	33,317,827	853,380	3,634,088	25,088,474
<b>EXPENDITURES</b>				
Current:				
General government	4,327,347	26,483	-----	160,608
Education	14,451,799	-----	4,493,906	-----
Human services	7,385,192	-----	-----	26,349,321
Criminal justice and corrections	3,362,124	-----	-----	-----
Natural resources and environment	380,360	726,286	-----	-----
Transportation	6,445	-----	-----	-----
State courts	393,562	-----	-----	-----
Capital outlay	66,252	52,669	1,342	7,598
Debt service:				
Principal retirement	11,318	-----	-----	5,274
Interest and fiscal charges	4,539	-----	-----	583
Total expenditures	30,388,938	805,438	4,495,248	26,523,384
Excess (deficiency) of revenues over expenditures	2,928,889	47,942	(861,160)	(1,434,910)
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds of bond issues	1,758	-----	39,263	-----
Proceeds of refunding bonds	-----	-----	-----	-----
Proceeds of financing agreements	1,114	-----	-----	-----
Operating transfers in	575,392	612,405	2,260,063	1,578,422
Operating transfers out	(3,072,998)	(357,270)	(1,424,709)	(472,108)
Payments to refunded bond agent	-----	-----	-----	-----
Total other financing sources (uses)	(2,494,734)	255,135	874,617	1,106,314
Net change in fund balances	434,155	303,077	13,457	(328,596)
Fund balances - beginning	6,474,457	2,691,599	1,047,135	1,667,681
Fund balances - ending	\$ 6,908,612	\$ 2,994,676	\$ 1,060,592	\$ 1,339,085

The notes to the financial statements are an integral part of this statement.

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## 2015 STATE OF FLORIDA CAFR

Transportation	Nonmajor Governmental Funds	Totals 6/30/15
\$ 2,520,421	\$ 264,022	\$ 36,289,996
11,658	1,332,669	1,897,328
688,372	724,971	4,843,738
2,201,825	2,205,786	28,744,814
22,164	42,249	246,533
5,168	537,174	797,391
4,182	69,501	704,131
5,453,790	5,176,372	73,523,931
188,168	1,848,698	6,551,304
-----	141,309	19,087,014
-----	449,361	34,183,874
-----	466,959	3,829,083
-----	1,316,985	2,423,631
3,904,218	-----	3,910,663
-----	103,756	497,318
2,256,412	64,169	2,448,442
393,581	1,038,777	1,448,950
135,514	817,922	958,558
6,877,893	6,247,936	75,338,837
(1,424,103)	(1,071,564)	(1,814,906)
-----	4,144	45,165
-----	1,923,687	1,923,687
287,277	-----	288,391
1,464,666	2,873,552	9,364,500
(681,446)	(1,778,824)	(7,787,355)
-----	(1,923,687)	(1,923,687)
1,070,497	1,098,872	1,910,701
(353,606)	27,308	95,795
2,475,461	2,877,832	17,234,165
\$ 2,121,855	\$ 2,905,140	\$ 17,329,960

2015 STATE OF FLORIDA CAFR  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

Net change in fund balance - total governmental funds	\$ 95,795
Internal service funds are used by management to charge the costs of goods or services to other funds and agencies within the state. Therefore, the net revenue (expense) of the internal service funds is reported with governmental activities.	136,287
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over the estimated useful lives of the assets and reported as depreciation expense. This is the amount by which capital outlay expenditures exceeded depreciation in the current period.	
Capital outlay expenditures	2,443,040
Depreciation expense	(280,585)
	2,162,455
In the Statement of Activities, the gain or (loss) on the sale of assets is reported whereas in the governmental funds only the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balances by the cost of the assets sold.	(88,627)
In the Statement of Activities, some revenues are recognized that do not provide current financial resources and are not recognized as revenues in the governmental funds until available, i.e., deferred inflows of resources, unavailable revenue.	(453,076)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Decrease in compensated absences	536
Decrease in accrued interest	3,241
Decrease in claims payable	80,871
Increase in net other post employment benefits	(268,770)
Decrease in other liabilities	5,486
	(178,636)
The incurrence of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and deferred amounts on refundings when debt is issued, whereas these amounts are deferred and amortized in the Statement of Activities.	
Bond proceeds	(45,165)
Refunding bond proceeds	(1,923,687)
Financing agreement proceeds	(288,391)
Repayment of bonds	1,034,235
Repayment of capital leases/installment purchase contracts	414,715
Payment to refunded bond escrow agent	1,923,687
Amortization of bond premium	176,713
Amortization of deferred amount on refunding	(11,745)
Accrued interest payable at refunding	(25,077)
	1,255,285
Pension expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Also, governmental funds report current pension contribution expenses, whereas these amounts are deferred and amortized in the Statement of Activities.	
Pension expense	236,753
Amortization of deferred pension contributions	(51,684)
	185,069
Change in net position of governmental activities	\$ 3,114,552

The notes to the financial statements are an integral part of this statement.

# **PROPRIETARY FUND FINANCIAL STATEMENTS**

## **Major Funds**

### **TRANSPORTATION**

This fund accounts for operations of the Florida Turnpike Enterprise which includes the Florida Turnpike System.

### **LOTTERY**

This fund accounts for state lottery operations, which include sale of lottery tickets, payment of lottery prizes, and transfers to the Education Enhancement Trust Fund.

### **FLORIDA HURRICANE CATASTROPHE FUND**

This fund, administered by the State Board of Administration, is a blended component unit and was created to help cover insurers' losses in the event of a hurricane disaster.

### **PREPAID COLLEGE PROGRAM**

This fund, administered by the State Board of Administration, is used to account for payments from purchasers of the Florida Prepaid College Program, a blended component unit. This program was created to provide a medium through which the cost of state post-secondary education may be paid in advance of enrollment at a rate lower than the projected corresponding costs at the time of enrollment.

### **REEMPLOYMENT ASSISTANCE**

This fund accounts for the receipt of monies for and payment of unemployment compensation benefits.

## **Nonmajor Funds**

Nonmajor enterprise funds are presented on page 209.

## **Internal Service Funds**

Internal service funds are presented on page 215.

## 2015 STATE OF FLORIDA CAFR

**STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
JUNE 30, 2015  
(in thousands)**

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program	Reemployment Assistance
<b>ASSETS</b>					
<b>Current assets</b>					
Cash and cash equivalents	\$ 2,367	\$ 14,006	\$ 9	\$ 11,952	\$ 199
Pooled investments with State Treasury	954,069	146,879			2,554,867
Other investments	22,888	65,783	6,131,572	2,053,675	
Receivables, net	83,482	.....	8,705	315,481	288,590
Due from other funds	.....	.....	.....	23	1,237
Due from component units/primary	.....	.....	.....	.....	495
Inventories	1,815	1,090	.....	.....	.....
Other	234	2,252	11	7	.....
<b>Total current assets</b>	<b>1,064,855</b>	<b>230,010</b>	<b>6,140,297</b>	<b>2,381,138</b>	<b>2,845,388</b>
<b>Noncurrent assets</b>					
Restricted cash and cash equivalents	92,518	.....	.....	.....	.....
Restricted pooled investments with State Treasury	16,756	21,528	.....	.....	.....
Restricted investments	224,213	675,726	.....	.....	.....
Long-term investments	.....	.....	7,524,460	10,059,217	.....
Other loans and notes receivable, net	71,466	.....	.....	1,656,412	.....
<b>Capital assets</b>					
Land and other non-depreciable assets	1,076,351	2,410	.....	.....	.....
Non-depreciable infrastructure	8,091,995	.....	.....	.....	.....
Buildings, equipment, and other depreciable assets	706,549	13,345	36	19	.....
Accumulated depreciation	(267,572)	(9,934)	(32)	(10)	.....
Construction work in progress	1,155,651	.....	.....	.....	.....
<b>Other</b>	<b>21,766</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>
<b>Total noncurrent assets</b>	<b>11,167,927</b>	<b>724,841</b>	<b>7,524,464</b>	<b>11,715,638</b>	<b>.....</b>
<b>Total assets</b>	<b>12,232,782</b>	<b>954,851</b>	<b>13,664,761</b>	<b>14,096,776</b>	<b>2,845,388</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Amount deferred on refunding of debt	36,595	.....	.....	.....	.....
Pension-related items	.....	3,969	137	319	.....
<b>Total deferred outflows of resources</b>	<b>36,595</b>	<b>3,969</b>	<b>137</b>	<b>319</b>	<b>.....</b>
<b>LIABILITIES</b>					
<b>Current liabilities</b>					
Accounts payable and accrued liabilities	36,248	9,781	31,016	355,250	31,713
Accrued prize liability	.....	194,926	.....	.....	.....
Due to other governments	.....	.....	.....	7,401	4,458
Due to other funds	68,876	67,472	252	24	1,290
Due to component units/primary	.....	.....	.....	.....	.....
Compensated absences	55,015	409	62	48	.....
Installment purchases/capital leases	.....	.....	.....	.....	.....
Bonds payable	.....	.....	.....	.....	.....
Bonds payable from restricted assets	128,965	.....	.....	.....	.....
Deposits	70,200	.....	.....	.....	7,459
Obligations under security lending agreements	60,779	327,602	.....	1,321,989	.....
Certificates of participation payable	.....	.....	.....	703,381	.....
Tuition and housing benefits payable	.....	.....	.....	.....	.....
Pension liability	.....	192	10	10	.....
<b>Total current liabilities</b>	<b>420,083</b>	<b>600,382</b>	<b>31,140</b>	<b>2,380,702</b>	<b>47,863</b>
<b>Noncurrent liabilities</b>					
Advances from other funds	170,348	.....	.....	.....	.....
Accrued prize liability	.....	254,154	.....	.....	.....
Bonds payable	2,797,117	.....	2,000,000	.....	.....
Certificates of participation payable	.....	.....	.....	.....	.....
Installment purchases/capital leases	320,561	.....	.....	.....	.....
Deposits	500	.....	.....	.....	.....
Compensated absences	.....	3,455	181	164	.....
Tuition and housing benefits payable	.....	.....	.....	10,207,934	.....
Pension liability	.....	8,492	420	418	.....
Other	.....	5,085	55	45	.....
<b>Total noncurrent liabilities</b>	<b>3,288,526</b>	<b>271,186</b>	<b>2,000,656</b>	<b>10,208,550</b>	<b>.....</b>
<b>Total liabilities</b>	<b>3,708,609</b>	<b>871,568</b>	<b>2,031,796</b>	<b>12,589,251</b>	<b>47,863</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred service concession arrangement receipts	137,108	.....	.....	.....	.....
Amount deferred on refunding of debt	.....	5,709	262	273	.....
Pension-related items	.....	.....	.....	.....	.....
<b>Total deferred inflows of resources</b>	<b>137,108</b>	<b>5,709</b>	<b>262</b>	<b>273</b>	<b>.....</b>
<b>NET POSITION</b>					
Net investment in capital assets	7,450,261	5,820	4	9	.....
Restricted for Reemployment Assistance	.....	.....	.....	2,797,525	.....
Restricted for Lottery	.....	95,094	.....	.....	.....
Restricted for Hurricane Catastrophe Fund	.....	.....	11,632,636	.....	.....
Restricted for Prepaid College Program	.....	.....	.....	1,507,552	.....
Restricted for Transportation	312,992	.....	.....	.....	.....
Restricted - other	.....	.....	.....	.....	.....
Unrestricted	660,407	(19,371)	.....	.....	.....
<b>Total net position</b>	<b>\$ 8,423,660</b>	<b>\$ 81,543</b>	<b>\$ 11,632,640</b>	<b>\$ 1,507,561</b>	<b>\$ 2,797,525</b>

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

	Nonmajor Enterprise Funds	Totals 6/30/15	Internal Service Funds
\$	17,693	\$ 46,226	\$ 68,932
336,668	3,592,483	655,126	
27,697	8,212,944	43,671	
14,047	715,494	37,002	
7,792	92,534	22,335	
200	695	849	
.....	2,905	.....	
2,297	4,801	.....	
<b>406,394</b>	<b>13,068,082</b>	<b>828,115</b>	
.....	92,518	.....	
.....	36,284	.....	
.....	899,939	.....	
48,143	17,631,820	.....	
6,180	1,734,058	.....	
24	1,078,785	322	
.....	8,091,995	.....	
149,535	869,484	1,589,303	
(51,142)	(328,690)	(508,352)	
6,144	1,161,795	.....	
6,122	27,888	.....	
<b>165,006</b>	<b>31,297,876</b>	<b>1,081,273</b>	
<b>571,400</b>	<b>44,365,958</b>	<b>1,509,388</b>	
.....	36,595	3,527	
16,780	21,205	12,992	
16,780	57,800	16,119	
19,906	483,914	183,970	
.....	194,926	.....	
.....	7,401	4,458	
9,070	146,984	25,852	
466	466	1	
4,477	4,996	2,948	
1,718	56,733	4,638	
.....	.....	24,660	
.....	128,965	.....	
21,228	98,887	151,452	
18,240	1,728,610	39,923	
.....	.....	32,770	
.....	703,381	.....	
6,843	7,055	4,673	
<b>81,948</b>	<b>3,562,318</b>	<b>475,345</b>	
.....	170,348	2,778	
.....	254,154	.....	
.....	4,797,117	266,935	
.....	.....	485,429	
17,488	338,049	18,330	
20,747	30,247	.....	
13,848	17,648	10,943	
.....	10,207,934	.....	
42,593	51,923	26,182	
29,705	34,588	21,554	
<b>133,381</b>	<b>15,902,308</b>	<b>832,151</b>	
<b>215,329</b>	<b>19,464,626</b>	<b>1,307,496</b>	
.....	137,108	3,598	
30,081	36,325	27,119	
<b>30,081</b>	<b>173,433</b>	<b>30,917</b>	
87,468	7,543,562	248,442	
.....	2,797,525	.....	
.....	95,094	.....	
.....	11,632,636	.....	
.....	1,507,552	.....	
.....	312,992	.....	
2,658	2,658	105,660	
<b>252,644</b>	<b>893,680</b>	<b>232,992</b>	
<b>\$ 342,770</b>	<b>\$ 24,785,699</b>	<b>\$ 887,094</b>	

## 2015 STATE OF FLORIDA CAFR

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program
<b>OPERATING REVENUES</b>				
Sales - nonstate	\$ 15,647	\$ 5,589,028	\$ 1,276,765	\$ 214,915
Change in actuarial value of contract premiums	.....	.....	.....	(99,395)
Fees	951,099	.....	.....	2,148
Sales - state	.....	.....	41	.....
Rents and royalties - nonstate	7,351	510	.....	.....
Rents - state	.....	.....	.....	.....
Fines, forfeits, settlements and judgments	1,766	182	.....	.....
Other	.....	.....	.....	.....
Total operating revenues	975,863	5,589,720	1,276,806	117,668
<b>OPERATING EXPENSES</b>				
Benefit payments	.....	.....	.....	.....
Payment of lottery winnings	.....	3,627,939	.....	.....
Commissions on lottery sales	.....	311,981	.....	.....
Contractual services	276,544	121,109	4,023	408,176
Change in actuarial value of contract benefit payments	.....	.....	.....	340,246
Insurance claims expense	.....	.....	.....	.....
Personal services	21,049	27,211	1,431	1,228
Depreciation	42,493	441	3	3
Materials and supplies	10,765	1,294	17	33
Repairs and maintenance	.....	1,469	.....	.....
Basic services	.....	5,647	218	153
Interest and fiscal charges	.....	.....	22	43
Bad debt	.....	.....	.....	.....
Total operating expenses	350,851	4,097,091	5,714	749,882
Operating income (loss)	625,012	1,492,629	1,271,092	(632,214)
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Grants and donations	2,712	.....	.....	.....
Investment earnings (losses)	7,684	17,633	37,699	357,738
Interest and fiscal charges	(120,104)	(18,917)	(85,459)	(8,352)
Fines, forfeits, judgments and settlements	1,054	.....	2,798	327
Property disposition gain (loss)	(13,266)	64	.....	.....
Grant expense and client benefits	.....	.....	.....	.....
Emergency assessment funds received	.....	.....	256,884	.....
Gain (loss) on early extinguishment of debt	.....	.....	.....	.....
Other	5,561	.....	.....	.....
Total nonoperating revenues (expenses)	(116,359)	(1,220)	211,922	349,713
Income (loss) before transfers and contributions	508,653	1,491,409	1,483,014	(282,501)
Operating transfers in	134,745	.....	.....	.....
Operating transfers out	(79,478)	(1,496,529)	(10,000)	(2,000)
Capital contributions	4,556	.....	.....	.....
Change in net position	568,476	(5,120)	1,473,014	(284,501)
Total net position - beginning, as restated (Note 1)	7,855,184	86,663	10,159,626	1,792,062
Total net position - ending	\$ 8,423,660	\$ 81,543	\$ 11,632,640	\$ 1,507,561

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

Reemployment Assistance	Nonmajor Enterprise Funds	Totals 6/30/15	Internal Service Funds
\$ .....	\$ 88,317	\$ 7,184,672	\$ 57,540
.....	.....	(99,395)	.....
1,365,464	239,674	2,558,385	.....
.....	39,254	39,295	2,294,997
.....	6	7,867	202
.....	93	93	148,974
.....	11,851	13,799	29
.....	38,756	38,756	20,766
1,365,464	417,951	9,743,472	2,522,508
663,660	.....	663,660	.....
.....	.....	3,627,939	.....
.....	103,375	913,227	527,916
.....	.....	340,246	.....
.....	.....	.....	1,654,280
.....	173,151	224,070	97,597
.....	6,722	49,662	36,976
.....	5,507	17,616	9,691
.....	1,672	3,141	10,424
.....	27,903	33,921	11,175
.....	2,183	2,248	.....
.....	22	22	.....
663,660	320,535	6,187,733	2,348,059
701,804	97,416	3,555,739	174,449
35,521	638	38,871	1,324
51,470	3,256	475,480	5,462
.....	(856)	(233,688)	(66,011)
.....	44	4,223	.....
.....	(36)	(13,238)	(988)
.....	(980)	(980)	.....
.....	.....	256,884	.....
.....	.....	.....	16,295
.....	(181)	5,380	(20)
86,991	1,885	532,932	(43,938)
788,795	99,301	4,088,671	130,511
5,367	17,651	157,763	22,278
(41,065)	(88,302)	(1,717,374)	(17,520)
.....	7	4,563	1,058
753,097	28,657	2,533,623	136,287
2,044,428	314,113	22,252,076	450,807
\$ 2,797,525	\$ 342,770	\$ 24,785,699	\$ 587,094

## 2015 STATE OF FLORIDA CAFR

STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

	Transportation	Lottery	Hurricane Catastrophe Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash received from customers	\$ 954,037	\$ 5,571,077	\$ 1,282,312
Cash paid to vendors	(337,116)	(438,809)	(4,058)
Cash paid to employees	(21,086)	(26,623)	(1,370)
Cash received/(paid) for grants	.....	.....	.....
Loans collected/(issued)	.....	(3,605,451)	.....
Lottery prizes	.....	.....	.....
Cash paid for insurance claims	.....	.....	.....
Reemployment assistance	.....	.....	.....
Net cash provided (used) by operating activities	595,835	1,500,194	1,276,884
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers in (out)	59,954	(1,484,528)	(10,000)
Advances from or repayment from other funds	(15,218)	.....	.....
Advances, grants or loans (to) from or repayment from others	1,110	.....	.....
Payment of bonds or loans (principal and interest)	.....	.....	(1,118,039)
Emergency assessment funds received	.....	.....	393,105
Net cash provided (used) by noncapital financing activities	45,846	(1,484,528)	(734,934)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Cash received from sale of capital assets	.....	.....	.....
Cash received from the issuance of debt	175,082	.....	.....
Cash received from capital grants and donations	2,712	.....	.....
Payment of bond principal	(113,255)	.....	.....
Payment of principal on installment purchase/capital lease	.....	.....	.....
Payment of interest on bonds/installment purchase/capital lease	(164,547)	.....	.....
Purchase or construction of capital assets	(566,979)	(1,954)	(4)
Net cash provided (used) by capital and related financing activities	(666,987)	(1,954)	(4)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Security lending	(19,535)	(3,312)	.....
Proceeds from the sale or maturity of investments	1,613,872	86,154	112,143,528
Cash paid to grand prize winners upon maturity of grand prize investments	.....	(86,154)	.....
Investment earnings	8,000	10,273	28,858
Purchase of investments	(1,534,307)	(5,861)	(113,089,071)
Net cash provided (used) by investing activities	68,030	1,100	(916,685)
Net increase (decrease) in cash and cash equivalents	42,724	14,812	(374,739)
Cash and cash equivalents - beginning	1,022,986	167,601	374,748
Cash and cash equivalents - ending	\$ 1,065,710	\$ 182,413	\$ 9

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

Prepaid College Program	Reemployment Assistance	Nonmajor Enterprise Funds	Totals 6/30/15	Internal Service Funds
\$ 539,648	\$ 1,500,862	\$ 376,534	10,224,470	\$ 2,458,892
.....	(732,704)	(142,946)	(1,555,633)	(553,296)
.....	(1,194)	(171,386)	(221,659)	(94,320)
.....	.....	35,259	.....	.....
.....	.....	(1,655)	(1,655)	.....
.....	.....	.....	(3,605,451)	.....
.....	.....	.....	.....	(1,656,305)
.....	(654,179)	.....	(654,179)	.....
(194,250)	846,683	95,806	4,121,152	154,971
(2,000)	(35,407)	(69,924)	(1,541,905)	74,925
.....	.....	(30)	(15,248)	(8,827)
.....	.....	(980)	130	.....
.....	.....	.....	(1,118,039)	(67,932)
.....	.....	.....	393,105	.....
(2,000)	(35,407)	(70,934)	(2,281,957)	(1,834)
.....	.....	17	17	.....
.....	.....	1,007	176,089	.....
.....	11,734	5,070	19,516	.....
.....	.....	.....	(113,255)	.....
.....	.....	(1,416)	(1,416)	(26,598)
.....	.....	.....	(164,547)	(14,689)
(6)	.....	(32,143)	(601,086)	(1,037)
(6)	11,734	(27,465)	(684,682)	(42,324)
3,007	.....	(3,760)	(23,600)	(4,075)
13,573,732	.....	98,818	127,516,104	1,228
.....	.....	.....	.....	(86,154)
119,445	62,088	2,489	231,153	5,408
(13,506,520)	.....	(96,249)	(128,232,008)	(14)
189,664	62,088	1,298	(594,505)	2,547
(6,592)	885,098	(1,295)	560,008	113,360
18,544	1,669,968	355,656	3,609,503	610,898
\$ 11,952	\$ 2,555,066	\$ 354,361	\$ 4,169,511	\$ 724,258

2015 STATE OF FLORIDA CAFR

STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

Reconciliation of operating income (loss) to net cash  
provided (used) by operating activities

	Transportation	Lottery	Hurricane Catastrophe Fund
Operating income (loss)	\$ 625,012	\$ 1,492,629	\$ 1,271,092
Adjustment to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation and amortization expense	42,493	441	3
Changes in assets and liabilities:			
(Increase) decrease in accounts receivable	(4,600)	(19,421)	9,439
(Increase) decrease in due from other funds	39,702	.....	.....
(Increase) decrease in allowance for uncollectibles	.....	780	(9,439)
(Increase) decrease in inventories	4,863	645	.....
(Increase) decrease in future contract premiums and other receivables	.....	.....	.....
(Increase) decrease in other non-current assets	.....	(1,948)	.....
Increase (decrease) in accounts payable	(32,425)	2,041	5,740
Increase (decrease) in compensated absences	.....	90	45
Increase (decrease) in due to other funds	(21,494)	.....	.....
Increase (decrease) in tuition and housing benefits payable	.....	.....	.....
Increase (decrease) in other non-current liability	.....	1,076	\$5
(Increase) decrease in deposits and prepaid items	(234)	.....	(11)
Increase (decrease) in unearned revenue	(57,482)	.....	.....
Increase (decrease) in prize liability	.....	24,436	.....
Increase (decrease) in pension liability and deferrals	.....	(575)	(40)
Net cash provided (used) by operating activities	\$ 595,835	\$ 1,500,194	\$ 1,276,884

Noncash investing, capital, and financing activities

Borrowing under capital lease or installment purchase	\$ 35,230	\$ .....	\$ .....
Change in fair value of investments	37,950	42,047	12,566
Contribution of capital assets	16,896	.....	.....
Other noncash items	(19,527)	.....	.....

The notes to the financial statements are an integral part of this statement.

2015 STATE OF FLORIDA CAFR

Prepaid College Program	Reemployment Assistance	Nonmajor Enterprise Funds	Totals 6/30/15	Internal Service Funds
\$ (632,214)	\$ 701,804	\$ 97,416	\$ 3,555,739	\$ 174,449
3	.....	6,722	49,662	36,976
(4,284)	155,240	5,293	141,667	(13,644)
(11)	123	(25)	39,789	(3,314)
.....	(10,851)	(4,744)	(24,254)	.....
.....	.....	.....	5,508	.....
99,395	.....	.....	99,395	.....
.....	.....	(1,833)	(3,781)	(909)
2,649	620	(3,749)	(25,124)	7,406
27	.....	261	423	(673)
(67)	(253)	1,461	(20,353)	1,043
340,246	.....	.....	340,246	.....
43	.....	6,721	7,895	(43,691)
(7)	.....	(201)	(453)	(2,349)
.....	.....	(8,024)	(65,506)	3,416
.....	.....	.....	24,436	.....
(30)	.....	(3,492)	(4,137)	(3,739)
\$ (194,250)	\$ 846,683	\$ 95,806	\$ 4,121,152	\$ 154,971

\$ .....	\$ .....	\$ .....	\$ 35,230	\$ .....
(213,009)	.....	482	(119,964)	(2,842)
.....	.....	.....	16,896	.....
.....	.....	(710)	(20,237)	.....

2015 STATE OF FLORIDA CAFR

FIDUCIARY FUND FINANCIAL STATEMENTS

PRIVATE-PURPOSE TRUST FUNDS

Individual fund descriptions and financial statements begin on page 223.

PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

Individual fund descriptions and financial statements begin on page 229.

INVESTMENT TRUST FUNDS

Individual fund descriptions and financial statements begin on page 235.

AGENCY FUNDS

Individual fund descriptions and financial statements begin on page 239.

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## 2015 STATE OF FLORIDA CAFR

STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2015  
(in thousands)

	Private- purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Agency Funds	Totals 6/30/15
<b>ASSETS</b>					
Cash and cash equivalents	\$ 5,758	\$ 762,791	\$ 281,975	\$ 121,707	\$ 1,172,231
Pooled investments with State Treasury	624,801	125,035	1,556,096	847,865	3,153,797
Total cash and cash equivalents	630,559	887,826	1,838,071	969,572	4,326,028
<b>Investments</b>					
Certificates of deposit	---	1,936,529	1,654,197	---	3,590,726
U.S. government & federally guaranteed obligations	39,541	7,748,465	---	275,080	8,063,086
Federal agencies	46,447	9,549,465	---	---	9,595,912
Commercial paper	---	5,867,392	1,772,318	---	7,639,710
Repurchase agreements	---	400,000	361,342	---	761,342
Bonds and notes	64,680	9,370,946	635,562	---	10,071,188
International bonds and notes	8,415	2,658,637	80,284	---	2,747,336
Real estate contracts	---	10,142,274	---	---	10,142,274
Mutual fund investments	---	9,602,615	---	---	9,602,615
Money market and short-term investments	75,149	942,930	1,210,299	---	2,228,378
Domestic equity	179,236	43,390,490	---	---	43,569,726
Alternative investments	---	19,596,357	---	---	19,596,357
International equity	53,018	36,094,127	---	---	36,147,145
International equity commingled	---	6,315,998	---	---	6,315,998
Deferred compensation annuities	---	25,783	---	---	25,783
Self-directed brokerage investments	---	299,571	---	---	299,571
Other investments	---	33	---	100	133
Total investments	466,486	163,941,612	5,714,002	275,180	170,397,280
<b>Receivables</b>					
Accounts receivable	8,305	21,382	---	525,221	554,908
State contributions receivable	---	54,796	---	---	54,796
Nonstate contributions receivable	---	234,758	---	---	234,758
Interest receivable	937	137,744	4,196	754	143,631
Dividends receivable	414	173,492	---	---	173,906
Pending investment sales	21,875	1,584,107	---	---	1,605,982
Foreign currency contracts receivable	---	2,314,570	---	---	2,314,570
Due from state funds	24	48,101	---	109,685	157,810
Due from other governments	9,833	---	---	2,307	12,140
Total receivables	41,388	4,568,750	4,196	637,967	5,252,301
<b>Security lending collateral</b>					
Advances to other funds	919,661	8,346,890	---	---	8,346,890
Advances to other entities	1,083,308	---	---	---	1,083,308
Other loans and notes receivable, net	---	---	---	---	386
Capital assets	1,581	1,110	---	---	2,691
Accumulated depreciation	(1,108)	(516)	---	---	(1,624)
Other assets	2,026	8,398	21	---	10,445
Total assets	3,144,287	177,754,070	7,556,290	1,882,719	190,337,366
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Pension-related items	298	59	---	---	357
Total deferred outflows of resources	298	59	---	---	357
<b>LIABILITIES</b>					
Accounts payable and accrued liabilities	6,640	98,200	133	583,359	688,332
Due to other funds	1,625	54,511	50	180,561	236,747
DROP	---	308,550	---	---	308,550
Pending investment purchases	47,708	5,131,482	---	---	5,179,190
Short sell obligations	---	156,976	---	---	156,976
Foreign currency contracts payable	---	2,309,735	---	---	2,309,735
Broker rebate fees	---	729	---	---	729
Due to other governments	2,790	---	9,905	541,306	554,001
Obligations under security lending agreements	35,033	8,397,196	98,148	11,755	8,542,132
Claims payable	1	---	---	17,898	17,899
Deposits payable	13,331	10,116	---	547,774	571,221
Compensated absences	456	944	---	---	1,400
Other liabilities	753	2,398	---	66	3,217
Pension Liability	1,001	197	---	---	1,198
Total liabilities	109,338	16,471,034	108,236	1,882,719	18,571,327
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Pension-related items	597	126	---	---	723
Total deferred inflows of resources	597	126	---	---	723
<b>NET POSITION</b>					
Restricted for pension benefits and other purposes	\$ 3,034,650	\$ 161,282,969	\$ 7,448,054	\$ ---	\$ 171,765,673

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

	Private- purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Totals 6/30/15
<b>ADDITIONS</b>				
<b>Contributions and other deposits</b>				
Pension fund employer contributions - state	\$ ---	\$ 779,732	\$ ---	\$ 779,732
Pension fund employer contributions - nonstate	---	2,441,621	---	2,441,621
Pension fund employee contributions	---	912,813	---	912,813
Other contributions	---	153,353	---	153,353
Purchase of time by employees	---	10,455	---	10,455
Fees	2,835	1,195	---	4,030
Grants and contributions	168,446	---	---	168,446
Flexible benefits contributions	---	415,700	---	415,700
Fines, forfeits, settlements and judgments	658	---	11,512	12,170
Unclaimed property remittances	483,464	---	---	483,464
Receivables assets acquired	39,656	---	---	39,656
Transfers in from state funds	2,000	791,501	23,361	816,862
Total contributions and other deposits	697,059	5,506,370	34,873	6,238,302
<b>Investment income</b>				
Interest income	30,938	1,393,485	27,975	1,452,398
Dividends	4,423	2,021,795	---	2,026,218
Other investment income (loss)	551	209,891	---	210,442
Net increase (decrease) in fair market value	6,598	2,446,343	3,182	2,456,123
Total investment income	42,510	6,071,514	31,157	6,145,181
Investment activity expense	(2,397)	(532,233)	(3,185)	(537,815)
Net income (loss) from investing activity	40,113	5,539,281	27,972	5,607,366
<b>Security lending activity</b>				
Security lending income	---	46,846	---	46,846
Security lending expense	---	(8,672)	---	(8,672)
Net income from security lending	---	38,174	---	38,174
Total net investment income	40,113	5,577,455	27,972	5,645,540
Other additions	3,864	20,841	---	24,705
Total additions	741,036	11,104,666	62,845	11,908,547
<b>DEDUCTIONS</b>				
Benefit payments	---	11,274,832	---	11,274,832
Insurance claims expense	8,320	3,368	---	11,688
Supplemental insurance payments	---	74,176	---	74,176
Flexible reimbursement payments	---	24,133	---	24,133
Life insurance premium payments	---	32,402	---	32,402
Remittances to annuity companies	---	168,993	---	168,993
Program contribution refunds	---	9,426	---	9,426
Interest expense	800	1	---	801
Student loan default payments	103,725	---	---	103,725
Payments to unclaimed property claimants	250,404	---	---	250,404
Distribution to State School Fund	110,201	---	---	110,201
Administrative expense	37,434	23,135	50	60,619
Transfers out to state funds	5,813	809,940	23,361	839,114
Other deductions	41,927	3	---	41,930
Total deductions	558,624	12,420,409	23,411	13,002,444
<b>Depositor activity</b>				
Deposits	247,577	---	14,576,383	14,823,960
Withdrawals	(196,015)	---	(14,631,808)	(14,827,823)
Excess (deficiency) of deposits over withdrawals	51,562	---	(55,425)	(3,863)
Change in net position	233,974	(1,315,743)	(15,991)	(1,097,760)
Net position - beginning, as restated (Note 1)	2,800,676	162,598,712	7,464,045	172,863,433
Net position - ending	\$ 3,034,650	\$ 161,282,969	\$ 7,448,054	\$ 171,765,673

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

## COMPONENT UNIT FINANCIAL STATEMENTS

## Major Component Units

## FLORIDA HOUSING FINANCE CORPORATION

Pursuant to Section 420.504, Florida Statutes, this corporation was created as an entrepreneurial public corporation organized to provide and promote public welfare by administering the governmental function of financing or refinancing housing and related facilities in Florida.

## UNIVERSITY OF FLORIDA

University of Florida is a major, public, comprehensive, land-grant, research university with a main campus location in Gainesville, Florida.

## CITIZENS PROPERTY INSURANCE CORPORATION

Pursuant to Section 627.351(6), Florida Statutes, this corporation was created to provide certain residential property, non-residential property, and casualty insurance coverage to qualified risks in the State of Florida under specified circumstances.

## Nonmajor Component Units

Nonmajor component units are presented beginning on page 245.

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## 2015 STATE OF FLORIDA CAFR

STATEMENT OF NET POSITION  
COMPONENT UNITS  
JUNE 30, 2015  
(in thousands)

	Florida Housing Finance Corporation	University of Florida	Citizens Property Insurance Corporation	Nonmajor Component Units
<b>ASSETS</b>				
Cash and cash equivalents	\$ 293,748	\$ 230,958	\$ 1,232,833	\$ 865,983
Pooled investments with State Treasury	507,183	1,093,684	.....	1,635,485
Other investments	1,769,556	764,835	12,533,579	4,685,665
Receivables, net	248,187	522,203	225,641	961,067
Due from component units/primary	.....	68,683	.....	502,031
Inventories	.....	32,669	.....	35,244
Restricted cash and cash equivalents	.....	44,873	25,348	473,936
Restricted pooled investments with State Treasury	.....	89,533	.....	539,491
Restricted investments	.....	2,366,059	.....	3,179,011
Other loans and notes receivable, net	2,257,587	37,993	67	54,700
Other assets	2,860	189,146	319,862	341,352
Capital assets, net	.....	3,081,171	8,079	19,971,066
Total assets	<u>\$ 5,079,121</u>	<u>8,521,807</u>	<u>14,345,409</u>	<u>33,245,031</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Accum. decrease in fair value -Hedging derivatives	.....	48,157	.....	18,474
Amount deferred on refunding of debt	.....	496	.....	7,152
Pension-related items	.....	152,945	.....	425,452
Total deferred outflows of resources	.....	<u>201,598</u>	.....	<u>451,078</u>
<b>LIABILITIES</b>				
Accounts payable and accrued liabilities	133,833	444,212	1,228,540	933,984
Due to component units/primary	.....	34,451	.....	133,562
Long-term liabilities				
Due within one year	329,004	216,085	2,332,912	627,757
Due in more than one year	2,523,326	2,022,473	3,278,206	6,122,640
Total liabilities	<u>2,986,163</u>	<u>2,717,221</u>	<u>6,839,658</u>	<u>7,817,943</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred service concession arrangement receipts	.....	.....	.....	1,117
Amount deferred on refunding of debt	.....	10,758	.....	.....
Pension-related items	.....	246,441	.....	648,352
Total deferred inflows of resources	.....	<u>257,199</u>	.....	<u>649,469</u>
<b>NET POSITION</b>				
Net investment in capital assets	.....	1,891,941	8,079	17,245,198
Restricted for				
Debt service	.....	4,855	.....	64,502
Other	1,943,095	901,842	.....	3,491,925
Funds held for permanent endowment				
Expendable	.....	395,686	.....	397,572
Nonexpendable	.....	1,228,722	.....	2,268,733
Unrestricted	149,863	1,325,939	7,497,672	1,760,767
Total net position	<u>\$ 2,092,958</u>	<u>\$ 5,748,985</u>	<u>\$ 7,505,751</u>	<u>\$ 25,228,697</u>

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

Totals  
6/30/15

\$ 2,623,522
1,236,352
19,753,635
1,957,098
570,714
67,913
544,157
629,024
5,545,070
2,350,347
853,320
23,060,316
<u>61,191,368</u>
66,631
7,648
578,397
<u>652,676</u>
2,740,569
168,013
3,505,758
13,946,645
<u>20,360,985</u>
1,117
10,758
894,793
<u>906,668</u>
19,145,218
69,357
6,336,862
793,258
2,497,455
10,734,241
<u>\$ 40,576,391</u>

## 2015 STATE OF FLORIDA CAFR

STATEMENT OF ACTIVITIES  
COMPONENT UNITS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

Functions/Programs	Expenses	Program Revenues			Florida Housing Finance Corporation
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Florida Housing Finance Corporation	\$ 205,976	\$ 215,291	\$ .....	\$ .....	\$ 9,315
University of Florida	4,767,250	3,157,506	825,293	86,167	.....
Citizens Property Insurance Corporation	1,208,693	1,382,273	.....	.....	.....
Nonmajor component units	<u>11,340,797</u>	<u>3,398,591</u>	<u>3,659,056</u>	<u>567,391</u>	<u>.....</u>
Total component units	<u>17,522,716</u>	<u>8,153,661</u>	<u>4,484,349</u>	<u>653,558</u>	<u>9,315</u>
<b>General revenues</b>					
Property taxes	.....				.....
Investment earnings (losses)	.....				.....
Gain (loss) on sale of capital assets	.....				.....
Payments from the State of Florida	.....				.....
Miscellaneous	.....				14,233
Contributions to permanent funds	.....				.....
Total general revenues and contributions	.....				<u>14,233</u>
Change in net position	.....				23,548
Net position - beginning, as restated (Note 1)	.....				<u>2,069,410</u>
Net position - ending	.....				<u>\$ 2,092,958</u>

The notes to the financial statements are an integral part of this statement.

## 2015 STATE OF FLORIDA CAFR

## Net (Expense) Revenue and Changes in Net Position

University of Florida	Citizens Property Insurance Corporation	Nonmajor Component Units	Totals 6/30/15
\$ .....	\$ .....	\$ .....	\$ 9,315
(698,284)	.....	.....	(698,284)
.....	173,580	.....	173,580
.....	.....	(3,715,759)	(3,715,759)
(698,284)	173,580	(3,715,759)	(4,231,148)
.....	.....	471,103	471,103
126,602	155,984	131,238	413,824
7,190	.....	(7,863)	(673)
654,120	.....	3,067,446	3,721,566
122,789	.....	518,636	655,658
32,749	.....	26,429	59,178
943,450	155,984	4,206,989	5,320,656
245,166	329,564	491,230	1,089,508
5,503,819	7,176,187	24,737,467	39,486,883
<u>\$ 5,748,985</u>	<u>\$ 7,505,751</u>	<u>\$ 25,228,697</u>	<u>\$ 40,576,391</u>

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## NOTES TO THE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The State of Florida's (the state's) financial reporting entity includes the primary government (i.e., legislative agencies, the Governor and Cabinet, departments and agencies, commissions and boards of the Executive Branch, and various offices relating to the Judicial Branch) and its component units.

Component units, as defined in Governmental Accounting Standards Board (GASB) Codification Section 2100, *Defining the Financial Reporting Entity*, and Section 2600, *Reporting Entity and Component Unit Presentation and Disclosure*, are legally separate organizations for which the elected officials of the state are financially accountable. Financial accountability is the ability of the state to appoint a voting majority of an organization's governing board and to impose its will upon the organization. When the state does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the financial reporting entity if: (1) an organization is fiscally dependent upon the state because its resources are held for the direct benefit of the state or can be accessed by the state and (2) the potential exists for the organization to provide specific financial benefits to, or impose specific financial burdens on the state. In addition, component units can be other organizations for which the nature and significance of their relationship with the state are such that exclusion would cause the state's financial statements to be misleading.

#### Blended Component Units

A component unit is reported as blended when either (1) the component unit's governing body is substantively the same as the governing body of the state, and (a) there is a financial benefit or burden relationship between the governing body of the state and the component unit, or (b) management of the governing body of the state has operational responsibility for the component unit, or (2) the component unit provides services entirely, or almost entirely, to the state or otherwise exclusively, or almost exclusively, benefits the state, or (3) the component unit's outstanding debt is expected to be repaid entirely or almost entirely with resources of the state.

The following component units provide services entirely or almost entirely to the primary government, or have outstanding debt that is expected to be paid entirely or almost entirely with state resources:

- CareerSource Florida, Inc.
- Citrus Commission (Department of Citrus)
- Corrections Foundation, Inc.
- Florida Board of Governors
- Florida Clerks of Court Operations Corporation
- Florida Commission on Community Service (Volunteer Florida)
- Florida Engineers Management Corporation
- Florida Prepaid College Board
- Florida School for the Deaf and the Blind
- Florida Surplus Lines Service Office
- Florida Water Pollution Control Financing Corporation
- Inland Protection Financing Corporation
- Prescription Drug Monitoring Program Foundation\*
- Scripps Florida Funding Corporation
- Space Florida
- State Board of Administration of Florida (SBA)
- State Board of Education (SBE)
- Wireless Emergency Telephone System

Blended component units that are considered major funds are reported in separate columns in the fund financial statements. Other blended component units that are considered nonmajor funds are reported with other funds in the appropriate columns in the fund financial statements. In addition, the financial data for some blended component units are reported in more than one fund type, some of which are considered major and others that are considered nonmajor. Refer to Section D of this note for more information on the determination criteria for major funds and a list of major funds and fund types.

\* The state's financial statements do not include amounts relating to this component unit. The assets of this component unit at June 30, 2015, are approximately \$1,650,219.

#### Discretely Presented Component Units

Component units that are not blended are discretely presented. In the government-wide financial statements, discrete presentation entails reporting component unit financial data in a column separate from the financial data of the state.

In addition, financial data for discretely presented component units that are considered major are reported in separate columns in the basic financial statements for component units. Discretely presented component units that are considered nonmajor are combined and reported in one column in the component unit financial statements and are aggregated by type in the combining statements. The state's financial statements are reported for the fiscal year ended June 30, 2015. The state's component units' financial statements are reported for the most recent fiscal year for which an audit report is available. Some component units have a fiscal year other than June 30. Accordingly, amounts reported by the state as due from and to component units on the statement of net position may not agree with amounts reported by the component units as due from and to the state. Refer to Section D of this note for more information on major fund determination and presentation. The state's discretely presented component units are grouped into the following categories:

**State Universities and Colleges.** State universities and colleges receive funding from the state. The State University System is governed by the Florida Board of Governors. The Florida College System is governed by the State Board of Education. Each university and college is administered by a local board of trustees. All state universities and colleges have a June 30 year-end. Component units included in this category are:

#### State Universities

##### Major:

- University of Florida

##### Nonmajor:

- Florida Agricultural and Mechanical University
- Florida Atlantic University
- Florida Gulf Coast University
- Florida International University
- Florida Polytechnic University
- Florida State University
- New College of Florida
- University of Central Florida
- University of North Florida
- University of South Florida
- University of West Florida

#### Florida College System Institutions

##### Nonmajor:

- Broward College
- Chipola College
- College of Central Florida
- Daytona State College
- Eastern Florida State College
- Florida SouthWestern State College
- Florida Gateway College
- Florida Keys Community College
- Florida State College at Jacksonville
- Gulf Coast State College
- Hillsborough Community College
- Indian River State College
- Lake-Sumter State College
- Miami Dade College
- North Florida Community College
- Northwest Florida State College
- Palm Beach State College
- Pasco-Hernando State College
- Pensacola State College
- Polk State College
- Santa Fe College
- Seminole State College of Florida

- South Florida State College
- St. Johns River State College
- St. Petersburg College
- State College of Florida, Manatee-Sarasota
- Tallahassee Community College
- Valencia College

**Florida Housing Finance Corporation (Major).** Pursuant to Section 420.504, Florida Statutes (F.S.), this corporation was created as an entrepreneurial public corporation organized to provide and promote public welfare by administering the governmental function of financing or refinancing housing and related facilities in Florida. This entity has a December 31 year-end.

**Water Management Districts.** Pursuant to Section 373.069, F.S., these districts were created to provide for the management and conservation of water and related land resources. In addition, the general regulatory and administrative functions of these districts are either fully or in part financed by general appropriations. Water management districts have a September 30 year-end. Component units included in this category are:

**Nonmajor:**

- Northwest Florida Water Management District
- St. Johns River Water Management District
- South Florida Water Management District
- Southwest Florida Water Management District
- Suwannee River Water Management District

**Citizens Property Insurance Corporation (Major).** Pursuant to Section 627.351(6), F.S., this corporation was created to provide certain residential property and casualty insurance coverage to qualified risks in the state under specified circumstances. This entity has a December 31 year-end. For additional information, refer to Note 14B.

**Other.** Additional discretely presented component units of the state include various foundations and not-for-profit organizations. The fiscal year-ends of these component units may vary. Component units included in this category are:

**Nonmajor:**

- Commission for Florida Law Enforcement Accreditation, Inc.\*
- Enterprise Florida, Inc.
- Florida Agricultural Museum\*
- Florida Agriculture Center and Horse Park Authority\*
- Florida Agriculture in the Classroom, Inc.\*
- Florida Birth-Related Neurological Injury Compensation Plan
- Florida Board of Governors Foundation, Inc.\*
- Florida Comprehensive Health Association
- Florida Concrete Masonry Education Council\*
- Florida Development Finance Corporation\*
- Florida Education Foundation, Inc.\*
- Florida Education Fund, Inc.
- Florida Fund for Minority Teachers, Inc.\*
- Florida Healthy Kids Corporation
- Florida Is For Veterans, Inc.\*
- Florida Mobile Home Relocation Corporation\*
- Florida Patient's Compensation Fund
- Florida State Fair Authority
- Florida Telecommunications Relay, Inc.\*
- Florida Tourism Industry Marketing Corporation, Inc.
- Florida Veterans Foundation, Inc.\*
- Florida Virtual School
- Forestry Arson Alert Association, Inc.\*
- Friends of Florida State Forests, Inc.\*
- Higher Educational Facilities Financing Authority\*
- Prison Rehabilitative Industries and Diversified Enterprises, Inc. (PRIDE)

- South Florida Regional Transportation Authority
- The Florida College System Foundation, Inc.\*
- The Florida Endowment Foundation for Vocational Rehabilitation, Inc.
- Wildlife Alert Reward Association\*
- Wildlife Foundation of Florida, Inc.\*

\*The state's financial statements do not include amounts relating to several component units. The assets and revenues relating to these component units totaled \$96 million and \$52 million, respectively. These amounts represent one percent or less of total aggregate component unit assets and revenues.

**Joint Ventures**

A joint venture is an organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (1) an ongoing financial interest or (2) an ongoing financial responsibility. Financial data for the state's joint ventures are not included in its statements. The state's joint ventures include the following:

**Apalachicola-Chattahoochee-Flint River Basin (ACFRB) Commission.** Section 373.69, F.S., provided for the creation of an interstate administrative agency to promote interstate comity, remove causes of present and future controversies, equitably apportion the surface waters of the ACFRB, and engage in water planning. Operational funding required by the Commission is equally shared among the party states.

**Board of Control for Southern Regional Education.** Section 1090.32, F.S., promotes the development and maintenance of regional education services and facilities in the southern states to provide greater educational advantages and facilities for the citizens in the region. The states established a joint agency called the Board of Control for Southern Regional Education to submit plans and recommendations to the states from time to time for their approval and adoption by appropriate legislative action for the development, establishment, acquisition, operation, and maintenance of educational facilities in the region.

**Regional Planning Councils.** Sections 186.501 through 186.513, F.S., the "Florida Regional Planning Council Act," provide for the creation of regional planning agencies to assist local governments in resolving their common problems. The regional planning councils are designated as the primary organizations to address problems and plan solutions that are of greater-than-local concern or scope. Participants in these councils are required by statutes to contribute to the support of these programs.

**Southern States Energy Compact.** Section 377.711, F.S., enacted this compact into law joining the State of Florida and other states to recognize that the proper employment and conservation of energy, and the employment of energy-related facilities, materials, and products can assist substantially in the industrialization of the South and the development of a balanced economy in the region. The State of Florida appropriates funds to support Florida's participation in the compact.

**Related Organizations**

Organizations for which the state is accountable because the state appoints a voting majority of the board, but for which the state is not financially accountable, are deemed "related organizations." The state's related organizations include certain transportation authorities, hospital districts, port authorities, and aviation authorities. The state is not financially accountable for any of these organizations and, therefore, applicable financial data is not included in the state's financial statements.

**Contact**

Financial statements of the component units that issue separate statements and other financial statement-related information may be obtained from:

Department of Financial Services  
Bureau of Financial Reporting  
Statewide Financial Reporting Section  
200 East Gaines Street  
Tallahassee, Florida 32399-0364  
Telephone: (850) 413-5511  
Department Website: <http://www.myfloridacfo.com>

Joint ventures may be contacted directly for their financial statements.

**B. Basic Financial Statements**

The state's financial statements have been prepared in accordance with generally accepted accounting principles as prescribed by GASB. The basic financial statements of the state, including its component units, are presented in the required format discussed below.

**Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfund activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from its discretely presented component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable to a specific function. Some functions may include administrative overhead that is essentially indirect expenses of other functions. The state currently does not allocate those indirect expenses to other functions. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function. Taxes and other items not included in program revenues are reported in general revenues.

**Fund Financial Statements**

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

**C. Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned, while expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual, generally when they are both measurable and available. Revenues collected within 60 days of the end of the current fiscal year are considered available, with the exception of certain tax revenues, which are considered available when collected within 30 days of year-end. For governmental funds, certain long-term liabilities, such as compensated absences, due within 60 days of the end of the current fiscal year are expected to be liquidated with expendable financial resources and are recognized within the applicable governmental fund. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures for insurance and similar services extending over more than one fiscal year generally are accounted for as expenditures of the fiscal year of acquisition. Further, principal and interest on general long-term debt are recognized when due.

**D. Basis of Presentation**

**Major Funds**

GASB Codification Section 2200, *Comprehensive Annual Financial Report*, sets forth minimum criteria (percentage of the total assets and deferred outflows of resources, total liabilities and deferred inflows of resources, revenues, or expenditures/expenses for either fund category or the governmental and enterprise funds combined) for the determination of major funds. GASB Codification Section 2200 further requires that the reporting government's main operating fund (the General Fund) always be reported as a major fund. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining statements. The state reports the following major funds:

**Major Governmental Funds**

**General Fund** – a fund that accounts for the financial resources of the state, except those required to be accounted for in another fund. This is the state's primary operating fund.

**Environment, Recreation and Conservation** – a special revenue fund that accounts for the operations of various programs such as air pollution control, water quality assurance, ecosystem management, and marine resources conservation. Transfers from other funds, pollutant tax collections, and federal grants are its major sources of revenue.

**Public Education** – a special revenue fund that includes funds used to operate education-related programs. Significant sources of revenue for this fund are federal grants, transfers from the Florida Lottery, and utility taxes.

**Health and Family Services** – a special revenue fund that includes funds used to operate various health and family service-related programs such as health care, elder affairs, and public assistance. Grants and funding from the federal government are the predominant sources of revenue for this fund.

**Transportation** – a special revenue fund that accounts for the maintenance and development of the state highway system and other transportation-related projects. It accounts for federal grants, motor fuel and aviation fuel taxes, automobile registration fees, and other revenues that are used for transportation purposes.

**Major Business-type Funds**

**Transportation** – an enterprise fund that primarily accounts for operations of the Florida Turnpike.

**Lottery** – an enterprise fund that accounts for state lottery operations, which include sale of lottery tickets, payment of lottery prizes, and transfers to the Educational Enhancement Trust Fund.

**Florida Hurricane Catastrophe Fund** – an enterprise fund that accounts for investments for the Florida Hurricane Catastrophe Fund, which was created to help cover insurers' losses in the event of a hurricane disaster.

**Prepaid College Program** – an enterprise fund that accounts for payments from purchasers of the Florida Prepaid College Program. This program was created to provide a medium through which the cost of state post-secondary education may be paid in advance of enrollment at a rate lower than the projected corresponding costs at the time of enrollment.

**Reemployment Assistance** – an enterprise fund that accounts for contributions, benefit payments, grants, loans, and investments for the Unemployment Compensation Fund, which was created to pay reemployment assistance benefits to eligible individuals.

**Fund Types**

Additionally, the state reports the following fund types:

**Internal Service Funds**

These proprietary-type funds are primarily used to report activities that provide goods or services to other funds or agencies within the state, rather than to the general public. Internal service funds are classified into the following categories:

- **Employee Health and Disability** – includes funds that account for state employees' health and disability plans.
- **Data Centers** – includes funds that account for services provided by data processing centers operated by various agencies.
- **Communications and Facilities** – includes funds that primarily account for services provided by the Department of Management Services such as those related to the construction, operation, and maintenance of public facilities, and management and operation of the SUNCOM (state communication) Network.
- **Other** – includes funds that account for services provided to other state agencies such as legal services, records management, and community services (inmate work squads).

**Fiduciary Fund Types**

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and, therefore, cannot be used to support the state's own programs.

**Private-Purpose Trust Funds** – funds that are used to report trust arrangements under which principal and income benefit individuals, private organizations, or other governments including funds accounting for unclaimed property; federally guaranteed, higher education loans; contributions to a college savings plan; and various others.

**Pension and Other Employee Benefits Trust Funds** – funds that are used to report resources that are required to be held in trust for the members and beneficiaries of the state's pension plans and other employee benefit plans.



**Agency Funds** - funds that are used to report resources held by the state in a purely custodial capacity. For example, these funds account for asset and liability balances related to retiree health care, taxes collected and held by the Department of Revenue for other entities, and student funds held by the Florida School for the Deaf and the Blind.

**Investment Trust Funds** - funds that are used to report the external portion of investment pools reported by the state.

#### E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position/Fund Balance

##### Cash and Cash Equivalents

The state's cash includes cash on hand and on deposit in banks, including demand deposits, certificates of deposit, and time deposits. Most deposits are held by financial institutions qualified as public depositories under Florida law. Cash equivalents are short-term, highly liquid investments. For the purposes of GASB Codification Section 2450, *Cash Flows Statements*, pooled investments with the State Treasury are considered cash equivalents. Details of deposits are included in Note 2.

##### Investments

Florida Statutes authorize the state to invest in various instruments. The state reports investments in accordance with GASB Codification Section 150, *Investments*.

Investments with the State Treasury are reported at fair value which is obtained from independent pricing service providers. Independent pricing service providers use quoted market prices when available and employ various, sometimes proprietary, multifactor models for determining a security's fair value if it is not available from quoted market prices. Some securities, including U.S. government, municipal bonds, and mortgage-backed and asset-backed securities, are priced using evaluated bid prices. Evaluated bid prices are determined by taking bid prices and adjusting them by an evaluated adjustment factor derived from the independent pricing service's multifactor model. If prices are not available using the above methods, secondary methods such as non-evaluated mid-price and bid price are used. If no source of values is available, cost or last available price from any source is used, or other pricing methodology as directed by the State Treasury.

Investments managed by the State Board of Administration (SBA) are reported in various funds. Investments of the Debt Service Escrowed Fund, which meet the requirements of a legal or in-substance defeasance, are reported at cost. Investments of the Local Government Surplus Funds Trust Fund are reported based on amortized cost and disclosed in Note 2 at fair value. Other investments managed by the SBA, including those related to the state's defined benefit and defined contribution pension plans, are reported at fair value at the reporting date.

For SBA-managed investments, fair values are obtained or estimated in accordance with the Global Pricing Guidelines established with the SBA's custodian, BNY Mellon Bank. BNY Mellon Bank uses a variety of independent pricing vendors and designates certain vendors as the primary source based on asset type, class or issue. BNY Mellon Bank monitors prices supplied by primary sources and may use a supplemental price source or change the primary price source if any of the following occurs:

- The price of a security is not received from the primary price source.
- The primary price source no longer prices a particular asset type, class or issue.
- The SBA or its portfolio investment manager challenges a price and BNY Mellon Bank reviews the price with the vendor, who agrees that the price provided by that vendor may not be appropriate.
- The price from the primary source exceeds BNY Mellon Bank's price tolerance checkpoints and results in a vendor comparison review where another source is deemed to be more appropriate by the BNY Mellon Bank.

When a portfolio includes securities or instruments for which BNY Mellon Bank does not receive fair value information from its vendor price sources, BNY Mellon Bank uses a "non-vendor price source." Examples include, but are not limited to, limited partnerships or similar private investment vehicles that do not actively trade through established exchange mechanisms; other private placements where there is limited or no information in the market place; and unique fixed income and equity instruments. The SBA does not provide direction regarding the substitution of prices in such instances where securities or instruments are in the portfolio of an investment manager appointed by the SBA. In such cases where the SBA directed the purchase of such securities or instruments, BNY Mellon may obtain the non-vendor prices by contacting the SBA only if it is not commercially reasonable to directly obtain the non-vendor price information from the broker of record, as identified by the SBA.

For private market investments, where no readily ascertainable market value exists (including limited partnerships, hedge funds, direct-owned real estate, and real estate pooled funds), fair values for the individual investments are based on the net asset value (capital account balance) at the closest available reporting period, as communicated by the general partner and/or investment manager, adjusted for subsequent contributions and distributions. The valuation techniques vary based upon

investment type and involve a certain degree of judgment. The most significant input into the net asset value of an entity is the value of its investment holdings. The net asset value is provided by the general partner and/or investment manager and reviewed by management.

Annually, the financial statements of all private market investments are audited by independent auditors. Private market investments in which the SBA has a controlling interest are also required to be valued annually by independent, licensed external appraisers selected by an appraisal management company retained by the SBA.

All derivative financial instruments are reported at fair value in the statements of net position. The instruments are adjusted to fair value at least monthly, with valuation changes recognized in investment earnings. Gains and losses are recorded in the statements of changes in net position as "net increase (decrease) in fair market value" during the period.

Because of the inherent uncertainty of the valuation using pricing methodologies other than the quoted market prices, the estimated fair values may differ from the values that would have been used had a ready market existed.

Investment detail is included in Note 2.

##### Inventories

Inventories primarily consist of expendable supplies. Inventories are recorded according to the consumption method as expenditures when consumed. At the end of the fiscal year, inventory is reported as an asset and identified in fund balance as nonspendable. The method used to determine the cost of inventories varies by agency responsible for the inventories.

##### Capital Assets

Capital assets are real, personal, and intangible property that have a cost equal to or greater than an established capitalization threshold and have an estimated useful life extending beyond one year. For additional information, refer to Note 5.

##### Deferred Outflows of Resources

A consumption of net assets by the government that is applicable to a future reporting period is presented as a deferred outflow of resources.

##### Long-term Liabilities

Refer to Note 8 for information on bonds payable and certificates of participation, Note 9 for information on installment purchases, capital leases, and public-private partnership agreements, and Note 10 for changes in long-term liabilities.

##### Compensated Absences Liability

Employees earn the right to be compensated during absences for vacation and illness as well as for unused special compensatory leave earned for hours worked on legal holidays and other specifically authorized overtime. Compensated absences for annual leave are recorded as a liability when the benefits are earned. Compensated absences for sick leave are calculated based on the vesting method. Within the limits established by law or rule, the value of unused leave benefits will be paid to employees upon separation from state service. The amounts reported for compensated absences are based on current year-end salary rates and include employer Social Security and Medicare tax and pension contributions at current rates.

##### Deferred Inflows of Resources

A deferred inflow of resources is an acquisition of net assets by the government that is applicable to a future reporting period.

##### Components of Net Position

The government-wide statement of net position classifies net position into the following categories: (1) net investment in capital assets, (2) restricted, and (3) unrestricted. The "net investment in capital assets" component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. "Restricted" net position is reported when constraints are placed on net position that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. "Unrestricted" net position consists of net position that does not meet the definition of "restricted" or "net investment in capital assets." When both restricted and unrestricted resources are to be used for the same purpose, the agency responsible for administering the resources determines the flow assumption used to identify the portion of

expenses paid from restricted resources. At June 30, 2015, the government-wide statement of net position reported a restricted net position of \$25.3 billion, of which \$16.7 billion is restricted by enabling legislation.

##### Components of Fund Balance

**Nonspendable fund balance** includes amounts that cannot be spent. This includes activity that is not in a spendable form such as inventories, prepaid amounts, and long-term portion of loans and notes receivable, net, unless the proceeds are restricted, committed or assigned. Additionally, activity that is legally or contractually required to remain intact, such as a principal balance in a permanent fund, is considered to be nonspendable.

**Restricted fund balances** have constraints placed upon the use of the resources either by an external party, such as the Federal Government, or imposed by law through a constitutional provision or enabling legislation.

**Committed fund balance** includes amounts that can be used only for the specific purposes determined by a formal action of the state's highest level of decision-making authority, the Legislature and the Governor, i.e. through legislation passed into law. Commitments may only be modified or rescinded by equivalent formal, highest-level action.

**Unassigned fund balance** is the residual amount of the General Fund not included in the three categories described above. Also, any remaining deficit fund balances within the other governmental fund types are reported as unassigned.

When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available, it is the state's general policy to use restricted resources first. When expenditures are incurred for which unrestricted (committed or unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the state's general policy to spend committed resources first. However, the agency responsible for administering the resources determines the flow assumption used to identify the portion of expenses paid from restricted resources.

Fund Balances Classifications and Special Revenue by Purpose – GASB Codification Section 2200, *Comprehensive Annual Financial Report*, requires presentation of governmental fund balances and special revenue fund revenues by specific purpose. In the basic financial statements, the fund balance classifications are presented in the aggregate. The table presented below displays further detail of nonspendable fund balance and appropriation of resources existing at June 30, 2015 (in thousands).

	Fund	Conservation	Education	Services	Transportation	Funds	Total
<b>Fund balances:</b>							
<b>Nonspendable:</b>							
Inventory and Prepaid Items	\$ 8,023	\$ 411	\$ ---	\$ 12,867	\$ 9,195	\$ 2,060	\$ 32,556
Long-term Receivables and Advances	11,897	---	---	---	---	---	11,897
Permanent Fund Principal	---	---	---	---	---	23,108	23,108
<b>Total</b>	<b>19,120</b>	<b>411</b>	<b>---</b>	<b>12,867</b>	<b>9,195</b>	<b>25,168</b>	<b>66,761</b>
<b>Restricted:</b>							
Grants/Contributors	150	76,736	25	8,711	---	26,179	111,801
Enabling Legislation	51,640	17,136	---	906	50	340,362	410,094
Constitutional Provision	---	62,406	739,380	---	---	629	802,415
Creditors	8,978	24,371	919,062	6,165	---	1,372,299	2,330,875
Federal Government	28,422	2,018,043	40,426	117,884	19,057	116,754	2,340,586
<b>Total</b>	<b>89,190</b>	<b>2,198,692</b>	<b>1,698,893</b>	<b>133,666</b>	<b>19,107</b>	<b>1,856,223</b>	<b>5,995,771</b>
<b>Committed:</b>	<b>921,750</b>	<b>795,273</b>	<b>245,373</b>	<b>1,192,552</b>	<b>2,093,553</b>	<b>1,023,749</b>	<b>6,272,550</b>
<b>Unassigned:</b>	<b>5,878,552</b>	<b>---</b>	<b>(883,674)</b>	<b>---</b>	<b>---</b>	<b>---</b>	<b>4,994,878</b>
<b>Total Fund Balances</b>	<b>\$ 6,908,612</b>	<b>\$ 2,994,676</b>	<b>\$ 1,060,592</b>	<b>\$ 1,339,085</b>	<b>\$ 2,121,855</b>	<b>\$ 2,905,140</b>	<b>\$ 17,329,960</b>

Section 215.32(2)(b)4a, F.S., provides that the unappropriated cash balances from selected trust funds may be authorized by the Legislature for transfer to the Budget Stabilization Fund and the General Revenue Fund through the General Appropriations Act. The amounts indicated below were identified in the State's 2015-16 General Appropriations Act as being unappropriated June 30, 2015, cash balances that are to be transferred to and from the funds indicated during the 2015-16 fiscal year.

Transfer to (from) Fund	\$ 106,052	\$ 63,692	\$ ---	\$ 35,000	\$ ---	\$ 7,360	\$ ---
Transfer from Non-Governmental Funds	95,000	---	---	---	---	---	95,000
<b>Totals</b>	<b>\$ 201,052</b>	<b>\$ 63,692</b>	<b>\$ ---</b>	<b>\$ 35,000</b>	<b>\$ ---</b>	<b>\$ 7,360</b>	<b>\$ 95,000</b>

#### F. Interfund Activity and Balances

The effect of interfund activities, except those between funds reported as governmental activities and funds reported as business-type activities, has been eliminated from the government-wide statements. In the fund financial statements, transfers represent flows of assets without equivalent flows of assets in return or a requirement for repayment. Transfers are recorded when a fund receiving revenue provides it to the fund which expends the resources. Transfers between funds are made to accomplish various provisions of law.

Interfund receivables and payables have been eliminated from the statement of net position, except for the residual amounts due between governmental and business-type activities.

For additional information, refer to Note 11.

#### G. Nonmonetary Transactions

The state participates in various activities that are, in part, represented by nonmonetary transactions. Examples include nonmonetary assistance in the form of Federal grants, such as vaccines, Electronic Benefit Transfer (EBT) cards for food assistance, and donated food commodities. The state also acts as an agent for the United States Department of Agriculture in the distribution of donated food commodities to qualifying organizations outside the state's reporting entity. The fair value of these items is reported in the governmental fund financial statements.

State Attorneys and Public Defenders of the State of Florida are furnished certain office space and other services by counties under the provisions of Chapter 29, F.S. Some counties also provide certain facilities and services to other officers and staff of the judicial branch. The value of the facilities and services provided by the counties is not reported as revenue.

#### H. Operating and Nonoperating Revenues

Proprietary funds distinguish operating and nonoperating revenues. Operating revenues are typically derived from providing goods or services, and include all transactions involved in delivering those goods or services. These revenues are a direct result of exchange-type transactions associated with the principal activity of the fund. Cash flow resulting from capital and related financing, noncapital financing and investment activities are considered nonoperating for reporting purposes.

#### I. Accounting and Reporting Changes

The state implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*. This statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers* and No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans administered as trusts or equivalent arrangements that meet certain criteria. This statement establishes requirements for measuring, recognizing, and disclosing pension liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. The implementation of this standard required restatement of beginning equity and the recording of pension liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense/expenditures in the financial statements. Additionally, implementation required changes to the notes to the financial statements and required supplemental information for pension plans.

The state implemented GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*. This statement establishes accounting and financial reporting standards related to government combinations (mergers, acquisitions, and transfers of operations) and disposals of government operations. Adoption of this statement had no impact on the state's financial statements.

The state implemented GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. This statement addresses an issue regarding application of the transition provisions of Statement No. 68, *Accounting and Financial Reporting for Pensions*. This statement requires, at transition, recognition of beginning deferred outflow of resources for contributions to a defined benefit pension plan made subsequent to the measurement date of the beginning net pension liability.

**J. Fund Balance and Net Position Reclassifications and Restatements**

Fund balances and net position at June 30, 2014 have been adjusted as follows (in thousands):

	Governmental Activities	Business-Type Activities				
		Proprietary Funds				
		Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program	Nonmajor Enterprise Funds
<b>Fund Balance/Net Position, June 30, 2014, as previously reported</b>	\$ 61,222,182	\$ 7,682,184	\$ 97,662	\$ 10,160,221	\$ 1,792,473	\$ 380,342
<b>Implementation of New Accounting Standards:</b>						
Implementation of GASB Statement No. 68 and 71; reporting pensions	(4,134,866)		(10,999)	(595)	(411)	(66,229)
<b>Capital assets:</b> To increase/decrease net assets for prior year over/understatements	322,801	173,000				
<b>Fund Balance/Net Position, June 30, 2014, as restated</b>	<u>\$ 57,410,117</u>	<u>\$ 7,855,184</u>	<u>\$ 86,663</u>	<u>\$ 10,159,626</u>	<u>\$ 1,792,062</u>	<u>\$ 314,113</u>
	Business-Type Activities	Component Units		Fiduciary Funds		
		Proprietary Funds		Fiduciary Funds		
		Internal Service Funds	University of Florida	Citizens Property Insurance	Nonmajor Component Units	Private-purpose Trust Fund
<b>Fund Balance/Net Position, June 30, 2014, as previously reported</b>	\$ 542,716	\$ 5,937,226	\$ 7,333,278	\$ 26,007,337	\$ 2,802,051	\$ 162,598,989
<b>Implementation of New Accounting Standards:</b>						
Implementation of GASB Statement No. 68 and 71; reporting pensions	(49,322)	(435,209)		(1,283,488)	(1,375)	(277)
Implementation of GASB Statement No. 65; debt issuance costs expensed			(157,091)			
<b>Capital assets:</b> To increase/decrease net assets for prior year over/understatements	(42,587)			3,732		
<b>Investments:</b> To increase net assets as a result of investment valuations				1,251		
<b>Liabilities:</b> To increase liabilities as a result of reclassifications				(2,497)		
<b>Other Adjustments:</b> To increase net position due to implementation of new state laws and other various understatements		1,802		11,132		
<b>Fund Balance/Net Position, June 30, 2014, as restated</b>	<u>\$ 450,807</u>	<u>\$ 5,503,819</u>	<u>\$ 7,176,187</u>	<u>\$ 24,737,467</u>	<u>\$ 2,800,676</u>	<u>\$ 162,598,712</u>

**K. Budget Stabilization Fund**

The State Constitution mandates the creation and maintenance of a Budget Stabilization Fund, in an amount not less than 5 percent nor more than 10 percent of the last complete fiscal year's net revenue collections for the General Revenue Fund. Monies in the Budget Stabilization Fund may be transferred to the General Revenue Fund to offset a deficit therein or to provide emergency funding, including payment of up to \$38 million with respect to certain uninsured losses to state property. Monies in this fund are constitutionally prohibited from being obligated or otherwise committed for any other purposes. Any withdrawals from the Budget Stabilization Fund must be restored from general revenues in five equal annual installments, commencing in the third fiscal year after the expenditure, unless the Legislature establishes a different restoration schedule, in accordance with Section 215.32, F.S.

In prior fiscal years, the Florida Legislature authorized the transfer of funds from the Budget Stabilization Fund to the General Revenue Fund. These transfers are required to be repaid in accordance with Section 215.32, F.S. The Budget Stabilization Fund had \$1.1 billion in cash at June 30, 2015. The planned repayment schedule is presented below. An additional repayment was made in June 2015, resulting in a remaining balance of \$214,481,450. Both of these funds are included within the General Fund; therefore, pursuant to generally accepted governmental accounting principles, the advances to other funds and advances from other funds were eliminated.

Date	Authority	Borrowed	Repayment
9/1/2008	GAA 2008-2009 Section 77	\$ 672,407,250	\$ .....
2/20/2009	Senate Bill 2-A Section 51	400,000,000	.....
7/1/11-6/30/12			214,481,450
7/1/12-6/30/13			214,481,450
7/1/13-6/30/14			214,481,450
7/1/14-6/30/15			214,481,450
7/1/15-6/30/16			214,481,450
<b>Total</b>		<b>\$ 1,072,407,250</b>	<b>\$ 1,072,407,250</b>

**NOTE 2 - DEPOSITS AND INVESTMENTS****A. Deposits**

At June 30, 2015, the state's deposits in financial institutions totaled approximately \$2.0 billion for primary government and \$3.2 billion for discretely presented component units.

**1. Custodial Credit Risk**

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the state will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The state mitigates custodial credit risk by generally requiring public funds to be deposited in a bank or savings association that is designated by the Chief Financial Officer (CFO) as authorized to receive deposits in the state and meets the collateral requirements as set forth in Chapter 280, Florida Statutes (F.S.).

The CFO determines the collateral requirements and collateral pledging level for each Qualified Public Depository (QPD) following guidelines outlined in Section 280.04, F.S., and Department of Financial Services Rules, Chapter 69C-2, Florida Administrative Code. Collateral pledging levels include 25, 50, 110, and 150 percent of a QPD's average daily deposit balance, or, if needed, an amount as prescribed by the CFO. Section 280.13, F.S., outlines eligible types of collateral including direct obligations of the United States (U.S.) Government, federal agency obligations fully guaranteed by the U.S. Government, certain federal agency obligations, state and local government obligations, corporate bonds, and letters of credit issued by a Federal Home Loan Bank. Also, with the CFO's permission, eligible collateral includes collateralized mortgage obligations, real estate mortgage investment conduits and securities or other interests in any open-end management investment company registered under the Investment Company Act of 1940. However, the portfolio of the investment company must be limited to direct obligations of the U.S. Government and to repurchase agreements fully collateralized by such direct obligations of the U.S. Government, and the investment company must take delivery of such collateral either directly or through an authorized custodian.

In accordance with Section 280.08, F.S., if a QPD defaults, losses to public depositors are first satisfied with any applicable depository insurance, followed by demands of payment under any letters of credit or sale of the defaulting QPD's collateral. If necessary, any remaining losses are to be satisfied by assessments against the other participating QPDs according to a statutory based ratio.

At June 30, 2015, the following deposits were not secured pursuant to Chapter 280, F.S., and were exposed to custodial credit risk because they were uninsured and (1) uncollateralized, (2) collateralized with securities held by the pledging financial institution, or (3) collateralized with securities held by the pledging financial institution's trust department or agent but not in the state's name (in thousands).

Schedule of Deposits with State Treasury Exposed to Custodial Credit Risk As of June 30, 2015		
Custodial Credit Risk	Bank Statement Balance (in U.S. \$)	
	Primary Government	Component Units
(1)	\$ 1,119,223	\$ 424,692
(2)	38,818	380,181
(3)	.....	13,324
<b>Total deposits subject to custodial credit risk</b>	<b>\$ 1,158,041</b>	<b>\$ 818,197</b>

**2. Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of a deposit. Under Section 215.47, F.S., and subject to the limitations and conditions of the State Constitution or of the trust agreement relating to a trust fund, moneys available for investments by the State Board of Administration (SBA) may be invested in fixed income obligations or stocks denominated in foreign currency. The SBA has developed total fund investment policies for the investment of assets in the Florida Retirement System (FRS) Pension Trust Fund and the Lawton Chiles Endowment Fund (LCEF) that set ranges on investments by asset class in each fund. Under the FRS Pension Trust Fund and LCEF investment policy statements approved by SBA Trustees effective January 1, 2015, and June 17, 2014, respectively, foreign and domestic equity securities are included in the global equity asset class. The FRS Pension Trust Fund and LCEF have target allocations to global equities of 53% and 71%, respectively, with policy ranges from 45-70% for FRS and 61-81% for LCEF, but within these ranges there are no limits on the

amount of foreign equity securities that are not denominated in U.S. dollars. The Florida Prepaid Program's comprehensive investment plan limits investment in foreign equities to 25% of total equities, with the target for total equities to be the lesser of 15% of the total fund, or the actuarial reserve. In all cases, Florida law limits the exposure to foreign securities held outside of commingled funds to 50% of the total fund. The investment plans may be modified in the future if the SBA or Florida Prepaid adopts changes. This investment activity in foreign investments resulted in deposits in foreign currency as of June 30, 2015, as illustrated in the following schedule (in thousands):

Schedule of Investments with State Board of Administration Foreign Currency Deposits Held As of June 30, 2015				
Currency	Bank Statement Balance (in U.S. \$)			
	FRS Pension Trust Fund	LCEF	Florida Prepaid Program and Investment Plan	Total
Australian dollar	\$ 17,014	\$ .....	\$ 13	\$ 17,027
Brazilian real	2,243	99	.....	2,342
British pound sterling	25,719	141	25	25,885
Canadian dollar	6,825	142	.....	6,967
Chilean peso	124	.....	.....	124
Danish krone	889	.....	.....	889
Egyptian pound	211	.....	.....	211
Euro currency unit	32,727	.....	75	32,802
Hong Kong dollar	8,138	134	69	8,341
Hungarian forint	13	6	.....	19
Indian rupee	4,684	.....	.....	4,684
Indonesian rupiah	294	47	.....	341
Israeli shekel	739	.....	41	780
Japanese yen	34,534	123	288	34,935
Kenyan shilling	618	.....	.....	618
Malaysian ringgit	628	82	.....	710
Mexican peso	267	8	.....	275
New Zealand dollar	703	.....	.....	703
Nigerian naira	2	.....	.....	2
Norwegian krone	2,599	97	9	2,705
Pakistan rupee	173	.....	.....	173
Philippines peso	98	155	.....	250
Polish zloty	228	50	.....	278
Qatari riyal	147	.....	.....	147
Singapore dollar	2,101	.....	47	2,148
South African rand	1,636	.....	.....	1,636
South Korean won	1,275	73	.....	1,348
Swedish krona	1,826	1	4	1,831
Swiss franc	1,164	.....	.....	1,164
Taiwan new dollar	11,885	.....	.....	11,885
Thailand baht	189	3	.....	192
Turkish lira	502	5	.....	507
UAE dirham	43	.....	.....	43
Other	32	1	.....	33
<b>Total deposits subject to foreign currency risk</b>	<b>\$ 160,257</b>	<b>\$ 1,167</b>	<b>\$ 571</b>	<b>\$ 161,995</b>

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**B. Investments**

At June 30, 2015, the state's investments reported in governmental and business-type activities and fiduciary funds totaled \$228.5 billion, consisting of pooled investments with the State Treasury in the amount of \$21.6 billion and other investments in the amount of \$206.9 billion. The State Treasury also had holdings at June 30, 2015, of \$4.0 billion for discretely presented component units in total. These investments are not reported as part of the primary government and may be different from the amounts reported by some component units due to different reporting periods. Other investments for discretely presented component units totaled \$24.6 billion.

**Pooled Investments with the State Treasury**

Unless specifically exempted by statute, all cash of the state must be deposited in the State Treasury. The State Treasury, in turn, keeps the funds fully invested to maximize earnings. In addition, the State Treasury may invest funds of any board, association, or entity created by the State Constitution, or by law. As a result, pooled investments with the State Treasury contains deposits from funds and component units of the reporting entity (internal portion) as well as deposits from certain legally separate organizations outside the reporting entity (external portion). The external portion of pooled investments with the State Treasury is reported in a governmental external investment pool.

Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, F.S. The authorized investment types are set forth in Section 17.57, F.S.

Redemptions are on a dollar in/dollar out basis adjusted for distributed income. The fair value of the pooled investments with the State Treasury is determined at fiscal year-end for financial reporting purposes.

The State Treasury does not contract with an outside insurer in order to guarantee the value of the portfolio, or the price of shares redeemed.

Per Section 17.61(1), F.S., the State Treasury shall invest all general revenue funds, trust funds, all agency funds of each state agency, and of the judicial branch. As a result, state agencies and the judicial branch are considered involuntary participants in pooled investments with the State Treasury. The total involuntary participation as of June 30, 2015, was \$18.4 billion or 72% of the pool.

At year-end, the condensed financial statements for the Investment Pool maintained by the State Treasury were as follows (dollars in thousands):

Schedule of Pooled Investments with State Treasury Condensed Statement of Fiduciary Net Position June 30, 2015	
<b>ASSETS</b>	
Current and Other Assets	\$ 26,538,697
Total Assets	<u>26,538,697</u>
<b>LIABILITIES</b>	
Other Liabilities	2,442,528
Total Liabilities	<u>2,442,528</u>
<b>NET POSITION</b>	
Net position held for Internal Pool Participants	22,636,935
Net position held for External Pool Participants	1,409,234
	<u>\$ 24,096,169</u>
Condensed Statement of Changes in Fiduciary Net Position June 30, 2015	
<b>ADDITIONS</b>	
Net income (loss) from investing activity	\$ 205,209
<b>DEDUCTIONS</b>	
Distributions paid and payable	(205,209)
<b>DEPOSITOR ACTIVITY</b>	
Deposits	137,316,563
Withdrawals	(136,040,763)
Excess (deficiency) of deposits over withdrawals	<u>1,275,800</u>
Change in net position	1,275,800
Net position, beginning	22,820,369
Net position, ending	<u>\$ 24,096,169</u>

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The following table provides a summary of the fair value, the number of shares or the principal amount, ranges of interest rates, and maturity dates of each major investment classification (dollars in thousands):

**Schedule of Pooled Investments with State Treasury  
Summary of Investment Holdings**

	Par	Fair Value	Range of Interest Rates *	Range of Maturity Dates
Commercial paper	\$ 375,000	\$ 374,986	0.04%-0.17%	7/1/2015-7/30/2015
Repurchase agreements	1,291,129	1,291,129	0.06%-0.15%	7/1/2015-7/7/2015
U.S. guaranteed obligations	5,267,011	5,220,825	0.125%-11.73%	7/15/2015-12/20/2062
Federal agencies	4,761,991	4,565,833	0.11%-17.99%	7/13/2015-4/1/2056
Bonds and notes - domestic	6,282,956	6,040,446	0.175%-10.375%	7/2/2015-7/1/2114
Bonds and notes - international	960,404	971,673	0.16%-8.87%	8/1/2015-2/26/2055
Federal agencies discounted securities	3,582,130	3,579,578	0.02%-3.37%	7/1/2015-3/25/2042
U.S. guaranteed obligations discounted securities	780,681	777,724	0.01%-2.93%	7/23/2015-8/15/2030
Commingled STIF	553,403	553,403	N/A	N/A
Unemployment compensation funds	2,549,200	2,549,200	N/A	N/A
Totals	<u>\$ 26,403,905</u>	<u>\$ 25,924,797</u>		

\* The coupon rate in effect at June 30, 2015, is reported. If a security is discounted, the purchase yield is reported. At June 30, 2015, the State Treasury had \$3.4 million of zero coupon U.S. Treasury bonds and notes. These securities had a yield range of 0.43% - 0.75%.

The State Treasury records, as an investment, funds credited to the state's account in the Federal Unemployment Compensation Trust Fund pursuant to Section 903 of the Social Security Act. The fund is drawn upon primarily to pay unemployment assistance benefits. This money is pooled with deposits from other states and is managed by the Federal Government. No disclosures can be made of specific securities owned.

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The schedule below discloses the detail of the State Treasury holdings at fair value at June 30, 2015, as well as reconciliation to the basic financial statements (in thousands):

**Schedule of Pooled Investments with State Treasury  
As of June 30, 2015**

Investment type	Fair Value
Commercial paper	\$ 349,986
Repurchase agreements	584,589
U.S. guaranteed obligations	5,998,549
Federal agencies	8,130,410
Bonds and notes - domestic	5,534,631
Bonds and notes - international	747,392
Commingled STIF	553,403
Unemployment compensation funds pooled with U.S. Treasury	2,549,200
Total investments excluding security lending collateral**	<u>24,448,160</u>
Lending collateral investments:	
Repurchase agreements	706,540
Federal agencies	15,001
Commercial paper	25,000
Bonds and notes - domestic	505,815
Bonds and notes - international	224,281
Total lending collateral investments	<u>1,476,637</u>
Total investments	25,924,797
Cash on deposit	603,428
Total State Treasury holdings	<u>26,528,225</u>
Adjustments:	
Outstanding warrants	(581,845)
Deposits in Transit	10,472
SPIA Revolving Account*	(8,515)
Unsettled securities liability	(375,419)
Reconciled balance, June 30, 2015	<u>\$ 25,572,918</u>
Reconciliation to the basic financial statements (in thousands):	
Pooled investments with State Treasury	
Governmental activities	\$ 14,422,243
Business-type activities	3,992,483
Fiduciary funds	3,153,797
Component units	3,236,352
Component units timing difference	100,735
Total pooled investments with State Treasury	<u>24,905,610</u>
Restricted pooled investments with State Treasury	
Business-type activities	38,284
Component units	629,024
Total restricted pooled investments with State Treasury	<u>667,308</u>
Total pooled investments with State Treasury	<u>\$ 25,572,918</u>

\* The SPIA Revolving Account is included as cash and cash equivalent by the agencies.

\*\*This amount excludes the Florida Birth-Related Neurological Injury Compensation Association's (NICA) participation in Treasury's Short Term Investment Fund. NICA's portion represents less than a tenth of a percent of the total investments held at Treasury.

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**Other Investments**

Other investments in various funds of the state are primarily managed by the SBA. The largest of these funds managed by the SBA is the FRS Pension Trust Fund (Defined Benefit Pension Fund), whose total investments represented 76.9% of total other investments at June 30, 2015. Investments in the FRS Investment Plan Trust Fund (Defined Contribution Pension Fund) represents 4.4% of total other investment, while investments in the Florida Hurricane Catastrophe Fund and the Florida Prepaid College Trust Fund represented another 6.5% and 5.8%, respectively, of total other investments. Section 215.47, F.S., allows the SBA to invest funds in a range of instruments, including security lending agreements, reverse repurchase agreements, and alternative investments (including limited partnerships and hedge funds).

The schedule below discloses other investments at fair value and their total carrying value at June 30, 2015, as well as reconciliation to the basic financial statements (in thousands):

**Schedule of Other Investments  
As of June 30, 2015**

Investment type	Fair value			Total
	FRS Pension Trust Fund	Managed by SBA	Other funds Not managed by SBA	
Certificates of deposit	\$ 1,936,529	\$ 4,455,873	\$ 6,387	\$ 6,398,789
Commercial paper	5,867,392	4,063,350	.....	9,930,742
Money market funds	12,265	2,937,124	28,869	2,978,258
Repurchase agreements	400,000	1,319,726	.....	1,719,726
U.S. guaranteed obligations	7,623,315	7,237,970	6,176	14,866,461
Federal agencies	9,458,712	7,682,110	14,083	17,154,905
Domestic bonds and notes	7,734,775	4,013,850	1,510,512	13,259,137
Domestic bonds and notes commingled funds	.....	1,823,909	.....	1,823,909
International bonds and notes	2,636,429	908,928	282	3,545,639
Domestic stocks	43,387,207	1,437,023	14,342	44,838,572
Domestic equity group trust	.....	.....	.....	.....
Domestic equity commingled funds	.....	4,204,353	.....	4,204,353
International stocks	36,089,572	600,012	6,168	36,695,752
International equity commingled funds	6,315,998	1,766,727	.....	8,082,725
Alternative investments	19,596,357	.....	.....	19,596,357
Real estate investments (directly owned)	7,777,275	.....	8,090	7,785,365
Real estate investments commingled funds	2,364,999	.....	.....	2,364,999
Self-Directed brokerage accounts	.....	299,571	.....	299,571
Option contracts purchased	33	.....	2,436	2,469
Swap contracts (debt related)	925	.....	.....	925
Mutual funds	.....	.....	1,970,734	1,970,734
Deferred compensation annuities	.....	.....	25,783	25,783
Total investments excluding lending collateral	151,200,783	42,750,526	3,593,862	197,545,171
Lending collateral investments:				
Certificates of deposit	.....	660,107	.....	660,107
Commercial paper	.....	271,049	.....	271,049
Short-term security lending collateral pool	.....	.....	.....	.....
Money market funds	4,458,145	.....	.....	4,458,145
Repurchase agreements	3,775,237	562,988	.....	4,338,225
U.S. guaranteed obligations	96,443	110,987	.....	207,430
Domestic bonds and notes	17,065	18,306	.....	35,371
International bonds and notes	.....	.....	.....	.....
Total lending collateral investments	8,346,890	1,623,437	.....	9,970,327
Total investments for all types - fair value	<u>\$ 159,547,673</u>	<u>\$ 44,373,963</u>	<u>\$ 3,593,862</u>	<u>\$ 207,515,498</u>
Total investments for all types - carrying value	<u>\$ 159,547,673</u>	<u>\$ 44,374,192</u>	<u>\$ 3,594,001</u>	<u>\$ 207,515,866</u>

% of total other investments

77%

21%

2%

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Reconciliation of carrying value to the basic financial statements (in thousands):

	Governmental activities	Business-type activities	Fiduciary funds	Component Units <sup>1</sup>	Total
Other investments	\$ 1,176,187	\$ 8,212,944	\$ 899,939	\$ 672,786	\$ 10,061,917
Restricted investments	.....	899,939	.....	.....	899,939
Long-term investments	233,676	17,631,820	170,397,278	.....	188,262,774
Security lending collateral <sup>2</sup>	.....	.....	8,346,890	.....	8,346,890
Timing and other differences <sup>3</sup>	(12,384)	(3,554)	(2,269)	(37,447)	(55,654)
Total other investments	\$ 1,397,479	\$ 26,741,149	\$ 178,741,899	\$ 635,339	\$ 207,515,866

<sup>1</sup>The column for Component Units presents investments managed by SBA for Component Units. For presentation of all other investments for Component Units, see the Schedule of Other Investments For Discretely Presented Component Units.

<sup>2</sup>Other investments and Restricted investments for Governmental and Business-type activities include security lending collateral. Refer to Note 2 B Schedule of Other Investments and B(5) Schedule of Other Investments on Loan Under Security Lending Agreements for additional information.

<sup>3</sup>Differences between participant balances posted and actual investments. Some Component Units have fiscal year ends other than the state's year end of June 30, 2015.

Certain investments included in the above schedule were pledged as collateral with the SBA's futures and swaps clearing broker. These investments are presented below (in thousands):

## FRS Pension Trust Fund Securities Pledged as Collateral for Futures and Swaps Contracts As of June 30, 2015

Investment Type	Fair Value
U.S. guaranteed obligations	\$ 22,974
Federal agencies	14,833
Domestic stocks	24,966
Total	\$ 62,773

In addition, cash and foreign currency required to open futures contracts (i.e. initial margin) in the FRS Pension Trust Fund was pledged as collateral with the SBA's futures brokers. Variation margins received from or paid to clearing brokers, may be required as frequently as daily, and represent the net settlement of profit or loss (i.e. the fair value increase or decrease) on open positions in futures and swaps. The initial and variation margin amounts held by brokers, and the variation margins held by the FRS Pension Trust Fund as of June 30, 2015, are included in "Accounts receivable" and in "Accounts payable and accrued liabilities", respectively, on the Statement of Fiduciary Net Position. These amounts are presented in the table below (in thousands):

## FRS Pension Trust Fund Cash and Foreign Currency Pledged as Collateral for Futures and Swaps Contracts As of June 30, 2015

	Fair Value
Margin receivable from broker:	
Futures initial margin	\$ 8,597
Futures variation margin	7,136
Swaps variation margin	3,789
Total margin receivable	\$ 19,522
Margin payable to broker:	
Futures variation margin	\$ 6,674
Swaps variation margin	1,390
Total margin payable	\$ 8,064

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The FRS Pension Trust Fund also held short positions in investments at June 30, 2015. Short investment positions are reported as liabilities on the Statement of Fiduciary Net Positions. The schedule below presents the short investment positions at fair value at June 30, 2015, (in thousands):

## FRS Pension Trust Fund Short Investment Positions As of June 30, 2015

Investment Type	Fair Value
U.S. guaranteed obligations	\$ (11,843)
Federal agencies	(145,133)
Option contracts	(17)
Total	\$ (156,993)

The SBA issued a separate report (financial statements and notes) pertaining to the Local Government Surplus Funds Trust Fund (an external investment pool) within the state's Investment Trust Fund for the period ended June 30, 2015. This report may be obtained from the Chief Operating & Financial Officer, State Board of Administration of Florida, 1801 Hermitage Boulevard, Suite 101, Tallahassee, Florida 32308, (850) 488-4406.

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## Component Units

The schedule below discloses other investments reported at fair value and total carrying value, as of June 30, 2015, for discretely presented component units and a reconciliation to the basic financial statements (in thousands). Those investments held with the State Treasury as of June 30, 2015, are excluded.

## Schedule of Other Investments For Discretely Presented Component Units As of June 30, 2015

Investment type	Fair value
Certificates of deposit	\$ 26,865
Commercial paper	75,299
Repurchase agreements	141,992
Money market funds	331,077
U.S. guaranteed obligations	3,567,560
Federal agencies	2,705,098
Domestic bonds & notes	10,485,233
International bonds & notes	183,602
Domestic stocks	1,178,508
International stocks	549,178
Real estate investments	116,608
Mutual funds	1,760,059
Investment agreements	3,508,659
Total other investments for all types - fair value	\$ 24,629,738
Total other investments for all types - carrying value	\$ 24,625,919
Reconciliation of carrying value to the basic financial statements:	
Other investments	\$ 19,753,635
Restricted investments	5,545,070
Less SBA Investments*	(672,786)
Total other investments for component units	\$ 24,625,919

\*Investment types for component units with investments held by SBA are disclosed on the Schedule of Other Investments on page 73.

At June 30, 2015, 76% of total other investments for discretely presented component units belonged to the following major component units: Florida Housing Finance Corporation, University of Florida, and Citizens Property Insurance Corporation.

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## 1. Credit Risk and Concentration of Credit Risk of Debt Securities

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Concentration of credit risk is the risk of loss attributed to the magnitude of the state's investment in a single issuer.

## Pooled Investments with the State Treasury

The State Treasury follows the investment guidelines set forth in Section 17.57, F.S., for reducing exposure to investment credit risk. The State Treasury's rated debt investments as of June 30, 2015, were rated by the nationally recognized statistical rating organizations (NRSRO), Standard and Poor's (S&P) and Moody's, and the ratings are presented below using the applicable rating scale (in thousands):

		State Treasury Credit Quality Ratings As of June 30, 2015					
S&P rating <sup>2</sup>	Moody's rating <sup>3</sup>	Total <sup>4</sup>	Commercial paper	Federal agencies	Domestic bonds & notes	International bonds & notes	Repurchase agreements <sup>5</sup>
AAA		\$ 1,093,255	\$ —	\$ 4,394	\$ 1,076,834	\$ 12,027	\$ —
AA		9,524,095	—	7,830,095	1,106,360	344,306	243,334
A		2,852,767	—	—	2,449,315	403,452	—
A-1		374,986	374,986	—	—	—	—
BBB		911,170	—	—	774,065	137,105	—
BB		9,030	—	—	9,030	—	—
B		1,052	—	—	1,052	—	—
Below B		4,243	—	—	4,243	—	—
	Aaa	569,919	—	—	559,212	10,707	—
	Aa	27,042	—	—	27,042	—	—
	A	6,997	—	—	4,454	2,543	—
	Baa	1,360	—	—	1,360	—	—
	Ba	1,054	—	—	1,054	—	—
	B	198	—	—	198	—	—
	Caa	24	—	—	24	—	—
Not Rated	Not Rated	721,365	—	310,922	26,203	61,533	322,707
		16,098,557	\$ 374,986	\$ 8,145,411	\$ 6,040,446	\$ 971,673	\$ 566,041
Not rated <sup>4</sup>	Not rated <sup>4</sup>	5,998,549	U.S. guaranteed obligations	—	—	—	—
Not rated	Not rated	553,403	Commingled STIF	—	—	—	—
Not rated <sup>4</sup>	Not rated <sup>4</sup>	725,088	Repurchase Agreements	—	—	—	—
		\$ 23,375,597 <sup>1</sup>	—	—	—	—	—

<sup>1</sup> The remaining \$2,549,200 (in thousands) reported for Pooled Investments with State Treasury is comprised of investments with the U.S. Treasury Unemployment Compensation Funds Pool.

<sup>2</sup> Long-term ratings are presented except for "A-1," which is a short-term rating for S&P.

<sup>3</sup> Collateral underlying the repurchase agreements was not rated.

<sup>4</sup> U.S. guaranteed obligations and collateral for repurchase agreements which are explicitly guaranteed by the U.S. government do not require disclosure of credit quality.

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The State Treasury's investment policies allow for unlimited investments in U.S. obligations and certain Federal Agency obligations. For other investments, the investment policies address concentration of credit risk by placing limits on amounts invested per issuer (taking into account the maturity date and duration of the investment). In addition, the policies also address limits on certain investments by credit ratings. Limits on amounts invested are expressed in dollar amounts per issuer and also in total amounts per investment type as a percentage of the investment pool's market value. As of June 30, 2015, more than five percent of the State Treasury's investment pool is invested in Federal National Mortgage Association (FNMA), Federal Home Loan Bank System (FHLB), Federal Farm Credit Banks (FFCB), and the Federal Home Loan Mortgage Corporation (FHLMC). These investments are approximately 10 percent, 9 percent, 8 percent, and 7 percent of the State Treasury's investments pool, respectively.

**Other Investments**

The SBA, in compliance with Section 215.47, F.S., has adopted certain investment policies with regard to credit risk of debt securities. Investment policies vary by fund or portfolio. Below are the investment policies and credit risk disclosures for the FRS Pension Trust Fund, which constitute the primary portion of other investments.

**FRS Pension Trust Fund** – Investments are generally managed through individual portfolios within various asset classes, as listed below. Some of the individual portfolios have slightly different restrictions on credit quality.

**Short-term Portfolio** – Securities must be high quality at the time of purchase. For short-term investment ratings, this is defined as the highest applicable rating from one of the three NRSROs – S&P A-1, Moody's P-1, and Fitch F1. For long-term investment ratings, this is defined as a minimum mid-single A rating from one of the three NRSROs – S&P A, Moody's A2, and Fitch A.

**Mortgage Index Portfolio** – Securities are generally limited to those issued by the Government National Mortgage Association (GNMA), FNMA, and FHLMC. No specific credit rating criteria are listed.

**Intermediate Aggregate Less MBS Index Portfolio** – Securities should be rated investment grade by at least one of the three NRSROs at the time of purchase. Minimum ratings include S&P BBB-, Moody's Baa3, and Fitch BBB-. This portfolio primarily contains U.S. Treasuries, government agencies, and corporates.

**Core Portfolios** – Securities should generally be rated investment grade by one of the three NRSROs at the time of purchase. Minimum ratings include S&P BBB-, Moody's Baa3, and Fitch BBB-. Securities of a single issuer are generally limited to 5% of the market value of the portfolio (excluding U.S. Treasuries and Agencies). These portfolios can contain: U.S. Treasuries, government agencies; investment grade residential mortgage-backed, commercial mortgage-backed and asset-backed securities; investment grade foreign sovereign debt; municipals; and corporates.

**Lending Portfolios** – Under investment policy guidelines in effect for the FRS Pension Trust Fund since May 2015, eligible cash collateral investments are:

- Tri-party qualified repurchase agreement transactions in which the subject securities thereunder will be repurchased by the seller no later than one business day from the purchase date, and such repurchase agreements are collateralized by U.S. Treasury bills, notes and/or bonds, U.S. Government Agency securities, and U.S. Government Agency mortgage-backed securities having a market value of at least 100% of the market value of the securities subject to being repurchased,
- Money market mutual funds regulated by SEC rule 2a-7 and rated the highest applicable rating by at least one of the three NRSROs – S&P AAAMmf, Moody's Aaamf, Fitch AAAMmf, and
- U.S. Treasury bills, notes, and bonds.

Under previous investment policy guidelines in effect immediately before this new policy, eligible cash collateral could only be invested in tri-party qualified repurchase agreement transactions that were collateralized by "U.S. Government securities" having a market value of at least 100 percent of the market value of securities subject to being repurchased, and money market mutual funds regulated by SEC rule 2a-7. "U.S. Government Securities" means any security issued or guaranteed as to principal or interest by the United States, or by a person controlled or supervised by and acting as an instrumentality of the Government of the United States pursuant to authority granted by the Congress of the United States, or any certificate of deposit for any of the foregoing, including without limitation notes, bonds and other debt securities issued by the FNMA and the FHLMC. In addition to tri-party repurchase agreements, investments purchased prior to the policy guidelines established in December 2008 are being held to maturity in existing lending portfolios. The previous investment policy guidelines contained short-term rating requirements that were similar to the current short-term portfolio rating requirements. Repurchase agreements were required to be fully collateralized.

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For the Lawton Chiles Endowment Fund, the policy guidelines allow cash collateral to be invested only in tri-party repurchase agreements, similar to those allowed for the FRS Pension Fund.

For the Florida Lottery lending program, investments with an original maturity of 13 months or less, at the time of purchase must carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer for guarantor whose existing comparable short-term debt obligations have received the highest applicable rating by at least one NRSRO (S&P A-1; Moody's P-1; Fitch F1). Other investments with remaining maturities greater than 13 months but less than or equal to two years, at the time of purchase must carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer or guarantor whose existing comparable long-term debt obligations have a rating of either A or higher by S&P, A2 or higher by Moody's, or A or higher by Fitch, except in the case of asset-backed securities which must have a rating of AAA by S&P, Aaa by Moody's, or AAA by Fitch. For investments with remaining maturity greater than two years, at the time of purchase must carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer or guarantor whose existing comparable long-term debt obligations have a rating of either Aa- or higher by S&P, Aa3 or higher by Moody's, or Aa- or higher by Fitch, except in the case of asset-backed securities which must have a rating of AAA by S&P, Aaa by Moody's, or AAA by Fitch. Rating requirements do not apply to securities and instruments issued or guaranteed by the U.S. Government, its agencies or instrumentalities, repurchase agreements, and shares of money market funds.

For the Florida Prepaid Program lending program, short-term obligations should be limited to obligations rated in the highest rating category by all NRSROs or, if only rated by one NRSRO, rated at the time of purchase in the highest rating category by that NRSRO (S&P A-1, Moody's P-1, Fitch F1 or equivalent). A "short-term obligation" means any eligible security or instrument (other than a repurchase agreement) which has an original maturity of 397 days or less at the time of purchase or has a put that entitles the holder to receive the principal amount at specified intervals not exceeding 397 days. With respect to bonds and other long-term obligations, investment is limited to obligations at the time of purchase in one of the two highest rating categories by at least two NRSROs or, if only rated by one NRSRO, rated at the time of purchase in one of the two highest rating categories by that NRSRO, or those of comparable quality in the case of unrated securities. The minimum permissible credit rating for long-term obligations is Aa- or its equivalent. A "long-term obligation" means any eligible security or instrument (other than a repurchase agreement) which has a remaining maturity of greater than 397 days at the time of purchase and is not subject to a demand feature in 397 days or less.

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The FRS Pension Trust Fund did not hold any investments with a single issuer representing 5% or more of the fund's fair market value at June 30, 2015. The schedule below discloses credit quality ratings on investments held in the FRS Pension Trust Fund at June 30, 2015 (in thousands):

FRS Pension Trust Fund Credit Quality Ratings As of June 30, 2015									
Credit Rating <sup>1</sup>		Total <sup>2</sup>	Certificates of deposit	Commercial paper	Money market funds	Repurchase agreements	Federal agencies	Domestic bonds and notes	International bonds and notes
S&P	Moody's								
A-/AAAm		\$ 10,337,802	\$ —	\$ 5,867,392	\$ 4,470,410	\$ —	\$ —	\$ —	\$ —
AAA		1,202,995	—	—	—	—	—	653,190	549,805
AA		1,733,439	99,992	—	—	370,254	9,700	948,396	305,097
A		3,419,301	—	—	—	—	1,050	2,590,631	827,620
BBB		3,143,907	—	—	—	—	—	2,478,599	665,308
BB		123,659	—	—	—	—	—	54,475	69,184
B		20,410	—	—	—	—	—	20,410	—
CCC		30,429	—	—	—	—	—	30,429	—
D		3,159	—	—	—	—	—	3,159	—
Not rated	Aaa	606,020	—	—	—	10	17,004	506,708	82,298
Not rated	Aa	226,493	149,988	—	—	—	4,572	58,120	13,813
Not rated	A	132,841	—	—	—	—	—	125,336	7,505
Not rated	Baa	120,567	—	—	—	—	—	60,900	59,667
Not rated	Ba	4,918	—	—	—	—	—	4,918	—
Not rated	Caa	9,218	—	—	—	—	—	9,218	—
Not rated	Ca	4,374	—	—	—	—	—	4,374	—
Not rated	Not rated	12,760,775	1,686,549	—	—	1,292,788	9,426,386	292,355	73,197
		33,880,307	\$ 1,936,529	\$ 5,867,392	\$ 4,470,410	\$ 1,662,552	\$ 9,458,712	\$ 7,831,218	\$ 2,653,494
<b>Ratings not Applicable:</b>									
Repurchase agreements <sup>3</sup>		2,512,685							
U.S. guaranteed obligations <sup>3</sup>		7,622,315							
Domestic stocks		43,387,207							
International stocks		36,089,572							
International equity commingled funds		6,315,998							
Alternative investments		19,596,357							
Real estate investments		10,142,274							
Options purchased		33							
Swaps		925							
Total investments		\$ 159,547,673							

<sup>1</sup> S&P ratings were primarily used. If S&P did not rate a security, then Moody's ratings were used. If neither rating agency issued a rating, the security was listed as "Not rated." Long-term ratings are presented except for "A-1", which is a top tier short-term rating for S&P, and "AAAm", the top money market fund rating for S&P.

<sup>2</sup> All FRS investments are included in this schedule, including security lending collateral investments.

<sup>3</sup> U.S. obligations and repurchase agreements that are collateralized by securities explicitly guaranteed by the U.S. government do not require disclosure of credit quality.

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All futures, options and swaps contracts held by the FRS Pension Trust Fund at June 30, 2015, were exchange traded; therefore, minimizing counterparty credit risk through the use of a futures and swap clearing merchant and a clearing house.

Counterparty credit ratings for spot and forward foreign currency exchange contracts held in the FRS Pension Trust Fund at June 30, 2015, are listed below (in thousands):

FRS Pension Trust Fund Foreign Currency Exchange Contract Counterparty Credit Ratings As of June 30, 2015					
Counterparty Credit Rating (Long Term) <sup>1</sup>			Receivable Fair Value	Payable Fair Value	Net Unrealized Gain (Loss)
S&P	Moody	Fitch			
AA/A-1	Aaa/P-1	AA/F1	\$ 407,169	\$ (408,200)	\$ (1,031)
AA/A-1	Aa/P-1	AA/F1	852	(852)	—
AA/A-1	NR/P-1	AA/F1	9,367	(9,266)	101
A/A-1	Aa/P-1	AA/F1	20,186	(20,202)	(16)
A/A-1	Aa/P-1	A/F1	687	(688)	(1)
A/A-1	A/P-1	AA/F1	4,493	(4,495)	(2)
A/A-1	A/P-1	A/F1	297,840	(300,054)	(2,214)
AA/A-1	NR/P-1	AA/F1	6,515	(6,510)	5
A/A-1	NR/P-1	A/F1	3,186	(3,208)	(22)
A/A-1	NR/NR	NR/NR	132	(132)	—
A/A-2	Aa/P-1	A/F1	493,014	(488,187)	4,827
BBB/A-1	NR/P-2	NR/NR	292,565	(292,285)	280
NR/NR	NR/P-1	NR/NR	639,860	(641,107)	(1,247)
NR/NR	NR/NR	A/F1	35,933	(35,930)	3
NR/NR	NR/NR	NR/NR	98,782	(98,619)	163
Total:			\$ 2,310,581	\$ (2,309,735)	\$ 846

<sup>1</sup> If no rating exists, "NR" is reported.

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The schedule below discloses credit quality ratings on investments held in all funds managed by the SBA (except the FRS Pension Trust Fund) at June 30, 2015, (in thousands).

All SBA Managed Funds (except FRS Pension Trust Fund)  
Credit Quality Ratings  
As of June 30, 2015

Credit Rating <sup>1</sup>			Certificates of deposit	Commercial paper	Money market funds	Repurchase Agreements	Federal agencies	Domestic bonds and notes	Domestic commingled funds	International bonds and notes
S&P	Moodys	Total <sup>2</sup>								
A-/AA-		\$ 6,429,397	\$ 44,996	\$ 4,334,399	\$ 2,050,002	\$ —	\$ —	\$ —	\$ —	\$ —
AAA		233,475	—	—	—	—	—	182,715	—	50,760
AA		6,024,319	218,080	—	—	70,624	3,969,626	1,479,429	—	286,560
A		2,397,339	351,896	—	—	—	—	1,604,500	—	440,943
BBB		768,090	—	—	—	—	—	621,691	—	146,399
BB		1,932	—	—	—	—	—	697	—	1,235
Not rated	Aaa	196,199	—	—	—	1,416	—	193,644	—	1,139
Not rated	Aa	485,499	476,965	—	—	—	—	8,534	—	—
Not rated	A	5,802	—	—	—	—	479	5,125	—	198
Not rated	Not rated	11,830,054	4,024,043	—	—	887,122	1,354,473	3,712,005	28,502	1,823,909
		28,372,106	\$ 5,115,980	\$ 4,334,399	\$ 2,937,124	\$ 1,426,513	\$ 7,682,110	\$ 4,124,837	\$ 1,823,909	\$ 927,234

Ratings not applicable:

Repurchase agreements <sup>3</sup>	456,201
U.S. guaranteed obligations <sup>3</sup>	7,237,970
Domestic stocks	1,437,023
Domestic equity commingled funds	4,204,353
International stocks	600,012
International equity commingled funds	1,766,727
Self-directed brokerage accounts	299,571
Total investments	\$ 44,335,706

<sup>1</sup>S&P ratings were primarily used. If S&P did not rate a security, then Moody's ratings were used. If neither rating agency issued a rating, the security was listed as "Not rated." Long-term ratings are presented except for "A-1", which is a top tier short-term rating for S&P, "P-1", a top tier short-term rating for Moody's, and "AAAn", the top money market fund rating for S&P.

<sup>2</sup>All investments are included in this schedule, including security lending collateral investments.

<sup>3</sup>U.S. obligations and repurchase agreements that are collateralized by securities explicitly guaranteed by the U.S. government do not require disclosure of credit quality.

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Counterparty credit ratings for spot foreign currency exchange contracts held in the Lawton Chiles Endowment Fund at June 30, 2015, are listed below (in thousands).

Lawton Chiles Endowment Fund  
Foreign Currency Exchange Contract Counterparty Credit Ratings  
As of June 30, 2015

Counter Party Credit Rating (Long/Short) <sup>1</sup>	Receivable	Payable	Net Unrealized
S&P	Fair Value	Fair Value	Gain (Loss)
A/A-1	\$ 76	\$ (76)	\$ —
NR/NR	47	(47)	—
Total:	\$ 123	\$ (123)	\$ —

<sup>1</sup>If no rating exists, "NR" is reported.

The Local Government Surplus Funds Trust Fund held investments with Bank of America (6.36%), JPMorgan Chase & Company (5.31%), Sumitomo Mitsui Financial Group (5.16%), and Wells Fargo & Company (5.13%) in excess of 5% of the Fund's fair value.

The Florida Hurricane Catastrophe Fund held investments with Bank of Nova Scotia (9.11%), Federal Home Loan Bank System (10.46%), Federal Farm Credit Banks (12.51%), Federal Agricultural Mortgage Corp. (8.66%), and Federal Home Loan Mortgage Corporation (11.13%) in excess of 5% of the Florida Hurricane Catastrophe Fund's fair value.

The Florida Prepaid College Program held investments with the Resolution Funding Corporation (5.21%) in excess of 5% of the Florida Prepaid College Program's fair value.

The Florida Prepaid Investment Plan held investments with the Federal National Mortgage Association (8.19%) in excess of 5% of the Florida Prepaid Investment Plan's fair value.

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Component Units

Investment policies with regard to credit risk of debt securities vary from component unit to component unit. In addition, investment policies vary among Universities' direct support organizations. Investment policies may be obtained separately from component units. Presented below are reported credit quality ratings for debt securities of major component units (in thousands). Amounts shown below represent only that portion of debt investments required to be disclosed by component units reporting under the GASB reporting model.

Major Component Units  
Credit Quality Ratings  
As of June 30, 2015

Component Unit	Certificates of deposit	Federal agencies	Bonds & notes	Money market funds	Total	S&P rating
Florida Housing Finance Corporation (FHFC)*	\$ —	\$ 48,815	\$ —	\$ —	\$ 48,815	AA+
FHFC (continued)	613	—	—	—	613	A+
FHFC (continued)	—	—	51,870	—	51,870	AAA-AA-
FHFC (continued)	—	—	10,645	—	10,645	AAA-AA+
FHFC (continued)	—	—	114,197	—	114,197	AAA-B+
FHFC (continued)	—	—	14,078	—	14,078	AAA-A
FHFC (continued)	—	—	7,592	—	7,592	AAA-D
University of Florida (UF)**	—	—	3,781	13,632	17,413	AAA
UF (continued)	—	—	4,993	61,244	66,237	AA
UF (continued)	—	—	8,991	35,495	44,486	A
UF (continued)	—	—	—	59,974	59,974	Less than A
	\$ 613	\$ 48,815	\$ 216,147	\$ 170,345	\$ 435,920	
Component Unit	Money market funds	Federal agencies	Bonds & notes	Other	Total	S&P rating
Citizens Property Insurance Corporation (CPI)*	\$ —	\$ —	\$ 8,625,221	\$ —	\$ 8,625,221	A+
CPI (continued)	—	—	3,750,583	—	3,750,583	AA+
CPI (continued)	—	—	—	157,775	157,775	Default
	\$ —	\$ 3,750,583	\$ 8,625,221	\$ —	\$ 12,533,579	

\* Florida Housing Finance Corporation (FHFC) reported total investments with a fair value in the amount of \$219 million subject to concentration of credit risk. These investments and amounts were issued by FannieMae (\$210 million).

\*\*University of Florida (UF) reported total investments with a fair value in the amount of \$34 million subject to concentration of credit risk. These investments and amounts were issued by Florida Hedged Strategies Fund, LLC (\$12 million), US Bank Commercial Paper (\$6 million) and various other issuers (\$16 million).

2. Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the state will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

Pooled Investments with the State Treasury

The State Treasury's custodial risk policy states that securities must be held in an account in the State's name. As required by negotiated trust and custody contracts, many of the state's investments were held in the state's name by the Treasury's custodial financial institution at June 30, 2015. Investments that were uninsured and unregistered, with securities held by the counterparty, or by its trust department, included the following (in thousands):

State Treasury  
Custodial Credit Risk  
As of June 30, 2015

	Fair value
Invested security lending collateral:	
Repurchase agreements	\$ 706,540
Federal agencies	15,001
Commercial paper	25,000
Bonds and notes - domestic	505,815
Bonds and notes - international	224,281
Total	\$ 1,476,637

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Other Investments

The SBA's custodial credit risk policy states that custodial credit risk will be minimized through the use of trust accounts maintained at top tier third party custodian banks. To the extent possible, negotiated trust and custody contracts shall require that all deposits, investments, and collateral be held in accounts in the SBA's name, or in the case of certain foreign investments, in an omnibus client account, but separate and apart from the assets of the custodian banks. This policy applies to investments evidenced by cash or securities, and does not apply to investments evidenced by contractual agreements such as private equity or real estate investments. As required by negotiated trust and custody contracts, many of the state's investments were held in the state's name or in the case of certain foreign investments, in an omnibus client account, by the SBA's custodial financial institutions at June 30, 2015. Investments that were uninsured and unregistered, with securities held by the counterparty, or by its trust department, but not in the SBA's name, included the following (in thousands):

Other Investments with SBA  
Custodial Credit Risk  
As of June 30, 2015

	FRS Pension Trust Fund	Other funds
Invested security lending collateral:		
Certificates of deposit	\$ —	\$ 660,107
Commercial paper	—	271,049
Repurchase agreements	459,782	562,988
Domestic bonds and notes	96,443	110,987
International bonds and notes	7,387	18,306
Total	\$ 563,612	\$ 1,623,437

Component Units

Component units manage their exposure to custodial credit risk through various investment policies. These policies may be obtained separately from component units. Presented below is the applicable custodial credit risk information for a major component unit (in thousands):

Major Component Unit  
Custodial Credit Risk  
As of June 30, 2015

Component unit / Investment type	Fair value
University of Florida	
Bonds & notes	17,765
Total	\$ 17,765

3. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt investments.

Pooled Investments with the State Treasury

Through its investment policy, the State Treasury manages its exposure to interest rate risk by limiting either the maturities or durations of the various investment strategies used for the investment pool. The maximum effective weighted duration allowed is in the Long Duration portfolio, which is six (6) years or the benchmark's effective duration, if higher. In addition, the security lending portfolios manage exposure to interest rate risk by limiting the weighted average maturity. The maximum weighted average maturity for the security lending portfolio is 120 days.

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Presented below is the interest rate risk table for the debt investments with the State Treasury (in thousands). Investment types related to debt portfolios are presented using effective weighted duration. Investment types related to security lending collateral portfolios are presented using weighted average maturity.

**Debt Investments**  
**As of June 30, 2015**

Investment type	Fair value	Effective weighted duration (in years)	Security Lending Market Value	Weighted average maturity (in days)
Commercial paper	349,986	0.07	25,000	1.00
Repurchase agreements	584,589	0.01	706,540	1.00
U.S. guaranteed obligations:				
U.S. Treasury bonds and notes	4,862,500	3.32	.....	.....
U.S. Treasury strips	18,351	6.67	.....	.....
U.S. Treasury bills	759,372	0.43	.....	.....
GNMA mortgage-backed pass-through	182,049	3.54	.....	.....
GNMA TBA pass-through	58,685	1.93	.....	.....
GNMA collateralized mortgage obligations (CMO's)	15,343	1.82	.....	.....
GNMA CMO's - interest only	7,563	(14.69)	.....	.....
SHA asset-backed	86,151	2.32	.....	.....
NCUA - CMO's	8,535	0.21	.....	.....
Federal agencies:				
Discount notes	3,569,461	0.31	15,001	27.00
Unsecured bonds & notes	2,389,441	1.02	.....	.....
Mortgage-backed pass-through	1,473,538	3.48	.....	.....
TBA mortgage-backed pass-through	310,922	2.31	.....	.....
Mortgage-backed CMO's	371,126	2.82	.....	.....
Mortgage-backed CMO's - principal only	170	4.20	.....	.....
Mortgage-backed CMO's - interest only	15,752	(0.17)	.....	.....
Bonds and notes - domestic:				
Corporate	3,495,979	5.73	505,815	46.75
Corporate asset-backed	775,395	1.42	.....	.....
Non-government backed CMO's & CMBS*	863,663	3.29	.....	.....
Non-government backed CMO's & CMBS* - interest only	30,248	1.12	.....	.....
Municipal/provincial	369,346	5.60	.....	.....
Bonds and notes - international:				
Government & Agency	95,333	4.19	224,281	67.08
Corporate	652,059	5.15	.....	.....
Commingled STW	553,403	0.08	.....	.....
Futures contracts - long***	.....	4.58	.....	.....
Futures contracts - short***	.....	1.11	.....	.....
Total portfolio effective duration and weighted average maturity	.....	2.64	.....	26.97
Total debt investments**	\$ 21,898,960		\$ 1,476,637	

\* Commercial Mortgage-Backed Securities (CMBS).

\*\* The remaining \$2,549,200 (in thousands) reported for Pooled Investments with State Treasury is comprised of investments with the U.S. Treasury Unemployment Compensation Funds Pool.

\*\*\*The futures contracts effective weighted duration was calculated using notional values rather than fair values.

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## Other Investments

The SBA manages its exposure to interest rate risk through various investment policies. Policies and interest rate risk disclosures for debt investments within the FRS Pension Trust Fund are presented below.

Investments authorized by Section 215.47, F.S., are managed through individual portfolios within various asset classes. The individual portfolios may have different policies regarding interest rate risk. Major types of debt portfolios are listed below.

**Short-term Portfolio** – Weighted average maturity to final maturity date (WAL) is limited to 120 days in the internally managed FRS Short-term Investment Pool (STIPFRS) portfolio and weighted average time to coupon reset (WAM) is limited to 60 days. For securities without a fixed interest rate, the next coupon reset date is used as the maturity for the reset WAM calculation. In STIPFRS, no individual security shall have a final maturity date longer than 397 days except for U.S. Treasury and Agency securities, which shall not exceed five years.

**Mortgage Index Portfolio** – Portfolio duration should be similar to the duration of the mortgage-related fixed income market and should remain within plus or minus 0.25 years of the Barclays Capital U.S. MBS Index duration. Swaps and/or Agency debentures may contribute no more than 25% of the portfolio's total duration.

**Intermediate Aggregate Less MBS Index Portfolio** – Portfolio duration should remain within plus or minus 0.25 years of the Barclays Capital U.S. Intermediate Aggregate Bond Index duration less the MBS Index component. Interest rate swaps and interest rate futures may contribute no more than 25% of the portfolio's total duration.

**Core Portfolios** – Portfolio duration should remain within plus or minus 0.50 years of the Barclays Capital U.S. Intermediate Aggregate Bond Index duration. Interest rate swaps and interest rate futures may contribute no more than 25% of the portfolio's total duration.

The Core Portfolios contain certain investments, such as Collateralized Mortgage Obligations (CMOs), which are more sensitive to interest rate changes than others. Examples of CMO securities that qualify as "highly interest rate sensitive" include interest-only (IOs), principal-only (POs), and inverse floaters (INVs). IO and PO securities are transactions that involve the separation of the interest and principal components of a security. They are highly sensitive to prepayments by mortgagors, which increase the value of a PO and decrease the value of an IO. Inverse floaters (INVs) have an inverse relationship to a benchmark rate, and the coupon payment is adjusted as the interest rate changes. If the benchmark interest rate decreases, the coupon rate increases and vice versa, which allows the bondholder to benefit from declining interest rates. Similar to an IO, an interest-only inverse floater's value increases as interest rates rise.

**Security Lending Portfolios** – Effective May 2015, new investment policy guidelines in effect for the FRS Pension Trust Fund allow investment in:

- Overnight repurchase agreements that are fully collateralized by U.S. Treasury bills, notes and/or bonds, U.S. Government Agency securities and U.S. Government Agency mortgage-backed securities,
- Money market mutual funds regulated by SEC rule 2a-7, and
- U.S. Treasury bills, notes, and bonds maturing within 92 days or less.

Previous guidelines for the FRS Pension Trust Fund, in effect from December 2008 until May 2015, allowed investment only in overnight repurchase agreements that were fully collateralized by U.S. government and/or agency securities, and money market mutual funds regulated by SEC rule 2a-7.

Investments that were purchased prior to the investment policy guidelines established in December 2008, are still held in the FRS Pension Fund lending programs, but are slowly paying down. These guidelines included a maximum WAM for a portfolio of 60 to 90 days, depending on the lending program. For investments that had floating interest rates, interest rate reset dates were used to calculate the WAM.

The LCEF allows investment of cash collateral only in overnight repurchase agreements that are fully collateralized by U.S. Government and/or agency securities.

For the Florida Lottery lending program, investment policy guidelines require a maximum WAM for a portfolio of 90 days (for separately managed investments).

For the Florida Prepaid lending program, investment policy guidelines state that the maximum rate sensitivity is 60 days, for non-term loans. For cash collateral invested in connection with term loans, which are loans collateralized by cash where the agreed date of maturity of the loan or the date of renegotiation of the rebate rate for the loan is greater than one business day,

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the investment policy guidelines allow the rate of sensitivity to exceed 60 days. The "rate sensitivity" of a security or instrument shall mean (a) in the case of a fixed rate security or instrument (i) the date on which final payment is due or (ii) the principal amount can be recovered through demand (if applicable) or (b) in the case of a floating or variable rate security or instrument, the shorter of the period of time remaining until either (i) the next readjustment of the interest rate or (ii) the principal amount can be recovered through demand (if applicable).

Presented in the following schedule is the interest rate risk table for the FRS Pension Trust Fund (in thousands). Investment types related to debt portfolios are presented using effective weighted duration. Investment types related to short-term and securities lending collateral portfolios are presented using weighted average maturity.

**FRS Pension Trust Fund**  
**Debt Investments**  
**As of June 30, 2015**

Investment type	Fair value (duration)	Effective weighted duration (in years)	Fair value (WAM)	Weighted average maturity (in days)
Certificates of deposit	\$ ..... N/A		\$ 1,936,529	20
Commercial paper	..... N/A		5,867,392	27
Money market funds	..... N/A		4,470,410	1
Repurchase agreements	..... N/A		4,175,237	2
U.S. guaranteed obligations:				
U.S. Treasury bills	4,139	0.30	.....	N/A
U.S. Treasury bonds and notes	5,758,098	3.87	.....	N/A
Index linked government bonds	211,746	8.20	.....	N/A
U.S. government guaranteed bonds and notes	51,181	5.71	.....	N/A
GNMA mortgage-backed pass-through	749,820	3.43	.....	N/A
GNMA commitments to purchase (TBAs)	693,557	3.50	.....	N/A
GNMA CMO's and CMBS	153,774	3.13	.....	N/A
Federal agencies:				
Discount notes	344,754	0.16	.....	N/A
Unsecured bonds and notes	707,763	2.95	.....	N/A
Agency strips	212,416	2.83	.....	N/A
Mortgage-backed pass-through	4,554,035	3.47	.....	N/A
TBA mortgage-backed pass-through	2,454,550	3.85	.....	N/A
Mortgage-backed CMO's and CMBS <sup>1</sup>	1,185,194	3.60	.....	N/A
Domestic bonds and notes:				
Corporate	5,541,558	4.32	.....	N/A
Non-government asset and mortgage-backed	873,742	1.98	59,857	27
Non-government backed CMO's and CMBS	1,312,605	3.80	16,691	25
Municipal/provincial	23,982	2.84	.....	N/A
Real estate mortgage loans	2,783	6.24	.....	N/A
International bonds and notes:				
Government and agency	1,103,046	3.17	.....	N/A
Corporate	1,487,296	3.65	.....	N/A
Non-government asset and mortgage-backed	40,748	1.05	.....	N/A
Non-government backed CMO's and CMBS <sup>1</sup>	5,339	0.15	17,065	16
Futures contracts - long <sup>2</sup>	.....	3.45	.....	N/A
Options purchased <sup>3</sup>	33	See Note 3	.....	N/A
Swap contracts <sup>3</sup>	925	(4.15)	.....	N/A
Total debt investments	\$ 27,473,084		\$ 16,543,181	

<sup>1</sup>Includes investments in IO's, PO's, and INVs totaling \$63 million at June 30, 2015.

<sup>2</sup>The futures and swap contracts effective weighted duration was calculated using notional values rather than fair values. For foreign futures, local notional value was converted to a U.S. dollar value based on foreign exchange rates at June 30, 2015.

<sup>3</sup>An option's effective weighted duration measures the rate of change of price with respect to yield. The effective weighted duration was (.02) at June 30, 2015.

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Interest rate risk information for debt investments sold short is presented below (in thousands).

**FRS Pension Trust Fund**  
**Sold Short<sup>1</sup> Debt Investment Positions**  
**As of June 30, 2015**

Investment type	Fair value (duration)	Effective weighted duration (in years)
GNMA commitments to sell (TBAs)	\$ (11,843)	3.24
FNMA, FHLMC commitments to sell (TBAs)	(145,133)	3.47
Futures contracts <sup>2</sup>	-	4.22
Options sold <sup>3</sup>	(17)	See Note <sup>3</sup>
Total debt investments sold short <sup>1</sup>	\$ (156,993)	

<sup>1</sup> Investments sold short are reported as liabilities on the Statement of Fiduciary Net Position.

<sup>2</sup> The futures contracts effective weighted duration was calculated using notional values rather than fair values.

For foreign futures, local notional value was converted to a U.S. dollar value based on foreign exchange rates.

<sup>3</sup> An option's effective weighted duration measures the rate of change of price with respect to yield. Effective weighted duration was (.01) at June 30, 2015.

Presented below are interest rate risk schedules for all debt-related investments managed by the SBA (excluding the FRS Pension Trust Fund), as of June 30, 2015 (in thousands). Certain investment types may be presented using two or more interest rate risk methods if the investment types are managed using different techniques. For example, if investments are purchased to match scheduled debt payments, to coincide with Lottery prize payouts, or are entirely client directed investments, the investments are presented using the segmented time distribution method. If investments are in a portfolio that contains weighted average maturity restrictions, the investments are presented using this method. If investments are subject to certain restrictions on duration, then that method is used. Individual investments are only included in one of the following three methods scheduled below.

**Debt Investments Managed by SBA (except FRS Pension Trust Fund)**  
**That Use Segmented Time Distribution Method**  
**As of June 30, 2015**

Investment type	Total fair value	Investment maturities (in years)							
		Less than or equal to 1	> 1 to 3	> 3 to 5	> 5 to 10	> 10 to 15	> 15 to 20	> 20	
U.S. guaranteed obligations:									
U.S. Treasury bills	\$ 31,857	\$ 31,857	\$ ..... \$ ..... \$ ..... \$ ..... \$ ..... \$ ..... \$ ..... \$ ..... \$ .....						
U.S. Treasury bonds, notes, and SLGS*	701,195	700,311	315	363	206	.....	.....	.....	.....
U.S. Treasury strips	372,265	66,412	69,793	37,425	85,887	83,094	16,003	13,651	
Federal agencies:									
Unsecured bonds and notes	2,269	2,269	.....	.....	.....	.....	.....	.....	.....
Total debt investments	\$ 1,107,586	\$ 800,849	\$ 70,108	\$ 37,788	\$ 86,093	\$ 83,094	\$ 16,003	\$ 13,651	

\* Special U.S. Treasury securities for State and Local Governments.

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Debt Investments Managed by SBA (except FRS Pension Trust Fund)  
That Use Weighted Average Maturity Method or Duration Method  
As of June 30, 2015

Investment type	Fair value (duration)	Effective weighted duration (in years)	Fair value (WAM)	Weighted average maturity (in days)
Certificates of deposit	\$ 3,003	0.20	\$ 5,112,977	39
Commercial paper	.....	N/A	4,334,398	45
Money market funds	886,894	0.09	2,050,230	1
Repurchase agreements	.....	N/A	1,882,714	7
U.S. guaranteed obligations:				
U.S. Treasury bills	91,617	0.22	.....	N/A
U.S. Treasury bonds and notes	231,941	4.52	39,173	184
U.S. Treasury strips	5,276,330	10.44	.....	N/A
Index linked government bonds	189,068	6.32	.....	N/A
U.S. government guaranteed	103,105	5.06	.....	N/A
GNMA mortgage-backed pass through	106,090	4.35	.....	N/A
GNMA commitments to purchase (TBAs)	70,899	4.40	.....	N/A
GNMA CMO's	24,430	2.65	.....	N/A
Federal agencies:				
Discount notes	34,830	0.05	911,553	117
Unsecured bonds and notes	129,497	6.43	4,999,732	90
Agency strips	774,450	7.51	.....	N/A
Mortgage-backed (FNMA, FHLMC)	583,881	3.94	.....	N/A
FNMA, FHLMC commitments to purchase (TBAs)	215,934	3.40	.....	N/A
Mortgage-backed CMO's	29,964	3.04	.....	N/A
Domestic bonds and notes:				
Corporate	1,238,884	7.52	2,454,454	46
Non-government asset and mortgage-backed	106,389	1.24	67,149	19
Non-government backed CMO's and CMBS <sup>1</sup>	204,113	3.26	.....	N/A
Municipal/provincial	7,448	11.32	46,400	1
Domestic bonds and notes commingled funds	1,823,909	5.33	.....	N/A
International bonds and notes:				
Government and agency	14,109	7.15	249,980	59
Corporate	240,121	6.22	423,024	80
Total debt investments	\$ 12,386,906		\$ 22,571,784	

<sup>1</sup> Includes investments in IO's totaling \$37 million at June 30, 2015, in the Florida Prepaid College Program.

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## Component Units

Component units manage their exposure to interest rate risk through various investment policies. These policies may be obtained separately from component units. Presented below is the applicable interest rate risk information for major component units (in thousands). Amounts shown below represent only that portion of debt investments required to be disclosed by component units reporting under the GASB reporting model.

Major Component Units					
Debt Investments					
That Use Segmented Time Distribution Method					
As of June 30, 2015					
Component unit / Investment type	Total fair value	Investment maturities (in years)			
		Less than or equal to 1	> 1 to 5	> 5 to 10	> 10
University of Florida	\$ 2,540	\$ .....	\$ 2,540	\$ .....	\$ .....
U.S. guaranteed obligations	.....	.....	.....	.....	.....
Federal agencies	17,765	8,524	8,246	995	.....
Bonds & notes	170,345	17,666	116,838	35,841	.....
Manual funds	.....	.....	.....	.....	.....
Total debt investments	\$ 190,650	\$ 26,190	\$ 127,624	\$ 36,836	\$ .....

Major Component Units Debt Investments That Use Duration or Weighted Average Maturity Method As of June 30, 2015				
Component unit / Investment type	Fair value (duration)	Modified duration (in years)	Fair value (WAM)	Weighted Average maturity (in years)
Florida Housing Finance Corporation	.....	1.34	.....	N/A
Certificates of deposit	\$ 613	1.94	.....	N/A
U.S. guaranteed obligations	25,552	0.91	.....	N/A
Federal agencies	23,263	0.96	.....	N/A
Bonds & notes	198,382	.....	.....	N/A
Citizens Property Insurance Corporation	.....	N/A	1,557,472	3.11
U.S. guaranteed obligations	.....	N/A	2,193,111	3.05
Federal agencies	.....	N/A	8,782,996	4.67
Bonds & notes	.....	.....	.....	.....
Total debt investments	\$ 247,810	.....	\$ 12,533,579	.....

## 4. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment.

## Pooled Investments with the State Treasury

The State Treasury does not have any investments in foreign currency. State law and investment policy do not authorize investments in foreign currency related to State Treasury investment operations.

## Other Investments

The FRS Pension Trust Fund, the LCEF, and the Florida Prepaid College Program had exposure to foreign currency risk at June 30, 2015. These funds are managed primarily by the use of "asset classes".

The FRS Pension Trust Fund investment policy, approved on December 9, 2014 (effective January 1, 2015), by the Trustees, limits the global equity asset class (including domestic and foreign equities) to a policy range of 45-70% and a target allocation of 53%. All asset classes may hold non-U.S. securities, depending on portfolio guidelines. Within the global equity asset class, the FRS Pension Trust Fund holds units in international equity commingled funds. The FRS Pension Trust Fund owns only a portion of the overall investment in the funds, which are also owned by other investors. Equity linked notes are participatory notes that

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allow the FRS Pension Trust Fund to participate in certain foreign equity markets where direct participation is not possible due to local government regulations, tax policies, or other reasons. The FRS Pension Trust Fund's unit holdings in the overall investments or notes themselves may be valued in U.S. dollars, but a portion of the underlying assets are exposed to foreign currency risk in various currencies. Within the alternative investment asset class, the FRS Pension Trust owns an interest in several alternative investment commingled funds (primarily limited partnerships) with other investors and, therefore, owns only a portion of the overall investment in the funds. The alternative investment funds denominated in Euro currency units are included in the foreign currency risk below. For the alternative investment funds denominated in U.S. dollars, some of the underlying investments may be exposed to foreign currency risk in various currencies. Alternative investments with potential exposure to foreign currency risk totaled \$17.4 billion as of June 30, 2015.

For the LCEF, Trustees approved an investment policy on June 17, 2014, that set the global equity asset class with a policy range of 61-81% and a target allocation of 71%. Other asset classes in the LCEF may hold non-U.S. securities as well, depending on portfolio guidelines.

The Florida Prepaid Program's comprehensive investment plan limits investment in foreign equities to 25% of total equities, with the target for total equities to be the lesser of 15% of the total fund, or the actuarial reserve.

In all cases, Florida law limits the total exposure to foreign securities to 50% of the total fund. There is no requirement that this exposure to foreign currency be hedged through forward currency contracts, although the managers use them in many cases.

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Presented below in U.S. dollars are the FRS Pension Trust Fund, Lawton Chiles Endowment Fund, and Florida Prepaid College Fund investments exposed to foreign currency risk as of June 30, 2015, listed in total, by currency (in thousands).

FRS Pension Trust Fund, Lawton Chiles Endowment Fund (LCEF), and Florida Prepaid College Program Investments Exposed to Foreign Currency Risk (fair values in U.S.\$, in thousands) As of June 30, 2015					
Currency	FRS Pension Trust Fund Investment Type			LCEF Investment Type	
	Equity	Investments	Fixed Income	Equity	Equity
Australian dollar	\$ 1,191,743	\$ .....	\$ .....	\$ 10,326	\$ 21,283
Brazilian real	466,067	.....	.....	3,650	.....
British pound sterling	5,667,070	413	.....	26,544	59,748
Canadian dollar	1,461,287	.....	.....	12,661	.....
Chilean peso	25,764	.....	.....	.....	.....
Danish krone	359,608	.....	.....	2,372	12,336
Egyptian pound	38,629	.....	.....	.....	.....
Euro currency unit	7,490,040	410,370	.....	49,682	82,869
Hong Kong dollar	2,511,811	.....	.....	15,499	11,201
Hungarian forint	36,560	.....	.....	183	.....
Indian rupee	530,925	.....	.....	.....	.....
Indonesian rupiah	111,122	.....	.....	2,370	.....
Israeli shekel	81,576	.....	.....	.....	3,281
Japanese yen	5,061,576	.....	.....	40,200	69,605
Kenyan shilling	21,686	.....	.....	.....	.....
Malaysian ringgit	147,957	.....	.....	1,984	.....
Mexican peso	211,216	.....	.....	2,194	.....
New Zealand dollar	49,496	.....	.....	230	928
Nigerian naira	49,172	.....	.....	.....	.....
Norwegian krone	215,902	.....	.....	1,453	2,360
Omani rial	14,469	.....	.....	195	.....
Pakistani rupee	23,499	.....	.....	.....	.....
Philippines peso	114,618	.....	.....	884	.....
Polish zloty	80,819	.....	.....	1,000	.....
Qatari riyal	48,006	.....	.....	.....	.....
Singapore dollar	510,134	.....	.....	1,789	3,831
South African rand	484,997	.....	.....	6,671	.....
South Korean won	905,714	.....	.....	7,013	.....
Sri Lankan rupee	22,731	.....	.....	.....	.....
Swedish krona	727,736	.....	.....	4,840	10,041
Swiss franc	2,341,844	.....	.....	10,737	35,430
Taiwan new dollar	753,626	.....	.....	7,115	.....
Thailand baht	198,953	.....	.....	2,631	.....
Turkish lira	212,228	.....	.....	887	.....
UAE dirham	65,203	.....	.....	.....	.....
Other	50,857	.....	.....	301	.....
Equity linked notes (various currencies)	129,240	.....	.....	.....	.....
International equity commingled funds	6,315,998	.....	.....	.....	.....
Total investments subject to foreign currency risk	\$ 38,739,869	\$ 410,783	\$ 195	\$ 213,216	\$ 314,913





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The schedule below discloses the fair value and carrying value of investments on loan at June 30, 2015 (in thousands):

**Schedule of Other Investments on Loan Under Security Lending Agreements  
As of June 30, 2015**

Securities on Loan for Cash Collateral, by Security type	Fair value of Securities on Loan <sup>1</sup>		
	FRS Pension Trust Fund	Other funds Managed by SBA	Total
U.S. guaranteed obligations	\$ 274,393	\$ 1,177,457	\$ 1,451,850
Federal agencies	19,012	60,002	79,014
Domestic bonds and notes	462,601	140,414	603,015
International bonds and notes	162,012	37,658	199,670
Domestic stocks	4,605,884	164,140	4,770,024
International stocks	2,596,899	32,131	2,629,030
<b>Total securities on loan for cash collateral</b>	<b>\$ 8,120,801</b>	<b>\$ 1,611,802</b>	<b>\$ 9,732,603</b>
<b>Securities on Loan for Non-Cash Collateral, by Security type</b>			
U.S. guaranteed obligations	\$ .....	\$ 128,466	\$ 128,466
Domestic bonds and notes	.....	6,321	6,321
International bonds and notes	.....	1,145	1,145
Domestic stocks	2,986,967	11,636	2,998,603
International stocks	59,094	1,343	60,437
<b>Total securities on loan for non-cash collateral</b>	<b>\$ 3,046,061</b>	<b>\$ 148,911</b>	<b>\$ 3,194,972</b>
<b>Total securities on loan</b>	<b>\$ 11,166,862</b>	<b>\$ 1,760,713</b>	<b>\$ 12,927,575</b>

<sup>1</sup> The fair value equals the carrying value of investments on loan. Fair value includes accrued interest on debt securities.

## 6. Derivatives

A derivative instrument is defined as a financial instrument or other contract that has all of the following characteristics:

- Settlement factors. It has (1) one or more reference rates and (2) one or more notional amounts or payment provisions or both. These terms determine the amount of the settlement or settlements and, in some cases, whether or not a settlement is required.
- Leverage. It requires no initial net investment or an initial net investment that is smaller than would be required for other types of contracts that would be expected to have a similar response to changes in market factors.
- Net Settlement. Its terms require or permit net settlement, it can readily be settled net by a means outside the contract, or it provides for delivery of an asset that puts the recipient in a position not substantially different from net settlement.

Derivative instruments consisted of futures, options, forward currency contracts, and swaps.

### Pooled Investments with the State Treasury

Pursuant to the State Treasury's established investment policy guidelines, interest rate futures are used as part of the investment strategy related to interest rate risk, duration adjustments, and yield curve strategies. Although put and call options on any security are permitted under the State Treasury's investment guidelines, interest rate futures were the only type of derivative held as of June 30, 2015. The State Treasury did not utilize derivatives for hedging activities during the fiscal year ending June 30, 2015. All of the State Treasury investment derivatives were reported at fair value in the accompanying financial statements as of June 30, 2015.

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A summary of investment derivatives traded in the State Treasury is presented below (in thousands):

	Changes in Fair Value			Fair Value at June 30, 2015		Notional (in U.S. \$)
	Classification	Amount		Classification	Amount	
<b>State Treasury</b>						
Investment derivative instruments:						
Futures	Investment Income	\$ (2,609)	Receivable(Payable)	\$ 370	\$ (1,357,800)	
This schedule includes both long and short positions.						

See section 1E of Note 1 to these financial statements regarding State Treasury's securities pricing policies and independent pricing services methodologies related to securities not available on quoted market pricing exchanges.

### Other Investments

The SBA has established investment policy guidelines for each investment portfolio. Pursuant to these guidelines, derivative investment instruments are authorized to be used as tools for managing risk or executing investment strategies more efficiently than could otherwise be done in cash markets. Derivative instruments shall only be used as part of a prudent investment process. Various derivative investment instruments are used as part of the investment strategy to hedge against interest rate risk, currency risk in foreign markets, default risk, and mortgaged-backed security prepayment risk, as well as to cost effectively manage exposure to domestic and international equities and bond and real estate markets.

A futures contract is an agreement between two parties, a buyer and a seller, to exchange a particular good for a particular price at a particular date in the future, all of which are specified in a contract common to all participants in a market on an organized futures exchange. Upon entering in to a futures contract, collateral (cash and/or securities) is deposited with the broker, in SBA's name, in accordance with the initial margin requirements of the broker. Futures contracts are marked to market daily by the board of trade or exchange on which they are traded. The resulting gain/loss is received/paid the following day until the contract expires. The frequency of cash flows depends on specified collateral and margin limits mutually agreed upon by the SBA and third-party clearing broker. Future contracts involve, to varying degrees, risk of loss in excess of the variation margin disclosed in the Statement of Fiduciary Net Position. Losses may arise from future changes in the value of the underlying instrument.

An option gives the buyer a stipulated privilege of buying or selling a stated property, security, or commodity at a given price (strike price) within a specified time (for an American-style option, at any time prior to or on the expiration date). A securities option is a negotiable contract in which the seller (writer), for a certain sum of money called the option premium, gives the buyer the right to demand within a specified time the purchase (call) from or sale (put) to the option seller of a specified number of bonds, currency units, index units, or shares of stock, at a fixed price or rate, called the strike price.

A forward currency contract is a contractual obligation, typically over-the-counter, traded between two parties to exchange a particular good or instrument at a set price on a future date. The buyer of the forward agrees to pay the price and take delivery of the good or instrument and is said to be "long" the forward contract, while the seller of the forward, or "short", agrees to deliver the good or instrument at the agreed price on the agreed date.

A swap is a contractual agreement to exchange a stream of periodic payments utilizing a central clearing house (new regulation requirements that went into effect in fiscal year 2014), whereby, each party in the transaction enters into a contract with the central counterparty. These agreements may be over-the-counter or exchange-traded. Upon entering into a swap contract through a clearing house, collateral is deposited with the broker, in SBA's name, in accordance with the initial margin requirements of the broker. Swaps are available in and between all active financial markets. Examples include:

Interest rate swap - An agreement between two parties where one stream of future interest payments is exchanged for another based on a specified principal amount. Interest rate swaps often exchange a fixed payment for a floating payment that is linked to an interest rate.

Credit default swap - An agreement that allows one party to "buy" protection from another party for losses that might be incurred as a result of default by a specified reference credit (or credits). The "buyer" of protection pays a premium for the protection, and the "seller" of protection agrees to make a payment to compensate the buyer for losses incurred if a defined credit event occurs.

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A summary of investment derivatives traded in the FRS Pension Trust Fund is presented below. As of June 30, 2015, all of the SBA investment derivatives were reported at fair value (in thousands).

	Increase/(Decrease) in Fair Value		Fair Value at June 30, 2015		
	Amount		Amount		Notional
Classification	(in U.S. \$)		Classification	(in U.S. \$)	(in U.S. \$)
<b>Fiduciary funds (FRS Pension Trust Fund)</b>					
Investment derivative instruments:					
Futures <sup>1</sup>	Investment Income	\$ 97,210	Receivable/(Payable)	\$ (8,967)	\$2,751,145
Options	Investment Income	(2,819)	Investment/(Liability) <sup>2</sup>	17	1,000
Forward currency contracts	Investment Income	109,342	Receivable/(Payable) <sup>3</sup>	787	787
Interest rate swaps	Investment Income	(559)	Investment	(542)	101,000
Credit default swaps	Investment Income	1,114	Investment	1,467	103,000

<sup>1</sup> The total unrealized loss for open futures contracts at June 30, 2015, was \$(8,967,409) in the FRS Pension Trust Fund. Cash payments in the amount of \$18,026,406 had already been settled with the broker on or before June 30, 2015. Outstanding remaining net futures margin at June 30, 2015, totaled \$9,058,997 for the FRS Pension Trust Fund, which is reported gross on the Statement of Fiduciary Net Position as "Accounts receivable" and "Accounts payable and accrued liabilities". The total notional value on long and short futures positions were \$4,226,231,605 and \$(1,475,086,560), respectively.

<sup>2</sup> Purchased options are reported as investments and short sales of options are reported as liabilities on the Statement of Fiduciary Net Position. This schedule nets both long and short positions.

<sup>3</sup> The total receivable and payable notional and fair values (in U.S. dollars) for forward currency contracts in the FRS Pension Trust Fund were \$2,199,459,653 and \$(2,198,672,804) as of June 30, 2015. These amounts are included in "Foreign currency contracts receivable" and "Foreign currency contracts payable" on the Statement of Fiduciary Net Position.

## 7. Commitments

Each year the FRS Pension Trust Fund enters into a number of agreements that commit the Fund, upon request, to make additional investment purchases (i.e., capital commitments) up to predetermined amounts over certain investment time periods. The unfunded capital commitments that are not reported on the FRS Pension Trust Fund Statement of Fiduciary Net Position totaled \$11.2 billion as of June 30, 2015.

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## NOTE 3 - RECEIVABLES AND PAYABLES

"Receivables, net" and "Other loans and notes receivable, net," as presented on the Government-wide Statement of Net Position and the applicable balance sheets and statements of net position in the fund financial statements, consist of the following (in thousands):

GOVERNMENTAL ACTIVITIES					
General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation	
Accounts receivable	\$ 128,168	\$ 9,714	\$ 692	\$ 830,668	\$ 6,227
Contracts & grants receivable	.....	1,328	.....	.....	96
Due from Federal government	2,022	25,300	4,640	697,862	23,018
Due from other governmental units	114	593	.....	3,879	149,731
Interest & dividends receivable	14,152	1,475	983	219	4,221
Loans & notes receivable	69,361	168,038	255	.....	16
Fees receivable	121,371	35	.....	.....	.....
Taxes receivable	3,144,043	21,917	57,401	.....	222,974
Allowance for uncollectibles	(1,772,161)	(7,140)	(825)	(28,446)	(8,467)
<b>Receivables, net</b>	<b>\$ 1,707,070</b>	<b>\$ 221,260</b>	<b>\$ 63,146</b>	<b>\$ 1,504,182</b>	<b>\$ 397,816</b>
<b>Loans &amp; notes receivable</b>					
from other governments	\$ 28,841	\$ 1,155,551	.....	.....	\$ 966,202
Long-term interest receivable	.....	.....	.....	.....	2,006
Other loans & notes receivable	9,605	.....	1,667	296,984	1,089
Allowance for uncollectibles	(96)	.....	(1,417)	(275,647)	(9,499)
<b>Other loans &amp; notes receivable, net</b>	<b>\$ 38,530</b>	<b>\$ 1,155,551</b>	<b>\$ 250</b>	<b>\$ 21,337</b>	<b>\$ 959,798</b>
<i>(Continued below)</i>					
Nonmajor Governmental Funds	Total Governmental Funds	Internal Service Funds	Government-wide Reconciling Balances	Total Governmental Activities	
Accounts receivable	\$ 204,905	\$ 1,180,374	\$ 32,037	\$ 99,277	\$ 1,311,688
Contracts & grants receivable	70,203	71,627	.....	.....	71,627
Due from Federal government	58,381	811,223	.....	.....	811,223
Due from other governmental units	24,730	179,047	4,446	.....	183,493
Interest & dividends receivable	1,794	22,844	519	.....	23,363
Loans & notes receivable	117,368	355,038	.....	.....	355,038
Fees receivable	122	121,528	.....	.....	121,528
Taxes receivable	15,699	3,462,034	.....	.....	3,462,034
Allowance for uncollectibles	(108,923)	(1,125,972)	.....	.....	(1,125,972)
<b>Receivables, net</b>	<b>\$ 384,269</b>	<b>\$ 4,277,743</b>	<b>\$ 37,002</b>	<b>\$ 99,277</b>	<b>\$ 4,414,022</b>
<b>Loans &amp; notes receivable</b>					
from other governments	\$ 839,670	\$ 2,990,264	.....	.....	\$ 2,990,264
Long-term interest receivable	.....	2,006	.....	.....	2,006
Other loans & notes receivable	141,641	450,986	.....	.....	450,986
Allowance for uncollectibles	(15,397)	(302,056)	.....	.....	(302,056)
<b>Other loans &amp; notes receivable, net</b>	<b>\$ 965,914</b>	<b>\$ 3,141,200</b>	<b>\$ .....</b>	<b>\$ .....</b>	<b>\$ 3,141,200</b>

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## BUSINESS-TYPE ACTIVITIES

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program	Reemployment Assistance
Accounts receivable	\$ 12,396	\$ 68,519	\$ 13,480	\$ 103,417	\$ 239,768
Due from Federal government	.....	.....	.....	.....	497
Due from other governmental units	86	.....	.....	.....	1,142
Interest & dividends receivable	1,430	138	5,764	23,182	83,592
Loans & notes receivable	.....	.....	.....	188,886	.....
Fees receivable	8,976	.....	.....	.....	2,914
Taxes receivable	.....	.....	.....	.....	364,546
Allowance for uncollectibles	.....	(2,874)	(10,539)	(4)	(403,869)
<b>Receivables, net</b>	<b>\$ 22,888</b>	<b>\$ 65,783</b>	<b>\$ 8,705</b>	<b>\$ 315,481</b>	<b>\$ 288,590</b>

Loans & notes receivable	\$ 71,466	\$ .....	\$ .....	\$ .....	\$ .....
Allowance for uncollectibles	.....	.....	.....	.....	.....
Future contract premiums and other receivables	.....	.....	.....	1,656,412	.....
<b>Other loans &amp; notes receivable, net</b>	<b>\$ 71,466</b>	<b>\$ .....</b>	<b>\$ .....</b>	<b>\$ 1,656,412</b>	<b>\$ .....</b>

(Continued below)

	Nonmajor Enterprise Funds	Total Enterprise Funds	Government-wide Reconciling Balances	Total Business-type Activities
Accounts receivable	\$ 47,143	\$ 484,723	\$ 89,825	\$ 574,548
Due from Federal government	.....	497	.....	497
Due from other governmental units	9,163	10,391	.....	10,391
Interest & dividends receivable	278	114,384	.....	114,384
Loans & notes receivable	1,534	190,420	.....	190,420
Fees receivable	117	12,007	.....	12,007
Taxes receivable	40	364,586	.....	364,586
Allowance for uncollectibles	(44,228)	(461,514)	.....	(461,514)
<b>Receivables, net</b>	<b>\$ 14,047</b>	<b>\$ 715,494</b>	<b>\$ 89,825</b>	<b>\$ 805,319</b>
Loans & notes receivable	\$ 7,284	\$ 78,750	\$ .....	\$ 78,750
Allowance for uncollectibles	(1,441)	(1,441)	.....	(1,441)
Future contract premiums and other receivables	337	1,656,749	.....	1,656,749
<b>Other loans &amp; notes receivable, net</b>	<b>\$ 6,180</b>	<b>\$ 1,734,058</b>	<b>\$ .....</b>	<b>\$ 1,734,058</b>

## COMPONENT UNITS

Accounts receivable	\$ 1,555,855
Contracts & grants receivable	186,593
Due from Federal government	5,141
Due from other governmental units	225,657
Interest & dividends receivable	108,891
Loans & notes receivable	263,680
Allowance for uncollectibles	(388,719)
<b>Receivables, net</b>	<b>\$ 1,957,098</b>
Other loans & notes receivable	\$ 2,628,791
Allowance for uncollectibles	(278,444)
<b>Other loans &amp; notes receivable, net</b>	<b>\$ 2,350,347</b>

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"Accounts payable and accrued liabilities," as presented on the Government-wide Statement of Net Position and the applicable balance sheets and statements of net position in the fund financial statements, consist of the following (in thousands):

## GOVERNMENTAL ACTIVITIES

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation
Accounts payable	\$ 375,575	\$ 40,255	\$ 3,821	\$ 188,638	\$ 156,755
Accrued salaries & wages	80,106	837	35	36,082	13,825
Claims payable	.....	.....	.....	.....	.....
Construction contracts	997	.....	.....	.....	284,360
Deposits payable	179	438	.....	9	7,828
Due to Federal government	.....	27	.....	168,737	.....
Due to other governmental units	147,167	7,254	.....	4,397	7,707
Other payables	.....	.....	.....	.....	.....
Vouchers payable	8,300	.....	.....	.....	116
<b>Accounts payable and accrued liabilities</b>	<b>\$ 612,324</b>	<b>\$ 48,811</b>	<b>\$ 3,856</b>	<b>\$ 397,863</b>	<b>\$ 470,591</b>

(Continued below)

	Nonmajor Governmental Funds	Total Governmental Funds	Internal Service Funds	Government-wide Reconciling Balances	Total Governmental Activities
Accounts payable	\$ 167,371	\$ 932,415	\$ 32,733	\$ 161,616	\$ 1,126,764
Accrued salaries & wages	9,180	140,065	2,797	.....	142,862
Claims payable	.....	.....	132,242	.....	132,242
Construction contracts	46	285,403	.....	.....	285,403
Deposits payable	137	8,591	.....	.....	8,591
Due to Federal government	1,428	170,192	.....	.....	170,192
Due to other governmental units	20,505	187,030	.....	.....	187,030
Other payables	.....	.....	16,198	.....	16,198
Vouchers payable	46	8,462	.....	.....	8,462
<b>Accounts payable and accrued liabilities</b>	<b>\$ 198,713</b>	<b>\$ 1,732,158</b>	<b>\$ 183,970</b>	<b>\$ 161,616</b>	<b>\$ 2,077,744</b>

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## BUSINESS-TYPE ACTIVITIES

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program	Reemployment Assistance
Accounts payable	\$ 35	\$ 7,586	\$ 7,529	\$ 355,250	\$ 31,713
Accrued interest payable	.....	.....	23,487	.....	.....
Accrued salaries & wages	.....	89	.....	.....	.....
Construction contracts	35,988	.....	.....	.....	.....
Deposits payable	225	2,106	.....	.....	.....
<b>Accounts payable and accrued liabilities</b>	<b>\$ 36,248</b>	<b>\$ 9,781</b>	<b>\$ 31,016</b>	<b>\$ 355,250</b>	<b>\$ 31,713</b>

(Continued below)

	Nonmajor Enterprise Funds	Total Enterprise Funds	Government-wide Reconciling Balances	Total Business-type Activities
Accounts payable	\$ 16,723	\$ 418,836	\$ 28	\$ 418,864
Accrued interest payable	.....	23,487	.....	23,487
Accrued salaries & wages	3,071	3,160	.....	3,160
Construction contracts	.....	35,988	.....	35,988
Deposits payable	112	2,443	.....	2,443
<b>Accounts payable and accrued liabilities</b>	<b>\$ 19,906</b>	<b>\$ 483,914</b>	<b>\$ 28</b>	<b>\$ 483,942</b>

## COMPONENT UNITS

Accounts payable	\$ 778,829
Accrued interest payable	54,822
Accrued salaries & wages	281,321
Claims payable	1,227,638
Construction contracts	54,604
Deposits payable	314,353
Due to other governmental units	10,082
Vouchers payable	18,920
<b>Accounts payable and accrued liabilities</b>	<b>\$ 2,740,569</b>

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## NOTE 4 – TAXES

Florida levies neither a personal income tax nor an ad valorem tax on real or tangible personal property. Taxes are, however, one of the principal sources of financing state operations. A schedule of tax revenues by major tax type for each applicable major governmental fund, and for nonmajor governmental funds in the aggregate, is presented below (in thousands):

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation	Nonmajor Governmental Funds	Total
Sales and use tax	\$ 22,985,453	\$ .....	\$ .....	\$ .....	\$ .....	\$ .....	\$ 22,985,453
Fuel taxes:							
Motor fuel tax	.....	.....	.....	.....	2,481,760	.....	2,481,760
Pollutant tax	.....	243,064	.....	.....	.....	.....	243,064
Aviation fuel tax	.....	.....	.....	.....	38,661	.....	38,661
Solid minerals severance tax	.....	31,191	.....	.....	.....	.....	31,191
Oil and gas production tax	4,766	.....	.....	.....	.....	.....	4,766
Total fuel taxes	4,766	274,255	.....	.....	2,520,421	.....	2,799,442
Corporate income tax	2,236,690	.....	.....	.....	.....	.....	2,236,690
Documentary stamp tax	2,118,466	.....	.....	.....	.....	.....	2,118,466
Intangible personal property tax	305,131	.....	.....	.....	.....	.....	305,131
Communications service tax	876,550	.....	385,048	.....	.....	.....	1,261,598
Estate tax	421	.....	.....	.....	.....	.....	421
Gross receipts utilities tax	.....	9,863	769,193	.....	.....	.....	779,056
Beverage and tobacco taxes:							
Alcoholic beverage tax	446,417	.....	.....	.....	.....	12,423	458,840
Cigarette tax	1,159,016	.....	.....	.....	.....	.....	1,159,016
Smokeless tobacco tax	29,953	.....	.....	.....	.....	.....	29,953
Total beverage and tobacco taxes	1,635,386	.....	.....	.....	.....	12,423	1,647,809
Other taxes:							
Insurance premium tax	886,265	.....	.....	.....	.....	28,445	914,710
Hospital public assistance tax	.....	.....	.....	1,010,664	.....	.....	1,010,664
Citrus excise tax	.....	.....	.....	.....	.....	25,060	25,060
Pari-mutuel wagering tax	7,401	.....	1	.....	.....	198,094	205,496
Total other taxes	893,666	.....	1	1,010,664	.....	251,599	2,155,930
<b>Total</b>	<b>\$ 31,056,529</b>	<b>\$ 284,118</b>	<b>\$ 1,154,242</b>	<b>\$ 1,010,664</b>	<b>\$ 2,520,421</b>	<b>\$ 264,022</b>	<b>\$ 36,289,996</b>

	Sales and Use Tax
Governmental fund statements	\$ 22,985,453
Government-wide accruals	(68,588)
Government-wide statements	<b>\$ 22,916,865</b>

## NOTE 5 - CAPITAL ASSETS

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized.

For financial statement purposes, the state reports capital assets under the following categories and has established a reporting capitalization threshold for each category. Applicable capital assets are depreciated over the appropriate estimated useful lives using the straight-line method.

Capital Asset Category	Financial Statement Capitalizing Threshold	Estimated Useful Life (in Years)
<b>Land and other nondepreciable assets</b>	Capitalize all	Not depreciable
<b>Nondepreciable infrastructure</b>	Capitalize all	Not depreciable
<b>Construction work in progress</b>	\$100,000 when work is completed	Not depreciable
<b>Buildings, equipment, and other depreciable assets</b>		
Buildings and building improvements	\$100,000	5 - 50
Infrastructure and infrastructure improvements (depreciable)	\$100,000	3 - 50
Leasehold improvements	\$100,000	2 - 15
Intangible assets	\$4,000,000	2 - 30
Property under capital lease	Threshold correlates to asset category	2 - 20
Furniture and equipment	\$1,000 and \$250 for non-circulated books	2 - 25
Works of art and historical treasures	Items capitalized as of June 30, 1999, remain capitalized; capitalize unless considered a collection	5 - 50
Library resources	\$25	5 - 50
Other capital assets	\$1,000	3 - 20

The state has elected to use the modified approach for accounting for its roadways, bridges and other infrastructure assets included in the State Highway System. Under this approach, the Department of Transportation has made the commitment to maintain these assets at levels established by the Department of Transportation and approved by the Florida Legislature. No depreciation expense is reported for such assets, nor are amounts capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. The Department of Transportation maintains an inventory of these assets and performs periodic condition assessments to establish that the predetermined condition level is being maintained. In addition, the Department of Transportation makes annual estimates of the amounts that must be expended to maintain these assets at the predetermined condition levels. Refer to the Other Required Supplementary Information for additional information on infrastructure using the modified approach.

Not included in the reported capital assets are the irreplaceable collections at various historic sites and museums throughout the state. For example, the Museum of Florida History, located in Tallahassee, currently has artifacts illustrating the history of Florida since the arrival of human beings on the peninsula. It also has access to collections that include Florida upland and underwater archaeology, Florida archives, and Florida and Spanish colonial numismatics.

Depreciation expense charged to functions of governmental activities for the year ended June 30, 2015, is as follows (in thousands):

General Government	\$ 86,904
Education	10,531
Human Services	26,144
Criminal Justice & Correction	96,842
Natural Resources & Environment	51,447
Transportation	42,236
State Courts	3,457
<b>Total depreciation expense (governmental activities)</b>	<b>\$ 317,561</b>

Primary government capital asset activities for the fiscal year ended June 30, 2015, are as follows (in thousands):

## GOVERNMENTAL ACTIVITIES

	Balance July 1, 2014	Restatement	Increases	Decreases	Balance June 30, 2015
<b>Capital assets, not being depreciated:</b>					
Land and other nondepreciable assets	\$ 17,711,458	-----	\$ 659,698	\$ 61,260	\$ 18,309,896
Infrastructure and infrastructure improvements - nondepreciable	38,943,752	-----	3,813,102	-----	42,756,854
Construction work in progress	7,019,307	-----	960,072	3,070,271	4,909,108
<b>Total capital assets, not being depreciated</b>	<b>63,674,517</b>		<b>5,432,872</b>	<b>3,131,531</b>	<b>65,975,858</b>
<b>Capital assets, being depreciated:</b>					
Buildings and building improvements	5,146,868	414,428	108,952	238,418	5,431,830
Infrastructure and infrastructure improvements	718,207	-----	41,973	2,704	757,476
Leasehold improvements	1,067	-----	53	-----	1,120
Property under capital lease	176,452	-----	-----	2,370	174,082
Furniture and equipment	1,762,357	-----	192,494	205,675	1,749,176
Works of art and historical treasures	1,943	-----	1	13	1,931
Library resources	30,022	-----	160	4,288	25,894
Other	73,589	-----	210	720	73,079
<b>Total capital assets, being depreciated</b>	<b>7,910,505</b>	<b>414,428</b>	<b>343,843</b>	<b>454,188</b>	<b>8,214,588</b>
<b>Less accumulated depreciation for:</b>					
Buildings and building improvements	2,452,998	91,627	141,594	40,191	2,646,028
Infrastructure and infrastructure improvements	388,780	-----	38,619	1,177	426,222
Leasehold improvements	625	-----	76	-----	701
Property under capital lease	74,354	-----	8,298	2,130	80,522
Furniture and equipment	1,344,398	-----	123,816	126,766	1,341,448
Works of art and historical treasures	937	-----	65	11	991
Library resources	16,184	-----	1,280	2,578	14,886
Other	52,203	-----	3,813	714	55,302
<b>Total accumulated depreciation</b>	<b>4,330,479</b>	<b>91,627</b>	<b>317,561</b>	<b>173,567</b>	<b>4,566,100</b>
<b>Total capital assets, being depreciated, net</b>	<b>3,580,026</b>	<b>322,801</b>	<b>26,282</b>	<b>280,621</b>	<b>3,648,488</b>
<b>Governmental activities capital assets, net</b>	<b>\$ 67,254,543</b>	<b>\$ 322,801</b>	<b>\$ 5,459,154</b>	<b>\$ 3,412,152</b>	<b>\$ 69,624,346</b>

## BUSINESS-TYPE ACTIVITIES

Balance July 1, 2014	Restatement	Increases	Decreases	Balance June 30, 2015
<b>Capital assets, not being depreciated:</b>				
Land and other nondepreciable assets	\$ 909,954	\$ 173,589	\$ 4,758	\$ 1,078,785
Infrastructure and infrastructure improvements - nondepreciable	7,350,530	756,880	15,415	8,091,995
Construction work in progress	1,551,577	236,384	626,166	1,161,795
<b>Total capital assets, not being depreciated</b>	<b>9,812,061</b>	<b>1,166,853</b>	<b>646,339</b>	<b>10,332,575</b>
<b>Capital assets, being depreciated:</b>				
Buildings and building improvements	409,257		96,423	472,525
Infrastructure and infrastructure improvements	1,216		1,259	2,475
Leasehold improvements	79		3	82
Furniture and equipment	224,249		53,322	252,126
Library resources	7		7	7
Other	55,905		88,355	1,091
<b>Total capital assets, being depreciated</b>	<b>690,713</b>	<b>239,362</b>	<b>60,591</b>	<b>869,484</b>
<b>Less accumulated depreciation for:</b>				
Buildings and building improvements	143,638		13,926	146,148
Infrastructure and infrastructure improvements	309		165	474
Leasehold improvements	58		10	12
Furniture and equipment	124,842		23,810	129,587
Library resources	2		1	3
Other	41,097		11,750	32,466
<b>Total accumulated depreciation</b>	<b>309,546</b>	<b>49,662</b>	<b>30,918</b>	<b>328,690</b>
<b>Total capital assets, being depreciated, net</b>	<b>380,767</b>	<b>189,700</b>	<b>29,672</b>	<b>540,794</b>
<b>Business-type activities capital assets, net</b>	<b>\$ 10,192,828</b>	<b>\$ 1,356,553</b>	<b>\$ 676,012</b>	<b>\$ 10,873,369</b>

Component units' capital asset activities for the fiscal year ended June 30, 2015, are as follows (in thousands):

## COMPONENT UNITS

	Balance July 1, 2014	Increases	Decreases	Balance June 30, 2015
<b>Capital assets, not being depreciated:</b>				
Land and other non-depreciable assets	\$ 6,417,854	\$ 199,945	\$ 56,279	\$ 6,561,520
Construction work in progress	1,574,621	785,105	1,164,826	1,194,900
<b>Total capital assets, not being depreciated</b>	<b>7,992,475</b>	<b>985,050</b>	<b>1,221,105</b>	<b>7,756,420</b>
<b>Capital assets, being depreciated:</b>				
Buildings and building improvements	17,395,333	945,625	190,461	18,150,497
Infrastructure and infrastructure improvements	2,636,176	256,373	11,676	2,880,873
Leasehold improvements	328,627	48,588	3,919	373,296
Property under capital lease	136,658	10,521	1,739	145,440
Furniture and equipment	3,249,530	326,685	116,217	3,459,998
Works of art and historical treasures	3,961	319	.....	4,280
Library resources	899,387	36,078	13,492	921,973
Other	332,864	41,188	8,781	365,271
<b>Total capital assets, being depreciated</b>	<b>24,982,536</b>	<b>1,665,377</b>	<b>346,285</b>	<b>26,301,628</b>
<b>Less accumulated depreciation for:</b>				
Buildings and building improvements	5,807,790	493,863	39,083	6,262,570
Infrastructure and infrastructure improvements	997,527	87,935	7,580	1,077,882
Leasehold improvements	115,440	20,266	2,512	133,194
Property under capital lease	59,705	7,381	1,044	66,042
Furniture and equipment	2,298,759	243,303	102,451	2,439,611
Works of art and historical treasures	1,604	204	14	1,794
Library resources	719,229	40,262	13,192	746,299
Other	242,214	36,616	8,490	270,340
<b>Total accumulated depreciation</b>	<b>10,242,268</b>	<b>929,830</b>	<b>174,366</b>	<b>10,997,732</b>
<b>Total capital assets, being depreciated, net</b>	<b>14,740,268</b>	<b>735,547</b>	<b>171,919</b>	<b>15,303,896</b>
<b>Component units capital assets, net</b>	<b>\$ 22,732,743</b>	<b>\$ 1,720,597</b>	<b>\$ 1,393,024</b>	<b>\$ 23,060,316</b>

## NOTE 6 - PENSIONS AND OTHER POSTEMPLOYMENT BENEFITS

## A. Pensions

The Florida Department of Management Services (Department) is part of the primary government of the state of Florida and is responsible for administering the Florida Retirement System Pension Plan and Other State-Administered Systems. For the fiscal year ended June 30, 2015, the Department administered three defined benefit plans, two defined contribution plans, a supplemental funding of defined benefit plans for municipal police officers and firefighters, and various general revenue funded pension programs. Beginning with the fiscal year ended June 30, 2014, the Department issued a publicly-available, audited comprehensive annual financial report (CAFR) that includes financial statements, notes and required supplementary information for each of the pension plans which it administers. Detailed information about the plans is provided in the CAFR which is available online or by contacting the Department.

Copies of this report, as well as the plans' actuarial valuations, can be obtained from the Department of Management Services, Division of Retirement (Division), Bureau of Research and Member Communications, P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone toll free at 877-377-1737 or 850-488-5706; by email at [rep@dms.myflorida.com](mailto:rep@dms.myflorida.com); or at the Division's website ([www.frs.myflorida.com](http://www.frs.myflorida.com)).

The Department implemented the requirements of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27*, for the defined benefit plans it administers for the fiscal year ended June 30, 2015. Additional information can be found in the stand-alone CAFR.

## 1. Defined Benefit Plans

## The Florida Retirement System

The Florida Retirement System (FRS) is a cost-sharing multiple-employer public-employee retirement system with two primary plans - the FRS defined benefit pension plan (Pension Plan) and the FRS Investment Plan. The Florida Retirement System (FRS) Pension Plan was created in Chapter 121, Florida Statutes (F.S.), effective December 1, 1970, by consolidating and closing these existing plans to new members: the Teachers' Retirement System (Chapter 238, F.S.), the State and County Officers and Employees' Retirement System (Chapter 122, F.S.), and the Highway Patrol Pension Trust Fund (Chapter 321, F.S.). In 1972, the Judicial Retirement System (Chapter 123, F.S.) was closed and consolidated into the FRS. The FRS was created to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution plan is the FRS Investment Plan, which is administered by the State Board of Administration. Effective July 1, 2007, the Institute of Food and Agricultural Sciences (IFAS) Supplemental Retirement Program, established under Section 121.40, F.S., was consolidated under the Florida Retirement System Pension Plan as a closed retirement plan. Participation in the IFAS Supplemental Retirement Program does not constitute membership in the FRS.

Chapter 121, F.S., also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class (SMSC) employed by the state, state elected officials who chose SMSC membership in lieu of Elected Officers' Class membership, and faculty and specified employees in the State University System and Florida College System institutions. Provisions relating to the FRS are also contained in Chapter 112, F.S.

## Membership

FRS membership is compulsory for employees filling a regularly established position in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Section 121.053 or Section 121.122, F.S., or allowed to participate in a non-integrated defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools, and metropolitan planning organizations, although optional, is generally irrevocable after election to participate is made. Members hired into certain positions may be eligible to withdraw from the FRS altogether or elect to participate in the non-integrated optional retirement programs in lieu of the FRS except faculty of a medical college in a state university who must participate in the State University System Optional Retirement Program.

There are five general classes of membership, as follows:

- **Regular Class** - Members of the FRS who do not qualify for membership in the other classes.

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- **Senior Management Service Class (SMSC)** - Members in senior management level positions in state and local governments as well as assistant state attorneys, assistant statewide prosecutors, assistant public defenders, assistant attorneys general, deputy court administrators, and assistant capital collateral representatives. Members of the Elected Officers' Class may elect to withdraw from the FRS or participate in the SMSC in lieu of the Elected Officers' Class.
- **Special Risk Class** - Members who are employed as law enforcement officers, firefighters, firefighter trainers, fire prevention officers, state fixed-wing pilots for aerial firefighting surveillance, correctional officers, emergency medical technicians, paramedics, community-based correctional probation officers, youth custody officers (from July 1, 2001 through June 30, 2014), certain health-care related positions within state forensic or correctional facilities, or specified forensic employees of a medical examiner's office or a law enforcement agency, and meet the criteria to qualify for this class.
- **Special Risk Administrative Support Class** - Former Special Risk Class members who are transferred or reassigned to non-special risk law enforcement, firefighting, emergency medical care, or correctional administrative support positions within an FRS special risk-employing agency.
- **Elected Officers' Class (EOC)** - Members who are elected state and county officers and the elected officers of cities and special districts that choose to place their elected officials in this class.

Beginning July 1, 2001, through June 30, 2011, the FRS Pension Plan provided for vesting of benefits after six years of creditable service for members initially enrolled during this period. Members not actively working in a position covered by the FRS Pension Plan on July 1, 2001, must return to covered employment for up to one work year to be eligible to vest with less service than was required under the law in effect before July 1, 2001. Members initially enrolled on or after July 1, 2011, vest after eight years of creditable service. Members are eligible for normal retirement when they have met the requirements listed below. Early retirement may be taken any time after vesting within 20 years of normal retirement age; however, there is a 5% benefit reduction for each year prior to the normal retirement age.

- **Regular Class, Senior Management Service Class, and Elected Officers' Class Members** - For members initially enrolled in the FRS Pension Plan before July 1, 2011, six or more years of creditable service and age 62, or the age after completing six years of creditable service if after age 62. Thirty years of creditable service regardless of age before age 62.

For members initially enrolled in the FRS Pension Plan on or after July 1, 2011, eight or more years of creditable service and age 65, or the age after completing eight years of creditable service if after age 65. Thirty-three years of creditable service regardless of age before age 65.

- **Special Risk Class and Special Risk Administrative Support Class Members** - For members initially enrolled in the FRS Pension Plan before July 1, 2011, six or more years of Special Risk Class service and age 55, or the age after completing six years of Special Risk Class service if after age 55. Twenty-five years of special risk service regardless of age before age 55. A total of 25 years of service including special risk service and up to four years of active duty wartime service and age 52. Without six years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.

For members initially enrolled in the FRS Pension Plan on or after July 1, 2011, eight or more years of Special Risk Class service and age 60, or the age after completing eight years of Special Risk Class service if after age 60. Thirty years of special risk service regardless of age before age 60. Without eight years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.

**Benefits**

The Florida Legislature establishes and amends the benefit terms of the FRS Pension Plan. Benefits under the FRS Pension Plan are computed on the basis of age, average final compensation, creditable years of service, and accrual value per year by membership class. Members are also provided in-line-of-duty or regular disability and survivors' benefits. Pension benefits of retirees and annuitants are increased each July 1 by a cost-of-living adjustment. If the member is initially enrolled in the FRS Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Pension Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

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The DROP became effective July 1, 1998, subject to provisions of Section 121.091(13), F.S. FRS Pension Plan members who reach normal retirement are eligible to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in the DROP for a maximum of 60 months. Authorized instructional personnel may participate in the DROP for up to 36 additional months beyond their initial 60-month participation period. Monthly retirement benefits remain in the FRS Trust Fund during DROP participation and accrue interest. As of June 30, 2015, the FRS Trust Fund held in trust \$3,119,220,735 in accumulated benefits and interest for 34,829 current and prior participants in the DROP.

**Administration**

The Department of Management Services, Division of Retirement administers the FRS Pension Plan. The State Board of Administration invests the assets of the Pension Plan held in the FRS Trust Fund. Costs of administering the FRS Pension Plan are funded from earnings on investments of the FRS Trust Fund. Reporting of the FRS Pension Plan is on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when the obligation is incurred.

**Contributions**

All participating employers must comply with statutory contribution requirements. Section 121.031(3), F.S., requires an annual actuarial valuation of the FRS Pension Plan, which is provided to the Legislature as guidance for funding decisions. Employer and employee contribution rates are established in Section 121.71, F.S. Employer contribution rates under the uniform rate structure (a blending of both the FRS Pension Plan and Investment Plan rates) are recommended by the actuary but set by the Legislature. Statutes require that any unfunded actuarial liability (UAL) be amortized within 30 plan years. Pursuant to Section 121.031(3)(f), F.S., any surplus amounts available to offset total retirement system costs are to be amortized over a 10-year rolling period on a level-dollar basis. The balance of legally required reserves for the FRS Pension Plan at June 30, 2015, was \$148,454,681,903. These funds were reserved to provide for total current and future benefits, refunds, and administration of the FRS Pension Plan.

The table below presents FRS employer contribution rates. Rates indicated are uniform rates for all FRS members and include UAL contribution rates. These rates do not include a 1.26% FRS contribution rate and a 0.04% assessment for the administration of the FRS Investment Plan and the educational program available to all FRS members. In addition, the July 1, 2014, statutory employer rates do not include the 3.00% mandatory employee contribution for all membership classes except for members in the DROP.

Membership Class	Uniform Employer Rates Recommended by Actuarial Valuation as of July 1, 2013 for Fiscal Year 2014-2015	July 1, 2014 Statutory Rates (Ch. 121, F.S.)
Regular	6.07%	6.07%
Senior Management Service	19.84%	19.84%
Special Risk	18.52%	18.52%
Special Risk Administrative Support	40.77%	40.77%
Elected Officers - Judges	31.87%	31.87%
Elected Officers - Legislators/Attorneys/Cabinet	44.96%	44.96%
Elected Officers - County	41.94%	41.94%
DROP - applicable to members from all of the above classes or plans	11.02%	11.02%

Employee eligibility, benefits, and contributions by class are as previously described. Employees not filling regular established positions and working under the other personal services (OPS) or temporary status are not covered by the FRS.

**Retiree Health Insurance Subsidy Program**

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, F.S. The Florida Legislature establishes and amends the benefit terms of the HIS Program. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Department of Management Services, Division of Retirement. For the fiscal year ended June 30, 2015, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month.

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pursuant to Section 112.363, F.S. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

The HIS Program is funded by required contributions from FRS participating employers as set by the Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2015, the contribution rate was 1.26% of payroll pursuant to Section 112.363, F.S. The state contributed 100% of its statutorily required contributions for the current and preceding two years. HIS contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislature may reduce or cancel HIS payments.

**The Florida National Guard Supplemental Retirement Benefit Plan**

The Florida National Guard Supplemental Retirement Benefit Plan (National Guard Benefit) is a single-employer, non-qualified defined benefit pension plan established under Section 250.22, F.S., and is administered by the Department of Management Services, Division of Retirement. The Florida Legislature establishes and amends the plan. Florida National Guard retirees must have at least 30 years of Florida National Guard service. Normal retirement is at age 62 with early retirement available beginning at age 60. The monthly benefit is equal to the difference between 50% of the federal military pay table for the highest rank held while in the Florida National Guard and the benefit received from the federal government for reservist military service. The benefit amount is recalculated whenever the federal military pay table is increased or the federal benefit is increased by a cost of living adjustment. The benefit is payable for the lifetime of the retiree without a survivor benefit option. The table below shows the number of employees covered by the benefit terms.

Active Members	11,447
Retirees	792
Terminated Vested Members	129
Total	12,368

The National Guard Benefit is funded by an annual appropriation from General Revenue by the Legislature. Any appropriated funds not obligated for benefit payments owed at June 30 each year revert to the General Revenue Fund.

**Pension Amounts for Defined Benefit Pension Plans****Net Pension Liability**

At June 30, 2015, the State reported a total liability of \$3,020,406,747 for its proportionate share of the net pension liabilities of the defined benefit, multiple-employer cost-sharing pension plans and its single-employer, non-qualified pension plan. The table below presents the fiduciary net position for the FRS and HIS plans as well as the State's proportion and proportionate share as of the measurement date of June 30, 2014, and the fiduciary net position of the National Guard Benefit as of the measurement date of June 30, 2015:

	FRS Pension Plan	HIS	National Guard Benefit	TOTAL
Plan total pension liability (A)	\$ 156,115,762,947	\$ 9,443,629,461	\$ 504,915,152	
Plan fiduciary net position (B)	(150,014,292,372)	(93,385,450)	—	
Plan net pension liability (A-B)	6,101,470,575	9,350,244,011	504,915,152	
State's proportion	17.802202632%	15.286183318%	100.00%	
State's proportionate share	\$ 1,086,196,155	\$ 1,429,295,440	\$ 504,915,152	\$ 3,020,406,747

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The State's proportion of the net pension liability for FRS Pension Plan and HIS was based on contributions paid to the plans by the State relative to the contributions paid by all participating employers. The table below shows the change in proportion since the prior measurement date:

	FRS	HIS
State's proportion at prior measurement date, June 30, 2013	16.757742464%	15.519593965%
State's proportion at measurement date, June 30, 2014	17.802202632%	15.286183318%
Increase / (decrease) in proportion	1.044460168%	-0.233410647%

The table below shows the changes in National Guard Benefit net pension liability for the fiscal year ended June 30, 2015:

National Guard Benefit			
Changes in Net Pension Liability	Total Pension Liability (a)	Increase (Decrease) Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances as of June 30, 2014	\$ 446,683,424	\$ —	\$ 446,683,424
Changes for the year:	—	—	—
Service cost	7,160,731	—	7,160,731
Interest on total pension liability	19,163,795	—	19,163,795
Effect of assumptions changes or inputs	46,329,910	—	46,329,910
Benefit payments	(14,422,708)	(14,422,708)	—
Employer contributions	—	14,495,208	(14,495,208)
Administrative expenses	—	(72,500)	72,500
Balances as of June 30, 2015	\$ 504,915,152	\$ —	\$ 504,915,152

**Actuarial Methods and Assumptions**

Actuarial assumptions for the defined benefit cost-sharing plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The most recent experience study for the FRS Pension Plan was for the period July 1, 2008 through June 30, 2013; assumption changes adopted by the FRS Assumptions Conference were incorporated into the July 1, 2014 FRS Valuation. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for this program.

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation as of the measurement date, of July 1, 2014, using the entry age normal actuarial cost method. Inflation increases for the defined benefit cost-sharing plans is assumed at 2.60%. Payroll growth for both plans is assumed at 3.25%.

Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments is 7.65%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from participating employers will be made at the statutorily required rates. Based on these assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return and was applied to all periods of projected benefit payments to determine the total pension liability.

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Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 4.29% was used to determine the total pension liability for the program. Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB tables.

There were no changes in benefit terms for either FRS Pension Plan or HIS that affected the total pension liability since the prior measurement date. There were no changes between the measurement date and the reporting date which significantly impact the State's proportionate share of the net pension liability, deferred outflows, deferred inflows and pension expense for either FRS Pension Plan or HIS.

The following changes in actuarial assumptions occurred in 2014:

- FRS Pension Plan: As of June 30, 2014, the inflation rate assumption was decreased from 3.00% to 2.60%, the real payroll growth assumption was decreased from 1.00% to 0.65%, and the overall payroll growth rate assumption was decreased from 4.00% to 3.25%. The long-term expected rate of return decreased from 7.75% to 7.65%.
- HIS: The municipal rate used to determine total pension liability decreased from 4.63% to 4.29%.

The long-term expected rate of return on FRS Pension Plan investments was determined using a forward-looking capital market economic model, which includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00%	3.11%
Intermediate-term bonds	18.00%	4.18%
High yield bonds	3.00%	6.79%
Broad U.S. equities	26.50%	8.51%
Developed foreign equities	21.20%	8.66%
Emerging market equities	5.30%	11.58%
Private equity	6.00%	11.80%
Hedge funds / absolute return	7.00%	5.81%
Real estate (property)	12.00%	7.11%
	100.00%	

The single-employer, non-qualified defined benefit pension plan has not had a formal actuarial experience study performed. Due to the pay-as-you-go nature of the program, full actuarial valuations will be conducted in even-numbered years. Liabilities for odd-numbered years will be developed based on the results of a full actuarial valuation using standard actuarial roll-forward techniques. The total pension liability was determined by an actuarial valuation as of the valuation date, July 1, 2014, using the individual entry age normal actuarial cost method and a standard actuarial roll-forward technique to the measurement date, June 30, 2015. The inflation rate was assumed at 2.60%, the annual increase in Federal Military Pay tables is assumed at 2.00%, and the Cost-of-Living adjustments are assumed at 1.50%.

Because the National Guard Benefit uses a pay-as-you-go funding structure, a municipal bond rate of 3.80% was used to determine the total pension liability for the program. Mortality assumptions for the plan was based on the Generational RP-2000 with Projection Scale BB tables.

There were no changes in benefit terms to the National Guard Benefit that affected the total pension liability since the prior measurement date.

The following changes in actuarial assumptions occurred in 2015 for the National Guard Benefit:

- The municipal bond rate used to determine total pension liability decreased from 4.29% to 3.80%.

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## Sensitivity Analysis

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the State's proportionate share of the FRS and HIS plan's net pension liability and the National Guard Benefit net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate at June 30, 2014, for the FRS and HIS plans, and June 30, 2015, for the National Guard Benefit.

FRS Pension Plan			HIS		
1% Decrease 6.65%	Current Discount Rate 7.65%	1% Increase 8.65%	1% Decrease 3.29%	Current Discount Rate 4.29%	1% Increase 5.29%
\$4,645,805,228	\$1,086,196,155	\$(1,874,719,389)	-\$1,625,707,823	\$1,429,295,440	\$1,265,347,310

National Guard Benefit		
1% Decrease 2.80%	Current Discount Rate 3.80%	1% Increase 4.80%
\$622,192,468	\$504,915,152	\$416,578,642

## Pension Expense and Deferred Outflows / (Inflows) of Resources

In accordance with GASB 68, paragraphs 33 and 71, changes in the net pension liability are recognized in pension expense in the current measurement period, except as indicated below. For each of the following, a portion is recognized in pension expense in the current measurement period, and the balance is amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors – amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes of assumptions or other inputs – amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Differences between expected and actual earnings on pension plan investments – amortized over five years

The average expected remaining service life of all employees provided with pensions through the pension plans at June 30, 2014, was 6.3 years for FRS Pension Plan and 7.2 years for HIS.

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The State's proportionate share of the components of collective pension expense and deferred outflows and inflows of resources reported in the pension allocation schedules for the fiscal year ended June 30, 2014, are presented below for each plan.

FRS Pension Plan					
Recognized in Expense Reporting Period Ending June 30, 2015	Recognition Period	Deferred Outflows of Resources	Deferred Inflows of Resources	Total	
Service cost	\$ 401,749,152	Current	–	\$ 401,749,152	
Interest cost	2,045,458,934	Current	–	2,045,458,934	
Effect of plan changes	–	Current	–	–	
Effect of economic/demographic gains or losses (difference between expected and actual experience)	(12,682,467)	6.3 years	–	(67,217,076)	(79,899,543)
Effect of assumptions changes or inputs	35,492,660	6.3 years	188,111,105	–	223,603,765
Member contributions	(121,501,337)	Current	–	–	(121,501,337)
Projected investment earnings	(1,796,145,117)	Current	–	–	(1,796,145,117)
Changes in proportion and differences between contributions and proportionate share of contributions	28,539,378	6.3 years	432,206,756	(280,948,053)	179,798,081
Net difference between projected and actual investment earnings	(452,988,870)	5 years	–	(1,811,955,473)	(2,264,944,343)
Contributions subsequent to the measurement date	–	1 year	437,921,408	–	–
Administrative expenses	3,267,039	Current	–	–	3,267,039
<b>Total</b>	<b>\$ 131,189,372</b>		<b>\$ 1,058,239,269</b>	<b>\$ (2,160,120,602)</b>	<b>\$ (1,408,613,369)</b>

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## Health Insurance Subsidy

Recognized in Expense Reporting Period Ending June 30, 2015	Recognition Period	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Service cost	\$ 29,100,486	Current	–	\$ 29,100,486
Interest cost	62,659,125	Current	–	62,659,125
Effect of plan changes	–	Current	–	–
Effect of economic/demographic gains or losses (difference between expected and actual experience)	–	7.2 years	–	–
Effect of assumptions changes or inputs	8,203,227	7.2 years	50,860,005	–
Member contributions	–	Current	–	–
Projected investment earnings	(891,157)	Current	–	(891,157)
Changes in proportion and differences between contributions and proportionate share of contributions	(2,822,426)	7.2 years	93,795,913	(111,294,954)
Net difference between projected and actual investment earnings	171,525	5 years	686,099	–
Contributions subsequent to the measurement date	–	1 year	57,891,425	–
Administrative expenses	8,210	Current	–	8,210
<b>Total</b>	<b>\$ 96,428,990</b>		<b>\$ 203,233,442</b>	<b>\$ (111,294,954)</b>
				<b>\$ 130,476,053</b>

The average expected remaining service life of all employees provided with pensions through the National Guard defined benefit single-employer plan at June 30, 2015, was 11.8 years. The State's pension expense and deferred outflows and deferred inflows of resources reported for the fiscal year ended June 30, 2015, are presented below for the plan.

Florida National Guard Supplemental Retirement Benefit Plan				
Recognized in Expense Reporting Period Ending June 30, 2015	Recognition Period	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Service cost	\$ 7,160,731	Current	–	\$ 7,160,731
Interest cost	19,163,795	Current	–	19,163,795
Effect of assumptions changes or inputs	6,292,910	11.8 years	65,596,777	–
Administrative expenses	72,500	Current	–	72,500
<b>Total</b>	<b>\$ 32,689,936</b>		<b>\$ 65,596,777</b>	<b>\$ 98,286,713</b>

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Deferred outflows of resources related to contributions paid subsequent to the measurement date as shown in the tables above will be recognized as a reduction of the net pension liability in the reporting period ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension expense will be recognized as follows:

Reporting Period Ending June 30,	FRS Pension Plan Expense	HIS Expense	National Guard Benefit Expense
2016	\$ (401,639,299)	\$ 5,552,326	\$ 6,292,910
2017	(401,639,299)	5,552,326	6,292,910
2018	(401,639,299)	5,552,326	6,292,910
2019	(401,639,299)	5,552,326	6,292,910
2020	51,349,571	5,380,801	6,292,910
Thereafter	15,404,871	6,456,961	34,132,227
Total	\$ (1,539,802,751)	\$ 34,047,066	\$ 65,596,777

## Payables to the Pension Plans

The State reported payables of \$38.68 million to the FRS Pension Plan, and \$5.36 million to the HIS Program as of June 30, 2015, for legally required contributions to the plans.

## 2. Defined Contribution Programs

### FRS Investment Plan

The State Board of Administration administers the defined contribution plan officially titled the FRS Investment Plan. The Florida Legislature establishes and amends the benefit terms of the plan. Retirement benefits are based upon the value of the member's account upon retirement. The FRS Investment Plan provides vesting after one year of service regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, the years of service required for vesting under the Pension Plan (including the service credit represented by the transferred funds) is required to be vested for these funds and the earnings on the funds. The employer pays a contribution as a percentage of salary that is deposited into the individual member's account. Effective July 1, 2011, there is a mandatory employee contribution of 3.00%. The FRS Investment Plan member directs the investment from the options offered under the plan. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer assessment of 0.04% of payroll and by forfeited benefits of plan members. After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the FRS Investment Plan, receive a lump-sum distribution, or leave the funds invested for future distribution. Disability coverage is provided; the employer pays an employer contribution to fund the disability benefit which is deposited in the FRS Trust Fund. The member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the FRS Investment Plan and rely upon that account balance for retirement income.

### State University System Optional Retirement Program (SUSORP)

Section 121.35, F.S., created the SUSORP for eligible State University System faculty, administrators, and administrative and professional staff. The Florida Legislature establishes and amends the benefit terms of the program. This program is designed to aid universities in recruiting employees who may not remain in the FRS long enough to vest. The SUSORP is a defined contribution plan that provides full and immediate vesting of all contributions paid on behalf of the participants to the participating provider companies to invest as directed by the participant to provide retirement and death benefits. Employees in eligible positions are compulsory participants in the SUSORP unless they elect FRS membership. Faculty in a college of medicine with a faculty practice plan are mandatory SUSORP participants and cannot elect FRS membership.

The employing universities were statutorily required to contribute 5.15% of the participants' gross monthly compensation from July 2014 through June 2015. When applicable, a portion of the total contribution is transferred to the FRS Trust Fund to help amortize any unfunded actuarial liability (UAL). There was also a UAL payment required of 2.54% for fiscal year 2014-15. In accordance with Chapter 60U-2, Florida Administrative Code, 0.01% of the employer contribution rate was used for the administration of the SUSORP program and 5.14% was distributed to the provider companies designated by the participant.

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Effective July 1, 2011, there is a mandatory employee contribution of 3.00%. A participant may contribute by salary reduction an amount not to exceed the percentage contributed by the university.

## Senior Management Service Optional Annuity Program (SMSOAP)

Section 121.055, F.S., created the SMSOAP as an optional retirement program for state members of the Senior Management Service Class. The Florida Legislature establishes and amends the benefit terms of the program. The SMSOAP is a defined contribution plan that provides full and immediate vesting of all contributions paid on behalf of the participants to the participating provider companies to invest as directed to provide retirement and death benefits. Employees in eligible state positions may make an irrevocable election to participate in the SMSOAP in lieu of the Senior Management Service Class. Employers were required to contribute 6.27% of covered payroll from July 2014 through June 2015. When applicable, a portion of the total contribution is transferred to the FRS Trust Fund to help amortize the unfunded actuarial liability (UAL). There was a UAL payment of 15.04% required for fiscal year 2014-15. The employers' contributions were paid to the provider companies designated by the participant. Effective July 1, 2011, there is a mandatory employee contribution of 3%. A participant may contribute by salary reduction an amount not to exceed the percentage contributed by the employer.

## Pension Amounts for Defined Contribution Plans

As of June 30, 2015, the State reported the following pension amounts related to the defined contribution plans:

Reporting Period Ended June 30, 2015	FRS Investment Plan	Optional Retirement Plan	Optional Annuity Program
Pension Expense <sup>1</sup>	\$ 59,107,136 <sup>2</sup>	\$ 83,288,607	\$ 210,655
Forfeitures	4,292,638	-	-
Pension Liability	10,759,243	12,688	-

<sup>1</sup>Pension expense excludes the required unfunded actuarial liability (UAL) which is recognized in the FRS statement of contributions.

<sup>2</sup>The amount of forfeitures is not reflected in pension expense recognized by the State and are used to offset administrative costs.

## B. Other Postemployment Benefits (OPEB)

The following is based on the November 5, 2015, full actuarial valuation of the State Employees' Health Insurance Program Retiree healthcare benefits as of July 1, 2015.

### Plan Description

The state implicitly subsidizes the healthcare premium rates paid by retirees by allowing them to participate in the same group health plan offered to active employees. Although retirees pay 100% of the premium amount, the premium cost to the retiree is implicitly subsidized due to increasing health care costs with age and the commingling of the claims experience in a single risk pool with a single premium determination for active employees and retirees under age 65. Section 110.123, F.S., authorizes the offering of health insurance benefits to retired state and university employees. Section 112.0801, F.S., requires all public employers that offer benefits through a group insurance plan to allow their retirees to continue participation in the plan. The law also requires the claims experience of the retirees under 65 group to be combined with the claims experience of active employees for premium determination and the premium offered to retired employees to be no more than the premium applicable to active employees. Retirees under age 65 pay the same premium amounts as applicable to active employees. Retirees over age 65 are included in the overall risk pool but pay a lesser premium amount than is applicable to active employees because the plan is secondary payer to Medicare Parts A and B. The State Employees' Group Health Insurance Program (Program) operates as a cost-sharing multiple-employer defined benefit health plan; however, current administration of the Program is not through a formal trust and therefore disclosure requirements are those applicable to an agency multiple-employer plan. The Division of State Group Insurance within the Department of Management Services is designated by Section 110.123, F.S., to be responsible for all aspects of the purchase of healthcare for state and university employees and retirees under the Program.

There are twenty-one participating employers including the primary government of the state, the twelve state universities, and other governmental entities. There was an enrollment of 167,282 subscribers including 36,288 retirees at July 1, 2015.

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COBRA subscribers accounted for an additional 9,951 members. Employees must make an election to participate in the plan within 31 days of the effective date of their retirement to be eligible to continue in the plan as a retiree. Four types of health plans are offered to eligible participants: a standard statewide Preferred Provider Organization (PPO) Plan, a Health Investor PPO Plan, a standard Health Maintenance Organization (HMO) Plan, and a Health Investor HMO Plan. HMO coverage is available only to those retirees who live or work in the HMO's service area. The four PPO and HMO options are considered managed-care plans and have specific provider networks.

The asset and liability balances relating to retiree participation in the state group health insurance program are reported in an Agency Fund on the accrual basis of accounting. Premium payments from retirees are recognized as revenue in the period in which the payments are due. Costs for providing benefits, which include premiums and direct healthcare services, are recognized as an expense when incurred.

## Funding Policy

Benefit provisions are described by Section 110.123, F.S., and along with contributions, can be amended by the Florida Legislature. The state has not advance-funded OPEB costs or the net OPEB obligation. The Self-Insurance Estimating Conference develops official information for determining the budget levels needed for the state's planning and budgeting process. The Governor's recommended budget and the General Appropriations Act provide for a premium level necessary for funding the program each year on a pay-as-you-go basis. Monthly premiums, through June 2015 coverage, for active employees and retirees under the age of 65 for the standard plan were \$641.52 and \$1,444.06 for single and family contracts, respectively. Retirees over the age of 65 pay premiums for a Medicare supplement. Monthly premiums, through June 2015 coverage, for the standard PPO Plan were \$359.61 for a single contract, \$719.22 for two Medicare eligible members, and \$1,036.90 for a family contract when only one member is Medicare eligible. The following schedules regarding OPEB cost, net OPEB obligation and OPEB funded status disclose only the State of Florida's share of the OPEB. Refer to Other Required Supplementary Information for information on the OPEB plan as a whole.

Actuarially-Determined Annual OPEB Cost and Net OPEB Obligation as of June 30, 2015 and the two preceding fiscal years (dollars in thousands):

	2015	2014	2013
Annual required contribution (ARC)	\$ 360,424	\$ 399,026	\$ 327,829
Interest on the net OPEB obligation	49,713	37,540	28,412
Adjustments to the ARC	(43,085)	(32,534)	(24,624)
Annual OPEB Cost	367,052	404,032	331,617
Employer contribution	(86,057)	(99,706)	(103,428)
Increase/(decrease) in net OPEB obligation	280,995	304,326	228,189
Net OPEB obligation - July 1	1,242,824	938,498	710,309
Net OPEB obligation - June 30	\$ 1,523,819	\$ 1,242,824	\$ 938,498
Percent of annual OPEB cost contributed	23.45%	24.68%	31.19%

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## Funded Status – State Share

The funded status of the plan as of June 30, 2015, was as follows (dollars in thousands):

Actuarial valuation date	July 1, 2015
Actuarial accrued liability (AAL)	\$ 5,245,067
Actuarial value of plan assets	.....
Unfunded actuarial accrued liability (UAAL)	<u>\$ 5,245,067</u>
Actuarial value of assets as a percentage of the AAL	0.00%
Covered payroll – State share	\$ 4,399,327
UAAL (State) as a percentage of covered payroll	119.22%

## Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The schedule of funding progress, immediately following the notes to the financial statements, presents information about the actuarial value of plan assets relative to the actuarial accrued liability for benefits.

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The entry age actuarial cost method was used for the actuarial valuation as of July 1, 2015. This method allocates the value of a member's benefit as a level percentage of pay between entry age and retirement age. Allocating costs as a level percentage of pay, even though the benefits are not pay-related, helps with budgeting for these employee benefits costs as a percentage of payroll. Actuarial assumptions included a 3% inflation rate, a 4% return on invested assets, and a 3.25% payroll growth rate. Initial healthcare cost trend rates used for the Preferred Provider Organization (PPO) Plans are 4.4%, 8.5%, and 9.3% for the first three years followed by 9.9% and 9.7% for pre-Medicare and post-Medicare, respectively; in the fourth year, then grading to 3.9% over the course of 60 years. For the Health Maintenance Organization (HMO) Plans – Pre-Medicare, initial healthcare cost trend rates of 3.5%, 6.6%, and 7.5% are used for the first three years followed by 8.1% in the fourth year, then grading to 3.9% over the course of 60 years. For the Health Maintenance Organization (HMO) Plans – Post Medicare, initial healthcare cost trend rates of 3.5%, 6.6%, and 7.5% are used for the first three years followed by 7.9% in the fourth year, then grading to 4.0% over the course of 60 years.

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## NOTE 7 - COMMITMENTS AND OPERATING LEASES

## A. Construction Commitments

Road and bridge construction projects, supervised by the Department of Transportation, are included in the Department of Transportation work program, which is updated during each budget cycle. As of June 30, 2015, the Department had available approximately \$12.1 billion in budget authority committed on executed contracts arising from both current and prior year projects. Other major construction commitments of the State of Florida at June 30, 2015, totaled \$215 million. Refer to Note 5 for additional disclosures relating to construction in progress. Construction commitments for component units totaled \$2.3 billion.

## B. Florida Ports Financing Commission Revenue Bonds

The state has enacted legislation obligating it to remit annually \$25 million to a designated trustee for the purpose of repaying the debt on certain Florida Ports Financing Commission revenue bonds. The Florida Ports Financing Commission is not part of the state's reporting entity. These revenue bonds do not create or constitute a legal obligation or debt of the state. Funding for the annual remittance comes from the State of Florida, Department of Transportation's portion of motor vehicle registration fees, which was \$530,400,395 for the fiscal year ended June 30, 2015. The table below represents the Florida Ports Financing Commission revenue bonds outstanding as of June 30, 2015:

Series	Amount
2011A	\$ 9,135,000
2011B	119,600,000
2011A (Intermodal)	61,410,000
2011B (Intermodal)	43,325,000
<b>Total</b>	<b>\$ 233,470,000</b>

## C. Operating Leases

Operating leases are not recorded on the balance sheets or statements of net assets; however, operating lease payments are recorded as expenditures/expenses when incurred. Total operating lease payments for the state's governmental activities, business-type activities, and component units were \$136.5 million, \$8.5 million, and \$66.2 million, respectively, for the year ended June 30, 2015. The following is a schedule of future non-cancelable operating lease payments for the primary government and component units at June 30, 2015 (in thousands):

	Primary Government		Component Units
	Governmental Activities	Business-type Activities	
2016	\$ 129,038	\$ 6,883	\$ 57,097
2017	119,446	6,776	43,236
2018	114,669	6,443	37,761
2019	107,816	3,731	30,480
2020	81,714	3,063	24,737
2021-2025	119,769	4,850	82,158
2026-2030	3,911	4,183	56,881
2031-2035	1,663	2,308	49,701
2036-2040	1,735	.....	36,715
2041-2045	1,806	.....	36,992
2046-2050	.....	.....	610
2051-2055	.....	.....	610
2056-2060	.....	.....	236
2061-2065	.....	.....	142
2066-2070	.....	.....	142
2071-2075	.....	.....	142
2076-2080	.....	.....	142
2081-2085	.....	.....	142
2086-2090	.....	.....	57
<b>Total</b>	<b>\$ 681,567</b>	<b>\$ 38,237</b>	<b>\$ 457,981</b>

## D. Encumbrances

As of June 30, 2015, encumbrances for major and nonmajor governmental funds were (in thousands):

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation	Nonmajor Governmental Funds	Total
<b>Encumbrances:</b>	<b>\$ 164,576</b>	<b>\$ 5,538</b>	<b>\$ 106,699</b>	<b>\$ 52,023</b>	<b>\$ 38,109</b>	<b>\$ 315,255</b>	<b>\$ 682,200</b>

## NOTE 8 - BONDS PAYABLE AND CERTIFICATES OF PARTICIPATION

## A. Bonds Payable

## 1. Outstanding Bonds

Bonds payable at June 30, 2015, are as follows (in thousands):

Bond Type	Original Amount	Amount Outstanding	Interest Rates	Annual Maturity To
<b>Governmental Activities:</b>				
Road and Bridge Bonds	\$ 1,879,965	\$ 1,569,885	3.000%-5.375%	2041
SBE Capital Outlay Bonds	373,720	293,605	2.000%-5.000%	2030
Lottery Education Bonds	3,015,565	2,015,068	3.000%-6.584%	2032
Public Education Bonds	10,821,900	9,216,135	2.250%-6.000%	2041
State University System Bonds	241,960	150,335	3.000%-6.500%	2033
University Auxiliary Bonds	1,143,685	929,101	2.290%-7.500%	2043
Inland Protection Bonds	96,730	67,100	4.260%-5.400%	2024
Florida Forever Bonds	1,512,280	1,154,815	3.250%-7.045%	2029
Water Pollution Control Bonds	614,775	398,005	3.000%-5.500%	2031
Florida Facilities Pool Bonds	479,060	286,635	4.000%-5.750%	2039
State Infrastructure Bank Bonds	123,615	49,825	4.250%-5.000%	2027
Seaport Investment Bonds	138,145	129,805	4.000%-5.000%	2043
Everglades Restoration Bonds	288,550	214,730	0.320%-6.450%	2032
	20,729,950	16,475,044		
Unamortized premiums (discounts) on bonds payable		829,585		
<b>Total Bonds Payable</b>	<b>\$ 20,729,950</b>	<b>\$ 17,304,629</b>		
<b>Business-type Activities:</b>				
Toll Facilities Bonds	\$ 3,284,045	\$ 2,807,730	2.875%-6.800%	2044
Florida Hurricane Catastrophe Fund Bonds	2,000,000	2,000,000	1.298%-2.995%	2021
	5,284,045	4,807,730		
Unamortized premiums (discounts) on bonds payable		118,352		
<b>Total Bonds Payable</b>	<b>\$ 5,284,045</b>	<b>\$ 4,926,082</b>		

## 2. Types of Bonds

**Road and Bridge Bonds** are issued to finance the cost of acquiring real property or the rights to real property for state roads, or to finance the cost of state bridge construction. The bonds, serial and term, are secured by a pledge of a portion of the state-assessed motor fuel tax revenues, and by a pledge of the full faith and credit of the state.

**State Board of Education (SBE) Capital Outlay Bonds** are issued to finance capital outlay projects of school districts and community colleges. The bonds, serial and term, are secured by a pledge of a portion of the state-assessed motor vehicle license tax and by a pledge of the full faith and credit of the state.

**Lottery Education Bonds** are issued to finance all or a portion of the costs of various local school district educational facilities. The bonds, serial and term, are secured by a pledge of a portion of the lottery revenues transferred to the Educational Enhancement Trust Fund.

**Public Education Bonds** are issued to finance capital outlay projects of local school districts, community colleges, vocational technical schools, and state universities. The bonds, serial and term, are secured by a pledge of the state's gross receipts tax revenues and by a pledge of the full faith and credit of the state.

**State University System Bonds** are issued to construct university student life facilities. The bonds, serial and term, are secured by a system pledge of Capital Improvement Fee revenues.

**University Auxiliary Bonds** are issued to construct university facilities, including parking and housing. The bonds, serial and term, are secured by university pledges of certain housing system revenues, parking system revenues, and student fee assessments.

**Inland Protection Bonds** are issued by the Inland Protection Financing Corporation (a blended component unit) for the purpose of financing the rehabilitation of petroleum contaminated sites. The bonds mature serially and are secured by a pledge of moneys derived from a wholesale excise tax primarily on petroleum products.

**Florida Forever Bonds** are issued to finance the cost of acquisition and improvements of lands, water areas, and related property interests and resources in the State of Florida for the purposes of restoration, conservation, recreation, water resource development, or historical preservation. The bonds, serial and term, are secured by a pledge of a portion of the documentary stamp tax.

**Water Pollution Control Bonds** are issued by the Water Pollution Control Financing Corporation (a blended component unit) to fund loans to local governments to finance or refinance the cost of wastewater treatment and storm water management projects. The bonds mature serially and are secured by a pledge of the loan payments from local governments.

**Florida Facilities Pool Bonds** are issued to provide funds for the acquisition and construction of facilities to be leased to state agencies. The bonds, serial and term, are secured by a pledge of the revenues derived from the leasing and operations of these facilities.

**State Infrastructure Bank Bonds** are issued primarily to finance loans made for the purpose of financing qualified transportation projects. The bonds mature serially and are secured by a pledge of repayments on pledged loans and moneys and investments held in reserve accounts.

**Seaport Investment Program Bonds** are issued primarily to finance improvements at various seaports within the State of Florida. The bonds, serial and term, are secured by a first lien on the annual allocation of certain fees derived from motor vehicle certificates to the Seaport Investment Program.

**Everglades Restoration Bonds** are revenue bonds issued to finance or refinance the costs of acquisition and improvement of lands, water areas, and related property interests and resources for the purpose of implementing the Comprehensive Everglades Restoration Plan and to fund the Florida Keys Area of Critical State Concern Protection Program. The bonds mature serially and are secured by a pledge of a portion of the documentary stamp tax.

**Toll Facilities Bonds** are issued to provide construction funds for roads and bridges. Toll bonds, serial and term, are secured by a pledge of toll facility revenues.

**Florida Hurricane Catastrophe Fund Bonds** are issued by the Florida Hurricane Catastrophe Fund Finance Corporation to make payments to participating insurers for losses resulting from covered events (hurricanes). The bonds mature serially and are secured by emergency assessments and reimbursement premiums. Pre-event notes are also issued to provide a source of funds to reimburse participating insurers for losses relating to future covered events and are secured by reimbursement premiums.



**3. Pledged Revenues (in thousands):**

The table below contains information regarding revenues pledged to repay debt obligations. For each Bond Type, the table discloses Gross Revenue, Operating Expenses, Net Revenue Available for Debt Service, Principal, Interest, Coverage Ratio, Final Maturity, Remaining Debt Service, and Revenue Ratio. The Bond Types with Operating Expenses are considered self-supporting debt and are paid from the associated facilities being financed. If Operating Expenses are not shown, the bond type is considered to be Net Tax Supported debt and serviced by dedicated tax or fee revenues.

Bond Type	Revenue <sup>1</sup>	Less Operating Expenses	Net Available for Debt Service	Debt Service		Total Debt Service	Coverage Ratio	Final Maturity	Remaining Debt Service	Revenue Ratio <sup>4</sup>
				Principal	Interest <sup>2</sup>					
Florida Turnpike (Toll Facility)	894,589	177,160	717,429	120,990	172,100	293,090	2.83	2044	4,323,532	80.30%
Florida Turnpike/Everglades	1,229,100	—	1,229,100	102,715	47,113	149,828	7.24	2025	1,824,126	100.00%
Lottery Education <sup>3</sup>	1,496,371	—	1,496,371	203,389	108,556	311,945	4.80	2032	2,601,665	100.00%
Alagator Alley (Toll Facility)	28,549	8,525	20,024	1,630	1,620	3,250	5.80	2027	40,395	70.14%
State Infrastructure Bank	56,750	—	56,750	10,005	2,955	13,040	4.35	2027	49,120	100.00%
Florida Hurricane Catastrophe	1,564,480	18,687	1,545,793	325,000	71,339	396,339	3.90	2021	2,211,341	98.81%
State University System Bonds	53,960	—	53,960	13,460	8,032	21,492	2.51	2033	213,443	100.00%
University Auxiliary Bonds	—	—	—	—	—	—	—	—	—	—
Parking System Revenue Bonds	—	—	—	—	—	—	—	—	—	—
Florida International University	13,845	4,963	8,882	2,875	1,457	4,332	1.42	2043	129,310	64.37%
University of South Florida	13,904	7,935	5,969	2,380	1,179	3,559	1.68	2026	30,629	42.93%
Florida Agricultural & Mechanical University	2,195	1,118	1,077	190	43	233	4.62	2031	490	49.07%
University of Florida	12,530	7,294	5,236	1,510	791	2,301	2.28	2028	22,876	41.79%
Florida Atlantic University	7,072	4,103	2,969	1,325	753	2,078	1.43	2032	24,105	41.98%
University of Central Florida	21,240	3,002	18,238	3,410	1,595	4,915	3.71	2032	44,686	85.17%
Florida State University	11,892	3,204	8,688	3,025	1,903	4,928	1.76	2033	51,752	73.06%
Housing System Revenue Bonds	—	—	—	—	—	—	—	—	—	—
Florida Agricultural & Mechanical University	14,068	7,499	6,569	2,820	1,096	3,916	1.11	2032	88,513	46.69%
Florida International University	28,782	14,592	14,190	5,790	4,312	9,702	1.46	2041	149,064	49.30%
University of Florida	54,587	35,076	19,511	4,580	1,646	6,226	2.37	2033	109,262	55.74%
Florida Atlantic University	14,828	7,574	7,254	2,900	2,862	5,762	1.26	2036	90,389	48.97%
University of Central Florida	29,435	14,831	14,604	4,725	4,565	9,290	1.66	2042	149,480	49.65%
Florida State University	43,194	19,302	23,892	4,675	6,774	11,449	2.09	2040	280,942	55.31%
Student Health and Wellness Center Revenue Bonds	—	—	—	—	—	—	—	—	—	—
University of Central Florida	16,610	—	16,610	395	228	623	26.76	2024	5,561	100.00%
Florida State University	14,842	—	14,842	1,200	1,102	2,302	6.23	2030	35,700	100.00%
University of North Florida	4,243	—	4,243	435	614	1,049	4.04	2036	25,641	100.00%
Student Activity Revenue Bonds	—	—	—	—	—	—	—	—	—	—
University of Florida	22,208	—	22,208	1,340	1,891	3,231	6.87	2033	58,196	100.00%
Water Pollution Control Bonds	96,548	—	96,548	34,875	20,534	55,409	1.74	2031	538,723	100.00%
Inland Protection Bonds	198,432	—	198,432	6,180	7,637	13,817	27.50	2034	84,703	100.00%
Support Investment Program	200,000	—	200,000	2,145	6,436	8,581	23.31	2043	240,303	100.00%

<sup>1</sup> Operating Expenses are not listed for various programs. For these programs, either no operating expenses reduce revenues available for debt service, or, in the case of the Lottery, include expenses unrelated to the operation of the program, such as payment of lottery prizes. Instead, for these programs, the revenue shown is the amount available to pay debt service.

<sup>2</sup> Source: Department of Lottery, Audited Financial Statements.

<sup>3</sup> Refer to Note 8A.2. for information on the sources of pledged revenues.

<sup>4</sup> Revenue Ratio is calculated as Net Available for Debt Service divided by Revenue.

<sup>5</sup> Debt service interest is shown net of interest subsidy payments received from the Federal Government for Build America Bonds.

**4. State Debt Limitations**

Section 215.98, F.S., establishes the ratio of tax-supported debt service to tax-supported revenues as the benchmark debt ratio for purposes of setting the state's legal debt margin. Under the policy, if the ratio exceeds 6%, additional tax-supported debt may be authorized only if the legislature determines the additional debt is in the best interest of the state. If the ratio exceeds 7%, additional tax-supported debt may be authorized only if the legislature determines it is necessary to address a critical state emergency. During the fiscal year 2014-15, the ratio remained below 6%, primarily due to an increase in tax revenues. Chapter 2014-53, Section 57, Laws of Florida, provided the legislature's determination that the authorization and issuance of debt for the 2014-15 fiscal year was in the best interest of the state.

**5. Debt Service Requirements**

Annual debt service requirements to amortize bonds at June 30, 2015, are as follows (in thousands):

Year Ending June 30	Primary Government					
	Governmental Activities			Business-type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2016	\$ 1,035,644	\$ 782,547	\$ 1,818,191	\$ 128,965	\$ 181,759	\$ 310,724
2017	1,052,553	732,631	1,784,984	634,645	172,141	806,786
2018	1,076,686	681,059	1,758,645	142,260	162,179	304,439
2019	1,057,659	629,954	1,687,613	649,770	149,876	799,646
2020	1,055,990	578,249	1,634,239	140,760	137,120	277,880
2021-2025	5,108,829	2,120,522	7,229,351	1,671,340	448,334	2,119,674
2026-2030	3,156,408	1,083,977	4,240,385	549,460	287,234	836,694
2031-2035	1,991,785	495,302	2,487,087	502,465	167,008	669,473
2036-2040	892,640	115,628	1,008,268	316,385	56,799	373,184
2041-2045	47,050	3,748	50,798	71,680	6,079	77,759
Bonds Payable and Interest	16,475,044	7,224,517	23,699,561	4,807,730	1,768,529	6,576,259
Unamortized premiums (discounts)	829,585	—	829,585	118,352	—	118,352
Total bonds payable and interest	\$ 17,304,629	\$ 7,224,517	\$ 24,529,146	\$ 4,926,082	\$ 1,768,529	\$ 6,694,611

Year Ending June 30	Component Units		
	Principal	Interest	Total
	Principal	Interest	Total
2016	\$ 1,606,252	\$ 562,833	\$ 2,169,085
2017	2,148,413	235,099	2,383,512
2018	392,965	200,794	593,759
2019	520,424	179,550	699,974
2020	808,826	157,009	965,835
2021-2025	764,632	613,708	1,378,340
2026-2030	822,835	452,928	1,275,763
2031-2035	867,651	303,842	1,171,493
2036-2040	576,185	167,810	743,995
2041-2045	517,130	53,391	570,521
2046-2050	34,976	1,457	36,433
2051-2055	1,880	9	1,889
Bonds payable and interest	9,062,169	2,928,430	11,990,599
Unamortized premiums (discounts)	154,398	—	154,398
Total bonds payable and interest	\$ 9,216,567	\$ 2,928,430	\$ 12,144,997

Annual debt service requirements for university capital improvement debt payable at June 30, 2015, are as follows (in thousands):

Year Ending June 30	Universities		
	Principal	Interest	Total
	Principal	Interest	Total
2016	\$ 50,116	\$ 40,901	\$ 91,017
2017	48,026	39,209	87,235
2018	51,366	36,162	87,528
2019	52,760	35,905	88,665
2020	52,751	32,599	85,350
2021-2025	262,859	127,730	390,589
2026-2030	240,425	72,856	313,281
2031-2035	132,080	29,130	161,210
2036-2040	45,528	9,168	54,696
2041-2045	13,597	925	14,522
Total capital improvement debt payable and interest	949,508	424,585	1,374,093
Unamortized premiums (discounts)	10,931	—	10,931
Total capital improvement debt payable and interest	\$ 960,439	\$ 424,585	\$ 1,385,024

**6. Advance Refundings and Current Refundings**

During the fiscal year ended June 30, 2015, the state took advantage of favorable conditions and issued bonds for the purpose of refunding previously issued bonds. The refundings of these bond series were made in order to obtain lower interest rates and the resulting savings in debt service payments over the life of the bonds. The economic gains obtained by these refundings are the differences between the present value of old debt service and new debt service requirements.

The proceeds of the current refundings were used to immediately call the refunded bonds or deposited in Special Purpose Investment Accounts with the State Treasury and used to call refunded bonds within 90 days of the issuance of the refunding bonds. The proceeds of the advance refundings were deposited in Special Purpose Investment Accounts with the State Treasury and economically defeased the refunded bonds. The funds deposited along with the interest earned and other available funds were sufficient to meet the future principal and interest payments on the refunded bonds as they became due.

Bonds and Department of Management Services Certificates of Participation legally defeased through the consummation of refunding transactions are not included in Florida's outstanding debt. Irrevocable escrow accounts held by the State Board of Administration to service the refunded bonds are reported as agency funds. The following refundings occurred during the fiscal year.

**Advance Refundings****Governmental Activities**

State of Florida, State Board of Education Lottery Revenue Refunding Bonds, Series 2014A in the amount of \$186,170,000 along with additional funds of \$2,203,716 were used to advance refund \$102,290,000 of the State of Florida, State Board of Education Lottery Revenue Bonds, Series 2005A maturing in the years 2016 through 2023 and \$100,440,000 of the State of Florida, State Board of Education Lottery Revenue Bonds, Series 2006A maturing in the years 2016 through 2025. The refunding resulted in debt savings of \$25,253,293, an economic gain of \$22,630,233, and a deferred gain on refunding of \$2,157,693.

State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Refunding Bonds, 2014 Series A in the amount of \$24,555,000, in part, along with additional funds of \$145,098 were used to advance refund \$13,735,000 of the State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Bonds, 2005 Series A maturing in the years 2016 through 2025. The refunding resulted in debt savings of \$1,481,813, an economic gain of \$1,324,749, and a deferred loss on refunding of \$148,708.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2014 Series B in the amount of \$117,300,000, in part, along with additional funds of \$1,542,859 were used to advance refund \$121,250,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2003 Series D maturing in the years 2016 through 2028 and \$75,050,000 of the State of Florida, State Board of Education Public Education Capital Outlay Bonds, 2004 Series C maturing in the years 2016 through 2029. The refunding resulted in debt savings of \$22,317,241, an economic gain of \$18,659,771, and a deferred gain on refunding of \$1,396,891.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2014 Series C in the amount of \$220,520,000, along with additional funds of \$3,748,125 were used to advance refund \$131,555,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2002 Series E maturing in the years 2016 through 2035, and \$106,840,000 of the State of Florida, State Board of Education Public Education Capital Outlay Bonds, 2005 Series E maturing in the years 2016 through 2030. The refunding resulted in debt savings of \$45,472,001, an economic gain of \$35,116,190 and a deferred gain on refunding of \$1,198,367.

State of Florida, Board of Governors Florida State University Dormitory Revenue Refunding Bonds, Series 2014A in the amount of \$46,085,000, in part, were used to advance refund \$35,860,000 of the State of Florida, Florida Education System Florida State University Housing Facility Revenue Bonds, Series 2005A maturing in the years 2016 through 2031. The refunding resulted in debt savings of \$6,272,207, an economic gain of \$4,926,762, and a deferred gain on refunding of \$768,694.

State of Florida, Board of Governors Florida State University Parking Facility Revenue Refunding Bonds, Series 2014A in the amount of \$13,485,000, in part, along with additional funds of \$149,421, were used to advance refund \$6,860,000 of the State of Florida, Florida Education System Florida State University Parking Facility Revenue Bonds, Series 2005A maturing in the years 2016 through 2025. The refunding resulted in debt savings of \$842,092, an economic gain of \$742,593, and a deferred loss on refunding of \$91,087.

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State of Florida, Department of Environmental Protection Florida Forever Revenue Refunding Bonds, Series 2014A in the amount of \$215,515,000 along with additional funds of \$3,999,773 were used to advance refund \$59,050,000 of the State of Florida, Department of Environmental Protection Florida Forever Revenue Bonds, Series 2005A maturing in the years 2016 through 2025, \$89,220,000 of State of Florida, Department of Environmental Protection Florida Forever Revenue Bonds, Series 2005B maturing in the years 2016 through 2025, and \$96,540,000 of the State of Florida, Department of Environmental Protection Florida Forever Revenue Bonds, Series 2006A maturing in the years 2016 through 2025. The refunding resulted in debt savings of \$36,405,153, an economic gain of \$31,928,006, and a deferred gain on refunding of \$1,751,075.

State of Florida, Department of Management Services Refunding Certificates of Participation, Series 2015A in the amount of \$99,625,000, in part, along with additional funds of \$15,670,313 were used to advance refund \$3,845,000 of the State of Florida Correctional Privatization Commission Certificates of Participation, Series 1995B maturing in the years 2015 through 2017, \$4,080,000 of the State of Florida Correctional Privatization Commission Certificates of Participation, Series 1995C maturing in the years 2015 through 2017, and \$78,770,000 of the State of Florida Department of Management Services Certificates of Participation, Series 2006A. The refunding resulted in debt savings of \$10,649,703, an economic gain of \$9,438,069, and a deferred loss on refunding of \$946,238.

State of Florida, Board of Governors University of Florida Dormitory Revenue Bonds, Series 2013A, in the amount of \$24,805,000, in part, along with additional funds of \$124,438, were used to refund \$5,545,000 of the State of Florida, Florida Education System University of Florida Housing Revenue Refunding Bonds, Series 2005A maturing in the years 2016 through 2023. The refunding resulted in debt savings of \$524,745, an economic gain of \$463,505, and a deferred loss on refunding of \$152,797.

## Current Refundings

## Governmental Activities

State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Refunding Bonds, 2014 Series B in the amount of \$129,880,000 along with additional funds of \$2,887,813 were used to refund \$47,234,000 of the State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Bonds, 2005 Series A maturing in the years 2016 through 2017 and \$91,380,000 of the State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Refunding Bonds, 2005 Series B maturing in the years 2016 through 2020. The refunding resulted in debt savings of \$10,453,172, an economic gain of \$10,282,214, and a deferred loss on refunding of \$5,312,715.

State of Florida, Board of Governors Florida State University Parking Facility Revenue Refunding Bonds, Series 2014A in the amount of \$13,485,000, in part, along with additional funds of \$179,491, were used to refund \$8,535,000 of the State of Florida, Florida Board of Education Florida State University Parking Facility Revenue Bonds, Series 2003B maturing in the years 2015 through 2023. The refunding resulted in debt savings of \$1,023,949, an economic gain of \$940,572, and a deferred loss on refunding of \$32,139.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2015 Series A in the amount of \$233,825,000 along with additional funds of \$3,297,593 were used to refund \$267,005,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2005 Series D maturing in the years 2016 through 2029. The refunding resulted in debt savings of \$57,112,921, an economic gain of \$49,852,400, and a deferred loss on refunding of \$6,678,762.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2015 Series B in the amount of \$231,825,000 along with additional funds of \$4,359,438 were used to refund \$264,400,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2005 Series C maturing in the years 2016 through 2029. The refunding resulted in debt savings of \$51,136,696, an economic gain of \$44,341,930, and a deferred loss on refunding of \$8,516,961.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2015 Series C in the amount of \$253,945,000 along with additional funds of \$4,758,486 were used to refund \$43,715,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2003 Series D maturing in the years 2029 through 2035, \$171,580,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2004 Series C maturing in the years 2016 through 2035, and \$55,355,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2005 Series E maturing in the years 2031 through 2035. The refunding resulted in debt savings of \$58,453,684, an economic gain of \$42,261,467, and a deferred loss on refunding of \$7,572,392.

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State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2015 Series D in the amount of \$258,270,000 along with additional funds of \$6,987,706 were used to refund \$113,355,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2005 Series A maturing in the years 2016 through 2021 and \$177,070,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2005 Series B maturing in the years 2016 through 2022. The refunding resulted in debt savings of \$34,212,979, an economic gain of \$32,616,361, and a deferred loss on refunding of \$3,382,794.

State of Florida, Board of Governors Florida State University Dormitory Revenue Bonds, Series 2015A in the amount of \$59,575,000, in part, were used to refund \$2,695,000 of the State of Florida, Florida Education System, Florida State University Housing Facility Revenue Bonds, Series 2004A maturing in the year 2034 and \$21,450,000 of the State of Florida, Florida Education System, Florida State University Housing Facility Revenue Bonds, Series 2005A maturing in the years 2016 through 2035. The refunding resulted in debt savings of \$5,188,657, an economic gain of \$3,503,503 and a deferred gain on refunding of \$391,396.

State of Florida, Department of Management Services Refunding Certificates of Participation, Series 2015A in the amount of \$99,625,000, in part, along with additional funds of \$12,238,337 were used to refund \$9,225,000 of the State of Florida Correctional Privatization Commission Certificates of Participation, Series 2004A maturing in the years 2015 through 2017 and, \$30,390,000 of the State of Florida Correctional Privatization Commission Certificates of Participation, Series 2004B maturing in the years 2015 through 2025. The refunding resulted in debt savings of \$6,498,445, an economic gain of \$5,563,118, and a deferred gain on refunding of \$3,842,537.

## Business-type Activities

State of Florida, Department of Transportation Turnpike Revenue Bonds, Series 2014A in the amount of \$223,580,000 along with additional funds of \$891,208 in part were used to refund \$114,985,000 of the State of Florida Department of Transportation Turnpike Revenue Bonds, Series 2004A maturing in the years 2027 through 2034. The refunding resulted in debt savings of \$22,587,641, an economic gain of \$14,523,679, and a deferred loss on refunding of \$3,488,238.

## 7. Prior-year Defeased Bonds

In prior years, the state has deposited with escrow agents in irrevocable trusts amounts sufficient to meet the debt service requirements of certain bonds. These defeased bonds are not reported as outstanding debt. Irrevocable trusts established with the State Board of Administration are reported in an agency fund. Debt considered defeased consists of the following (in thousands):

	Principal at 6/30/2015
Governmental Activities	
University Auxiliary Bonds	\$ 1,169

## 8. Arbitrage Regulations

The state complies with federal arbitrage regulations.

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## 9. Direct Interest

The state's bonds are issued for the creation or continuing existence of various programs. Interest is reported at June 30, 2015, in the following governmental activities as direct expenses on the Statement of Activities (in thousands):

Governmental Activities	Interest
Education:	
SBE Capital Outlay Bonds	\$ 11,320
Lottery Education Bonds	94,809
Public Education Bonds	398,100
State University System Bonds	7,839
University Auxiliary Bonds	38,829
Total Education	550,897
Natural Resources and Environment:	
Inland Protection Bonds	3,277
Everglades Restoration Bonds	6,548
Water Pollution Control Bonds	16,382
Florida Forever Bonds	55,524
Total Natural Resources and Environment	81,731
Transportation:	
Road and Bridge Bonds (Right of Way)	60,807
State Infrastructure Bonds	2,638
Seaport Bonds	5,180
Total Transportation	68,625
Total Direct Interest	\$ 701,253

## 10. Governmental Activities – Unrestricted Net Position Deficit

Governmental activities reflect a negative unrestricted net position balance of \$12.4 billion at June 30, 2015. This deficit is primarily the result of education-related bonds in which the state is responsible for the debt, but the state colleges, state universities, or the local school districts own the capital assets. Because the state does not own these capital assets, the bonded debt is not netted on the line item "Net investment in capital assets." Instead, this bonded debt is netted with unrestricted net position. Education-related bonds include SBE Capital Outlay Bonds; PECO Bonds; State University System Improvement Bonds; and Lottery Education Bonds; which have a total ending balance at June 30, 2015, of \$12.3 billion. The state has an additional \$1.1 billion in other bonds, including Florida Forever bonds in which the state does not own the related capital assets. The resources related to the payment of this debt will be provided from future revenue sources. If these bonds were removed, the adjusted unrestricted net position for governmental activities would be \$1.0 billion.

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## B. Certificates of Participation

## 1. Primary Government

The state has issued certificates of participation (original amount of \$801,055,000) to finance privately operated detention and mental health facilities. The certificates of participation's interest rates range from 3.375% - 6.825% and the last maturity date is October 1, 2029. The following is a schedule of future minimum principal and interest payments for certificates of participation for governmental activities at June 30, 2015 (in thousands):

Year Ending June 30	Principal	Interest	Total
2016	\$ 39,795	\$ 34,010	\$ 73,805
2017	38,770	30,092	68,862
2018	39,200	27,045	66,245
2019	35,595	26,241	61,836
2020	36,430	24,418	60,848
2021-2025	205,080	90,903	295,983
2026-2030	204,290	29,793	234,083
Total	599,160	262,502	861,662
Unamortized premiums (discounts)	15,374	-----	15,374
Total certificates of participation payable	\$ 614,534	\$ 262,502	\$ 877,036

## 2. Component Units

Component units (universities and a water management district) have issued certificates of participation (original amount of \$1,134,345,000) primarily to finance academic and student facilities, and construction projects for Everglades restoration. The certificates of participation's interest rates range from 2.000% to 6.000% and the last maturity date is July 1, 2040. The following is a schedule of future minimum principal and interest payments for certificates of participation for component units at June 30, 2015 (in thousands):

Year Ending June 30	Principal	Interest	Total
2016	\$ 25,188	\$ 45,675	\$ 70,863
2017	29,074	46,135	75,209
2018	30,355	44,829	75,184
2019	31,671	43,421	75,092
2020	33,113	41,933	75,046
2021-2025	187,620	184,966	372,586
2026-2030	232,454	135,711	368,165
2031-2035	290,785	73,421	364,206
2036-2040	147,940	10,956	158,896
2041-2045	1,200	51	1,251
Total	1,009,400	627,098	1,636,498
Unamortized premiums (discounts)	27,820	-----	27,820
Total certificates of participation payable	\$ 1,037,220	\$ 627,098	\$ 1,664,318

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### NOTE 9 - INSTALLMENT PURCHASES, CAPITAL LEASES, AND PUBLIC-PRIVATE PARTNERSHIPS

#### A. Installment Purchases

The state has a number of installment purchase contracts primarily providing for the acquisition of buildings, furniture, and equipment. At June 30, 2015, 75% of the state's installment purchase contracts for primary governmental activities were for furniture and equipment, and the remaining 25% for buildings. Installment purchase contracts for component units consisted of 100% of furniture and equipment. The following is a schedule of future minimum installment purchase contract payments for the primary government and component units at June 30, 2015 (in thousands):

Year Ending June 30	Primary Government		Component Units
	Governmental Activities	Business-type Activities	
2016	\$ 11,400	\$ 2,250	\$ 3,013
2017	10,217	2,251	2,295
2018	9,215	16,042	1,410
2019	7,616	.....	1,152
2020	8,449	.....	100
2021-2025	7,908	.....	.....
2026-2030	1,929	.....	.....
Total	56,734	20,543	7,970
Less: Interest	(7,112)	(1,337)	(293)
Present value of future minimum payments	\$ 49,622	\$ 19,206	\$ 7,677

#### B. Capital Leases

The state has a number of capital leases providing for the acquisition of land, buildings, and furniture and equipment. At June 30, 2015, 52% of the state's capital leases for governmental activities were for buildings, and the remaining 48% were for furniture and equipment. Capital leases for component units consisted of 56% for buildings, 39% for furniture and equipment, and the remaining 5% for land. The following is a schedule of future minimum capital lease payments for the primary government and component units at June 30, 2015 (in thousands):

Year Ending June 30	Primary Government		Component Units
	Governmental Activities	Business-type Activities	
2016	\$ 2,532	\$ 12,104	
2017	2,524	9,780	
2018	2,492	6,313	
2019	2,492	5,037	
2020	710	4,369	
2021-2025	2,931	15,972	
2026-2030	565	8,875	
2031-2035	.....	3,216	
2036-2040	.....	2,282	
2041-2045	.....	2,282	
2046-2050	.....	2,282	
2051-2055	.....	2,282	
2056-2060	.....	2,282	
2061-2065	.....	2,282	
2066-2070	.....	2,282	
2071-2075	.....	1,826	
Total	14,246	83,466	
Less: Interest	(2,092)	(28,675)	
Present value of future minimum payments	\$ 12,154	\$ 54,791	

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#### C. Public-Private Partnerships

Pursuant to Section 334.30, Florida Statutes, the Department of Transportation executed two 35-year, Public-Private Partnership concession agreements in March and October of 2009 for the design, build, finance, operation and maintenance of the Interstate 595 Corridor and the Port of Miami Tunnel. Payments consist of construction-period payments, lump-sum final acceptance payments upon completion of construction, and annual performance-based availability payments to be made during the 30-year operations and maintenance period. The Department executed a 40-year concession agreement in September 2014 for the design, build, finance, operation and maintenance of 21 miles of the Interstate 4 Corridor in Seminole and Orange Counties. Annual availability payments are all-inclusive payments consisting of unpaid portions of construction costs, annual operations costs, and maintenance expenses. The payment schedule below includes the full amount of the estimated payments for the Interstate 595 Corridor and the Port of Miami Tunnel and is an estimate of unpaid construction payments during the term of the agreements based on the percentage of completion of the projects at June 30, 2015 for the Interstate 4 Corridor. The annual availability payments for Interstate 595 Corridor and the Port of Miami Tunnel are performance-based and are subject to change based on a fixed percentage as defined in the agreement and on the Consumer Price Index, which could impact the payment schedule. The annual availability payments for the Interstate 4 Corridor are performance-based with a portion of the payment that is level and another portion that is indexed based on the Consumer Price Index, which could impact the payment schedule. The lanes were open to traffic on Interstate 595 and Port of Miami Tunnel in March and August 2014, respectively. Construction for the Interstate 4 Corridor is expected to be completed during fiscal year 2021. The Department has six other public-private partnership agreements for the design, build, and finance, and two other agreements for the build and finance of various transportation projects. The remaining unpaid construction costs for these eight agreements represent 51% and 5%, respectively, of payments due in 2016 and 2017. The following is a schedule of future maximum payments for the primary government at June 30, 2015 (in thousands):

Year Ending June 30	Primary Government	
	Governmental Activities	Business-type Activities
2016	\$ 312,055	\$ 74,218
2017	187,387	60,380
2018	276,609	64,400
2019	117,247	16,642
2020	126,558	16,136
2021-2025	577,075	88,173
2026-2030	554,263	102,090
2031-2035	626,986	118,206
2036-2040	720,790	136,867
2041-2045	611,468	103,577
2046 -2050	40,137	.....
2051 - 2055	34,328	.....
Total	4,184,903	780,689
Less: Interest	(1,983,395)	(405,113)
Present value of future maximum payments	\$ 2,201,508	\$ 375,576

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### NOTE 10 - CHANGES IN LONG-TERM LIABILITIES

Changes in long-term liabilities for governmental activities during the fiscal year ended June 30, 2015, are as follows (in thousands):

	Balance July 1, 2014	Restatements and Adjustments	Additions	Deletions	Balance June 30, 2015	Due Within One Year (Current)
<b>Governmental Activities</b>						
Bonds payable:						
Road and Bridge Bonds	\$ 1,638,090	\$ .....	\$ .....	\$ 68,205	\$ 1,569,885	\$ 71,615
SBE Capital Outlay Bonds	391,310	.....	129,880	227,585	293,605	71,000
Lottery Education Bonds	2,421,187	.....	.....	406,119	2,015,068	211,921
Public Education Bonds	9,786,140	.....	1,315,685	1,885,690	9,216,135	438,190
State University System Bonds	189,495	.....	.....	39,160	150,335	14,010
University Auxiliary Bonds	983,226	.....	73,060	127,185	929,101	48,388
Inland Protection Bonds	73,280	.....	.....	6,180	67,100	6,485
Florida Forever Bonds	1,273,705	.....	215,515	334,405	1,154,815	91,690
Water Pollution Control Bonds	432,880	.....	.....	34,875	398,005	32,930
State Infrastructure Bank Bonds	59,910	.....	.....	10,085	49,825	8,945
Seaport Investment Bonds	131,950	.....	.....	2,145	129,805	2,250
Everglades Restoration Bonds	227,850	.....	.....	13,120	214,730	13,660
Florida Facilities Pool Bonds	310,110	.....	.....	23,475	286,635	24,660
	17,919,133	.....	1,734,140	3,178,229	16,475,044	1,035,644
Unamortized bond premiums (discounts)	812,839	.....	234,713	217,967	829,585	.....
Total bonds payable	18,731,972	.....	1,968,853	3,396,196	17,304,629	1,035,644
Certificates of participation payable	676,462	.....	116,136	178,064	614,534	39,795
Deposits	770,958	.....	765,538	954,593	581,903	570,614
Compensated absences	770,924	.....	198,916	194,728	775,112	201,187
Claims payable	3,787,165	.....	1,378,014	2,320,906	2,844,273	1,256,638
Installment purchases/capital leases	68,948	.....	11,173	18,345	61,776	11,884
Public-private partnership agreements	2,307,812	.....	676,442	782,746	2,201,508	236,973
Advances - Due to Unclaimed Prop. TF	816,867	.....	102,794	.....	919,661	.....
Other Postemployment Benefits	1,213,571	.....	272,485	.....	1,486,056	.....
Pension liability <sup>1</sup>	.....	4,593,655	.....	1,633,424	2,960,231	340,354
Other liabilities	27,458	.....	105	5,542	22,021	.....
<b>Total Governmental Activities</b>	<b>\$ 29,172,137</b>	<b>\$ 4,593,655</b>	<b>\$ 5,490,456</b>	<b>\$ 9,484,544</b>	<b>\$ 29,771,704</b>	<b>\$ 3,693,089</b>

<sup>1</sup>Restatement to Beginning Balance due to the reclassification of certain items in accordance with GASB Statement No. 68.

Long-term liabilities for governmental activities are generally liquidated by the applicable governmental funds and/or internal service funds. Specifically, the special revenue funds, capital projects funds, and/or internal service funds will liquidate the certificates of participation payable, installment purchase contracts, and capital lease obligations. The applicable special revenue funds and internal service funds will reduce deposits when such monies are earned. The governmental and internal services funds that account for employees' salaries and wages will liquidate the compensated absences liabilities. The General Fund, Health and Family Services Fund, and the non-major special revenue fund will generally liquidate claims payable. The Public Education Fund will liquidate the advances due to the Unclaimed Property Trust Fund to the extent that the Unclaimed Property Trust Fund does not have sufficient assets to pay claimants requesting payment of unclaimed funds. The nonmajor special revenue funds will generally liquidate other liabilities. The Transportation-Governmental Fund will liquidate the public-private partnership agreements liability from annual appropriations. Refer to Note 9 for additional information on the public-private partnership agreements. The pension liability and the Other Postemployment Benefits (OPEB) related to all governmental funds are reported above. The pension liability is adjusted each year based upon investment performance and contributions received. The state does not currently fund the OPEB liability so it is non-liquidating. Refer to Note 6 for additional information on the pension liability and OPEB.

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Changes in long-term liabilities for business-type activities and component units during the fiscal year ended June 30, 2015, are as follows (in thousands):

	Balance July 1, 2014	Restatements and Adjustments	Additions	Deletions	Balance June 30, 2015	Due Within One Year (Current)
<b>Business-type Activities</b>						
Bonds payable:						
Toll Facility Bonds	\$ 2,821,955	\$ .....	\$ 223,580	\$ 237,805	\$ 2,807,730	\$ 128,965
Florida Hurricane Catastrophe Fund Bonds	3,000,920	.....	.....	1,000,920	2,000,000	.....
	5,822,875	.....	223,580	1,238,725	4,807,730	128,965
Unamortized bond premiums (discounts)	136,999	.....	15,576	34,223	118,352	.....
Total bonds payable	5,959,874	.....	239,156	1,272,948	4,926,082	128,965
Accrued prize liability	488,698	.....	152,411	192,029	449,080	194,926
Deposits	151,366	.....	86,524	108,756	129,134	98,887
Compensated absences	22,220	.....	6,631	6,207	22,644	4,996
Tuition and housing benefits payable	10,571,070	.....	1,059,776	719,531	10,911,315	703,381
Installment purchases/capital leases	20,621	.....	17,093	18,508	19,206	1,718
Public-private partnership agreements <sup>2</sup>	345,034	.....	67,303	36,761	375,576	55,015
Other Postemployment Benefits	26,717	.....	7,895	.....	34,612	.....
Pension liability <sup>1</sup>	.....	87,135	1,022	29,179	58,978	7,055
Other liabilities	.....	.....	276	.....	276	.....
<b>Total Business-type Activities</b>	<b>\$ 17,585,600</b>	<b>\$ 87,135</b>	<b>\$ 1,638,087</b>	<b>\$ 2,383,919</b>	<b>\$ 16,926,903</b>	<b>\$ 1,194,943</b>
<b>Component Units</b>						
Bonds payable	\$ 9,838,432	\$ .....	\$ 1,174,614	\$ 1,796,479	\$ 9,216,567	\$ 1,606,252
Deposits	1,943,072	.....	814,072	1,067,770	1,689,374	1,472,384
Compensated absences	649,385	.....	112,174	83,804	677,755	80,299
Installment purchases/capital leases	55,324	.....	25,488	18,344	62,468	12,982
Claims payable	978,623	.....	93,181	37,928	1,033,876	44,340
Certificates of participation payable	1,100,819	.....	176,995	240,594	1,037,220	25,188
Due to other governments/primary	976,037	.....	80,835	94,433	962,439	50,116
Pension liability <sup>1</sup>	.....	1,771,737	64,132	625,176	1,210,693	11,014
Other liabilities	1,358,450	.....	574,960	371,399	1,562,011	203,183
<b>Total Component Units</b>	<b>\$ 16,900,142</b>	<b>\$ 1,771,737</b>	<b>\$ 3,116,451</b>	<b>\$ 4,335,927</b>	<b>\$ 17,452,403</b>	<b>\$ 3,505,758</b>

<sup>1</sup>Restatement to Beginning Balance due to the reclassification of certain items in accordance with GASB Statement No. 68.

<sup>2</sup>Public-private partnerships are included in the Installment purchases/capital leases lines of the Proprietary Funds Statement of Net Position.

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## NOTE 11 - INTERFUND BALANCES AND TRANSFERS

At June 30, 2015, amounts to be received or paid with current available resources are reported as due from or due to other funds, whereas the noncurrent portion is reported as advances to or advances from other funds. Interfund balances at June 30, 2015, consist of the following (in thousands):

Due to Other Funds (in thousands)	Due from Other Funds (in thousands)				
	Governmental Activities				
	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation
<b>Governmental Activities</b>					
General Fund	\$	\$ 2,324	407	\$ 116,260	\$ 13,062
Environment, Recreation and Conservation	9,989	.....	.....	449	15,441
Public Education	145	.....	.....	1,260	.....
Health and Family Services	79,226	.....	71	.....	593
Transportation	6,962	2,982	.....	150	.....
Nonmajor	49,884	2,703	14,826	1,328	24,306
Internal Service Funds	917	.....	.....	10	121
<b>Business-type Activities</b>					
Transportation	71	.....	.....	.....	68,801
Lottery	30	.....	67,371	.....	.....
Hurricane Catastrophe Fund	.....	.....	.....	.....	.....
Prepaid College Program	.....	.....	.....	.....	.....
Reemployment Assistance	135	.....	.....	.....	.....
Nonmajor	5,442	.....	.....	2,778	.....
<b>Fiduciary Funds</b>					
Private-purpose Trust Funds	38	.....	769	.....	.....
Pension and Other Employee Benefits Trust Funds	7	1	.....	1	.....
Agency Funds	84,582	1	314	3,080	7,173
Investment Trust Funds	.....	.....	.....	.....	.....
<b>Total</b>	<b>\$ 237,428</b>	<b>\$ 8,011</b>	<b>\$ 83,758</b>	<b>\$ 125,316</b>	<b>\$ 129,497</b>

(Continued Below)

Due to Other Funds (in thousands)	Due from Other Funds (in thousands)	
	Governmental Activities	
	Nonmajor	Internal Service Funds
<b>Governmental Activities</b>		
General Fund	\$ 22,096	\$ 9,137
Environment, Recreation and Conservation	531	417
Public Education	97	446
Health and Family Services	4,787	4,588
Transportation	24,421	2,607
Nonmajor	3,333	5,243
Internal Service Funds	266	968
<b>Business-type Activities</b>		
Transportation	.....	.....
Lottery	8	59
Hurricane Catastrophe Fund	.....	.....
Prepaid College Program	1,155	.....
Reemployment Assistance	568	254
Nonmajor	.....	.....
<b>Fiduciary Funds</b>		
Private-purpose Trust Funds	795	.....
Pension and Other Employee Benefits Trust Funds	.....	616
Agency Funds	1,899	.....
Investment Trust Funds	.....	.....
<b>Total</b>	<b>\$ 59,956</b>	<b>\$ 12,335</b>

(Continued next page)

Due to Other Funds (in thousands)	Due from Other Funds (in thousands)			
	Business-type Activities			
	Transportation	Prepaid College Program	Reemployment Assistance	Nonmajor
<b>Governmental Activities</b>				
General Fund	\$	\$	\$ 535	\$ 1,166
Environment, Recreation and Conservation	.....	.....	34	.....
Public Education	.....	.....	4	.....
Health and Family Services	.....	.....	344	64
Transportation	3	.....	25	.....
Nonmajor	.....	.....	241	6
Internal Service Funds	.....	.....	4	.....
<b>Business-type Activities</b>				
Transportation	.....	.....	.....	.....
Lottery	.....	.....	1	3
Hurricane Catastrophe Fund	.....	.....	.....	252
Prepaid College Program	.....	.....	.....	.....
Reemployment Assistance	.....	.....	.....	.....
Nonmajor	.....	.....	28	.....
<b>Fiduciary Funds</b>				
Private-purpose Trust Funds	.....	23	.....	.....
Pension and Other Employee Benefits Trust Funds	.....	.....	.....	6,239
Agency Funds	83,479	.....	21	12
Investment Trust Funds	.....	.....	.....	50
<b>Total</b>	<b>\$ 83,482</b>	<b>\$ 23</b>	<b>\$ 1,237</b>	<b>\$ 7,792</b>

(Continued below)

Due to Other Funds (in thousands)	Due from Other Funds (in thousands)			
	Fiduciary Funds			
	Private-purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Agency Funds	Total
<b>Governmental Activities</b>				
General Fund	\$	\$ 400	\$ 77,221	\$ 242,608
Environment, Recreation and Conservation	.....	.....	.....	26,861
Public Education	.....	.....	.....	1,952
Health and Family Services	.....	20	47	89,740
Transportation	.....	1	8,807	45,958
Nonmajor	.....	33	40	99,943
Internal Service Funds	.....	.....	23,566	25,852
<b>Business-type Activities</b>				
Transportation	.....	.....	4	68,876
Lottery	.....	.....	.....	67,472
Hurricane Catastrophe Fund	.....	.....	.....	252
Prepaid College Program	24	.....	.....	24
Reemployment Assistance	.....	.....	.....	1,390
Nonmajor	.....	.....	.....	9,070
<b>Fiduciary Funds</b>				
Private-purpose Trust Funds	.....	.....	.....	1,625
Pension and Other Employee Benefits Trust Funds	.....	47,647	.....	54,511
Agency Funds	.....	.....	.....	180,561
Investment Trust Funds	.....	.....	.....	50
<b>Total</b>	<b>\$ 24</b>	<b>\$ 48,101</b>	<b>\$ 109,685</b>	<b>\$ 916,645</b>

Advances to Other Funds (in thousands)	Advances to Other Funds (in thousands)			
	Governmental Activities		Business-type Activities	
	General Fund	Transportation	Health & Family Services	Transportation
<b>Governmental Activities</b>				
General Fund	\$	\$ 100	\$	\$
Public Education	.....	.....	.....	.....
Nonmajor	625	171	.....	.....
Internal Service Funds	1,978	800	.....	.....
<b>Business-type Activities</b>				
Transportation	.....	170,348	.....	.....
<b>Total</b>	<b>\$ 2,603</b>	<b>\$ 171,419</b>	<b>\$</b>	<b>\$</b>

(Continued below)

Advances from Other Funds (in thousands)	Advances from Other Funds (in thousands)	
	Fiduciary Funds	
	Private-purpose Trust Funds	Total
<b>Governmental Activities</b>		
General Fund	\$	\$ 100
Public Education	919,661	919,661
Nonmajor	.....	796
Internal Service Funds	.....	2,778
<b>Business-type Activities</b>		
Transportation	.....	170,348
<b>Total</b>	<b>\$ 919,661</b>	<b>\$ 1,093,683</b>

During the course of operations, there are numerous transactions between funds within the State. Interfund transfers during the year are as follows (in thousands):

Transfers to Other Funds (in thousands)	Transfers from Other Funds (in thousands)				
	Governmental Activities				
	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation
<b>Governmental Activities</b>					
General Fund	\$	\$ 532,408	\$ 237,754	\$ 1,538,322	\$ 335,823
Environment, Recreation and Conservation	144,499	.....	.....	3,802	.....
Public Education	633	25	.....	10,364	.....
Health and Family Services	102,717	.....	209,526	.....	8,201
Transportation	55,364	23,793	.....	326	.....
Nonmajor	195,854	55,690	315,945	17,861	1,039,829
Internal Service Funds	7,263	489	.....	62	1,335
<b>Business-type Activities</b>					
Transportation	.....	.....	.....	.....	79,478
Lottery	.....	.....	1,496,371	.....	.....
Hurricane Catastrophe Fund	.....	.....	.....	.....	.....
Prepaid College Program	.....	.....	.....	.....	.....
Reemployment Assistance	.....	.....	.....	.....	.....
Nonmajor	66,116	.....	.....	7,412	.....
<b>Fiduciary Funds</b>					
Private-purpose Trust Funds	51	.....	467	273	.....
Pension and Other Employee Benefits Trust Funds	2,895	.....	.....	.....	.....
Investment Trust Funds	.....	.....	.....	.....	.....
<b>Total</b>	<b>\$ 575,392</b>	<b>\$ 612,405</b>	<b>\$ 2,260,063</b>	<b>\$ 1,578,422</b>	<b>\$ 1,464,666</b>

(Continued below)

Transfers to Other Funds (in thousands)	Transfers from Other Funds (in thousands)	
	Governmental Activities	
	Nonmajor	Internal Service Funds
<b>Governmental Activities</b>		
General Fund	\$ 407,811	\$ 1,328
Environment, Recreation and Conservation	208,790	.....
Public Education	1,413,673	.....
Health and Family Services	149,553	.....
Transportation	467,075	.....
Nonmajor	147,303	1,500
Internal Service Funds	8,365	.....
<b>Business-type Activities</b>		
Transportation	.....	.....
Lottery	145	.....
Hurricane Catastrophe Fund	10,000	.....
Prepaid College Program	.....	.....
Reemployment Assistance	41,065	.....
Nonmajor	14,652	.....
<b>Fiduciary Funds</b>		
Private-purpose Trust Funds	5,017	.....
Pension and Other Employee Benefits Trust Funds	103	19,450
Investment Trust Funds	.....	.....
<b>Total</b>	<b>\$ 2,873,552</b>	<b>\$ 22,278</b>

(Continued next page)

Transfers from Other Funds (in thousands)			
Business-type Activities			
Transfers to Other Funds (in thousands)	Reemployment Assistance		
	Transportation	Nonmajor	
<b>Governmental Activities</b>			
General Fund	\$ 7	\$ 2,546	\$ 2,216
Environment, Recreation and Conservation	.....	179	.....
Public Education	.....	14	.....
Health and Family Services	.....	1,202	909
Transportation	134,738	150	.....
Nonmajor	.....	1,107	3,735
Internal Service Funds	.....	29	17
<b>Business-type Activities</b>			
Transportation	.....	.....	.....
Lottery	.....	13	.....
Hurricane Catastrophe Fund	.....	.....	.....
Prepaid College Program	.....	.....	.....
Reemployment Assistance	.....	.....	.....
Nonmajor	.....	122	.....
<b>Fiduciary Funds</b>			
Private-purpose Trust Funds	.....	5	.....
Pension and Other Employee Benefits Trust Funds	.....	.....	10,774
Investment Trust Funds	.....	.....	.....
<b>Total</b>	<b>\$ 134,745</b>	<b>\$ 5,367</b>	<b>\$ 17,681</b>

(Continued below)

Transfers from Other Funds (in thousands)			
Fiduciary Funds			
Transfers to Other Funds (in thousands)	Pension and Other		
	Private-purpose Trust Funds	Employee Benefits Trust Funds	Investment Trust Funds
<b>Governmental Activities</b>			
General Fund	\$ .....	\$ 14,783	\$ .....
Environment, Recreation and Conservation	.....	.....	.....
Public Education	.....	.....	.....
Health and Family Services	.....	.....	.....
Transportation	.....	.....	.....
Nonmajor	.....	.....	.....
Internal Service Funds	.....	.....	.....
<b>Business-type Activities</b>			
Transportation	.....	.....	.....
Lottery	.....	.....	.....
Hurricane Catastrophe Fund	.....	.....	.....
Prepaid College Program	2,000	.....	.....
Reemployment Assistance	.....	.....	.....
Nonmajor	.....	.....	.....
<b>Fiduciary Funds</b>			
Private-purpose Trust Funds	.....	.....	.....
Pension and Other Employee Benefits Trust Funds	.....	776,718	.....
Investment Trust Funds	.....	.....	.....
<b>Total</b>	<b>\$ 2,000</b>	<b>\$ 791,501</b>	<b>\$ 23,361</b>

## NOTE 12 - RISK MANAGEMENT

## A. State Risk Management Trust Fund

The State Risk Management Trust Fund provides property insurance coverage for state buildings and contents against loss from fire, lightning, sinkholes, flood, and other hazards customarily insured by extended coverage. The property insurance program has a self-insured retention of \$2 million per occurrence for losses arising from all perils listed above except named windstorm and flood. The property insurance program also has a self-insured retention of \$2 million per occurrence for losses arising from named windstorm and flood, but with an additional annual aggregate self-insured retention of \$40 million. Commercial reinsurance is purchased for losses over the self-insured retention up to \$54 million per occurrence for named windstorm and flood losses through February 15, 2016, and \$200 million per occurrence for covered perils other than named wind and flood.

The Fund's estimated liability for unpaid property insurance claims at the fiscal year-end is determined by an actuarial method and includes an amount for losses incurred but not yet reported. The amount of claims paid for property claims did not exceed self-insured retentions for each of the last three years. Changes in the Fund's property insurance claims liability amount for the fiscal years ended June 30, 2014, and June 30, 2015, were as follows (in thousands):

Fiscal Year Ended	Beginning of Fiscal Year Liability	Claims and Changes in Estimate	Claim Payments	Balance at Fiscal Year-end
June 30, 2014	\$ 292	\$ 293	\$ (85)	\$ 500
June 30, 2015	\$ 500	\$ 443	\$ (339)	\$ 604

The State Risk Management Trust Fund also provides casualty insurance coverage for the risks of loss related to federal civil rights and employment actions, workers' compensation, court-awarded attorney fees, automobile liability, and general liability. The state is self-insured for all claims associated with liability risks and workers' compensation coverage.

The estimated liability for unpaid casualty and property insurance claims at June 30, 2015, was \$1.17 billion. This amount was determined through an actuarial method based on historical paid and incurred losses and includes an amount for losses incurred but not yet reported. In addition, this amount includes the present value of workers' compensation indemnity claims liability of \$289.5 million, discounted using a 4 percent annual percentage rate per Section 625.091, Florida Statutes. The undiscounted workers' compensation indemnity claims liability is \$403.1 million.

Changes in the Fund's casualty insurance claims liability for the fiscal years ended June 30, 2014, and June 30, 2015, were as follows (in thousands):

Fiscal Year Ended	Beginning of Fiscal Year Liability	Claims and Changes in Estimate	Claim Payments	Balance at Fiscal Year-end
June 30, 2014	\$ 1,147,382	\$ 122,139	\$ (94,724)	\$ 1,174,797
June 30, 2015	\$ 1,174,797	\$ 89,876	\$ (97,239)	\$ 1,167,434

Actual current year claims and changes in estimate for casualty lines of coverage for the fiscal year ended June 30, 2015, decreased by \$32.3 million, as compared to the previous fiscal year.

## B. Employee and Retiree Health Insurance Funds

Employees and retirees may obtain health care services through participation in the state's group health insurance plan or through membership in a health maintenance organization plan under contract with the state. The state's risk financing activities associated with state group health insurance, such as the risks of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund, an internal service fund. It is the practice of the state not to purchase commercial coverage for the risks of losses covered by this program.

The program's estimated fiscal year-end liability includes an amount for claims that have been incurred but not reported, which is based on analyses of historical data performed by both the state and its contractors. Changes in claims liability amounts for the fiscal years ended June 30, 2014, and June 30, 2015, were as follows (in thousands):

Fiscal Year Ended	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimate	Claim Payments	Balance at Fiscal Year-end
June 30, 2014	\$ 138,515	\$ 1,587,548	\$ (1,571,092)	\$ 154,971
June 30, 2015	\$ 154,971	\$ 1,649,140	\$ (1,653,971)	\$ 150,140

During the year, for program operations, both employee and retiree participation in the state group health insurance program are accounted for in the State Employees Group Health Insurance Trust Fund. Retiree participation in the program is considered an Other Postemployment Benefit (OPEB) for purposes of this report. See Note 6, Section B regarding OPEB for additional information. Asset and liability balances related to retiree participation in the program as of June 30, 2015, were transferred from the State Employees Group Health Insurance Trust Fund and reported in Other Agency Funds in accordance with the requirements of Governmental Accounting Standards Board Codification Section Po50, *Postemployment Benefit Plans Other Than Pension Plans – Defined Benefit*.

## NOTE 13 – FLORIDA PREPAID COLLEGE PROGRAM

The Stanley G. Tate Florida Prepaid College Program was created in 1987 to provide a medium through which the costs of tuition, tuition differential fee, local fees, and dormitory residence may be paid in advance of enrollment in a state postsecondary institution at a rate lower than the projected corresponding cost at the time of actual enrollment. The Program is administered by the Florida Prepaid College Board and the State of Florida guarantees the obligations of the Board to qualified beneficiaries if moneys in the Program are insufficient. The Program is accounted for in an enterprise fund. An actuarial study is performed to determine the Program's funding status. The decrease in the actuarial present value of future contract benefits from the prior year is primarily due to the decrease in key inflation assumptions. Additional information as of June 30, 2015, is as follows:

Actuarial present value of future contract benefits and expenses payable	\$ 10,911,315,418
Net position available (net of outstanding refund payments and unrealized gain/loss on securities lending portfolio)	\$ 12,437,946,597
Net position as a percentage of future contract benefits and expenses obligation	114.0%



## NOTE 14 –INSURANCE ENTERPRISES

The State of Florida has established multiple enterprises that provide insurance, reinsurance, and guarantee services. The primary risk exposures to the state relate to catastrophic hurricane losses, access to liquidity from credit markets, and ultimate dependence on public assessments.

## A. FLORIDA HURRICANE CATASTROPHE FUND

The Florida Hurricane Catastrophe Fund (FHCF) was created in 1993 by the Florida Legislature, as a state fund administered by the State Board of Administration (SBA) to provide a source of reimbursement to most residential property insurers for catastrophic hurricane losses, thereby creating additional insurance capacity. Most admitted residential property insurers writing FHCF covered policies are required to purchase reimbursement coverage with the FHCF.

The reimbursement coverage covers a portion of hurricane losses in excess of an insurer's share of an industry wide retention, up to the lesser of either the statutory limit or the actual claims-paying capacity of the FHCF. For the contract year ending May 31, 2015, the industry retention for determining each insurer's retention was \$7.075 billion per hurricane for the two hurricanes with the largest losses and \$2.358 billion for each additional hurricane in the contract year. The aggregate coverage capacity for the contract year (in excess of retention) was \$17.0 billion. The statute requires that an actuarially indicated formula developed by an independent actuary be used to calculate the reimbursement premiums collected for the coverage.

The SBA contracts with each insurer writing covered policies in the state to reimburse the insurer for a percentage of losses incurred from covered events. The obligation of the SBA with respect to all contracts covering a particular contract year shall not exceed the actual claims-paying capacity (as determined by the FHCF's bond underwriters, and financial adviser, and approved by the FHCF Advisory Council). The FHCF has a fiscal year end of June 30 and its reimbursement contracts expire on May 31. As of June 30, 2015, the FHCF had net assets of \$11.63 billion, including net assets of the State Board of Administration Finance Corporation.

If available resources and pre-catastrophe debenture financing are not adequate to satisfy reimbursement claims, the State Board of Administration Finance Corporation may issue revenue bonds secured by emergency assessments. The SBA has the sole authority to direct the Florida Office of Insurance Regulation (OIR) and the Florida Surplus Lines Service Office to levy assessments on most property and casualty insurance policy premiums on behalf of the FHCF. Aggregate assessments may not exceed 10% and assessments in relation to losses in one contract year may not exceed 6%. This assessment authority is neither related to nor restricted by the assessments levied by either Citizens Property Insurance Corporation (Citizens), a discretely presented component unit, or the Florida Insurance Guaranty Association, Inc. (FIGA). As of June 30, 2015, the FHCF is not levying assessments for any policies issued or renewed on or after January 1, 2015.

To build up cash resources and reduce the reliance on post-event bonding, legislation was passed in 2009 that allows for a "cash build up" factor of 5% to be included in rates for the coverage. This factor increased each year by 5% until it ultimately reached 25% in year five and thereafter. This provision was designed to address the liquidity needs of the FHCF over the long run by allowing it to accelerate the build-up of its cash balance for paying claims.

Hurricane losses represent the estimated ultimate cost of all reported and unreported claims during the year that exceed the participating insurers' individual company retention levels. The estimates for current year and prior year losses are continually reviewed and adjusted as experience develops or new information becomes known and such adjustments are included in current operations. The State of Florida was not hit by any hurricanes during the 2014 season. As a result of the final settlement of all losses from prior years' hurricane the year ended June 30, 2015 reported losses is zero. In May, 2010, the State Board of Administration Finance Corporation issued post-event Series 2010A Revenue Bonds in the amount of \$675.9 million. These bond proceeds and their investment earnings enhanced the Fund's ability to make payments to participating insurers for losses resulting from the 2005 hurricane season. The funding for these bonds came from emergency assessments on the direct written premium for all property and casualty lines of business in Florida including property and casualty business of surplus lines insurers, but not including workers' compensation or medical malpractice premiums. An Order was issued by OIR concurrently with the issuance of the 2010A Bonds to supersede the existing 1% emergency assessment with a 1.3% emergency assessment. The increased assessment was effective on all policies issued or renewed on or after January 1, 2011. A legal defeasance of the bonds was executed on July 11, 2014, in accordance with the master trust indenture; therefore, these bonds are no longer outstanding.

In April 2013, pre-event Series 2013A Revenue Bonds were issued in the amount of \$2.0 billion to maximize the ability of the FHCF to meet future obligations. The proceeds from these bonds will be used to pay for losses incurred from future covered events. Investment earnings on these funds, as well as reimbursement premiums, if necessary, are used to pay the debt service

requirements of these bonds. The maturity dates for these bonds will be \$500 million on July 1, 2016, \$500 million on July 1, 2018, and \$1.0 billion on July 1, 2020.

In addition to the issuance of bonds, the FHCF purchased aggregate excess catastrophe reinsurance providing coverage to the FHCF for \$1.0 billion of losses in excess of \$12.5 billion of losses, effective June 1, 2015 through May 31, 2016.

## B. CITIZENS PROPERTY INSURANCE CORPORATION

Citizens Property Insurance Corporation (Citizens) was established on August 1, 2002, pursuant to Section 627.351(6), Florida Statutes (the Act), to provide certain residential and non-residential property insurance coverage to qualified risks in the State of Florida under circumstances specified in the Act. The original intent of the legislation was that property insurance be provided through Citizens to applicants who are in good faith entitled to procure insurance through the voluntary market but are unable to do so. Citizens results from a combination of the Florida Residential Property and Casualty Joint Underwriting Association (the FRPCJUA) and the Florida Windstorm Underwriting Association (the FWUA). The FRPCJUA was renamed Citizens and the FWUA's rights, obligations, assets, liabilities and all insurance policies were transferred to Citizens. Unlike private insurers offering coverage through the admitted market, Citizens is not required to obtain or to hold a certificate of authority issued by OIR. For purposes of its tax-exempt status, Citizens is considered a political subdivision and an integral part of the State of Florida. As such, Citizens' operations may be affected by the legislative process. In 2007, the Act was amended to recognize Citizens' status as a governmental entity and the necessity of Citizens to provide insurance that was affordable.

Citizens operates pursuant to a Plan of Operation (the Plan) approved by the Financial Services Commission (the Commission) of the State of Florida. The Commission is composed of the Governor, the Chief Financial Officer, the Attorney General and the Commissioner of Agriculture of the State.

Pursuant to the Act, all revenues, expenses, assets and liabilities of Citizens shall remain divided into three separate accounts: the Personal Lines Account, the Commercial Lines Account and the Coastal Account. A brief history of each account follows:

**Personal Lines Account history** – The FRPCJUA began operations on January 21, 1993, after Hurricane Andrew, pursuant to Section 627.351(6), Florida Statutes, to provide certain residential property insurance coverage to qualified risks in the State of Florida (on a statewide basis) to applicants who were in good faith entitled to procure insurance through the private market but were unable to do so. Residential property coverage consists of the types of coverage provided to homeowners, mobile homeowners, tenants, condominium unit owners, and similar policies. The policies provide coverage for all perils covered under a standard residential policy, subject to certain underwriting requirements. Such policies exclude windstorm coverage on property within eligible areas. This portion of the FRPCJUA's activities became the Personal Lines Account under Citizens.

**Commercial Lines Account history** – The Florida Property and Casualty Joint Underwriting Association (FPCJUA) was activated in early 1994 to provide commercial residential coverage, i.e., coverage for condominium associations, apartment buildings and homeowner associations, to organizations unable to obtain such coverage from a private insurer. During 1995, legislation was enacted to transfer all obligations, rights, assets, and liabilities related to commercial residential coverage from the FPCJUA to the FRPCJUA. The legislation required that the premiums, losses, assets and liabilities be accounted for separately from the FRPCJUA's personal residential business. These policies excluded windstorm coverage on properties within eligible areas. This portion of the FRPCJUA's activities became the Commercial Lines Account under Citizens. In 2006, the FPCJUA was re-activated to provide commercial non-residential wind only coverage. In 2007, legislation was enacted which resulted in the transfer and assumption of the FPCJUA's commercial non-residential policies by Citizens. These policies were added to the Commercial Lines Account.

**Coastal Account history** – The FWUA, which was a residual market mechanism for windstorm and hail coverage in selected areas of the State, was created by an act of the Florida Legislature in 1970 pursuant to Section 627.351(2), Florida Statutes. FWUA was a Florida unincorporated association, the members of which were all property insurance companies holding a certificate of authority to provide property insurance coverage in the State. FWUA provided policies of windstorm insurance for property owners within the eligible areas who were unable to obtain such coverage from private insurers. Insured properties include personal residential, commercial residential and commercial non-residential properties. This portion of the FWUA's activities became the High-Risk Account under Citizens. In 2007, Citizens received authority to issue multi-peril policies in the High-Risk Account. Pursuant to legislative changes during 2011, the High-Risk Account was renamed the Coastal Account.

## ASSESSMENTS

Citizens' enabling legislation and the Plan establish a process by which Citizens is required to levy assessments to recover deficits incurred in a given plan year for any of its three accounts. Deficits are calculated separately, and assessments are accordingly levied separately, for each of the three accounts. The Plan provides for deficits to be determined in accordance with accounting principles generally accepted in the United States, adjusted for certain items. Citizens' determination of the amount of assessment is subject to the verification of the mathematical calculation by OIR. Citizens' ability to assess provides some assurance of its financial stability.

In the event of a Plan Year Deficit in an Account, Citizens must first levy an assessment against the premium of each Citizens policyholder (the "Citizens Policyholder Surcharge") in each of Citizens' Accounts, as a uniform percentage of the premium of the policy of up to 15% of such premium. Citizens Policyholder Surcharges are not subject to commissions, fees, or premium taxes; however, failure to pay a Citizens Policyholder Surcharge will be treated as failure to pay premiums. If the Citizens Policyholder Surcharge is insufficient to eliminate the deficit in an Account, Citizens would then levy a Regular Assessment on Assessable Insurers and Assessable Insureds, each as defined herein. The Regular Assessment is applied as a uniform percentage of the premium of the policy up to 2% of such premium of the Coastal Account only. Effective July 1, 2012, the Regular Assessment was eliminated for the Personal Lines Account and the Commercial Lines Account and was reduced from 6% to 2% for the Coastal Account.

Regular Assessments are levied on Assessable Insurers, as defined in Section 627.351(6), Florida Statutes, based upon each Assessable Insurer's share of direct written premium for the subject lines of business in the State of Florida for the calendar year preceding the year in which the deficit occurred. Regular Assessments on Assessable Insureds, collectively, are based on the ratio of the amount being assessed for the Coastal Account to the aggregate statewide direct written premiums for the subject lines of business for the preceding year.

If the deficit in any year in any Account is greater than the amount that may be recovered through Citizens' Policyholder Surcharges and Regular Assessments, Citizens is required to levy any remaining Plan Year Deficit as an Emergency Assessment. An Emergency Assessment is to be collected by all Assessable Insurers, Surplus Lines Agents and Citizens from policyholders upon the issuance or renewal of policies for Subject Lines of Business for as many years as necessary to cover the Plan Year Deficit in the Account. The primary difference between the assessment base for Regular Assessments and Emergency Assessments is the inclusion of Citizens' direct written premium in the assessment base for Emergency Assessments.

For purposes of Regular Assessments and Emergency Assessments, the "Subject Lines of Business" are all lines of property and casualty insurance, including automobile lines, but excluding accident and health, workers' compensation, and medical malpractice insurance, and also excluding insurance under the National Flood and Federal Crop insurance programs. The Regular Assessment base excludes Citizens policies (while the Emergency Assessment base includes Citizens policies). Prior to the enactment of the 2007 Legislation, the Regular Assessment base for each Account was only the property lines of business.

## C. FLORIDA INSURANCE GUARANTY ASSOCIATION, INC.

The Florida Insurance Guaranty Association, Inc. (FIGA), a not-for-profit corporation, was established by the Florida Legislature through the Florida Insurance Guaranty Association Act of 1970 (the Act). FIGA was created to provide a mechanism for the payment of covered claims of insolvent insurers and to assist in the detection and prevention of insurers' insolvencies. FIGA operates under the supervision and approval of a board of directors, comprised of five to nine persons, recommended by member insurers pursuant to Section 631.56, Florida Statutes, and subsequently appointed by the Florida Department of Financial Services.

The members of FIGA are all insurers that hold a certificate of authority to provide property and casualty coverage in the State of Florida.

The funding of FIGA's activities is provided by distributions from the estates of insolvent insurers and assessments of members. The assessments are calculated and, as considered necessary, levied against member insurers on the basis of net direct written premiums in the State of Florida in the classes protected by the Act. FIGA obtains the amount of the net direct written premiums, by company and by class of protection, to use as the basis for assessment calculations. The maximum regular assessment rate is 2%. In addition to the regular assessment, during 2006, the Florida Legislature granted FIGA the authority to levy an emergency assessment up to an additional 2% of net direct written premiums for the account specified in Section 631.55(2)(b), Florida Statutes, to pay covered claims of insurers rendered insolvent by the effects of a hurricane. Also

in 2006, FIGA was granted the authority to work with an affected municipality, county, or financing conduit organization under Chapter 163, Florida Statutes, to issue tax-exempt bonds should the funding need arise for the account specified in Section 631.55(2)(b), Florida Statutes. As of June 30, 2015, FIGA has not needed to utilize this bonding authority and no tax-exempt bonds have been issued.

## D. FLORIDA WORKERS' COMPENSATION INSURANCE GUARANTY ASSOCIATION, INC.

The Florida Workers' Compensation Insurance Guaranty Association, Inc. (FWCIGA), a not-for-profit corporation, was established by the Florida Legislature in 1997 as a merger of the workers' compensation account of the Florida Insurance Guaranty Association, Inc. and the Florida Self-Insurance Fund Guaranty Association. FWCIGA was created to provide a mechanism for the payment of covered claims of insolvent workers' compensation insurers and to assist in the detection and prevention of insurers' insolvencies. FWCIGA operates under the supervision and approval of a board of directors, comprised of eleven persons. Eight directors are recommended by member insurers pursuant to Chapter 631.912, Florida Statutes, and subsequently appointed by the Florida Department of Financial Services. The remaining three directors are the Florida Insurance Consumer Advocate, designee of the state's Chief Financial Officer, and one person with commercial insurance experience appointed by the Governor.

The members of FWCIGA are all insurers that hold a certificate of authority to provide workers' compensation coverage in the State of Florida.

The funding of FWCIGA's activities is provided by distributions from the estates of insolvent insurers and assessments of members. The assessments are calculated and, as considered necessary, levied against member insurers on the basis of workers' compensation net direct written premiums in the State of Florida without taking into account any applicable discounts or credits for deductibles. FWCIGA obtains the amount of the net direct written premiums, by company, to use as the basis for assessment calculations. The maximum regular assessment rate is 2% for insurance companies and 1.5% for self-insurance funds. In addition to the regular assessment, the Florida Legislature granted FWCIGA the authority to levy an emergency assessment up to an additional 1.5% of net direct written premiums.

## NOTE 15 – CONTINGENCIES

## A. Federal Family Education Loans Program

The Florida Department of Education (FDOE) administers the Federal Family Education Loan Program (FFELP), 20 USC s. 1071 et. seq. The primary purpose is to guarantee the repayment of principal and accrued interest of eligible student loans made by participating lenders under the FFELP.

The Higher Education Amendments of 1998 (the Amendments) were enacted on October 7, 1998, with a retroactive date of October 1, 1998, for most provisions. The Amendments changed the financial and reporting structure of guaranty agencies. Pursuant to the amendments, the FDOE established a Federal Student Loan Reserve Fund (Federal Fund) and a Guaranty Agency Operating Fund (Operating Fund), as required, to account for the FFELP activities, 20 USC s. 1072a and s. 1072b.

The regulations for administering the program are found in Title 34 of the Code of Federal Regulations, Part 682. Student loans are issued by participating financial institutions to eligible students and their parents under FFELP. If a student loan guaranteed by FDOE defaults, the Federal Fund pays the lender for the defaulted student loan. The United States Department of Education (USDOE) is the program's reinsurer. Reinsurance amounts received from the USDOE to replenish the Federal Fund vary from 95% to 100% based on the date the loan was guaranteed. Once the loan has defaulted, the FDOE begins collection activities with the borrower.

The passage of the Health Care and Education Reconciliation Act of 2010 ended the guarantor portion of the program after June 30, 2010. FDOE still maintains administrative and collection activities for the loans guaranteed by FDOE prior to July 1, 2010, as required by FFELP. The Federal Fund is used to account for assets held by FDOE as an agent for the Federal government and therefore is custodial in nature and is the property of USDOE. On June 30, 2015, approximately \$1.4 billion of Program loans were still outstanding from loans that had been made prior to the Program ending on June 30, 2010. The amount of potential liability to the federal fund is indeterminable.

## B. Federally Assisted Grant Programs

Florida participates in a number of federally assisted grant programs. These programs are subject to audits by the grantors or their representatives. Any disallowance as a result of these audits may become a liability of the state. The amounts of any foreseeable disallowances were not subject to reasonable estimation.

**Component units** - The University of Florida (University) reached an agreement with the United States Department of Health and Human Services and with the United States Department of Justice (civil division) regarding the University's practices related to Federal awards finances and accounting, see Note 18 B. for more information.

## C. Other

**Rooms to Go Entities Refund** - These cases involve separate petitions. The taxpayers are challenging refund denials of sales tax previously paid on retail sales. These sales were financed by third-party banks and pertain to transactions with balances that were due the banks and later written off by the banks for federal income tax purposes. These taxpayers had received a discounted amount from the banks as payment for these retail sales. Then, the taxpayers deducted the difference between the sales price and the discounted amount received from the bank on these transactions as a discount (business expense) on their federal income tax return. The Department of Revenue (DOR) denied the refund claims on the grounds that amounts deducted by these taxpayers on their federal income tax returns do not constitute bad debts for federal income tax purposes, as required by s. 212.17, F.S. Taxpayers are seeking approximately \$29 million. See Note 18 C. for more information.

## NOTE 16 – LITIGATION

Due to its size and broad range of activities, the state is involved in various, though sometimes routine, legal actions. The following are the significant loss contingencies associated with legal proceedings:

- A. **Florida Department of Revenue, et al., v. DirectTV, Inc., etc., et al. (SC15-1249); DirectTV, EchoStar Satellite LLC n/k/a Dish Network, LLC and Ogborn v. Department of Revenue (Consolidated Case No. 05-CA-1037); DirectTV, EchoStar Satellite LLC n/k/a Marcus and Patricia Ogborn v. Jim Zingale, acting in his official etc., et al., Case No. 1D13-5455 (Fla. 1<sup>st</sup> DCA); DIRECTV, Inc. n/k/a DIRECTV, LLC et al. v. State of Florida, Department of Revenue, et al., Case No. 1D13-5444 (Fla. 1<sup>st</sup> DCA)**

In this case, satellite television company DirectTV and its customers, represented by the Ogborns, have challenged the statutory distinction made in the application of the Communication Services Tax (CST) of Chapter 202, Florida Statutes, to cable and satellite TV providers. The Florida Cable Telecommunications Association (FCTA) intervened to support the interest of the cable industry. Plaintiffs claim that applying a different statutory rate of tax on the sale of these competing services, where the sale of cable service is taxed at 6.8% and satellite service is taxed at 10.8%, violates the Commerce Clause and the Equal Protection Clause. The amount of tax refund at issue is \$40 million annually.

The Circuit Court ruled in favor of the Department and cable industry, but the decision was reversed on appeal by the First District Court of Appeals (DCA). The First DCA held that the CST unconstitutionally discriminates against interstate commerce by disproportionately burdening satellite service while conferring an advantage to cable services, which use in-state infrastructure.

The Department appealed the DCA ruling to the Florida Supreme Court. The Court has scheduled oral arguments for April 6, 2016.

- B. **In re Citrus Canker Litigation, Case No. 00-18394 (17<sup>th</sup> Cir. Broward County); Mendez v. Florida Department of Agriculture and Consumer Services, Case No. 02-13717 (15<sup>th</sup> Cir. Palm Beach County); Ayers v. Florida Department of Agriculture and Consumer Services, Case No. 05-CA-4120 (9<sup>th</sup> Cir. Orange County); Dellaseiva v. Florida Department of Agriculture and Consumer Services, Case No. 03-1947 (20<sup>th</sup> Cir. Lee County); In re Citrus Canker Litigation, Case No. 03-8255 (11<sup>th</sup> Cir. Miami-Dade County); and Martinez v. Florida Department of Agriculture and Consumer Services, Case No. 03-30110 (11<sup>th</sup> Cir. Miami-Dade County)**

*In re Citrus Canker Litigation*, Case No. 00-18394, concerns a class of Broward County homeowners who sued for compensation for their citrus trees that had been exposed to citrus canker and removed by the Florida Department of Agriculture and Consumer Services (FDACS) after January 1, 2000. Plaintiffs were awarded a judgment of \$8,043,450, which accrues post-judgment interest as of October 6, 2008, along with a judgment for attorneys' fees and costs in the amount of \$4,133,083, which accrues post-judgment interest as of March 22, 2012.

In related cases, similar classes have been certified in Palm Beach, Lee, Orange, and Miami-Dade Counties. In Palm Beach County, the Court awarded Plaintiff \$23,653,376, including prejudgment interest, plus \$2,422,830 in fees and costs. Post-judgment controversy is currently pending in the Fourth DCA concerning whether the judgment should be paid by way of a claims bill. In Lee County, the Court awarded \$7,961,147 to Plaintiff, plus \$5,664,101 in prejudgment interest, plus an additional \$821,993 in fees and costs. This judgment is on appeal in the Second DCA. In Orange County, a verdict was rendered for \$18,780,138, plus an additional \$12,754,583 in prejudgment interest. This judgment is on appeal in the Fifth DCA. In litigation related to Case No. 00-18394 pertaining to land situated in Miami-Dade County, trial has been scheduled for May 09, 2016 (In re Citrus Canker Litigation (a/k/a Lopez-Brignon) Case No. 03-8255).

The claims in these cases cumulatively exceed \$25,000,000.

- C. **United States of America v. State of Florida, Case No. 12-60460 (United States District Court for the Southern District of Florida)**

The United States' Department of Justice (DOJ) alleges that the State of Florida's Agency for Health Care Administration, Department of Health, Department of Children and Families, Agency for Persons with Disabilities and the Department of Elder Affairs violated Title II of the Americans with Disabilities Act by unnecessarily institutionalizing Medicaid eligible medically complex persons under the age of 21 in nursing facilities. The United States seeks compensatory damages for the Plaintiffs' pain and suffering, plus injunctive relief, which could exceed \$25 million. Discovery is ongoing and the pretrial conference is scheduled for May 20, 2016.

- D. **Citizens for Strong Schools, et al., v. Florida State Board of Education, et al., Case No. 09-CA-4534 (2<sup>nd</sup> Cir.)**

Citizens for Strong Schools alleged that the State failed to make "adequate provision... for a uniform, safe, secure, and high quality system of free public schools that allows students to obtain a high quality education..." Plaintiffs seek an order requiring the State to develop a remedial plan making sweeping changes to the funding and delivery of public K-12 education. The discovery period has ended, and the case is now pending trial, which is tentatively scheduled for March 14, 2016. Potential damages to the State are indeterminate.

- E. **McLane Suneast, Inc. v. Florida Department of Business and Professional Regulation, Case No. 14-CA-372 (9<sup>th</sup> Judicial Circuit Court, Osceola County)**

McLane Suneast, Inc., a major distributor of tobacco products including cigars, cigarettes, and smokeless tobacco, alleges that the "Protecting Florida's Health Act," (Ch. 2009-79, Laws of Florida), violates the dormant Commerce Clause and the Equal Protection Clause of the United States Constitution by taxing different kinds of tobacco products differently, and by increasing taxes on cigarettes and smokeless tobacco products without taxing cigars. The Plaintiff contends that the law violates the dormant Commerce Clause by preferring the domestic cigar industry over interstate suppliers of cigarettes and other tobacco products. The Plaintiff seeks declaratory and monetary relief, including a determination that the Department of Business and Professional Regulation (DBPR) should be required to issue tax refunds in an unstated amount. DBPR advises that the tobacco costs exceeds \$3.5 billion. No trial on the merits has yet to be scheduled.

- F. **New Cingular Wireless PCS, LLC; Citrus Cellular Limited Partnership; Orlando SMSA Limited Partnership; AT&T Mobility Wireless Operations Holdings Inc.; and Florida RSA No. 2B (Indian River) LP, v. State of Florida Department of Revenue, Case No. 502015CA003700 (15<sup>th</sup> Judicial Circuit Court, Palm Beach County)**

Plaintiff communication service providers filed refund claims for communications services tax that were remitted on charges for Internet access service. The Department denied each of these refund claims because Plaintiffs were not able to prove that the charges were solely for Internet access service. Plaintiffs filed a Complaint in the 15th Judicial Circuit on April 1, 2015 and an Amended Complaint on June 4, 2015. The Department filed a motion to transfer venue to Leon County on May 12, 2015 and a renewed motion to transfer venue on June 18, 2015. Both parties have presently agreed to abate litigation while exploring the possibility of a settlement. Approximately \$151 million, plus interest, is in contention.

- G. **North Broward Hospital d/b/a Broward General Medical Center and North Broward Medical Center, Case No. 1D14-5568; Orlando Health, Inc., Case No. 1D14-5570; Tallahassee Memorial Healthcare d/b/a Tallahassee Memorial Hospital, Case No. 1D14-5571; Shands Teaching Hospital and Clinics, Inc., Case No. 1D14-5572; South Broward Hospital District d/b/a Memorial Regional Hospital and Memorial Hospital Miramar, Case No. 1D14-5574; Jackson Memorial Hospital, et al., (Case No. 13-4177; 13-1478; 14-3137; 14-3140 and 14-003159RU); and Shands Jacksonville Medical Center, Inc., Case No. 1D14-5575 (Consolidated) v. Agency for Healthcare Administration**

Petitioner hospitals in this case brought an administrative action challenging the Medicaid reimbursement rates the Agency for Health Care Administration (AHCA) established for them between the years 2000 and 2013. They claimed the methodology AHCA used for calculation of their Medicaid per diem inpatient hospital reimbursement rates was flawed because of alleged errors in how depreciation figures reported by them to AHCA were used in AHCA's calculation of the rates. They claimed that these alleged errors in AHCA's accounting methodology resulted in their being undercompensated for the inpatient care of thousands of Medicaid beneficiaries between the year 2000 and 2013.

These cases were brought in the lower tribunal under Section 120.57(1), F.S., as "substantial interests" challenges to final agency action. A separate challenge was also brought to AHCA's Inpatient Hospital Reimbursement Plan, adopted as a rule in 59G-6.020, Florida Administrative Code, or, alternatively, as a challenge to an Agency policy not adopted as a rule ("rule challenge case"). If Petitioners had prevailed in their "substantial interests" challenges, AHCA could have been ordered to recalculate new/revised reimbursement rates for the affected hospitals. If they had prevailed in the rule challenge case, the current, existing rates and the rule and reimbursement plan upon which they are based could have been invalidated.

In October, 2014, Petitioners filed with AHCA's Agency Clerk notices of voluntary dismissal of their "substantial interest" cases "without prejudice." In early November 2014, the Agency Clerk entered final orders dismissing all of these cases with prejudice. In October 2014, Petitioners also filed a notice with Florida's Division of Administrative Hearings (DOAH) dismissing their rule challenge case without prejudice. As jurisdiction in rule challenge cases lies exclusively with DOAH (and not the Agency), the administrative law judge in that case entered an order closing that file and dismissing the case without prejudice to file another, similar petition in the future.

In December 2014, Petitioners (with the exception of Jackson Memorial Hospital) appealed DCA AHCA's decision to dismiss those cases with prejudice to the First DCA. The Court affirmed AHCA's decision on August 7, 2015. There is no further action of record at this time.

- H. **Micjo v. Florida Department of Business and Professional Regulation, Case No. 78 So. 3d 124 (Second District Court of Appeals)**

The issue in these refund claims is whether charges, such as federal excise taxes and delivery costs should be included when calculating the "wholesale sales price" for a tobacco tax. The Second DCA held that in the case Micjo v. DBPR, 78 So. 3d 124, including the particular charges at issue in that case were not allowable in that narrow factual circumstance. This ruling exposes DBPR to the risk of other retailers seeking a refund for a portion of the tobacco tax. There are currently twenty-six pending cases in various courts and the DOAH, and the Second DCA related to the "wholesale sales price." The Second DCA has issued a preliminary ruling in favor of the plaintiffs and against DBPR. A judicial determination in favor of the claimants and the potential of additional claims filed in the future could result in refunds of over \$25 million.

## NOTE 17 – DEFICIT FUND BALANCE AND NET POSITION

## A. Governmental Funds

The *State School Trust Fund* has a deficit unassigned fund balance of approximately \$884 million. The deficit is primarily the result of establishing an advance (long-term liability) on potential future claims by the Department of Financial Service's *Unclaimed Property Trust Fund*. The Department of Financial Services pays claims as they are due from current remittances. If sufficient funds are not available to pay claims, requests are made by the Department of Financial Services to the Department of Education to return the amount of funds necessary to pay claims or funds are borrowed from the Department of Financial Service's *Trust Funds Control Fund* and repaid prior to year-end.

## B. Proprietary Funds

The Lottery has a deficit unrestricted net position of approximately \$19.4 million. This deficit is a result of certain liabilities being recorded for reporting purposes only and being excluded from the calculation of transfers to the Educational Enhancement Trust Fund. This deficit does not affect the Lottery's ability to pay prizes or to provide services.

The Internal Service Fund, *Data Centers*, has a deficit net position of approximately \$10 million. This deficit is primarily due to long-term obligations, consisting mainly of a compensated absences liability and an accrual of pension and OPEB liabilities. The compensated absences liability will be liquidated on a pay-as-you-go basis. The pension and OPEB liabilities do not require cash flows and have no effect on the ability to provide services.

The Internal Service Fund, *Other*, has a deficit net position of approximately \$36.6 million. This deficit is primarily due to long-term obligations, consisting mainly of a compensated absences liability and an accrual of pension and OPEB liabilities. The compensated absences liability will be liquidated on a pay-as-you-go basis. The pension and OPEB liabilities do not require cash flows and have no effect on the ability to provide services.

## NOTE 18 – SUBSEQUENT EVENTS

## A. Bonds

The following bonds for governmental activities and business-type activities of the primary government were issued or sold subsequent to June 30, 2015:

Agency/Bond	Series	Amount	Matures	Interest Rate
<b>Governmental Activities:</b>				
Board of Governors, Florida International University Dormitory Revenue Refunding Bonds	2015A	\$ 29,105,000	07/01/2016-07/01/2034	3.000% - 5.000%
Full Faith and Credit, Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds	2015A	\$ 213,885,000	07/01/2016-07/01/2026	4.000% - 5.000%
Full Faith and Credit, State Board of Education Public Education Outlay Refunding Bonds	2015 Series E	\$ 306,645,000	06/01/2017-06/01/2036	3.000% - 5.000%
Full Faith and Credit, State Board of Education Public Education Outlay Refunding Bonds	2015 Series F	\$ 233,135,000	06/01/2017-06/01/2036	3.000% - 5.000%
Department of Environmental Protection, Everglades Restoration Revenue Bonds	2015A	\$ 46,740,000	07/01/2016-07/01/2035	3.000% - 5.000%
Department of Environmental Protection, Florida Forever Revenue Refunding Bonds	2015A	\$ 78,725,000	07/01/2017-07/01/2026	5.000%
<b>Business-type Activities:</b>				
Department of Transportation, Turnpike Revenue Bonds	2015A	\$ 241,480,000	07/01/2016-07/01/2045	2.000% - 5.000%
Department of Transportation, Turnpike Revenue Refunding Bonds	2015B	\$ 195,875,000	07/01/2017-07/01/2036	3.000% - 5.000%
Department of Transportation, Turnpike Revenue Refunding Bonds	2016A	\$ 173,385,000	07/01/2017-07/01/2036	3.000% - 5.000%

## B. Federally Assisted Grant Programs

**Component units** – On November 20, 2015, the University of Florida (University) reached a settlement with the Federal Government for \$19,875,000, which closes an investigation of the University by the Department of Health and Human Services and the Department of Justice related to deficiencies in the University's research accounting systems from 2005 through 2010. These deficiencies have since been remedied with significant upgrades in systems and procedures. The University paid the settlement on November 25, 2015, from non-State funds.

## C. Other

On October 20, 2015, the Department of Revenue reached a \$3.5 million settlement with taxpayers in the Rooms to Go Entities refund petitions.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION

## 2015 STATE OF FLORIDA CAFR

**BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)**

	General Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Balances, July 1, 2014	\$ 4,045,692	\$ 4,045,692	\$ 4,045,692	\$ .....
Reversions	77,496	77,496	77,496	.....
Fund Balances, July 1, 2014, restated	4,123,188	4,123,188	4,123,188	.....
<b>REVENUES</b>				
Fees and charges	1,277,223	1,218,423	1,328,821	110,398
Licenses	842,509	851,309	455,419	(395,890)
Taxes	29,866,722	30,442,522	31,120,982	678,460
Miscellaneous	4,247	4,247	5,052	805
Interest	82,895	110,695	117,457	6,762
Grants	19,797	19,797	20,944	1,147
Refunds	6,409	6,409	287,317	280,908
Transfers and distributions	2,928,551	2,804,751	2,882,202	77,451
Other	352,353	346,653	369,513	22,860
Total Revenues	35,380,706	35,804,806	36,587,707	782,901
Total Available Resources	39,503,894	39,927,994	40,710,895	782,901
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	3,573,930	3,737,895	3,686,005	51,890
Other personal services	49,644	69,252	64,380	4,872
Expenses	329,527	382,980	372,638	10,342
Grants and aids	13,551,408	13,570,183	13,569,737	446
Operating capital outlay	12,294	19,338	17,839	1,499
Food products	58,086	60,168	60,140	28
Fixed capital outlay	46,784	46,784	46,784	.....
Lump sum	317,966	14,361	14,361	.....
Special categories	10,089,898	10,037,223	9,879,975	157,248
Financial assistance payments	244,369	249,169	242,267	6,902
Continuing Appropriations	.....	197,312	197,312	.....
Grants/aids to local governments	92,904	92,904	92,904	.....
Data processing services	42,511	46,487	46,156	331
Pensions and benefits	3,458	3,358	984	2,374
Claim bills and relief acts	.....	1,045	1,045	.....
Total Operating Expenditures	28,412,779	28,528,459	28,292,527	235,932
Nonoperating expenditures:				
Transfers	5,479,476	5,479,476	5,479,476	.....
Refunds	25,285	401,160	401,160	.....
Other	2,031,520	2,031,520	2,031,520	.....
Total Nonoperating Expenditures	7,536,281	7,912,156	7,912,156	.....
Total Expenditures	35,949,060	36,440,615	36,204,683	235,932
Fund Balances, June 30, 2015	\$ 3,554,834	\$ 3,487,379	\$ 4,506,212	\$ 1,018,833

The notes to required supplementary information are an integral part of this schedule.

## 2015 STATE OF FLORIDA CAFR

**BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)**

	Environment, Recreation and Conservation			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Balances, July 1, 2014	\$ 1,413,461	\$ 1,413,461	\$ 1,413,461	\$ .....
Reversions	2,393	2,393	2,393	.....
Fund Balances, July 1, 2014, restated	1,415,854	1,415,854	1,415,854	.....
<b>REVENUES</b>				
Fees and charges	199,016	220,529	220,903	374
Licenses	36,666	47,446	49,346	1,900
Taxes	1,849	284,270	281,373	(2,897)
Miscellaneous	140	3,541	3,497	(44)
Interest	14,147	46,249	22,289	(23,960)
Grants	238,002	225,324	233,092	7,768
Refunds	155	10,490	13,878	3,388
Bond proceeds	50,150	.....	.....	.....
Transfers and distributions	1,044,712	1,077,928	1,130,500	52,572
Other	135,127	4,765	176,429	171,664
Total Revenues	1,719,964	1,920,542	2,131,307	210,765
Total Available Resources	3,135,818	3,336,396	3,547,161	210,765
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	244,717	244,595	229,762	14,833
Other personal services	25,567	25,678	21,503	4,175
Expenses	47,971	48,074	42,983	5,091
Grants and aids	8,761	8,761	8,696	65
Operating capital outlay	1,640	1,998	1,481	517
Fixed capital outlay	344,289	344,289	344,289	.....
Special categories	286,774	294,689	245,557	49,132
Grants/aids to local governments	331,045	331,045	331,045	.....
Data processing services	603	783	783	.....
Total Operating Expenditures	1,291,367	1,299,912	1,226,099	73,813
Nonoperating expenditures:				
Transfers	287,691	287,691	287,691	.....
Qualified expenditures	1,200	.....	.....	.....
Refunds	40,746	19,125	19,125	.....
Other	335,183	335,183	335,183	.....
Total Nonoperating Expenditures	664,820	641,999	641,999	.....
Total Expenditures	1,956,187	1,941,911	1,868,098	73,813
Fund Balances, June 30, 2015	\$ 1,179,631	\$ 1,394,485	\$ 1,679,063	\$ 284,578

The notes to required supplementary information are an integral part of this schedule.



2015 STATE OF FLORIDA CAFR

BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

	Public Education			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Balances, July 1, 2014	\$ 643,421	\$ 643,421	\$ 643,421	\$ .....
Reversions	37,469	37,469	37,469	.....
Fund Balances, July 1, 2014, restated	680,890	680,890	680,890	.....
<b>REVENUES</b>				
Fees and charges	1,924,647	56,617	56,782	165
Licenses	977	1,065	1,065	.....
Taxes	764,690	632,487	630,219	(2,268)
Miscellaneous	33,204	4	4	.....
Interest	13,616	33,526	32,085	(1,441)
Grants	2,291,545	2,213,939	2,219,169	5,230
Refunds	1,713	1,868	1,877	9
Transfers and distributions	3,292,625	3,228,314	3,228,314	.....
Other	407	134,038	244,566	110,528
Total Revenues	8,323,424	6,301,858	6,414,081	112,223
Total Available Resources	9,004,314	6,982,748	7,094,971	112,223
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	38,738	39,020	35,276	3,744
Other personal services	1,119	919	303	616
Expenses	8,614	8,389	5,359	3,030
Grants and aids	4,850,847	2,991,711	2,976,105	15,606
Operating capital outlay	951	966	211	755
Fixed capital outlay	1,849,170	1,673,203	1,673,203	.....
Special categories	925,957	1,052,028	1,052,028	.....
Financial assistance payments	65,165	65,165	65,042	123
Payments to U.S. Treasury	970	86	86	.....
Data processing services	11,574	13,107	7,662	5,445
Total Operating Expenditures	7,753,105	5,844,594	5,815,275	29,319
Nonoperating expenditures:				
Transfers	723,368	471,589	471,589	.....
Refunds	9,616	266	266	.....
Other	172,130	2,129	2,129	.....
Total Nonoperating Expenditures	905,114	473,984	473,984	.....
Total Expenditures	8,658,219	6,318,578	6,289,259	29,319
Fund Balances, June 30, 2015	\$ 346,095	\$ 664,170	\$ 805,712	\$ 141,542

The notes to required supplementary information are an integral part of this schedule.

2015 STATE OF FLORIDA CAFR

BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

	Health and Family Services			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Balances, July 1, 2014	\$ 1,500,735	\$ 1,500,735	\$ 1,500,735	\$ .....
Reversions	548,234	548,234	548,234	.....
Fund Balances, July 1, 2014, restated	2,048,969	2,048,969	2,048,969	.....
<b>REVENUES</b>				
Fees and charges	1,755,538	1,668,342	1,580,112	(88,230)
Licenses	21,335	20,818	21,507	689
Taxes	1,013,321	1,013,321	290,115	(723,206)
Miscellaneous	3	3	.....	(3)
Interest	3,738	3,687	3,930	243
Grants	17,878,467	17,306,180	16,993,666	(312,514)
Refunds	1,297,081	1,278,873	1,635,478	356,605
Transfers and distributions	2,129,864	1,809,628	2,041,759	232,131
Other	42,273	38,731	40,989	2,258
Total Revenues	24,141,620	23,139,583	22,607,556	(532,027)
Total Available Resources	26,190,589	25,188,552	24,656,525	(532,027)
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	1,320,075	1,322,340	1,218,072	104,268
Other personal services	125,448	126,725	102,798	23,927
Expenses	287,561	286,217	237,521	48,696
Grants and aids	47,092	47,092	34,586	12,506
Operating capital outlay	17,560	17,300	11,840	5,460
Food products	1,281	1,281	1,264	17
Fixed capital outlay	1,731	1,731	1,731	.....
Lump sum	18,492	.....	.....	.....
Special categories	21,343,677	21,467,449	20,565,680	901,769
Financial assistance payments	56,294	64,892	59,366	5,526
Grants/aids to local governments	6,733	6,733	6,733	.....
Data processing services	22,401	21,903	21,898	5
Claim bills and relief acts	2,650	2,650	2,650	.....
Total Operating Expenditures	23,250,995	23,366,313	22,264,139	1,102,174
Nonoperating expenditures:				
Continuing Appropriations	.....	28,032	28,032	.....
Transfers	884,046	1,086,427	1,086,427	.....
Refunds	11,500	6,435	6,435	.....
Other	11,959	91,087	91,087	.....
Total Nonoperating Expenditures	907,505	1,211,981	1,211,981	.....
Total Expenditures	24,158,500	24,578,294	23,476,120	1,102,174
Fund Balances, June 30, 2015	\$ 2,032,089	\$ 610,258	\$ 1,180,405	\$ 570,147

The notes to required supplementary information are an integral part of this schedule.

2015 STATE OF FLORIDA CAFR

BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

	Transportation			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Balances, July 1, 2014	\$ 303,832	\$ 303,832	\$ 303,832	\$ .....
Reversions	3,992	3,992	3,992	.....
Fund Balances, July 1, 2014, restated	307,824	307,824	307,824	.....
<b>REVENUES</b>				
Fees and charges	168,000	183,359	168,000	(15,359)
Taxes	2,546,491	2,512,822	2,546,491	33,669
Miscellaneous	241,548	.....	.....	.....
Interest	1,183	.....	1,760	1,760
Refunds	13,636	.....	13,635	13,635
Transfers and distributions	361,421	362,603	361,663	(940)
Other	19,223	22,202	22,291	89
Total Revenues	3,351,502	3,080,986	3,113,840	32,854
Total Available Resources	3,659,326	3,388,810	3,421,664	32,854
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	.....	4,028	3,580	448
Other personal services	.....	49	34	15
Expenses	.....	1,073	704	369
Operating capital outlay	.....	15	4	11
Fixed capital outlay	294,035	294,035	294,035	.....
Special categories	(270)	64,652	64,065	587
Total Operating Expenditures	293,765	363,852	362,422	1,430
Nonoperating expenditures:				
Transfers	19,137	19,137	19,137	.....
Refunds	61,047	61,047	61,047	.....
Other	2,648,214	2,648,214	2,648,214	.....
Total Nonoperating Expenditures	2,728,398	2,728,398	2,728,398	.....
Total Expenditures	3,022,163	3,092,250	3,090,820	1,430
Fund Balances, June 30, 2015	\$ 637,163	\$ 296,560	\$ 330,844	\$ 34,284

The notes to required supplementary information are an integral part of this schedule.

2015 STATE OF FLORIDA CAFR

BUDGET TO GAAP RECONCILIATION  
GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(in thousands)

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation
Budgetary basis fund balances	\$ 4,506,212	\$ 1,679,063	\$ 805,712	\$ 1,180,405	\$ 330,844
Items not included in budgetary basis fund balances:					
Security lending investments within the State Treasury	870,478	93,215	61,293	8,019	106,269
Fair value adjustments to investments within the State Treasury	12,172	1,875	1,233	161	2,138
Special investments within the State Treasury	29,986	.....	.....	37,299	.....
Non-State Treasury cash and investments	887,339	1,698	.....	61,083	938,496
Other GAAP basis fund balances not included in budgetary basis fund balances	.....	.....	.....	.....	644,761
Adjusted budgetary basis fund balances	6,306,187	1,775,851	868,238	1,286,967	2,022,508
Adjustments (basis differences):					
Net receivables/(payables) not carried forward	656,786	1,213,798	85,655	546,832	764,409
Net deferred outflows/(inflows) of resources	(226,960)	(922)	.....	(559,604)	(712,366)
Inventories, prepaid items and deferred charges	8,023	411	.....	12,867	9,195
Encumbrances	164,576	5,538	106,699	52,023	38,109
GAAP basis fund balances	\$ 6,908,612	\$ 2,994,676	\$ 1,060,592	\$ 1,339,085	\$ 2,121,855

The notes to required supplementary information are an integral part of this schedule.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION

## BUDGETARY REPORTING

## Budget Process

Chapter 216, Florida Statutes (F.S.), promulgates the process used to develop the budget for the State of Florida. Each year, the head of each state agency and the Chief Justice of the Supreme Court for the Judicial Branch submit a final annual legislative budget request to the Governor and Legislature by October 15 as required in Section 216.023(1), F.S. Then, at least 30 days before the scheduled annual legislative session in each year, the Governor, as Chief Budget Officer, submits his recommended budget to each legislator.

The Governor also provides estimates of revenues sufficient to fund the recommended appropriations. Revenue estimates for the General Fund and selected trust funds are made by the Revenue Estimating Conference. This group includes members of the Executive and Legislative branches with forecasting experience who develop official information regarding anticipated state and local government revenues as needed for the state budgeting process. Revenue estimates for trust funds not projected by the Revenue Estimating Conference (consisting mainly of special revenue funds) are provided by state agencies. These estimates may be revised during the course of the Legislature's consideration and adoption of a final budget. These estimates, together with known available cash balances, are further considered by the Governor and the Chief Justice of the Florida Supreme Court during the preparation of annual release (spending) plans. Further adjustments to the original budget's trust fund revenue estimates may be made to conform agency revenue estimates to actual and projected revenue streams.

The Governor's recommended budget is considered and amended by the Legislature and a final appropriations bill is then approved by the Legislature (subject to the line-item veto power of the Governor and override authority of the Legislature); this bill then becomes the General Appropriations Act. The Governor and the Chief Justice of the Supreme Court may, under certain conditions and subject to the review and objection procedures set forth in Section 216.177, F.S., establish appropriations and corresponding releases for amounts not appropriated by the Legislature to agencies and the Judicial Branch, respectively. This includes appropriations for non-operating disbursements, such as the purchase of investments and the transfer of money between state funds.

If circumstances warrant, the head of a department or the Chief Justice of the Supreme Court may transfer appropriations (other than fixed capital outlay appropriations) but only to the extent of 5 percent of the original appropriation or \$250,000, whichever is greater, or within certain programs and between identical funding sources and specific appropriation categories. Transfers of general revenue appropriations in excess of 5 percent or \$250,000, whichever is greater, or for fixed capital outlay, or for transfers of general revenue appropriations not allowed within the departments' program flexibility may be approved by the Legislative Budget Commission. The Governor and the Chief Justice of the Supreme Court may approve changes of expenditure authority within any trust fund for agencies and the Judicial Branch, respectively, if the changes are less than \$1 million. The Legislative Budget Commission may approve trust fund changes in excess of \$1 million. At the end of the fiscal year, any balance of an operating appropriation which has not been disbursed but is expended (recorded as a payable) or contracted to be expended (recorded as a reserve for encumbrances in governmental fund types), may be carried forward into the next fiscal year. If these appropriations, however, have not been disbursed by September 30 they will revert pursuant to Section 216.301(1), F.S.

The Chief Financial Officer approves disbursements in accordance with legislative authorizations. The budget is controlled at the account code level, which is defined as an appropriation category (e.g., salaries and benefits), and funded within a budget entity. The Governor and the Chief Financial Officer are responsible for detecting conditions which could lead to a deficit in any agency's funds and reporting that fact to the Legislative Budget Commission and the Chief Justice of the Supreme Court. The Constitution of the State, Article VII, Section 1(d), states, "Provision shall be made by law for raising sufficient revenue to defray the expenses of the state for each fiscal period."

## Budgetary Basis of Accounting

The budgetary basis of accounting required by state law differs materially from the basis used to report revenues and expenditures in accordance with generally accepted accounting principles (GAAP). Appropriations are made from funds that are prescribed by law. These legal basis fund types (known as state funds) are the General Revenue Fund, numerous trust funds, and the Budget Stabilization Fund. Certain moneys maintained outside of the State Treasury, known as local funds, are available to agencies for their operations. Because the funds are located in banks outside of the State Treasury, budgetary authority and the disbursement of these funds are not controlled by the Chief Financial Officer. For example, the State Board of Administration operates from such funds.

The state presents budgetary comparison schedules for the General Fund and major special revenue funds as part of the other required supplementary information. In addition, budgetary comparison schedules for non-major special revenue funds which have legally adopted annual budgets are presented with other combining and individual fund statements and schedules.

Budgetary basis revenues are essentially reported on a cash basis and include amounts classified by GAAP as other financing sources. Budgetary basis expenditures include disbursements, except those for prior year carry/certified forwards, plus current year payables and encumbrances which are carried/certified forward into the next fiscal year. They also include amounts classified by GAAP as other financing uses. State law requires prior year payables and encumbrances not carried/certified forward to be paid from the current year budget. The Lump Sum expenditure category presented in the budgetary comparison schedules is used as a budgetary tool to track moneys appropriated to a particular fund until subsequent allocations are made to other expenditure categories.

The presentation of budgetary comparison information for the major governmental fund for transportation excludes the State Transportation Trust Fund within the Department of Transportation because it accounts for projects of a multi-year nature, and comparison of actual annual expenditures to a multi-year appropriated amount is not meaningful. Appropriations are made in total the first year of a project even though they are released and expended over the period of construction for a project.

## Budget to GAAP Reconciliation

The budgetary comparison schedules for the General Fund and the major special revenue funds present comparisons of the original budget and final budget with actual revenues and expenditures on a budgetary basis. A budget to GAAP reconciliation is presented following the budgetary comparison schedules because accounting principles for budgetary basis differ significantly from those used to present financial statements in conformity with GAAP.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
FLORIDA RETIREMENT SYSTEM  
LAST 10 FISCAL YEARS  
(in thousands)

	2014*
Proportion of the net pension liability	17,802,202,632%
Proportionate share of the net pension liability	\$ 1,086,196
Covered-employee payroll	\$ 4,538,946
Proportionate share of the net pension liability as percentage of covered payroll	23.93%
Plan fiduciary net position as a percentage of the total pension liability	96.09%

## Notes to Schedule:

Changes in actuarial assumptions: As of June 30, 2014, the inflation rate assumption was decreased from 3.00% to 2.60%, the real payroll growth assumption was decreased from 1.00% to 0.65%, and the overall payroll growth rate assumption was decreased from 4.00% to 3.25%. The long-term expected rate of return decreased from 7.75% to 7.65%.

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, only one year is shown.

SCHEDULE OF STATE CONTRIBUTIONS TO PENSION PLAN  
FLORIDA RETIREMENT SYSTEM  
LAST 10 FISCAL YEARS  
(in thousands)

	2015*
Statutorily required contributions	\$ 437,921
Contributions recognized by the plan	437,921
Contribution deficiency (excess)	\$ -
Covered-employee payroll	\$ 4,591,628
Contributions recognized by the plan as a percentage of covered-employee payroll	9.54%

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, only one year is shown.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
RETIREE HEALTH INSURANCE SUBSIDY PROGRAM  
LAST 10 FISCAL YEARS  
(in thousands)

	2014*
Proportion of the net pension liability	15,286,183,318%
Proportionate share of the net pension liability	\$ 1,429,295
Covered-employee payroll	\$ 4,534,435
Proportionate share of the net pension liability as percentage of covered payroll	31.52%
Plan fiduciary net position as a percentage of the total pension liability	0.99%

## Notes to Schedule:

Changes in actuarial assumptions: The municipal rate used to determine total pension liability decreased from 4.63% to 4.29%.

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, only one year is shown.

SCHEDULE OF STATE CONTRIBUTIONS TO PENSION PLAN  
RETIREE HEALTH INSURANCE SUBSIDY PROGRAM  
LAST 10 FISCAL YEARS  
(in thousands)

	2015*
Statutorily required contributions	\$ 57,891
Contributions recognized by the plan	57,891
Contribution deficiency (excess)	\$ -
Covered-employee payroll	\$ 4,588,003
Contributions recognized by the plan as a percentage of covered-employee payroll	1.26%

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, only one year is shown.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
FLORIDA NATIONAL GUARD SUPPLEMENTAL RETIREMENT BENEFIT PLAN  
LAST 10 FISCAL YEARS\*  
(in thousands)

	2015	2014
<b>Total Pension Liability</b>		
Service cost	\$ 7,161	\$ 5,979
Interest on total pension liability	19,164	18,852
Effect of plan changes	0	0
Effect of economic/demographic (gains) or losses	0	0
Effects of assumption changes or inputs	46,330	27,926
Benefit payments	(14,423)	(14,366)
Net changes in total pension liability	58,232	38,391
Total pension liability, beginning	446,683	408,292
Total pension liability ending	<u>504,915</u>	<u>446,683</u>
<b>Fiduciary Net Position</b>		
Employer contributions	\$ 14,495	\$ 14,366
Member contributions	0	0
Investment income net of investment expenses	0	0
Benefit payments	(14,423)	(14,366)
Administrative expenses	(72)	0
Net change in fiduciary position	0	0
Fiduciary net position-beginning	0	0
Fiduciary net position-ending	<u>0</u>	<u>0</u>
Net pension liability-ending	<u>\$ 504,915</u>	<u>\$ 446,683</u>
Fiduciary net position as a % of the total pension liability	0.00%	0.00%
Covered payroll	\$ 476,278	\$ 466,939
Net pension liability as a % of covered-payroll	106.01%	95.66%

Notes to Schedule:

Changes of assumptions or input: The municipal bond rate used to determine total pension liability decreased from 4.29% to 3.80%.

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, information was not available for a full 10-year presentation.

SCHEDULE OF STATE CONTRIBUTIONS TO PENSION PLAN  
FLORIDA NATIONAL GUARD SUPPLEMENTAL RETIREMENT BENEFIT PLAN  
LAST 10 FISCAL YEARS\*  
(in thousands)

	2015	2014
Statutorily required State contribution	\$ 14,495	\$ 14,366
Contributions recognized by the plan	14,495	14,366
Contribution deficiency (excess)	<u>0</u>	<u>0</u>
Covered payroll	\$ 476,278	\$ 466,939
Contributions as a percentage of covered-employee payroll	3.04%	3.08%

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, information was not available for a full 10-year presentation.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION

OTHER POSTEMPLOYMENT BENEFITS SCHEDULE OF FUNDING PROGRESS\*  
(in thousands)

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age (B)	Unfunded AAL (UAAAL) (B-A)	Funded Ratio (A/B)	Annualized Covered Payroll (C)	UAAAL as a Percentage of Covered Payroll (B-A)/C
July 1, 2009	\$ .....	\$ 4,831,107	\$ 4,831,107	0.00%	\$ 7,318,965	66.01%
July 1, 2010	.....	4,545,845	4,545,845	0.00%	7,574,317	60.02%
July 1, 2011	.....	6,415,754	6,415,754	0.00%	7,256,798	88.41%
July 1, 2012	.....	6,782,210	6,782,210	0.00%	7,188,525	94.35%
July 1, 2013	.....	7,487,707	7,487,707	0.00%	7,467,560	100.27%
July 1, 2014	.....	6,824,971	6,824,971	0.00%	7,308,275	93.39%

SCHEDULE OF EMPLOYER CONTRIBUTIONS\*  
(in thousands)

Year Ended 6/30	Annual Required Contribution	Percent Contributed
2010	\$ 336,419	30.87%
2011	313,415	32.87%
2012	455,584	27.07%
2013	452,658	28.50%
2014	541,600	22.34%
2015	489,619	21.48%

\* This information relates to the cost-sharing plan as a whole, of which the State of Florida is one participating employer. The State of Florida's participation in both the actuarial accrued liability and the annual required contribution is approximately 77%.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION

INFORMATION ABOUT INFRASTRUCTURE ASSETS  
REPORTED USING THE MODIFIED APPROACH

Pursuant to GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, the state has adopted an alternative process to record depreciation expense on selected infrastructure assets. Under this alternative method, referred to as the modified approach, the state expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 12,117 centerline miles of roads and 6,923 bridges that the state is responsible for maintaining.

In order to utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

## Condition and Maintenance Programs

**Resurfacing Program:** Road pavements require periodic resurfacing. The frequency of resurfacing depends on the volume of traffic, type of traffic, pavement material variability, and weather conditions. Resurfacing preserves the structural integrity of highway pavements and includes pavement resurfacing, pavement rehabilitation, and minor reconstruction.

The Florida Department of Transportation (FDOT) conducts an annual Pavement Condition Survey. Pavements are rated on a scale of 0 to 10 (with 10 being the best) in each of three criteria: ride smoothness, pavement cracking, and wheel path rutting. Ride smoothness is what the motorist experiences. It directly affects motor vehicle operation costs. Pavement cracking refers to the structural deterioration of the pavement, which leads to loss of smoothness and deterioration of the road base by water seepage if not corrected. Wheel path rutting refers to depressions in pavement caused by heavy use. Ride smoothness and wheel path rutting are measured mechanically using lasers. Pavement cracking is determined through visual observation by experienced survey crews.

The condition rating scales were set by a statewide committee of pavement engineers, so that a pavement segment receiving a rating of six or less in any of the three rating criteria is designated a deficient pavement segment. In low-speed areas, the ride rating must drop to five or less before a pavement segment is considered deficient due to ride.

The FDOT standard is to ensure that 80% of the pavement on the State Highway System remains non-deficient.

**Bridge Repair/Replacement Program:** The FDOT Bridge Repair Program places primary emphasis on periodic maintenance and specified rehabilitation work activities on State Highway System bridge structures. The FDOT Bridge Replacement Program's primary focus is on the replacement of structurally deficient or weight restricted bridges on the State Highway System. In addition, the Bridge Replacement Program addresses bridges that require structural repair but which are more cost effective to replace.

The FDOT conducts bridge condition surveys using the National Bridge Inspection (NBI) Standards to determine condition ratings. Each bridge is inspected at least once every two years. During the inspection process, the major components such as deck, superstructure, and substructure are assigned a condition rating. The condition rating ranges from 0 to 9. By FDOT policy, a rating of 8 to 9 is excellent. A rating of 6 to 7 is good. A rating of 5 indicates fair condition. A rating of 4 or less identifies bridges in poor condition requiring major repairs or replacement per FDOT policy. A rating of 2 indicates a critical bridge condition, and a rating of 1 indicates imminent bridge failure and is used for a bridge that is closed, but with corrective action may be put back into light service. A rating of 0 indicates that the bridge is out of service and beyond corrective action. Per FDOT policy, bridges rated fair or poor do not meet performance standards.

The FDOT standard is to ensure that 90% of all department maintained bridges do not need major repairs or replacement.

**Routine Maintenance Program:** The FDOT is responsible for managing and performing routine maintenance on the State Highway System to help preserve the condition of the system. Routine maintenance includes many activities, such as: highway

repair, roadside upkeep, emergency response, maintaining signs, roadway striping, and keeping storm drains clear and structurally sound.

The quality and effectiveness of the routine maintenance program is monitored by periodic surveys, using the Maintenance Rating Program (MRP), which results in an annual assessment. The MRP has been used since 1985 to evaluate routine maintenance of the transportation system in five broad categories or elements. The five rating elements are roadway, roadside, vegetation/aesthetics, traffic services, and drainage. The MRP provides a maintenance rating of 1 to 100 for each category and overall.

The FDOT standard is to achieve and maintain an overall maintenance rating of 80.

## Condition Rating for the State Highway System

Percentage of pavement meeting FDOT standards

2015	2014	2013
92%	93%	92%

Percentage of bridges meeting FDOT standards

2015	2014	2013
95%	95%	96%

## Maintenance Rating

2015	2014	2013
86	86	86

Comparison of Needed-to-Actual Maintenance/Preservation  
(in millions)

Resurfacing Program

	2015	2014	2013	2012	2011
Needed	\$571.6	\$467.6	\$514.4	\$628.4	\$751.5
Actual	570.6	455.6	521.8	521.4	543.9

Bridge Repair/Replacement Program

	2015	2014	2013	2012	2011
Needed	\$110.4	\$239.4	\$332.8	\$319.0	\$315.7
Actual	111.6	182.6	323.5	340.5	328.8

Routine Maintenance Program

	2015	2014	2013	2012	2011
Needed	\$599.9	\$592.2	\$574.4	\$609.4	\$572.4
Actual	694.6	641.2	636.4	627.3	676.1

The FDOT determines its program needs based on a five-year plan. The needed amounts provided above are for estimated expenses and commitments relating to projects within the plan at the time of the budget request. The nature of a long-term plan is that it is continually changing. Projects are added, deleted, adjusted, or postponed. The differences between the needed and actual amounts above reflect these changes.

**A RESOLUTION (THE FORTY-FIRST SUBSEQUENT RESOLUTION) OF THE GOVERNOR AND CABINET OF THE STATE OF FLORIDA, AS THE GOVERNING BOARD OF THE DIVISION OF BOND FINANCE OF THE STATE BOARD OF ADMINISTRATION, ON BEHALF OF THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION, SUPPLEMENTING, AMENDING, AND RESTATING A RESOLUTION ADOPTED ON JANUARY 23, 2001, AS PREVIOUSLY AMENDED AND SUPPLEMENTED, AUTHORIZING THE ISSUANCE FROM TIME TO TIME OF STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION, FLORIDA FOREVER REVENUE BONDS FOR THE ACQUISITION AND IMPROVEMENT OF LANDS, WATER AREAS AND RELATED PROPERTY INTERESTS AND RESOURCES; PROVIDING CERTAIN OTHER COVENANTS IN CONNECTION THEREWITH; AND PROVIDING FOR AN EFFECTIVE DATE.**

WHEREAS, the Legislature enacted authority in Chapter 99-247, Laws of Florida (the “Florida Forever Act”), for the issuance of State of Florida Department of Environmental Protection Florida Forever Revenue Bonds (“Florida Forever Bonds”) for the acquisition and improvement of land, water areas, and related property interests and resources to accomplish environmental restoration, enhance public access and recreational enjoyment in the State of Florida; and,

WHEREAS, by resolution adopted January 23, 2001, as previously amended and supplemented (the “Resolution”) the Governor and Cabinet, as the Governing Board (the “Governing Board”) of the Division of Bond Finance of the State Board of Administration of Florida, previously authorized the issuance of Florida Forever Bonds to accomplish environmental restoration, enhance public access and recreational enjoyment in the State of Florida; and,

WHEREAS, the Legislature enacted Chapter 2002-261, Laws of Florida (the “Everglades Restoration Revenue Bond Act”), which provides authority for the issuance of State of Florida Department of Environmental Protection Everglades Restoration Revenue Bonds (“Everglades Bonds”) for the acquisition and improvement of land, water areas, and related property interests and resources; and,

WHEREAS, the Everglades Restoration Revenue Bond Act initially provided that debt service on Everglades Bonds would be paid on a subordinate basis to debt service on Florida Forever Bonds; and

WHEREAS, the Legislature enacted Chapter 2006-231, Laws of Florida, amending the Everglades Restoration Revenue Bond Act to provide that debt service on Florida Forever Bonds and Everglades Bonds must be paid on a pro rata basis when documentary stamp taxes distributed for such purposes are not sufficient to fully provide for the payments for both Florida Forever Bonds and Everglades Bonds, and

WHEREAS, the Legislature enacted Chapter 2015-229, Laws of Florida which, among other things, increased the percentage of the documentary stamp tax available for the payment of Florida Forever Bonds and Everglades Bonds from 63.31 percent to 100 percent; and,

WHEREAS, the Governing Board reaffirms, ratifies, and confirms the provisions of the Resolution, and such provisions remain in effect, except as amended herein; and,

**NOW THEREFORE, BE IT RESOLVED BY THE GOVERNING BOARD OF THE DIVISION OF BOND FINANCE OF THE STATE BOARD OF ADMINISTRATION OF FLORIDA, ON BEHALF OF THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION:**

**Section 1.** The Resolution is hereby amended, supplemented, and restated in its entirety to read as follows:

**DIVISION OF BOND FINANCE  
OF THE  
STATE BOARD OF ADMINISTRATION OF FLORIDA**

**A RESOLUTION  
AMENDING AND RESTATING A RESOLUTION ADOPTED ON  
JANUARY 23, 2001, AS AMENDED,  
AUTHORIZING THE ISSUANCE OF  
STATE OF FLORIDA, DEPARTMENT OF ENVIRONMENTAL PROTECTION  
FLORIDA FOREVER REVENUE BONDS**

**Adopted August 5, 2015**

**A RESOLUTION OF THE GOVERNOR AND CABINET OF THE STATE OF FLORIDA, AS THE GOVERNING BOARD OF THE DIVISION OF BOND FINANCE OF THE STATE BOARD OF ADMINISTRATION OF FLORIDA ON BEHALF OF THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION, AUTHORIZING THE ISSUANCE OF STATE OF FLORIDA, DEPARTMENT OF ENVIRONMENTAL PROTECTION, FLORIDA FOREVER REVENUE BONDS FOR THE ACQUISITION AND IMPROVEMENT OF LANDS, WATER AREAS AND RELATED PROPERTY INTERESTS AND RESOURCES; PROVIDING FOR PAYMENT THEREOF; PROVIDING FOR THE ISSUANCE OF NOTES IN ANTICIPATION OF THE ISSUANCE OF SAID BONDS; AND MAKING CERTAIN OTHER COVENANTS AND AGREEMENTS IN CONNECTION THEREWITH; PROVIDING FOR AN EFFECTIVE DATE.**

**ARTICLE I  
AUTHORITY, DEFINITIONS AND FINDINGS**

**Section 1.01. AUTHORITY.** This Resolution authorizes the issuance of bonds (“Florida Forever Bonds”) pursuant to the provisions of Article VII, Section 11(e) of the State Constitution of 1968, as amended; Sections 215.57 through Section 215.83, Florida Statutes; Section 259.105, Florida Statutes; Chapters 99-246, 99-247 and 2000-170, Laws of Florida; Chapter 2015-229, Laws of Florida; and other applicable provisions of law, in all cases, as amended (collectively, the “Florida Forever Laws”).

**Section 1.02. DEFINITIONS.** The following terms shall have the following meanings in this Resolution unless the context otherwise expressly requires:

“Additional Parity Bonds” shall mean any bonds or other obligations, including any Florida Forever Bonds or Everglades Bonds issued by or for the Department or its lawful successor, pursuant to the Florida Forever Laws or the Everglades Restoration Laws, and under the terms, limitations and conditions contained in this Resolution or the resolution authorizing the issuance of Everglades Bonds, which shall rank equally as to lien on, source of and security for payment from the Pledged Revenues, as herein defined, with any Additional Parity Bonds hereafter issued pursuant to this Resolution.

“Administrative Expenses” shall mean, with respect to the Bonds or the administration of any funds under this Resolution, to the extent applicable: (i) fees and/or charges of the Board or the Division; and (ii) such other fees and/or charges as may be approved by the Board or the Division, including but not limited to those relating to tax law compliance, disclosure of information, paying agents, rating agencies, and providers of credit enhancement; all as may be determined from time to time as necessary.

“Board” shall mean the State Board of Administration of Florida or other agency of the state that lawfully succeeds to the powers and duties of the Board pertinent hereto.

“Bond Registrar” shall mean an entity authorized by Florida law and designated from time to time by the Division and/or the Board to perform the duties of the Bond Registrar set forth in this Resolution.

“Bond Counsel” shall mean counsel experienced in matters relating to the validity of, and exclusion from gross income for federal income tax purposes of interest on, obligations of states and their political subdivisions.

“Bonds” shall mean the Florida Forever Bonds authorized to be issued pursuant to this Resolution, together with any other Additional Parity Bonds or other obligations hereafter issued under the terms, limitations and conditions contained in this Resolution.

“Capital Appreciation Bonds” shall mean Bonds, which may be either Serial Bonds or Term Bonds, the interest on which (1) shall be compounded semiannually, and (2) shall be payable only at maturity or redemption prior to maturity, and (3) shall be determined by subtracting from the Compounded Amount the original principal amount of each Bond.

“Closing Date” shall mean, with respect to a particular Series of Bonds issued hereunder, the date of issuance and delivery of such Bonds to the original purchaser thereof.

“Code” shall mean the Internal Revenue Code of 1986, as amended, and except as otherwise provided herein or required by the context hereof, includes interpretations thereof contained or set forth in the applicable regulations of the Department of the Treasury (including applicable final, temporary or proposed regulations), the applicable rulings of the Internal Revenue Service (including published Revenue Rulings and private letter rulings) and applicable court decisions.

“Composite Reserve Requirement” means an amount of money or available amount under one or more Reserve Products, or a combination thereof, equal to the Maximum Debt Service Requirement calculated with respect to all Series of Bonds Outstanding hereunder that are secured by the Composite Reserve Sub-Account, calculated on a combined basis

“Composite Reserve Sub-Account” means the sub-account in the Reserve Account established pursuant to Section 4.03(B) of this Resolution.

“Compounded Amounts” shall mean the original principal amount of the Capital Appreciation Bonds plus the amount of interest that has accreted on such Bonds, compounded semiannually, to the date of calculation, determined by reference to accretion tables contained in the form of each such Bond or in an official statement with respect thereto. The Compounded Amounts for such Bonds as of any date not stated in such tables shall be calculated by adding to the Compounded Amount for such Bonds as of the date stated in such tables immediately preceding the date of computation a portion of the difference between the Compounded Amount for such preceding date and the Compounded Amount for such Bonds as of the date shown on such tables immediately succeeding the date of calculation, apportioned on the assumption that interest accretes during any period in equal daily amounts on the basis of a year comprised of twelve 30-day months.

“Costs of Issuance” shall mean all fees, costs and expenses of the Division or the Department incurred in connection with the authorization, issuance, sale and delivery of the Bonds (or notes issued in anticipation thereof) including, but not limited to, legal fees, financial advisory fees, credit and liquidity enhancement fees, including municipal bond insurance premiums, fiscal or escrow agent fees, rating agency fees, printing fees and travel expenses.

“Costs of Land and/or Water Acquisition” shall mean the expenses necessary to fund the Land and/or Water Acquisition and Improvements Programs including, but not limited to: the acquisition and improvement of all lands, waters and related property interests and resources or interests therein; legal, technical, architectural, appraisal, and engineering fees, including any preliminary engineering or other necessary expenses incurred by Program Participants, the Board, the Division, or any other agency of the State of Florida which provides services or facilities for purposes of the Florida Forever Laws and this Resolution; advertising of resolutions, notices of sale and other proceedings; sums determined by the Division to be necessary to fund the Reserve Account, including insurance premiums and letter of credit fees, if any; the amount, if any, determined to be necessary to provide for the payment of interest on the Bonds for a reasonable period from the date of issuance of the Bonds; the Rebate Amount; reasonable fees and expenses of financial consultants, if any; reasonable amounts for contingencies; expenses for plans, surveys, and estimates of costs and revenues; and all other costs and expenses, including Costs of Issuance, reasonably necessary for the Land and/or Water Acquisition and Improvements Programs and the financing thereof, including advances by Program Participants.

“Debt Service Payment Date” shall mean January 1 and July 1 of each year or such other dates with respect to a Series of Bonds as the Division shall determine by subsequent resolution adopted prior to the issuance of such Series.

“Debt Service Requirement” shall mean the amounts of principal (excluding the principal of Term Bonds maturing on a principal maturity date with respect to which Sinking Fund Deposits are required to be made) and interest (including Compounded Amounts of Capital Appreciation Bonds) plus the Sinking Fund Deposit becoming due and payable on all Bonds Outstanding in each Fiscal Year (or in any applicable 12 month period pursuant to Section 5.01 of this Resolution) in the manner provided in this Resolution, except any portion of such amounts which are provided from the proceeds of the Bonds.

“Department” shall mean the State of Florida Department of Environmental Protection, created pursuant to Section 20.255, Florida Statutes, or its lawful successor.

“Division” shall mean the Division of Bond Finance of the State Board of Administration of Florida, created by Section 215.62, Florida Statutes, or its lawful successor.

“Everglades Bonds” shall mean the State of Florida, Department of Environmental Protection Everglades Restoration Revenue Bonds issued pursuant to the Master Bond Agreement.

“Everglades Restoration Laws” shall mean Article VII, Section 11(e) of the State Constitution of 1968, as amended; Section 201.15 and Sections 215.57 through Section 215.83, Florida Statutes; Sections 373.470 and 373.472, Florida Statutes; Chapter 2002-261, Laws of Florida; Chapter 2015-229, Laws of Florida; and other applicable provisions of law.

“Fiscal Year” shall mean the period commencing with and including July 1 of each year and ending with and including the next June 30; provided, however, that when such term is used to describe the period during which deposits are to be made pursuant to Section 4.03 of this Resolution to amortize principal and interest on the Bonds maturing or becoming due or subject to redemption or the period used in the determination of Debt Service Requirement, interest and principal maturing or becoming due or subject to redemption on July 1 of any year shall be deemed to mature or become due or subject to redemption on the last day of the preceding fiscal year.

“Florida Forever Bonds” shall mean the State of Florida Department of Environmental Protection, Florida Forever Revenue Bonds authorized to be issued by the Florida Forever Laws and this Resolution.

“Florida Forever Laws” shall mean Article VII, Section 11(e) of the State Constitution of 1968, as amended; Sections 215.57 through Section 215.83, Florida Statutes; Section 259.105, Florida Statutes; Chapters 99-246, 99-247 and 2000-170, Laws of Florida; Chapter 2015-229, Laws of Florida, and other applicable provisions of law.

“Florida Forever Collection Account” shall mean the Department of Environmental Protection Florida Forever Collection Account established as an account within the Land Acquisition Trust Fund to be used as provided in Section 4.03 of this Resolution.

“Florida Forever Trust Fund” shall mean the Florida Forever Trust Fund created by Section 259.1051, Florida Statutes.

“Governing Board” shall mean the Governor and Cabinet of the State of Florida acting in their capacity as the Governing Board of the Division of Bond Finance, as provided in Sections 215.58(7) and 215.62, Florida Statutes.

“Land and/or Water Acquisition and Improvements Programs”, shall mean those programs entitled by the Florida Forever Laws to receive proceeds of the Bonds.

“Land Acquisition Trust Fund” shall mean the Land Acquisition Trust Fund created pursuant to the Outdoor Recreation and Conservation Act of 1963 and Article XII, Section 9(a)(1) of the State Constitution of 1968, which adopted and incorporated Article IX, Section 17 of the State Constitution of 1885, as amended, and which was continued by the Florida Forever Laws and Chapter 2015-229, Laws of Florida.

“Master Bond Agreement” shall mean that certain Master Bond Agreement dated as of January 25, 2006, as supplemented and amended from time to time, by and among the Department, the Division and the Board, pertaining to the issuance of Everglades Bonds.

“Maximum Debt Service Requirement” shall mean, as of any particular date of calculation, the largest Debt Service Requirement for any ensuing Fiscal Year.

“Moody's” shall mean Moody's Investors Service and its successors.

“Outstanding”, “Bonds Outstanding”, or “Outstanding Bonds” shall mean all Bonds which have been issued pursuant to this Resolution except:

- (a) Bonds canceled after purchase in the open market or because of payment at or redemption prior to maturity;
- (b) Bonds defeased pursuant to Section 5.02 hereof;
- (c) Bonds which are called for redemption and deemed paid pursuant to Section 2.03 hereof or in lieu of which other Bonds have been issued under Section 2.08 hereof; and
- (d) Bonds for which the funds for payment have been provided to the Board pursuant to Section 7.02 of this Resolution.

“Pledged Revenues” shall mean the tax sources distributed pursuant to Section 201.15, Florida Statutes, and all earnings and investment income derived from the investment thereof; provided, however, that the use of investment income derived from the investment of moneys in the funds and accounts shall be first subject to the use of such investment income for the payment of the Rebate Amount.

“Program Account” shall mean an account created in the Florida Forever Trust Fund that receives proceeds of a Series of the Bonds as provided by Section 3.01(E) of this Resolution.

“Program Participants” shall mean those governmental agencies entitled to receive proceeds of the Bonds pursuant to Section 259.105(3), Florida Statutes.

“Rebate Account” shall mean each separate account established within the Rebate Fund for each Series of Bonds issued under this Resolution.

“Rebate Amount” shall mean, with respect to each Series of Bonds issued hereunder that are not Taxable Bonds, the excess of the amount earned on all non-purpose investments (as defined in Section 148(f)(6) of the Code) over the amount which



would have been earned if such non-purpose investments were invested at a rate equal to the yield on that Series of Bonds, plus any income attributable to such excess, or shall have such other meaning as may be required by applicable federal law.

“Rebate Fund” shall be the Rebate Fund created and established pursuant to Section 6.04(B) hereof.

“Rebate Year” shall mean, with respect to a particular Series of Bonds issued hereunder, a one-year period (or shorter period from the Closing Date) that ends at the close of business on the date in the calendar year selected by the Division as the last day of a Rebate Year. The date selected by the Division shall be the day immediately prior to a Debt Service Payment Date or any other date allowed by law.

“Record Date” shall mean December 15 for each January 1 Debt Service Payment Date and June 15 for each July 1 Debt Service Payment Date or such other dates with respect to a Series of Bonds as the Division shall determine by subsequent resolution adopted prior to the issuance of such Series.

“Registered Owner”, “Owner”, “Holder”, “Bondholder” or any similar term, shall mean the owner of any Bond or Bonds as shown on the registration books of the Department kept by the Bond Registrar.

“Reserve Account” shall mean the Florida Forever Reserve Account established pursuant to Section 4.03(B) hereof within the Sinking Fund created and established pursuant to Section 4.03(A) of this Resolution.

“Reserve Product” means bond insurance, a surety bond or a letter of credit or other credit facility used in lieu of a cash deposit in the Reserve Account and meeting the terms and conditions of Section 4.03(B) of this Resolution.

“Reserve Product Provider” means a nationally recognized bond insurer or a bank or other financial institution providing a Reserve Product, whose bond insurance policies insuring, or whose letters of credit, surety bonds or other credit facilities securing, the payment, when due, of the principal of and interest on bond issues by public entities results in such issues (as of the date the Reserve Product is obtained) being rated in one of the two highest full rating categories by either S&P or Moody's.

“Reserve Requirement” means, with respect to the Composite Reserve Sub-Account, the Composite Reserve Requirement, which amount shall be available for use only with respect to those Series of Bonds secured by the Composite Reserve Sub-Account, and, with respect to each Series of Bonds issued hereunder that is not secured by the Composite Reserve Sub-Account, the amount of money, if any, or available amount of Reserve Product, if any, required by subsequent resolution of the Division adopted prior to the issuance of such Series of Bonds to be maintained in the sub-account in the Reserve Account with respect to such Series of Bonds pursuant to Section 4.03 hereof, and which amount shall be available for use only with respect to such Series of Bonds.

“Resolution” shall mean this resolution, as amended and restated by the 13th Subsequent Resolution dated January 23, 2001, as further supplemented or amended on February 25, 2003, December 5, 2006, and August 2, 2011, and as amended, supplemented and restated by the Forty-first Subsequent Resolution, and as may be subsequently amended and supplemented from time to time.

“S & P” shall mean Standard & Poor's Corporation and its successors.

“Series” means any portion of the Bonds authenticated and delivered in a single transaction, and identified pursuant to the resolution authorizing such Bonds as a separate Series of Bonds, regardless of variations in maturity, interest rate, Sinking Fund Deposits or other provisions, and any Bonds thereafter authenticated and delivered in lieu of or in substitution of a Series of Bonds.

“Serial Bonds” shall mean Bonds of a Series (other than Term Bonds) which mature in annual or semiannual installments.

“Sinking Fund” shall mean the Florida Forever Bond Interest and Sinking Fund, to be held and administered by the Board, established pursuant to Section 4.03(A) of this Resolution.

“Sinking Fund Deposit” shall mean the amounts required to be deposited into the bond redemption account in the Sinking Fund in a given Fiscal Year for the mandatory redemption of the Term Bonds of a designated Series as established upon sale and award of the Bonds.

“State” shall mean the State of Florida.

“State Bond Act” shall mean Sections 215.57 through 215.83, Florida Statutes, as amended.

“Taxable Bonds” shall mean Bonds issued on the basis that the interest on such Bonds is not intended at the time of issuance thereof to be excluded from the gross income of the Holders thereof for federal income tax purposes.

“Term Bonds” shall mean Bonds of a Series, maturing on one date which are subject to mandatory redemption by application of the Sinking Fund Deposits.

“Variable Rate Everglades Bonds” shall mean any Everglades Bonds issued under the Master Bond Agreement the interest rate on which is other than an interest rate that is fixed to maturity.

Where the context so requires, words importing singular number shall include the plural number in each case and vice versa, and words importing persons shall include firms and corporations or other entities, including government, and words importing the masculine gender shall include the feminine gender, and vice versa.

**Section 1.03. FINDINGS.** It is hereby found, determined and declared as follows:

(A) The Department adopted a resolution on January 22, 2001, requesting the Division to issue the Florida Forever Bonds on its behalf.

(B) The provisions of the resolution of January 23, 2001, and all supplements and amendments thereto, which authorized the issuance and sale of the Florida Forever Bonds prior to the date hereof, remain in effect and are hereby ratified and retained, pursuant to the provisions of Section 7.06 of this Resolution, except as amended herein.

(C) The Florida Forever Bonds have been and will be issued to acquire and improve land, water areas, and related property interests and resources, in urban and rural settings, for the purposes of restoration, conservation, recreation, water resource development, or historical preservation, and for capital improvements to lands and water areas that accomplish environmental restoration, enhance public access and recreational enjoyment, promote long-term management goals, and facilitate water resource development.

The acquisitions and improvements financed by the Florida Forever Bonds constitute valid public purposes for which revenue bonds may be issued pursuant to the Florida Forever Laws.

(D) Article VII, Section 11(e) of the State Constitution of 1968, as amended in 1998, authorizes issuance by the State of Florida pledging all or part of a dedicated state tax revenue for acquisition and improvement of land, water areas, and related property interests and resources for the purposes of conservation, outdoor recreation, water resource development, restoration of natural systems, and historic preservation, such issuance to be as provided by general law. Chapter 99-247, Laws of Florida implemented Article VII, Section 11(e) of the State Constitution of 1968, as amended, authorizing the Department to request issuance of the Florida Forever Bonds and to distribute the proceeds thereof in accordance with Section 259.105(3), Florida Statutes. The Department, therefore, is authorized, pursuant to the Florida Forever Laws to request the issuance on its behalf of the Florida Forever Bonds and to distribute the proceeds thereof in accordance with Section 259.105(3), Florida Statutes.

(E) The Pledged Revenues have been designated by the legislature as the tax source to be deposited in or credited to the Land Acquisition Trust Fund for repayment of the Bonds, pursuant to the Florida Forever Laws, and will be at least equal to the amount required to pay the principal of, redemption premiums, if any, and interest on all of the Bonds, and to make all Sinking Fund and other payments provided for in this Resolution.

(F) The principal of, redemption premiums, if any, and interest on the Bonds, and all the Sinking Fund and other payments provided for in this Resolution, will be secured solely by and will be paid from the Pledged Revenues, and the Bonds shall not be deemed to constitute a pledge of the full faith and credit of the State of Florida or any agency or political subdivision thereof within the meaning of any constitutional or legislative provision or limitation, and it is expressly agreed that the Registered Owner of any of the Bonds shall never have the right to compel the levy of any taxes not specifically pledged or legislative appropriation of moneys not specifically pledged by the State of Florida or the Department for the payment of the principal of and interest on the Bonds or for the payment of any other amounts provided in this Resolution.

**Section 1.04. RESOLUTION TO CONSTITUTE CONTRACT.** In consideration of the acceptance of the Bonds authorized to be issued hereunder by those who shall hold the same from time to time, this Resolution shall be deemed to be and shall constitute a valid and legally binding contract between the Division, the Department and such Bondholders, and the covenants and agreements herein set forth to be performed by the Division or the Department shall be for the equal benefit, protection and security of the legal Holders of any or all of the Bonds, all of which shall be of equal rank and without preference, priority or distinction of any of the Bonds over any other thereof, except as expressly provided therein and herein. In the event of any deficiency in any of the funds hereinafter provided for the payment of the principal of and interest on the Bonds, there shall be no distinction or preference of any of the Bonds over any other thereof regardless of the time or times of presentment or demand for payment thereof; provided, however, that matured or maturing interest on the Bonds shall always be paid prior to

matured or maturing principal on the Bonds, but without any distinction or preference as between the Bonds on which said matured or maturing interest or principal is due.

## **ARTICLE II AUTHORIZATION, TERMS, EXECUTION, REGISTRATION, AND ISSUANCE OF BONDS**

**Section 2.01. AUTHORIZATION OF BONDS.** Subject and pursuant to the provisions of this Resolution and the Florida Forever Laws, bonds of the Department, to be known as State of Florida Department of Environmental Protection, Florida Forever Revenue Bonds are hereby authorized to be issued in one or more Series in the aggregate principal amount of not exceeding \$3,000,000,000. The \$3,000,000,000 limitation does not apply to refunding bonds.

**Section 2.02. DESCRIPTION OF THE BONDS.** The Bonds (other than Taxable Bonds which may be issued as bearer bonds) shall be issued as fully registered Bonds in denominations of \$1,000 or any integral multiple thereof except for Capital Appreciation Bonds, which may be initially issued in any denomination so long as their Compounded Amount at maturity shall be \$1,000 or any integral multiple thereof; shall each be designated State of Florida Department of Environmental Protection Florida Forever Revenue Bonds; shall be payable as to interest on January 1 and July 1 of each year or on such other dates as the Division shall determine by subsequent resolution adopted prior to the issuance of such Series of Bonds, except for Capital Appreciation Bonds, which shall bear interest as described under the defined terms "Capital Appreciation Bonds" and "Compounded Amount", payable only upon redemption or maturity thereof; shall be payable as to both principal and interest in lawful money of the United States of America at such place or places determined by subsequent resolution of the Division; shall be dated such date; and shall mature on such dates in such years and amounts, all as determined by subsequent resolution adopted by the Division prior to the sale of the Bonds or any Series thereof. The Bonds shall bear interest at a rate to be authorized by the Division prior to the issuance of the Bonds, which rate shall not exceed the maximum lawful rate of interest on the date of the issuance of the Bonds. The Bonds shall mature prior to the termination date of the Land Acquisition Trust Fund.

The Bonds issued hereunder may be Serial Bonds (including Capital Appreciation Serial Bonds), Term Bonds (including Capital Appreciation Term Bonds), or Taxable Bonds.

Interest on any Series of current interest Bonds shall commence and be paid on the dates provided by resolution of the Division adopted prior to the issuance of such Series of Bonds, to the Registered Owner of record of registered Bonds whose name appears on the books of the Bond Registrar as of 5:00 p.m. on the Record Date. The Bonds may be sold in one or more Series as the Division may determine, with either overlapping, identical or different maturity schedules, subject, however, to the limitations on principal amount contained in Section 2.01 hereof. All of the Bonds, when issued, will be on a parity and will rank equally as to lien on, source of and security for payment from the Pledged Revenues, and in all other respects, except that proceeds of any Series of Bonds deposited in the Florida Forever Trust Fund shall be subject to a lien in favor of only the Holders of the Series of Bonds from which such proceeds were derived.

Each Series of Bonds shall be separately identified by year and letter as designated by subsequent resolution of the Division adopted prior to issuance of such Series of the Bonds.

Notwithstanding any provision in this Resolution to the contrary, unless unregistered or coupon bonds, the interest on which is excludable from gross income for federal income tax purposes, may again be issued under the Code, all Bonds issued hereunder, except Taxable Bonds, shall be in fully registered form. To the extent the Division under then applicable law may issue any Series of Bonds in unregistered or coupon form, the interest on which, in the opinion of Bond Counsel, is excludable from gross income for federal income tax purposes, the Governing Board, without the consent of the Registered Owners of the Bonds, may amend this Resolution, including the form of the Bonds contained in Section 2.09 hereof, to authorize and provide for the issuance and payment of such unregistered or coupon Bonds.

**Section 2.03. PROVISIONS FOR REDEMPTION.** The Bonds may be made redeemable at the option of the Division, in such manner and upon such terms and conditions as determined by subsequent resolution adopted by the Governing Board prior to the sale of the Bonds or any Series thereof.

Unless waived by any Holder of Bonds to be redeemed, a notice of the redemption prior to maturity of any of the Bonds shall be mailed by first class mail (postage prepaid) at least thirty (30) days prior to the date of redemption to the Registered Owner of the Bonds to be redeemed, of record on the books of the Bond Registrar, as of forty-five days prior to the date of redemption. Such notice of redemption shall specify the serial or other distinctive numbers or letters of the Bonds to be redeemed, if less than all, the date fixed for redemption, and the redemption price thereof and, in the case of Bonds to be redeemed in part only, the principal amount thereof to be redeemed. Failure so to give any such notice by mailing to any Bondholder, or any defect therein, shall not affect the validity of the proceedings for the redemption of any Bond or portion thereof with respect to which no such failure has occurred. Any notice mailed as provided above shall be conclusively presumed to have been given, whether or not the Registered Owner of such Bond receives such notice.

Notice having been given in the manner and under the conditions hereinabove provided, the Bonds or portions of Bonds so called for redemption shall, on the redemption date designated in such notice, become and be due and payable at the redemption price provided for redemption of such Bonds or portions of Bonds on such date. On the date so designated for redemption, notice having been given and moneys for payment of the redemption price being held in separate accounts by an escrow agent, the Board, the Bond Registrar, or a paying agent, in trust for the Registered Owners of the Bonds or portions thereof to be redeemed, all as provided in this Resolution, interest on the Bonds or portions of Bonds so called for redemption shall cease to accrue, such Bonds and portions of Bonds shall cease to be Outstanding under the provisions of this Resolution and shall not be entitled to any lien, benefit or security under this Resolution, and the Registered Owners of such Bonds or portions of Bonds shall have no rights in respect thereof except to receive payment of the redemption price thereof from the moneys held in trust for the payment thereof and, to the extent provided in this Section to receive Bonds for any unredeemed portion of the Bonds. Any and all Bonds redeemed prior to maturity shall be duly cancelled by the Bond Registrar and shall not be reissued.

In addition to the mailing of the notice described above, each notice of redemption and payment of the redemption price shall meet the requirements of this paragraph; provided, however, that failure of such notice or payment to comply with the terms of this paragraph shall not in any manner defeat the effectiveness of a call for redemption if notice thereof is given as prescribed above in this Section 2.03.

(a) Each further notice of redemption given hereunder shall contain the information required above for an official notice of redemption plus (i) the CUSIP numbers of all Bonds being redeemed; (ii) the date of issue of the Bonds as originally issued; (iii) the rate of interest borne by each Bond being redeemed; (iv) the maturity date of each Bond being redeemed; (v) the publication date of the official notice of redemption; (vi) the name and address of the Bond Registrar; and (vii) any other descriptive information needed to identify accurately the Bonds being redeemed.

(b) Each further notice of redemption shall be sent at least thirty-five (35) days before the redemption date by certified mail or overnight delivery service or telecopy to all registered securities depositories then in the business of holding substantial amounts of obligations of types comprising the Bonds (such depositories now being The Depository Trust Company, New York, New York, Midwest Securities Trust Company, Chicago, Illinois, and Philadelphia Depository Trust Company, Philadelphia, Pennsylvania) and to one or more national information services that disseminate notices of redemption of obligations such as the Bonds.

(c) Upon the payment of the redemption price of Bonds being redeemed, each check or other transfer of funds issued for such purpose shall bear the CUSIP number identifying the Bonds redeemed with the proceeds of such check or other transfer.

In case part but not all of an Outstanding Bond shall be selected for redemption, the Registered Owner thereof shall present and surrender such Bond to the Bond Registrar for payment of the principal amount thereof so called for redemption, and the Bond Registrar shall execute and deliver to or upon the order of such Registered Owner, without charge therefor, for the unredeemed balance of the principal amount of the Bond so surrendered, a Bond or Bonds fully registered as to principal and interest.

**Section 2.04. EXECUTION OF BONDS.** The Bonds shall be executed by the Division, in the name of and on behalf of the Department, by the Governor as Chairman of the Governing Board, and attested by the Secretary or any Assistant Secretary of the Governing Board or such other officers as may be designated by resolution of the Governing Board, and the seal of the Division shall be affixed thereto or reproduced thereon. The signatures of the Governor, as Chairman of the Governing Board, the Secretary or Assistant Secretary of the Governing Board, or such other officer, may be by facsimile, and the Bond Registrar's Certificate of Authentication shall appear on the Bonds with the signature of an authenticating agent of the Bond Registrar executed thereon, provided that at least one of the foregoing signatures shall be manually executed. In case any one or more of the officers who shall have executed or sealed any of the Bonds shall cease to be such officer of the Division before the Bonds so executed and sealed shall have been actually sold and delivered, such Bonds may nevertheless be sold and delivered as herein provided and may be issued as if the person who executed or sealed said Bonds had not ceased to hold such office. Any Bond may be executed and sealed on behalf of the Division by such person who at the actual time of the execution of such Bonds shall hold the proper office in the Division, although at the date of such Bond such person may not have held such office or may not have been so authorized.

A certification as to Circuit Court validation, in substantially the form hereinafter provided, shall be executed with the facsimile signature of the Chairman of the Governing Board.

**Section 2.05. NEGOTIABILITY AND REGISTRATION.** The Bonds shall be and have all the qualities and incidents of negotiable instruments under the Uniform Commercial Code - Investment Securities Law of the State of Florida.

**Section 2.06. REGISTRATION.** The Bond Registrar shall be responsible for maintaining the books for the registration of, for the transfer of, and for the payment of principal of and interest on the Bonds in accordance with its agreement with the state.

Upon surrender to the Bond Registrar of any Bond or Bonds for transfer or exchange, duly endorsed for transfer or accompanied by an assignment duly executed in writing by the Registered Owner or the Registered Owner's attorney-in-fact or legal representative, the Bond Registrar shall deliver in the name of the transferee or transferees a new fully registered Bond or Bonds of authorized denominations of the same Series and maturity for the aggregate principal amount which the Registered Owner is entitled to receive.

All Bonds presented for transfer, exchange, redemption or payment (if so required by the Division or the Bond Registrar) shall be accompanied by a written instrument or instruments of transfer or authorization for exchange, in form and with guaranty of signature satisfactory to the Division and the Bond Registrar, duly executed by the Registered Owner or by the Registered Owner's attorney-in-fact or legal representative.

Neither the Division nor the Bond Registrar may charge the Bondholder or the Registered Owner's transferee for any expenses incurred in making any exchange or transfer of the Bonds. However, the Division and the Bond Registrar may require payment from the Bondholder of a sum sufficient to cover any tax, fee, or other governmental charge that may be imposed in relation thereto. Such governmental charges and expenses shall be paid before any such new Bond shall be delivered. New Bonds delivered upon any transfer or exchange shall be valid obligations of the Department, evidencing the same debt as the Bonds surrendered, shall be secured by this Resolution, and shall be entitled to all of the security and benefits hereof to the same extent as the Bonds surrendered.

The Division and the Bond Registrar may treat the Registered Owner of any Bond as the absolute owner thereof for all purposes, whether or not such Bond shall be overdue, and shall not be bound by any notice to the contrary.

Notwithstanding the foregoing provisions of this Section 2.06, the Division reserves the right, on or prior to the delivery of any Series of the Bonds, to amend or modify the foregoing provisions relating to registration of the Bonds in order to comply with all applicable laws, rules, and regulations of the United States Government and the State of Florida relating thereto and to provide for the issuance of bearer Bonds as contemplated hereby.

In addition, notwithstanding the foregoing, to the extent permitted by applicable law, the Division may establish a system of registration with respect to any Series or all Series of Bonds issued hereunder and may issue certificated public obligations (represented by instruments) or uncertificated registered public obligations (not represented by instruments) commonly known as book-entry obligations, combinations thereof, or such other obligations as may then be permitted by law. The Division or the Board shall appoint such registrars, transfer agents, depositories and other agents as may be necessary to cause the registration, registration of transfer and redelivery of the Bonds within a commercially reasonable time according to the then current industry standards and to cause the timely payment of interest, principal and premium, if any, payable with respect to the Bonds. Any such system may be effective for any Series of Bonds then outstanding or to be subsequently issued, provided that if the Division adopts a system for the issuance of uncertificated public obligations, it may permit thereunder the conversion, at the option of a holder of any Bonds then outstanding, of a certificated registered public obligation to an uncertificated registered obligation, and the reconversion of the same.

**Section 2.07. DESTRUCTION OF BONDS.** Whenever any Bond shall be delivered to the Bond Registrar for cancellation, upon payment of the principal amount thereof or for replacement, transfer or exchange, such Bond shall either be retained by the Bond Registrar for a period of time specified in writing by the Division or the Board or at the option of the Division or the Board shall be cancelled and destroyed by the Bond Registrar and counterparts of a certificate of destruction evidencing such destruction shall be furnished to the Division or the Board.

**Section 2.08. BONDS MUTILATED, DESTROYED, STOLEN, OR LOST.** In case any Bond shall become mutilated, or be destroyed, stolen or lost, the Division may in its discretion issue and deliver a new Bond of like tenor as the Bond so mutilated, destroyed, stolen, or lost, in exchange and substitution for such mutilated Bond, upon surrender and cancellation of such mutilated Bond or in lieu of and substitution for the Bond destroyed, stolen, or lost, and upon the Holder furnishing the Division proof of the Holder's ownership thereof and satisfactory indemnity and complying with such other reasonable regulations and conditions as the Division may prescribe and paying such expense as the Division may incur. All Bonds so surrendered shall be cancelled by the Division or the Bond Registrar, as its agent. If any such Bond shall have matured or be about to mature, instead of issuing a substitute Bond, the Division may pay the same, upon being indemnified as aforesaid, and if such Bond be lost, stolen, or destroyed, without surrender thereof.

Any such duplicate Bonds issued pursuant to this Section 2.08 shall constitute original, additional contractual obligations on the part of the Department, whether or not the lost, stolen, or destroyed Bonds be at any time found by anyone, and such

duplicate Bonds shall be entitled to equal and proportionate benefits and rights as to lien on, source of and security for payment from the Pledged Revenues, with all other Bonds issued hereunder, and any supplemental resolutions hereafter adopted.

**Section 2.09. FORM OF BONDS.** The text of the Bonds, together with the certificate of authentication and validation certificate to be endorsed thereon, shall be substantially of the following tenor, with such omissions, insertions, and variations as may be necessary and desirable and authorized or permitted by this Resolution, or any subsequent resolution adopted prior to the issuance thereof, including such variations as are necessary and desirable for the issuance of Taxable Bonds and Capital Appreciation Bonds, or as may be necessary to reflect the terms of such Bonds or to comply with applicable laws, rules, and regulations of the United States Government and the State of Florida in effect upon the issuance thereof:

**REGISTERED  
NUMBER**

**R - \_\_\_\_\_**

**UNITED STATES OF AMERICA  
STATE OF FLORIDA  
DEPARTMENT OF ENVIRONMENTAL PROTECTION**

**FLORIDA FOREVER REVENUE BOND  
SERIES \_\_\_\_**

<b>MATURITY DATE</b>	
<b>INTEREST RATE</b>	
<b>ORIGINAL ISSUE DATE</b>	
<b>REGISTERED OWNER</b>	
<b>PRINCIPAL AMOUNT</b>	

**%**

**DOLLARS**

**REFERENCE IS HEREBY MADE TO THE FURTHER PROVISIONS OF THIS BOND SET FORTH ON THE REVERSE HEREOF WHICH FURTHER PROVISIONS SHALL FOR ALL PURPOSES HAVE THE SAME EFFECT AS IF SET FORTH AT THIS PLACE.** [To be printed on the front of each bond, in the event any portion of the text thereof shall be printed on the reverse of the bonds.]

THE DIVISION OF BOND FINANCE OF THE STATE BOARD OF ADMINISTRATION OF FLORIDA (hereinafter the "Division of Bond Finance"), acting for and on behalf of the STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION (hereinafter the "Department"), for value received, hereby promises to pay to the Registered Owner identified above, or registered assigns or legal representatives, but only from the special funds hereinafter described, on the Maturity Date identified above, (unless redeemed prior thereto as hereinafter provided), upon the presentation and surrender hereof at the principal corporate trust office of \_\_\_\_\_, \_\_\_\_\_ or its successors, as Bond Registrar and Paying Agent (the "Bond Registrar"), the Principal Amount shown above and to pay to the Registered Owner hereof, solely from such special funds, by check or draft mailed to such Registered Owner at the Registered Owner's address as it appears at 5:00 p.m. on the Record Date, on the registration books kept by the Bond Registrar under the Resolution hereinafter referred to, interest on such Principal Amount from the date hereof or from the most recent interest payment date to which interest has been paid, whichever is applicable, at the Interest Rate per annum specified above until the payment of said Principal Amount, such interest being payable semi-annually on the first day of \_\_\_\_\_ and the first day of \_\_\_\_\_ each year, commencing \_\_\_\_\_, 20\_\_\_\_. The Record Date for the \_\_\_\_\_ 1 payment is \_\_\_\_\_ 15, and the Record Date for the \_\_\_\_\_ 1 payment is \_\_\_\_\_ 15. The principal of and interest on this Bond are payable in lawful money of the United States of America.

This Bond is one of an authorized Series of Bonds in the aggregate principal amount of \$ \_\_\_\_\_ which Series is part of an authorized issue of Bonds in the aggregate principal amount of not exceeding \$3,000,000,000, issued to finance the acquisition and improvement of lands and water areas in Florida, for the purposes of outdoor recreation and natural resources preservation, under the authority of and in full compliance with the Constitution and Statutes of the State of Florida, including particularly Article VII, Section 11(e) of the State of Florida Constitution of 1968, as amended and implemented by Chapter 99-247, Laws of Florida, Sections 215.57 through 215.83, Florida Statutes, and a Resolution adopted by the Governor and Cabinet of the State of Florida as Governing Board of the Division of Bond Finance on January 23, 2001, as further amended and restated (hereinafter the "Resolution"). Reference is hereby made to the Resolution for the provisions, among others, relating to the terms of, lien on and security for the Bonds of this issue, the custody and application of the proceeds of the Bonds, the rights and remedies of the Registered Owners of the Bonds and the extent of and limitations on the Division's and the Department's rights, duties and obligations, and the provisions permitting the issuance of additional parity indebtedness, to all of which provisions the

Registered Owner hereof assents by acceptance of this Bond. All terms used herein in capitalized form, unless otherwise defined herein, shall have the meanings ascribed thereto in the Resolution.

[Insert redemption provisions].

In the event any of the Bonds or portions thereof are called for redemption as aforesaid, notice thereof identifying the Bonds or portions thereof to be redeemed will be given by mailing a copy of the redemption notice by first-class mail (postage prepaid) at least 30 days prior to the date fixed for redemption to the Registered Owner of each Bond to be redeemed, of record on the books of the Bond Registrar, as of forty-five days prior to the date of redemption. All Bonds so called for redemption will cease to bear interest after the specified redemption date if payment thereof has been duly provided for.

The Bond Registrar shall not be required (a) to issue, transfer or exchange any Bonds during a period beginning at the opening of business on the 15th business day next preceding the date fixed for redemption of Bonds and ending at the close of business on the date fixed for redemption, or (b) to transfer or exchange any Bonds selected, called or being called for redemption in whole or in part.

The principal of and interest on this Bond are secured by a lien upon and are payable solely from (1) the tax sources distributed pursuant to Section 201.15, Florida Statutes, and certain earnings and investment income derived from the investment thereof (the "Pledged Revenues") (2) the proceeds of the Series of Bonds, of which this Bond is one, on deposit in the trust fund created by Chapter 99-246, Laws of Florida (the "Florida Forever Trust Fund"), until such moneys are withdrawn and (3) any other moneys legally available therefor which may hereafter be pledged to the payment of the Bonds all in the manner and to the extent provided in the Resolution. The use of investment income derived from the investment of moneys in the funds and accounts established under the Resolution is subject to the prior use of such investment income for the payment of certain rebate obligations to the United States of America as described in the Resolution. The covenants and agreements contained in the Resolution constitute a contract between the Division of Bond Finance, the Department and the Registered Owners of the Bonds. For the complete terms and conditions of such contract, reference is made to the Resolution.

This Bond shall not be deemed to constitute a pledge of the full faith and credit of the State of Florida or any agency or political subdivision thereof within the meaning of any constitutional or legislative provision or limitation but shall be payable solely from, and secured by a pledge of a lien on, the Pledged Revenues. It is expressly agreed that the Registered Owner of this Bond shall never have the right to compel the levy of any taxes not specifically pledged or legislative appropriation of moneys not specifically pledged by the State of Florida or its agencies for the payment of the principal of and interest on this Bond or for the payment of any other amounts provided for in the Resolution.

It is further agreed between the Department, the Division and the Registered Owner of this Bond that this Bond and the indebtedness evidenced hereby shall not constitute a lien on any of the lands acquired from the proceeds of the Bonds, or any part thereof, or any other property or funds of the Department, the Division of Bond Finance, or the State of Florida, but shall constitute a lien only on the Pledged Revenues in the manner and to the extent provided in the Resolution.

This Bond has all the qualities and incidents of negotiable instruments under the Uniform Commercial Code - Investment Securities Law of the State of Florida. The original Registered Owner and each successive Registered Owner of this Bond shall be conclusively deemed by the Registered Owner's acceptance hereof to have agreed that this Bond shall be and have all the qualities and incidents of negotiable instruments under the Uniform Commercial Code - Investment Securities Law of the State of Florida.

This Bond may be transferred only upon the books of the Department kept by the Bond Registrar under the Resolution upon surrender thereof at the principal corporate trust office of the Bond Registrar with an assignment duly executed in writing by the Registered Owner or the Registered Owner's attorney-in-fact or legal representative, but only in the manner, subject to the limitations and upon payment of any applicable tax, fee or other governmental charge as indicated in the Resolution, and upon surrender and cancellation of this Bond. Upon any such transfer, there shall be executed in the name of the transferee, and the Bond Registrar shall deliver, a new registered bond or bonds in the same aggregate principal amount and series, maturity, and interest rate of the authorized denominations as the surrendered Bond.

In like manner, subject to the limitations and upon payment of the charges referred to in the preceding paragraph, the Registered Owner of any Bond or Bonds may surrender the same (together with a written instrument of transfer satisfactory to the Bond Registrar duly executed by the Registered Owner or the Registered Owner's attorney-in-fact or legal representative) in exchange for an equal aggregate principal amount of fully registered Bonds of the same installment and maturity of any other authorized denomination.

It is hereby certified and recited that all acts, conditions and things required to exist, to happen, and to be performed precedent to the issuance of this Bond, exist, have happened, and have been performed in regular and due form and time as

required by the Constitution and Laws of the State of Florida applicable thereto, and that the issuance of this Bond, and of the issue of Bonds of which this Bond is one, does not violate any constitutional or statutory limitation.

This Bond shall not be valid or become obligatory for any purpose or be entitled to any security or benefit under the Resolution until the certificate of authentication hereon shall have been signed by an authorized agent of the Bond Registrar.

**IN WITNESS WHEREOF**, the Division of Bond Finance has issued this Bond on behalf of the State of Florida Department of Environmental Protection and has caused the same to be signed by the Chairman of its Governing Board, or executed with the Chairman's facsimile signature; has caused the seal of the Division of Bond Finance to be affixed hereto or imprinted hereon, attested by the Secretary or Assistant Secretary of the Governing Board of the Division of Bond Finance on behalf of the Department of Environmental Protection, with his manual or facsimile signature all as of the \_\_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

**DIVISION OF BOND FINANCE OF THE STATE OF  
STATE BOARD OF ADMINISTRATION OF  
FLORIDA, on behalf of the STATE OF FLORIDA  
DEPARTMENT OF ENVIRONMENTAL  
PROTECTION**

(SEAL)

**By: Governor of the State of Florida, as Chairman**

ATTEST:

**BOND REGISTRAR'S CERTIFICATE  
OF AUTHENTICATION**

This Bond is one of the Bonds of the issue described in and executed under the provisions of the within-mentioned Resolution.

BOND REGISTRAR

By

Authenticating Agent

Date of Authentication



## VALIDATION CERTIFICATE

This Bond is one of a series of Bonds which were validated and confirmed by judgment of the Circuit Court of the Second Judicial Circuit of the State of Florida, in and for Leon County, rendered on the     day of     , [Enter year of validation of Bonds]

\_\_\_\_\_, Governor of the State  
of Florida, as Chairman of the Governing Board,  
Division of Bond Finance of the State Board of  
Administration of Florida

## STATE BOARD OF ADMINISTRATION CERTIFICATE

The issuance of these Bonds has been approved by the State Board of Administration as required by law. This certificate is made in compliance with Sections 215.73 and 375.051, Florida Statutes.

\_\_\_\_\_, Governor of the State of  
Florida as Chairman of the State Board of  
Administration

# CERTIFICATE

The issuance of these Bonds has been approved under the provisions of the State Bond Act by the Governing Board of the Division of Bond Finance of the State Board of Administration of Florida. This Certificate is made in compliance with 215.68(6), Florida Statutes.

, Comptroller, or any Successor, of the State of Florida, as Secretary of the Governing Board of the Division of Bond Finance of the State Board of Administration of Florida

## ASSIGNMENT

**FOR VALUE RECEIVED**, the undersigned, \_\_\_\_\_ hereby sells, assigns and transfers  
t o \_\_\_\_\_

**PLEASE INSERT SOCIAL SECURITY OR FEDERAL EMPLOYER IDENTIFICATION NUMBER**  
the within Bond and does hereby irrevocably constitute and appoint the Bond Registrar as the transferor's agent to transfer the Bond on the books kept for registration thereof, with full power of substitution in the premises.

Dated: \_\_\_\_\_

Signature guaranteed:

(Bank, Trust Company or Firm)

Notice: Signature(s) must be guaranteed by a member firm of the New York Stock Exchange or a commercial bank or trust company.

(Authorized Officer)

**NOTICE:** The signature to this assignment must correspond with the name of the Registered Owner as it appears upon the face of the within Bond in every particular, without alteration, enlargement or any change whatever, and the Social Security Number or federal employer identification must be supplied.

### ARTICLE III APPLICATION OF PROCEEDS

**Section 3.01. APPLICATION OF BOND PROCEEDS.** Upon receipt of the proceeds from the sale and delivery of the Bonds and each Series thereof, unless otherwise provided by resolution adopted prior to the sale thereof, the Division shall transfer and apply such proceeds as follows:

(A) An amount equal to the accrued interest, if any, on the Bonds shall be transferred to the Board and deposited into the Sinking Fund hereinafter created and established, and used for the payment of interest on the Bonds.

(B) An amount, if any, which the Division shall designate by subsequent resolution to be adopted prior to the issuance of each Series of the Bonds, as necessary to satisfy the Reserve Requirement shall be transferred to the Composite Reserve Sub-Account or the Sub-account in the Reserve Account created for such Series of Bonds, as applicable, provided that such amount shall not exceed the maximum amount of proceeds of such Series of Bonds permitted to be used to fund a debt service reserve for such Series of Bonds under the Code, and the amount necessary to pay the fee, charge, premium or other amounts payable for any Reserve Product or other credit enhancement shall be paid to the Reserve Product Provider or other credit enhancer.

(C) The amount, if any, determined in the sole discretion of the Division prior to the issuance of the Bonds, as being necessary to provide for the payment of interest on the Bonds for a reasonable period from the date of issuance of the Bonds shall be transferred to the Board and deposited in the Sinking Fund.

(D) The amount necessary to pay all costs and expenses of the Division in connection with the preparation, sale and issuance of the Bonds, including a fee for the services of the Division, shall be transferred to the Division to be deposited in the appropriate trust fund established and maintained in accordance with the State Bond Act unless such amount shall be provided from another legally available source.

(E) After the transfers provided for above have been made, the remainder of the proceeds from the sale of each Series of the Bonds (other than refunding bonds), including any premium, shall be transferred to the Florida Forever Trust Fund and separately maintained in a Program Account therein adequately identified, created for each Series of Bonds. Moneys in a Florida Forever Program Account shall be used to pay the Costs of Land and/or Water Acquisition and shall be distributed by the Department in accordance with law and the covenants made hereunder. If any unexpended balance of moneys remains in a Program Account after payment of the Costs of Land and/or Water Acquisition, which includes payment of the Rebate Amount, such unexpended balance may be (1) transferred to the Sinking Fund and held in a special account (or sub-account thereof), which is hereby created, to be used to purchase or redeem Bonds of the Series which funded such Program Account, or (2) upon receipt of an opinion of Bond Counsel that such use will not cause interest on the Bonds or any portion thereof (other than Taxable Bonds) to be included in gross income for federal income tax purposes, transferred to another Program Account or used for any other lawful purpose which is permitted pursuant to the provisions of Article VII, Section 11 (e) of the Florida Constitution. It is hereby specifically expressed to be the intention of the State of Florida that all proceeds of the Florida Forever Bonds be used in the furtherance of the purposes of Article VII, Section 11 (e) and Article XII, Section 9 (a) of the Florida Constitution and the financing of such purposes.

**Section 3.02. LIEN OF BONDHOLDERS ON FLORIDA FOREVER TRUST FUND.** The Florida Forever Trust Fund shall constitute a trust fund hereunder and the Holders of each Series of Florida Forever Bonds shall have a lien on all the proceeds of such Series of Florida Forever Bonds deposited in the Florida Forever Trust Fund until such moneys are withdrawn from the Florida Forever Trust Fund. The Bondholders shall not acquire a lien upon or any interest in land, water areas or improvements acquired with the proceeds of the Bonds or upon proceeds held in the Florida Forever Trust Fund derived from a Series of Bonds different from the Series held by the Bondholder.

**Section 3.03. BONDHOLDERS NOT AFFECTED BY APPLICATION OF BOND PROCEEDS.** The Holders of the Bonds shall not have any responsibility whatsoever for the application or use of any of the proceeds derived from the sale of the Bonds, and the rights and remedies of the Holders of such Bonds and their right to payment from the Pledged Revenues, as provided herein, shall not be affected or impaired by the application or use of such proceeds. Upon the issuance of the Bonds, all the covenants and agreements among the Division, the Department and the Bondholders contained in this Resolution shall be valid and binding covenants and agreements among the Division, the Department and the Bondholders without regard to the application of the proceeds of the Bonds.

**ARTICLE IV**  
**PAYMENT AND APPLICATION OF PLEDGED REVENUES;**  
**INVESTMENT OF FUNDS AND ACCOUNTS**

**Section 4.01. BONDS NOT DEBT OF STATE.** The Bonds shall not be deemed to constitute a pledge of the full faith and credit of the State of Florida or any agency or political subdivision thereof within the meaning of any constitutional or statutory provision or limitation, and it is expressly agreed that the Holders of the Bonds shall never have the right to compel the levy of any taxes not specifically pledged or the legislative appropriation of moneys not pledged by the State of Florida or its agencies for the payment of the principal of and interest on the Bonds or for the payment of any other amounts provided for in this Resolution.

**Section 4.02. BONDS SECURED BY PLEDGE OF THE PLEDGED REVENUES.** The Bonds shall be secured equally and ratably by a lien on the Pledged Revenues. The Pledged Revenues are hereby irrevocably pledged to the payment of the principal of, redemption premiums, if any, and interest on the Bonds as the same shall become due, specifically including the purposes provided in Section 4.03 of this Resolution.

**Section 4.03. APPLICATION OF PLEDGED REVENUES.** In each month while any of the Bonds remain Outstanding Pledged Revenues in an amount sufficient for the transfers required to be made by the Department pursuant to (A),(B), and (C) below shall be collected and deposited into a separate account within the Land Acquisition Trust Fund to be designated as the Florida Forever Collection Account which is hereby created and established. The Department shall transfer money from the Florida Forever Collection Account in the following manner, amounts and order of priority.

(A) First, the Department shall transfer to the Board for deposit into the Florida Forever Bond Interest and Sinking Fund, which is hereby created and established: (1) an amount, for deposit into an interest account in the Sinking Fund on the 15th day of each month while any of the Bonds remain Outstanding, sufficient to pay 1/6th of the interest becoming due on the Bonds on the next Debt Service Payment Date; provided, however, that (a) such monthly deposits for interest payment shall not be required to be made into the interest account to the extent that money on deposit therein is sufficient for such purpose and (b) if the period to elapse between interest payment dates will be other than 6 months, then such monthly deposits shall be adjusted to provide equal monthly deposits aggregating to the amount due on the next interest payment date; (2) an amount, for deposit into a principal account in the Sinking Fund on the 15th day of each month while any of the Bonds remain Outstanding, in the case of Serial Bonds which mature semi-annually, sufficient to pay 1/6th of the principal amount of the Serial Bonds which will mature and become due on the next succeeding semi-annual maturity date and in the case of Serial Bonds which mature annually, sufficient to pay 1/12th of the principal amount of the Serial Bonds and Term Bonds (other than Term Bonds that are otherwise subject to mandatory redemption from Sinking Fund Deposits) which will mature and become due on the next succeeding annual maturity date, beginning with the 15th day of the first full calendar month following the Closing Date of the first Series of the Bonds; provided, however, that (a) such monthly deposits for principal shall not be required to be made into the principal account to the extent that money on deposit therein is sufficient for such purpose and (b) if the period to elapse between the date of delivery of the Bonds and the next Debt Service Payment Date will be other than 6 months, in the case of Serial Bonds which mature semi-annually, or 12 months, in the case of Serial Bonds which mature annually, then such monthly deposits shall be adjusted to provide equal monthly deposits aggregating to the required principal amount maturing on the next Debt Service Payment Date; (3) an amount, for deposit into a bond redemption account in the Sinking Fund on the 15th day of each month while any of the Bonds remain Outstanding, beginning on such dates, in such years and in such sums as may be required to provide for the payment of each Sinking Fund Deposit in equal monthly installments over the twelve-month period ending in the month preceding the date provided for the redemption of Term Bonds from such Sinking Fund Deposits; provided, however, that such monthly deposits for mandatory redemption of Term Bonds from Sinking Fund Deposits shall not be required to be deposited into the bond redemption account to the extent that money on deposit therein is sufficient for such purpose; and (4) on the 15th day of each month beginning with the 15th day of the first full calendar month following the Closing Date of the first Series of the Bonds an amount sufficient to pay Administrative Expenses or other fees and charges accruing with respect to the Bonds or the administration of funds under this Section 4.03 becoming due and payable during such month to the extent other moneys are not available therefor. Notwithstanding any provision of this Resolution to the contrary, payments of principal and interest may occur at such time as shall be provided by subsequent resolution of the Division adopted prior to the issuance of a Series of Bonds to which such payment schedule shall apply, which may include the payment of principal or interest or both on a monthly or less frequent basis. Any deposits as provided by this Resolution for the purpose of meeting payments of interest, principal or Sinking Fund Deposits for any Series of Bonds shall be adjusted accordingly, to reflect the payment schedule applicable to such Series of Bonds. Any deficiencies for prior payment into the interest account, the principal account and the bond redemption account shall be restored from the first Pledged Revenues available therefor.

(B) Second, on the 15th day of each month, the Department shall transfer to the Board for deposit into the Composite Reserve Sub-Account hereby established and created or other appropriate sub-accounts in the Florida Forever Reserve Account, amounts which, when combined with the amounts then on deposit therein, including amounts available under any Reserve Product applicable to such sub-account as provided for below, are equal to the Reserve Requirement for each such sub-account and the amount, if any, necessary to reinstate any Reserve Product previously drawn upon or to reimburse a Reserve Product Provider for any such draw. If the Division elects to fund any sub-account in the Reserve Account by installments over a period of time, as provided below, this maintenance requirement shall be calculated based upon the amounts required to be on deposit in the Reserve Account in accordance with such election. The Department shall also (1) transfer to the Board for deposit in the Reserve Account or applicable sub-account sufficient funds to make up any deficiency caused by a withdrawal or resulting from the valuation of the funds on deposit in the Reserve Account or any sub-account or deficiencies in previous deposits, and (2) withdraw from the Florida Forever Collection Account sufficient funds to pay the fee, charge or premium for any Reserve Product not paid from Bond proceeds, deposited into one or more sub-accounts in the Reserve Account in lieu of cash, which action is hereby authorized.

Prior to the issuance of each Series of Bonds, the Division shall by resolution designate whether or not such Series of Bonds shall be secured by the Composite Reserve Sub-Account, and if not, shall designate any Reserve Requirement that it may require with respect to such Series of Bonds. The Division may create one or more separate sub-accounts in the Reserve Account which sub-account shall secure only those Series of Bonds as shall be designated in such resolution. Bonds of each Series for which a separate sub-account is established shall be secured only by the sub-account in the Reserve Account created and established with respect to such Series of Bonds and shall have no lien on or right to payment from any other sub-account in the Reserve Account. Funds on deposit in the separate sub-accounts in the Reserve Account, if any, shall be used solely to cure the deficiencies in the Sinking Fund with respect to the Series of Bonds to which such sub-account pertains. Except as provided below with respect to the delivery of a Reserve Product, if funds on deposit in any sub-account in the Reserve Account exceed the Reserve Requirement with respect thereto, such excess shall be transferred to the Sinking Fund. Any proceeds received from a Reserve Product Provider obtained to satisfy the Reserve Requirement pursuant to this Section with respect to a sub-account in the Reserve Account shall be applied immediately to cure deficiencies in funds required to pay debt service with respect to the Series of Bonds secured by such sub-account and for no other purpose.

Notwithstanding the foregoing, if the Department shall have determined, or be required, to fund a sub-account in the Reserve Account with respect to a Series of Bonds, the Department shall not be required to fully fund such sub-account at the time of issuance of such Series of Bonds hereunder if the Division elects, by resolution adopted prior to the issuance of such Series of Bonds, subject to the limits described below, to fully fund the applicable sub-account in the Reserve Account over a period of time specified in such resolution not to exceed 60 months, during which time the Department shall make substantially equal monthly deposits to the applicable sub-accounts in the Reserve Account in order that the amounts on deposit therein at the end of such period of time shall equal the Reserve Requirement for such Series of Bonds. If the applicable sub-account in the Reserve Account is to be funded in installments the deposits required pursuant to the foregoing may be limited to an amount equal to the required monthly installment specified in such resolution, plus an additional amount necessary to make up any deficiencies caused by withdrawals or resulting from a valuation of the funds on deposit therein. In lieu of funding a sub-account in the Reserve Account or in substitution for the funds then on deposit in the Reserve Account, the Department may at any time provide a Reserve Product issued by a Reserve Product Provider in an amount which, together with sums on deposit, or required to be deposited over a specified period as authorized above, in the applicable sub-account in the Reserve Account equals the Reserve Requirement with respect to such Series of Bonds. A Reserve Product as provided for in this paragraph (B) must provide for payment on or before any interest or principal payment date (provided adequate notice is given) on which date a deficiency exists (or is expected to exist) in moneys held hereunder for a payment with respect to Bonds of the Series secured thereby which cannot be cured by funds in any other account held pursuant to this Resolution and available for such purpose, and shall name the Paying Agent or the Board as the beneficiary thereof. In no event shall the use of such Reserve Product be permitted if it would cause an impairment in any existing rating on the Bonds or any Series thereof. If a disbursement is made from a Reserve Product as provided pursuant to this paragraph (B), the Department shall be obligated to reinstate the maximum limits of such Reserve Product immediately following such disbursement or to replace such Reserve Product by transferring to the Board for deposit into the applicable sub-account in the Reserve Account from the first Pledged Revenues available for deposit pursuant to this paragraph (B), funds in the maximum amount originally payable under such Reserve Product, plus any amounts required to reimburse the Reserve Product Provider for previous disbursements made pursuant to such Reserve Product, or a combination of such alternatives, and for purposes of this paragraph (B), amounts required to satisfy any such reimbursement obligation and other obligations of the Department to such a Reserve Product Provider shall be deemed required deposits into the applicable sub-account in the Reserve Account, but shall be used by the Department to satisfy its obligations to the Reserve Product Provider.

Any excess funds arising from the substitution of a Reserve Product for funds then on deposit in the Reserve Account may be withdrawn; provided, however, that such amounts shall be transferred only to a separate Program Account within the Florida Forever Trust Fund to be used for such purposes as are consistent with the use or uses of the proceeds of the particular Series of Bonds that funded the Reserve Account, or such other projects or uses as are permitted by Article VII, section 11 (e) and Article XII, Section 9 (a) of the Florida Constitution, as applicable. Until expended, such withdrawn funds shall be subject to the pledge thereof and lien thereon in favor of the Registered Owners of the Bonds to the same extent as if such funds had been deposited into the Program Account on the date of delivery of the Series of Bonds to which they are appropriately allocated, as determined by the Division and the Department in consideration of federal income tax rules and regulations and subject to Section 6.04 of this resolution.

(C) Third, on the 15th day of each month, there shall be transferred to the Rebate Fund, to the extent that any Rebate Amount calculated pursuant to Section 6.04 of this Resolution is not fully funded from investment earnings on moneys in the funds and accounts, the amount necessary to pay such Rebate Amount.

(D) Then, in each month, after providing for the payments required by Sections 4.03(A),(B), and (C), and after providing for any deficiencies for prior payments, any excess moneys remaining in the Florida Forever Collection Account shall, to the extent feasible, be paid back to the fund from which such moneys were transferred and any remaining excess moneys shall be deposited in the State of Florida General Revenue Fund.

The funds and accounts established by this Resolution shall constitute trust funds for the purposes provided herein and shall be continuously secured in the same manner as governmental deposits are authorized to be secured by the laws of the State of Florida. Funds in the Sinking Fund shall be used only to pay interest on the Bonds when due, the principal of maturing Serial Bonds, the Compounded Amounts of any Capital Appreciation Bonds, the current Sinking Fund Deposit (or the principal of and redemption premium, if any, with respect to Term Bonds payable from the Sinking Fund Deposit), the Rebate Amount, fees and charges of the paying agents and any other fees and charges accruing with respect to the Bonds or the administration of funds under this Section 4.03.

**Section 4.04. REDEMPTION OF BONDS FROM SINKING FUND DEPOSITS.** In each Fiscal Year moneys deposited into the bond redemption account in the Sinking Fund as Sinking Fund deposits for the mandatory redemption of Term Bonds shall be applied to the retirement of Term Bonds of each Series as follows:

(A) First, the Board shall endeavor to purchase outstanding Term Bonds of the maturity subject to mandatory redemption from the Sinking Fund Deposit at the most advantageous price obtainable with reasonable diligence, but that price shall not exceed the principal of such Term Bonds or the Compounded Amounts of Capital Appreciation Term Bonds and the redemption premium which would be applicable if the moneys applied to such purchase were otherwise applied to the redemption of Term Bonds under paragraph (B) below, and no such purchase shall be made by the Board within 61 days immediately preceding the date on which such Term Bonds are subject to call for redemption.

(B) Then, to the extent such moneys were not used under paragraph (A) above, the Board shall call by lot for redemption on the date on which Term Bonds of such Series are subject to mandatory redemption from the Sinking Fund Deposit such amount of Term Bonds of such Series then subject to redemption as will as nearly as may be practicable exhaust the remainder of the Sinking Fund Deposit of the current Fiscal Year.

The Board shall pay from the Sinking Fund the principal of, the redemption premiums, if any, and the interest accrued or accreted on such Term Bonds to the date of redemption thereof. If, by the application of moneys pursuant to this Section 4.04 or Section 4.05, Term Bonds in a principal amount in excess of the amount subject to mandatory redemption in any year are purchased or redeemed, such excess may be credited, in any manner to be determined in the discretion of the Division or the Department, against mandatory redemption requirements for Term Bonds of the same Series and maturity.

**Section 4.05. REDEMPTION OF BONDS FROM EXCESS BOND PROCEEDS TRANSFERRED FROM THE FLORIDA FOREVER TRUST FUND.** All moneys transferred to the special account in the Sinking Fund to redeem Bonds as provided in subsection 3.01(E) of this Resolution shall be used to purchase and redeem Bonds as follows:

(A) First, the Board shall endeavor to purchase outstanding Bonds at the most advantageous price obtainable with reasonable diligence, but that price cannot exceed the principal amount or the Compounded Amount of any such Bond and the redemption premium which would be applicable if the moneys applied to such purchase were otherwise applied to the redemption of Bonds under paragraph (B) below, and no such purchase shall be made by the Board within 61 days immediately preceding the date on which such Bonds are subject to call for redemption.

(B) Then, to the extent such moneys were not used under paragraph (A) above, the Board shall redeem Bonds on the next date for which notice can be given in accordance with Section 2.03 of this Resolution. The Board shall pay the principal of, the redemption premium, if any, and the interest accrued or accreted on any such Bond to the date of redemption thereof.

**Section 4.06. INVESTMENT OF FUNDS AND ACCOUNTS.** Moneys held in the funds and accounts created under the provisions of this Resolution may be invested and reinvested in securities authorized in Section 215.47, Florida Statutes. Any investments of moneys needed to meet the requirements of this Resolution shall mature not later than the dates on which such moneys are expected to be needed. Unless otherwise provided by this Resolution, any and all income and interest received upon any investments or reinvestments of moneys in a fund or account shall be retained in such fund or account and used for the purposes specified for such fund or account; provided, however, that an amount necessary to pay the Rebate Amount with respect to any Series of the Bonds shall be transferred to the Rebate Fund.

**Section 4.07. VALUATION OF FUNDS.** In computing the amount in any fund or account created under the provisions of this Resolution, securities therein purchased as an investment of moneys shall be valued at the cost thereof, exclusive of accrued interest. A valuation of amounts on deposit in the Reserve Account or any sub-account therein shall be conducted at least once each calendar year to determine if the amount on deposit is equal to the Reserve Requirement; if a deficiency exists, such deficiency shall be compensated as provided in Section 4.03(B) of this Resolution.

**Section 4.08. ENFORCEABILITY BY BONDHOLDERS.** The Department and the Division hereby irrevocably agree that the pledge of the Pledged Revenues made herein shall be deemed to have been made for the benefit of the Holders from time to time of the Bonds to be issued by or on behalf of the Department, and that such pledge and all provisions of this Resolution shall be enforceable in any court of competent jurisdiction by any Holder or Holders of such Bonds, against either the Department, the Board, or any other agency of the State of Florida or political subdivision or instrumentality having any duties concerning the collection, administration, and disposition of the Pledged Revenues; and the Department does hereby consent to the bringing of any proceedings in any court of competent jurisdiction by any Holder or Holders of Bonds for the enforcement of all provisions of this Resolution and does hereby, to the extent permitted by law, waive any privilege or immunity from suit which it may now or hereafter have as an agency of the State of Florida. However, no pledge or provision contained in this Resolution or any Bond issued pursuant thereto shall be deemed to be the pledge, covenant or agreement of any officer or employee of the State of Florida, in his or her or individual capacity and neither the officers nor employees of the State of Florida nor any official executing any of the Bonds shall be liable personally on the Bonds or be subject to any personal liability or accountability by reason of the issuance thereof.

**Section 4.09. USE OF ADDITIONAL FUNDS FOR DEBT PAYMENT.** Nothing herein contained shall preclude the Department from using any legally available funds which may come into its possession, including without limitation the proceeds of the sale of refunding bonds, or the receipt of contributions or grants, for the purpose of payment of principal of and interest on the Bonds, or for the purchase or redemption of the Bonds in accordance with the provisions of this Resolution.

## **ARTICLE V ISSUANCE OF ADDITIONAL OBLIGATIONS**

**Section 5.01. ISSUANCE OF ADDITIONAL PARITY BONDS.** Additional Parity Bonds may be issued by the Department only upon the terms, restrictions and conditions contained in the Florida Forever Laws or the Everglades Laws, and this Section 5.01. Additional Parity Bonds shall not be created or issued unless:

(A) the Debt Service Requirement for all Florida Forever Bonds Outstanding and any additional Bonds proposed to be issued does not exceed in any Fiscal Year the maximum amounts permitted to be transferred in each respective Fiscal Year to the Land Acquisition Trust Fund pursuant to Section 201.15, Florida Statutes; and

(B) for any 12 consecutive months out of the 24 month period immediately preceding the issuance of proposed Additional Parity Bonds, (i) the amount of excise taxes distributed pursuant to Section 201.15, Florida Statutes, equals at least 150% of the Maximum Debt Service Requirement for all Florida Forever Bonds Outstanding, Everglades Bonds Outstanding and the proposed Additional Parity Bonds, and (ii) the Pledged Revenues applicable to the Florida Forever Bonds and Everglades Bonds, respectively, equaled or exceeded at least 100% of the Debt Service Requirement on the Florida Forever Bonds Outstanding and Everglades Bonds Outstanding during such period. Notwithstanding the language in clause (B)(i) above, the Legislature may, from time to time, provide that the amount of excise taxes used to make the computation in clause (B)(i) is to be less than the total amount of excise taxes distributed pursuant to Section 201.15, Florida Statutes. In that case, the computation made pursuant to clause (B)(i) shall be made using the portion

of the excise taxes then currently permitted by law to be used to make the computation, which amount may be changed from time to time; and

(C) for purposes of paragraph (A) and (B) above, the terms Pledged Revenues, Debt Service Requirement, Maximum Debt Service Requirement and Outstanding shall be determined with reference to the definition of those terms (i) in this Resolution when applying the provisions of paragraphs (A) and (B) to Florida Forever Bonds, and (ii) in the Master Bond Agreement when applying the provisions of paragraphs (A) and (B) to Everglades Bonds. Further, for purposes of clause (B)(i) above, Debt Service Requirement and Maximum Debt Service Requirement with respect to Everglades Bonds shall be computed assuming (y) that Variable Rate Everglades Bonds bear interest at the Maximum Rate permitted under the Master Bond Agreement without regard to any lesser interest rate provided under the Master Bond Agreement or Florida Law, and (z) principal is amortized at the time and in the amounts provided for under the Master Bond Agreement, without regard to clause (a) of the Master Bond Agreement's definition of Debt Service Requirement (but with regard to all other provisions in such definition).

No such Additional Parity Bonds shall be issued hereunder unless the Division has determined by certificate of an authorized officer of the Division that the foregoing coverage requirements have been met, based on the following:

- (1) A certificate of the State Comptroller, any successor at law or other appropriate state official setting forth the amount of excise taxes distributed pursuant to Section 201.15, Florida Statutes, for the applicable period; and,
- (2) A certificate of the Department or the Board setting forth the Debt Service Requirement and the Maximum Debt Service Requirement (defined as provided in (C) above) on the Florida Forever Bonds and Everglades Bonds for all ensuing Fiscal Years after the issuance of the Additional Parity Bonds and the Debt Service Requirement (defined as provided in (C) above) on all Florida Forever Bonds Outstanding and Everglades Bonds Outstanding during the applicable period.

No such Additional Parity Bonds shall be created or issued at any time, however, unless the Board shall certify that all the payments required under the provisions of Section 4.03 hereof, including any deficiencies for prior payments, have been made as required to the date of the sale of such Additional Parity Bonds.

Notwithstanding the requirements set forth above, the Department may at any time and from time to time issue Additional Parity Bonds for the purpose of refunding any Series of Bonds, or any maturity of Bonds within a Series, without the necessity of complying with the requirements set forth above, provided that prior to the issuance of such Additional Parity Bonds, there shall be filed with the Division a certificate of an independent financial consultant, of suitable experience and responsibility, to the effect that (i) the net proceeds from such Additional Parity Bonds, together with any other funds provided for such purpose, will be sufficient to cause the lien created by this Resolution with respect to the Bonds to be refunded, to be defeased pursuant to Section 5.02 below, and (ii) the Debt Service Requirement with respect to such Additional Parity Bonds in each Fiscal Year following the issuance thereof shall be equal to or less than the Debt Service Requirement for such Fiscal Year with respect to the Bonds which would have been Outstanding in such Fiscal Year had the same not been refunded pursuant to this Section 5.01.

Such Additional Parity Bonds shall be deemed to have been issued pursuant to this Resolution to the same extent as the Bonds originally authorized and issued pursuant to this Resolution, and all of the covenants and other provisions of this Resolution (except as to details of such Additional Parity Bonds inconsistent therewith) shall be for the equal benefit, protection and security of the Holders of any Bonds originally authorized and issued pursuant to this Resolution and the Holders of any such Additional Parity Bonds subsequently issued within the limitations of and in compliance with this Section 5.01. All of such original Bonds and Additional Parity Bonds, regardless of the time or times of their issuance, shall rank equally with respect to their lien on the Pledged Revenues and their source of and security for payment therefrom without preference of any Bond or Additional Parity Bond over any other; provided, however, that each Series of Bonds issued hereunder shall, with respect to the Reserve Account, have rights only to moneys in the sub-account in the Reserve Account created with respect to such Series.

Upon the issuance of any such Additional Parity Bonds, the payments required to be made or set aside from Pledged Revenues under Section 4.03 shall be increased in the amounts necessary for the payments contemplated thereby.

**Section 5.02. DEFEASANCE.** If, at any time, the Department shall have paid, or shall have made provision for the payment of, the principal, interest and redemption premiums, if any, with respect to the Bonds or any Series thereof or any maturity within any Series, and the fees and charges with respect thereto, then, in that event, the pledge of and lien on the Pledged Revenues in favor of the Holders of such Bonds and all other liens created hereby in favor

of such Holders shall no longer be in effect with respect to such Bonds. For purposes of the preceding sentence, the deposit of cash, non-callable direct obligations of the United States of America, non-callable obligations the principal of and interest on which are guaranteed by the United States of America, "stripped" interest payment obligations of debt obligations of the Resolution Funding Corporation, or bank certificates of deposit fully secured as to principal and interest by such direct obligations in irrevocable trust with a banking institution, trust company or the Board, for the sole benefit of the Bondholders, in an aggregate principal amount which, together with interest to accrue thereon, will be sufficient to make timely payment of the principal of, interest on, and redemption premiums, if any, on the Bonds to be refunded, and the paying agent fees and expenses with respect thereto, shall be considered "provision for payment." Nothing herein shall be deemed to require the Department to call any of the Outstanding Bonds for redemption prior to maturity pursuant to any applicable optional redemption provisions, or to impair the discretion of the Department in determining whether to exercise any such option for early redemption. Moneys held in any fund or account created hereby that are in excess of the amounts required to pay or make provision for payment of the principal and interest on the Bonds, the fees and charges of any paying or fiscal agents and the Rebate Amount may be withdrawn and used by the Department for any lawful purpose.

**Section 5.03. ISSUANCE OF OTHER OBLIGATIONS OR CREATION OF ENCUMBRANCES.** The Department covenants that until the Bonds are defeased as provided herein, it will not issue any other obligations, except Additional Parity Bonds provided for in Section 5.01 hereof, payable from the Pledged Revenues, or voluntarily create or cause to be created any debt, lien, pledge, assignment, encumbrance or other charge, having priority to or being on a parity with the lien of the Holders of the Bonds upon the Pledged Revenues. Any such other obligations hereafter issued by the Department in addition to and other than the Bonds authorized by this Resolution and such Additional Parity Bonds provided for in Section 5.01 hereof shall contain an express statement that such obligations are junior, inferior, and subordinate to the Bonds originally issued pursuant to this Resolution and any Additional Parity Bonds theretofore or thereafter issued, as to lien on and source and security for payment from such Pledged Revenues.

## **ARTICLE VI COVENANTS WITH BONDHOLDERS**

**Section 6.01 DEPOSIT AND TRANSFER OF PLEDGED REVENUES.** The Department covenants and agrees with the Division and the Bondholders that so long as any of the Bonds or interest thereon are outstanding and unpaid, all of the payments of the Pledged Revenues provided for in this Resolution shall be deposited, transferred and applied in the manner and priority set forth in this Resolution, and the Bondholders shall have a valid and enforceable lien on such Pledged Revenues until applied as provided in this Resolution.

**Section 6.02. ENFORCEMENT OF COLLECTIONS.** The Department covenants and agrees with the Division and the Bondholders that it will diligently enforce its right to receive the Pledged Revenues. The Department will not take any action which will impair or adversely affect the Pledged Revenues, as herein pledged, or impair or adversely affect in any manner the pledge of the Pledged Revenues made herein or the rights of the Bondholders. The Department shall be unconditionally and irrevocably obligated, so long as any of the Bonds are outstanding and unpaid, to take all lawful action necessary or required to continue to entitle the Department to receive the Pledged Revenues in amounts sufficient to pay the principal of and interest on the Bonds and to make the other payments provided for herein.

**Section 6.03. REMEDIES.** The Department hereby covenants and agrees with the Division and the Bondholders that any Bondholder or the Division may sue to protect and enforce any and all rights, including the right to the appointment of a receiver, existing under the laws of the State of Florida or the United States of America, or granted and contained in this Resolution, and to enforce and compel the performance of all duties required by this Resolution or by any applicable laws to be performed by the Department or by any officer thereof, and the collection of all revenue pledged hereby; and may enforce such liens and collect such revenue and other charges as shall become delinquent to the full extent permitted or authorized by the laws of the State of Florida or the United States of America.

**Section 6.04. COMPLIANCE WITH TAX REQUIREMENTS: REBATE FUND.** (A) It is the intention of the Division and the Department that the interest on each Series of Bonds issued hereunder, except Taxable Bonds, be and remain excluded from gross income for federal income tax purposes and to this end the Division and the Department hereby covenant and agree, for the benefit of the Holders from time to time of the Bonds issued hereunder that are not Taxable Bonds that each will comply with the requirements applicable to it contained in Section 103 and Part IV of Subchapter B of Chapter 1 of the Code to the extent necessary to preserve the exclusion of interest on each Series of Bonds issued hereunder that are not Taxable Bonds from gross income for federal income tax purposes. Specifically, without intending to limit in any way the generality of the foregoing, the Department covenants and agrees:



(1) to be responsible for making or causing to be made all necessary determinations and calculations of the Rebate Amount and required payments of the Rebate Amount and to obtain verification of such determinations and calculations by the Division;

(2) to set aside, or cause to be set aside, sufficient moneys in the Rebate Account with respect to such Series of Bonds, from the Pledged Revenues, or from any other legally available funds, to permit a timely payment of the Rebate Amount to the United States of America;

(3) to pay, or cause to be paid, the Rebate Amount at the times required pursuant to Section 148(f) of the Code;

(4) to maintain and retain, or cause to be maintained and retained, all records pertaining to the Rebate Amount with respect to each Series of Bonds issued hereunder that are not Taxable Bonds, and required payments of the Rebate Amount with respect to that Series of Bonds, for at least six years after the final maturity of that Series of Bonds or such other period as shall be necessary to comply with the Code;

(5) to refrain from using proceeds from the Bonds issued hereunder that are not Taxable Bonds in a manner that might cause the Bonds or any Series of them to be classified as private activity bonds under Section 141(a) of the Code; and

(6) to refrain from taking any action that would cause the Bonds issued hereunder that are not Taxable Bonds, or any Series of them, to become arbitrage bonds under Section 148 of the Code or any action that would otherwise cause interest on the Bonds of any Series that are not Taxable Bonds to become includable in gross income for federal income tax purposes.

The Division and the Department understand that the foregoing covenants impose continuing obligations on them that will exist as long as the requirements of Section 103 and Part IV of Subchapter B of Chapter 1 of the Code are applicable to the Bonds.

Notwithstanding any other provision of this Resolution, the obligation to pay over the Rebate Amount to the United States and to comply with all other requirements of this Section 6.04 shall survive the defeasance or payment in full of the Bonds or any Series of them.

(B) The Department may deposit or direct another to deposit into the appropriate Rebate Account in the Rebate Fund which is hereby created and established, from investment earnings on moneys deposited in the other Funds and Accounts created hereunder, or from any other legally available funds of the Department, an amount equal to the Rebate Amount for such Rebate Year. Such moneys deposited in a Rebate Account shall be used only for the payment of the Rebate Amount to the United States as required by subsection (A) of this Section 6.04, and as directed by the Department. At the end of each Rebate Year, however, funds on deposit in any Rebate Account in excess of the applicable Rebate Amount may be withdrawn and paid over to the Department. In complying with the foregoing, the Department and Division may rely upon any instructions or opinions from Bond Counsel.

If any amount remains in a Rebate Account after payment in full of all Bonds of the Series for which such Rebate Account was established and after payment in full of any Rebate Amount to the United States on account of such Series of Bonds in accordance with the terms hereof, such amount may be used for any purpose authorized by the law.

Each Rebate Account shall be held separate and apart from all other funds and accounts of the Department and shall be subject to a lien in favor of the Bondholders, but only to secure payment of the Rebate Amount, and the moneys in the Rebate Fund shall be available for use only as herein provided.

The Division and the Department shall not be required to continue to comply with the requirements of this Section in the event that the Division and Department receive an opinion of Bond Counsel that such compliance is no longer required in order to maintain the exclusion from gross income for Federal income tax purposes of interest on the Bonds or that compliance with some other requirement will comply with the provisions of the Code in respect of arbitrage rebate.

Notwithstanding any of the above, the Department's responsibilities and duties pursuant to Section 6.04(A)(1), (2), (3) or (4) may be assumed in whole or in part by the Division or another entity as provided by law, administrative rule, or resolution of the Division.

**Section 6.05. PUNCTUAL PAYMENT.** The Department hereby covenants and agrees to make or cause to be made all payments and transfers of funds provided for in this Resolution in the manner provided herein and to duly and punctually perform and carry out all the covenants and duties imposed upon the Department by this Resolution.

**Section 6.06. BUDGET PREPARATION.** The Department hereby covenants and agrees that in preparing, approving and adopting any budget controlling or providing for the expenditures of its funds for each Fiscal Year, it will approve, to the extent legally required, the amounts sufficient to make the payments due under this Resolution.

**Section 6.07. LEGISLATIVE RECOMMENDATIONS.** The Department hereby covenants and agrees to recommend to the Legislature from time to time such revisions in the amounts of revenue required to be deposited in the Land Acquisition Trust Fund which will be necessary as additional security to pay, when due, the payments due under this Resolution.

**Section 6.08. INTERGOVERNMENTAL AGREEMENTS.** Subsection 259.1051(3), Florida Statutes, provides that the administration and use of the proceeds of the Bonds received by the designated agencies of the State will be subject to such terms and conditions imposed thereon by the Department and the Division for certain purposes, including the purpose of ensuring that the interest on the Bonds will not be included in the gross income of the Holders of such Bonds for Federal income tax purposes. In order to impose certain terms and conditions on the use of the proceeds of the Bonds and the lands acquired with such proceeds, as shall be necessary to ensure compliance with applicable Florida law and federal income tax laws, the Department shall enter into intergovernmental agreements between the Department and the state agencies which receive proceeds of the Bonds.

## **ARTICLE VII MISCELLANEOUS**

**Section 7.01. BOND ANTICIPATION NOTES.** Notwithstanding any other provision of this Resolution, if the Division shall deem it advisable, short-term obligations (hereinafter "Notes") are hereby authorized to be issued by the Division on behalf of the Department, in anticipation of the sale and delivery of Bonds, to pay all or a portion of the Costs of Land Acquisition. The Notes shall be payable from the proceeds received from the sale of the Bonds and, in the interim, from moneys lawfully available therefore; provided, however, that if the Notes are payable from the Pledged Revenues then they shall be, and shall contain an express statement that they are, junior, inferior and subordinate to any of the Bonds as to lien on and source and security for payment from such Pledged Revenues. If such Notes are issued, the Costs of Land and/or Water Acquisition shall be amended to include the payment of the Notes. The Notes may be issued in such denomination or denominations, in the aggregate principal amount (not exceeding \$3,000,000,000 to be issued subsequent to January 23, 2001), in the form, may bear interest at the lawful rate or rates payable on such dates (not to exceed five years from the date of issue) and may be subject to such conditions and terms as the Division shall deem necessary or desirable in connection with such Notes, all as shall be provided by resolution of the Division adopted at or before sale of the Notes, in accordance with Sections 215.431 and 215.68(7), Florida Statutes.

**Section 7.02. NON-PRESENTMENT OF BONDS.** In the event any Bond shall not be presented for payment when the principal (or Compounded Amount) thereof becomes due, either at maturity or otherwise, if funds sufficient to pay such Bond shall have been made available to the Board for the benefit of the Owner or Holder thereof, all liability of the Department to the Owner or Holder thereof for the payment of such Bond shall forthwith cease, terminate and be completely discharged, and thereupon it shall be the duty of the Board to hold such funds, without liability for interest thereon, for the benefit of the Owner or Holder of such Bond, who shall thereafter be restricted exclusively to such funds, for any claim of whatever nature on the Owner or Holder's part under this Resolution or on, or with respect to, said Bond. Any such funds held by the Board for the Holders of such Bonds for seven years after the principal (or Compounded Amount) of the respective Bonds for which such funds have been so set aside has become due and payable and remaining (whether at maturity or upon redemption or otherwise) shall be subject to the laws of the State of Florida relating to disposition of unclaimed property, and unless demand for the payment of such Bonds shall have been made prior to the expiration of such seven years, the obligation thereon shall be extinguished.

**Section 7.03. MODIFICATION OR AMENDMENT.** Except as otherwise provided in this section, no material modification or amendment of this Resolution, or of any resolution amendatory thereof or supplemental thereto, may be made without the consent in writing of (i) the Holders of more than fifty percent in principal amount of the Bonds then Outstanding or (ii) in case less than all of the several Series of Bonds then Outstanding are affected by the modification or amendment, the Holders of more than 50% in principal amount of the Bonds of each Series so affected and Outstanding at the time such consent is given; provided, however, that no modification or amendment shall permit a change in the maturity of such Bonds or a reduction in the rate of interest thereon or affecting the unconditional promise of the Department to pay the principal of and interest on the Bonds, as the same mature or become due, from

the Pledged Revenues, or reduce the percentage of Holders of Bonds required above for such modification or amendments, without the consent of the Holders of all the Bonds then Outstanding.

This Resolution may be amended, changed, modified and altered without the consent of the Holders of Bonds, (i) to cure any ambiguity or correct or supplement any provision contained herein which may be defective or inconsistent with any other provisions contained herein, (ii) to provide other changes including such changes as may be necessary in order to adjust the terms hereof so as to facilitate the issuance of various types of Bonds which, as certified by a nationally recognized financial advisor, will not materially adversely affect the interests of the Bondholders, (iii) to provide for the issuance of Bonds in coupon form if, in the opinion of Bond Counsel, such issuance will not affect the exemption from Federal income taxation of interest on the Bonds that are not Taxable Bonds, (iv) to obtain credit enhancements or a higher rating in one of the three highest full rating categories of a rating agency, (v) to add to the covenants and agreements of the Division or the Department in the Resolution, other covenants and agreements to be observed by the Division or the Department which are not contrary to or inconsistent with the Resolution as theretofore in effect, (vi) to add to the limitations and restrictions in the Resolution, other limitations and restrictions to be observed by the Division or the Department which are not contrary to or inconsistent with the Resolution as theretofore in effect, (vii) to permit the qualification hereof under the Trust Indenture Act of 1939, as amended, or any similar federal statute hereafter in effect or to permit the qualification of the Bonds for sale under the securities laws of any of the states of the United State of America, (viii) to enable the Division and the Department to comply with their covenants, agreements and obligations under Section 6.04 of this Resolution or (ix) to make any amendment, change, modification or alteration that, as certified by a nationally recognized financial advisor, does not materially adversely affect the interests of the Bondholders.

**Section 7.04. CONTINUING DISCLOSURE.** (A) In order to comply with Rule 15c2-12 of the Securities and Exchange Commission, the Department shall provide or cause to be provided such information as may be required, from time to time, under such rule.

(B) The Director of the Division, in conjunction with the Secretary of the Department, shall execute and deliver any agreement or documents which are necessary to comply with the requirements of Rule 15c2-12 of the Securities and Exchange Commission.

**SECTION 7.05. CAPITAL APPRECIATION BONDS.** (a) For the purposes of (i) receiving payment of the redemption price if a Capital Appreciation Bond is redeemed prior to maturity, or (ii) computing the amount of Bonds held by the registered owner of a Capital Appreciation Bond in giving any notice, consent, request or demand pursuant to this Resolution for any purpose whatsoever, the principal amount of a Capital Appreciation Bond shall be deemed to be its Compounded Amount.

**Section 7.06. [RESERVED].**

**Section 7.07. SEVERABILITY OF PROVISIONS.** If any one or more of the covenants, agreements or provisions of this Resolution shall be held contrary to any express provisions of law, or contrary to the policy of express law though not expressly prohibited, or against public policy, or shall for any reason whatsoever be held invalid or unenforceable, then such covenants, agreements, or provisions shall be null and void and shall be deemed separable from the remaining covenants, agreements or provisions and shall in no way affect the validity or enforceability of any of the other covenants, agreements or provisions of this Resolution or of said Bonds, issued hereunder.

**Section 7.08. VALIDATION AUTHORIZED.** The Attorney General or the attorneys for the Division, or both, are hereby authorized to institute proceedings to validate the Bonds or any series thereof, pursuant to Chapter 75, Florida Statutes, the State Bond Act, and the Florida Forever Laws.

**Section 7.09. EFFECTIVE DATE.** This Resolution shall take effect immediately, subject to the conditions provided herein and by the applicable laws.

ADOPTED on January 23, 2001, as further amended or supplemented on February 25, 2003, December 5, 2006, and August 2, 2011, as amended and restated on August 5, 2015.

ADOPTED ON August 5, 2015.

**A RESOLUTION (THE “FORTY-SECOND SUBSEQUENT RESOLUTION”), SUPPLEMENTING A RESOLUTION ADOPTED ON JANUARY 23, 2001, AS AMENDED; AUTHORIZING THE COMPETITIVE SALE AND ISSUANCE OF STATE OF FLORIDA, DEPARTMENT OF ENVIRONMENTAL PROTECTION, FLORIDA FOREVER REVENUE REFUNDING BONDS, SERIES (TO BE DETERMINED), TO REFUND ALL OR A PORTION OF THE OUTSTANDING STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION, FLORIDA FOREVER REVENUE BONDS, SERIES 2007B AND 2008A; PROVIDING FOR THE TERMS AND AUTHORIZATIONS IN CONNECTION WITH THE SALE AND ISSUANCE OF SAID BONDS; AND PROVIDING AN EFFECTIVE DATE.**

**WHEREAS**, the Governor and Cabinet of the State of Florida, as the Governing Board of the Division of Bond Finance of the State Board of Administration (the “Division”), adopted a resolution on August 5, 2015 (the “Authorizing Resolution”), authorizing the issuance of State of Florida Department of Environmental Protection Florida Forever Revenue Bonds (the “Florida Forever Bonds”) for the implementation of the Florida Forever Act and for the refunding of State of Florida Department of Environmental Protection Florida Forever Revenue Bonds (the “Florida Forever Refunding Bonds”); and,

**WHEREAS**, the State of Florida, Department of Environmental Protection (the “Department”), is expected to approve a resolution requesting the Division to refund any or all of the currently Outstanding State of Florida Department of Environmental Protection, Florida Forever Revenue Bonds, Series 2007B and 2008A (collectively, the “Refunded Bonds”), as determined by the Division; and

**WHEREAS**, upon receipt of such request, the Division wishes to issue, on behalf of the Department, the State of Florida Department of Environmental Protection, Florida Forever Revenue Refunding Bonds, Series (to be determined) or such other designation as the Division may determine (the “Refunding Bonds”), to refund all or a portion of the Outstanding Refunded Bonds; and

**WHEREAS**, in Specific Appropriation number 1571 of Section 5 of Chapter 2015-232, Laws of Florida, and Specific Appropriation number 1535 of Section 5 of Chapter 2016-66, Laws of Florida, the Florida Legislature appropriated certain debt service funds for Fiscal Years 2015-16 and 2016-17 which may be used for refinancing any or all series of State of Florida Department of Environmental Protection Florida Forever Bonds; and

**NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BOARD OF THE DIVISION OF BOND FINANCE OF THE STATE BOARD OF ADMINISTRATION, ON BEHALF OF THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION:**

**Section 1. Definitions.** All terms used herein in capitalized form, unless otherwise defined herein, shall have the same meaning given to them in the Authorizing Resolution.

**Section 2. Authority.** This resolution (the “Resolution”) is adopted pursuant to the Authorizing Resolution, the Florida Forever Laws, and any other applicable laws, and constitutes a resolution authorizing bonds pursuant to the State Bond Act.

**Section 3. Authorizing Resolution to Constitute Contract.** In consideration of the purchase or acceptance of any and all of the Refunding Bonds by those Registered Owners who shall hold the same from time to time, the Authorizing Resolution, as supplemented by this Resolution, shall be deemed to be and shall constitute a valid and legally binding contract between the Division, the Department and such Registered Owners, and the covenants and agreements set forth therein and herein to be performed by the Division or the Department shall be for the equal benefit, protection and security of the Registered Owners of any or all of the Refunding Bonds, all of which shall be of equal rank on a parity with all other Outstanding Bonds under the Authorizing Resolution without preference, priority or distinction except as expressly provided in the Authorizing Resolution or in this Resolution. In the event of any deficiency in any of the funds provided for the payment of the principal of and interest on the Refunding Bonds, there shall be no distinction or preference of any of the Refunding Bonds over any other thereof regardless of the time or times of presentment or demand for payment thereof as to lien on and security for payment from the Pledged Revenues; provided, however, that matured or maturing interest on the Refunding Bonds shall always be paid prior to matured or maturing principal on the Refunding Bonds, but without any distinction or preference as between the Refunding Bonds on which said matured or maturing interest or principal is due; and except that proceeds of any Series of Bonds deposited in the Florida Forever Trust Fund shall be subject to a lien in favor of only the Holders of the Series of Bonds from which such proceeds were derived until such moneys are withdrawn from the Florida Forever Trust Fund in accordance with the terms of the Authorizing Resolution.

**Section 4. Authorization of Refunding, and Issuance and Sale of Refunding Bonds.** (A) The Refunding Bonds, fully titled the "State of Florida Department of Environmental Protection, Florida Forever Revenue Refunding Bonds, Series (to be determined)" (or such other designation as may be determined by the Director of the Division) are hereby authorized to be sold in an aggregate principal amount not exceeding \$210,000,000 on a date and at a time to be determined by the Director of the Division. The Refunding Bonds shall be issued to refund all or a portion of the State of Florida Department of Environmental Protection, Florida Forever Revenue Bonds, Series 2007B and 2008A. The maturities or portions thereof to be refunded shall be as determined by the Director of the Division to be in the best financial interest of the State. The redemption of the Refunded Bonds so refunded is hereby authorized. All or a portion of the Refunding Bonds may be combined with (in a single or separate series) and sold with any separately authorized Bonds, and in such event, the Refunding Bonds may be redesignated as determined by the Director of the Division. The portion of such Florida Forever Bonds allocable to the Refunded Bonds shall be considered "Florida Forever Refunding Bonds" for purposes of the Authorizing Resolution and "Refunding Bonds" for purposes of this Resolution to the full extent as if such Refunding Bonds had not been redesignated. The Refunding Bonds will be dated and bear interest from such date, and be payable in each year, as indicated or provided for in the Notice of Bond Sale. The Refunding Bonds shall be issued in fully registered form and shall be issued in denominations of \$1,000 or any integral multiple thereof. The Refunding Bonds are authorized in addition to the amounts previously authorized in the Authorizing Resolution. Interest on the Refunding Bonds shall be paid by check or draft mailed on the Debt Service Payment Date (or in certain cases by wire transfer, at the election of a Registered Owner other than a securities depository), in the manner and under the terms provided for in the State's agreement with the Bond Registrar and paying agent (provided that such Registered Owner advances to the paying agent the amount, if any, necessary to pay the wire charges or authorizes the paying agent to deduct the amount of such payment) to the Registered Owner thereof as of 5:00 p.m. on the Record Date at the address shown on the registration books maintained by the Bond Registrar and paying agent for the Refunding Bonds. The interest rates on the Refunding Bonds, not to exceed the maximum lawful rate on the date of sale of the Refunding Bonds, the date on which such interest shall commence and the dates on which such interest shall be paid shall be determined in accordance with the Notice of Bond Sale. The Refunding Bonds shall mature in such years and in such amounts as shall be determined by the Director of the Division to be in the best financial interests of the State, which maturity schedule shall be set forth or provided for in the Notice of Bond Sale. Principal of the Refunding Bonds will be payable to the Registered Owners thereof upon their presentation and surrender when due at the corporate offices of the Bond Registrar and paying agent. Upon election by the successful bidder as provided in the Notice of Bond Sale, a portion of the Refunding Bonds identified in such election may be designated as Term Bonds subject to mandatory redemption from Sinking Fund Deposits.

(B) The Director of the Division, the Secretary or an Assistant Secretary of the Governing Board is authorized to determine the most advantageous date and time of a public sale and to provide notice pursuant to applicable law of such sale, at a time and in such manner as determined by the Director of the Division to be appropriate to provide adequate notice to potential bidders. Bids for the purchase of the Refunding Bonds will be received at the office of the Division or at another location designated in the Notice of Bond Sale, until the time and date of sale determined by the Director of the Division.

(C) The Director of the Division is authorized to publish and distribute a Notice of Bond Sale and a proposal for the sale of the Refunding Bonds or alternatively, the prior publication and distribution of a Notice of Bond Sale and proposal is ratified. The Notice of Bond Sale for the Refunding Bonds shall be in such form as shall be determined by the Director of the Division and shall contain such information as is consistent with the terms of the Authorizing Resolution, as supplemented hereby, and as the Director of the Division determines to be in the best financial interest of the State.

(D) The Director of the Division, the Secretary, or an Assistant Secretary of the Governing Board is authorized to award the sale of the Refunding Bonds and to pay the costs, fees and expenses associated therewith. Such award by the Director of the Division or Secretary or an Assistant Secretary shall be based on his determination of the best bid submitted in accordance with the terms hereof and of the Notice of Bond Sale and such award shall be final. The sale shall be reported to the Governing Board after award of the Refunding Bonds.

(E) Any portion of the Refunding Bonds may be issued separately, provided that the Refunding Bonds of each portion shall be numbered consecutively from one (1) upward.

(F) In the event that conditions preclude, or circumstances render unnecessary or undesirable, the sale of the maximum principal amount of the Refunding Bonds authorized to be sold by this Resolution, then in such event the Director of the Division or the Secretary or an Assistant Secretary of the Governing Board is hereby authorized to offer for sale a lesser principal amount than that set forth herein. Any portion not offered shall remain authorized to be offered at a later date, but only for the purposes set forth in this Resolution.

(G) The Refunding Bonds shall be subject to redemption, if at all, as provided in the Authorizing Resolution and the Notice of Bond Sale. The Notice of Bond Sale shall contain such redemption provisions as shall be determined by the Director of the Division to be in the best financial interest of the State. Additionally, in lieu of mailing the notice of redemption, the Bond

Registrar and paying agent may elect to provide such notice by electronic means to any Registered Owner who has consented to such method of receiving notices.

(H) The Director of the Division, the Secretary, or an Assistant Secretary of the Governing Board is authorized to provide in the Notice of Bond Sale that the purchase price for the Refunding Bonds may include a discount to par.

(I) The Chairman, the Secretary, or an Assistant Secretary of the Governing Board or their duly authorized alternative officers are hereby authorized on behalf of the Division to execute the Refunding Bonds (including any temporary bond or bonds) as provided in the Authorizing Resolution and any of such officers is hereby authorized, upon the execution of the Refunding Bonds in the form and manner set forth in the Authorizing Resolution, to deliver the Refunding Bonds in the amounts authorized to be issued hereunder to the Bond Registrar for authentication and, upon receipt of payment of the purchase price (together with accrued interest), delivery to or upon the order of the original purchaser of the Refunding Bonds, and to distribute the proceeds of the Refunding Bonds as provided herein and in the Authorizing Resolution.

(J) The Chairman, the Secretary, or any Assistant Secretary of the Governing Board, the Director of the Division, and such other officers and employees of the Division as may be designated as agents of the Division in connection with the issuance and delivery of the Refunding Bonds, are authorized and empowered, collectively or individually, to take all actions and steps, to execute all instruments, documents, and contracts, and to take all other action on behalf of the Division, in each case as they may deem necessary or desirable, in connection with the sale, execution and delivery of the Refunding Bonds, including, but not limited to, contracting with consultants to verify escrow calculations for the refunding of the Refunded Bonds, and provide the certificate required by Section 5.01 of the Authorizing Resolution, retaining bond counsel to render special tax opinions relating to the use of the proceeds from the sale of Florida Forever Refunding Bonds for compensation in addition to the compensation for basic services relating to the Florida Forever Refunding Bonds, and providing for the redemption of any or all Florida Forever Bonds refunded by Florida Forever Refunding Bonds.

**Section 5. Authorization to Execute and Deliver an Escrow Deposit Agreement; Designation of Escrow Agent.**

The Director of the Division, the Secretary, or an Assistant Secretary of the Governing Board are hereby each authorized to execute and deliver an escrow deposit agreement on behalf of the Division in such form as may be determined by the Director of the Division for the purpose of providing for the deposit of a portion of the proceeds of the Refunding Bonds into an Escrow Deposit Trust Fund for the refunding of the Refunded Bonds. The State Board of Administration is hereby designated as escrow agent (the "Escrow Agent") under said agreement which shall be entered into by the Division and the State Board of Administration and endorsed and accepted by the Department (the "Escrow Deposit Agreement").

**Section 6. Application of Proceeds; Reserve Account.** (A) Proceeds from the sale of the Refunding Bonds, including accrued interest, if any, shall be disposed of as follows:

(1) Accrued interest, if any, shall be deposited into the Sinking Fund created pursuant to the Authorizing Resolution and applied against interest next coming due on the Refunding Bonds.

(2) An amount which, together with other available funds (including those held for the Refunded Bonds or a portion thereof), and investment earnings thereon, will be sufficient to pay the principal of and interest and redemption premiums, if any, on the Refunded Bonds (or the portion thereof actually refunded) when due, in accordance with the schedules to be attached to the Escrow Deposit Agreement, shall be (1) transferred to the Escrow Agent for deposit into the Escrow Deposit Trust Fund created and established pursuant to the Escrow Deposit Agreement and shall be used and applied pursuant to and in the manner described in the Escrow Deposit Agreement to pay principal and interest on the Refunded Bonds (or the portion thereof actually refunded) and to pay call premiums and costs with respect thereto, or (2) at the discretion of the Director of the Division, deposited with the Bond Registrar/Paying Agent.

(3) An amount which, together with other available funds and investment earnings thereon, is sufficient to pay the paying agent, registrar and other fees and expenses with respect to the Refunded Bonds (or the portion thereof actually refunded), if any, shall be (1) transferred to the Escrow Agent to be held by the Escrow Agent and used to pay such fees and expenses as described in the Escrow Deposit Agreement or (2) at the discretion of the Director of the Division, deposited with the Bond Registrar/Paying Agent.

(4) An amount necessary to pay all costs and expenses of the Division in connection with the preparation, sale and issuance of the Refunding Bonds, including a fee for the services of the Division, shall be transferred to the Division to be deposited into the appropriate trust fund established and maintained in accordance with the State Bond Act unless such amount shall be provided from another legally available source.

(B) Any moneys deposited by an Escrow Agent into an Escrow Deposit Trust Fund shall be administered and applied as follows:

(i) If the moneys are deposited into an Escrow Deposit Trust Fund, the Escrow Deposit Trust Fund shall be held in irrevocable trust by the Escrow Agent and, except as provided in Section 6(B)(ii) below, shall be applied solely to refund the Refunded Bonds and to the payment of the fees and expenses incurred in connection with such refunding. The application of the moneys in the Escrow Deposit Trust Fund shall be made for said purposes pursuant to an Escrow Deposit Agreement.

(ii) Moneys on deposit in the Escrow Deposit Trust Fund shall be used to purchase Federal Obligations (as defined in the Escrow Deposit Agreement) in accordance with the schedules given in the Escrow Deposit Agreement. The maturing Federal Obligations, the earnings thereon, if required, and the cash on deposit in the Escrow Deposit Trust Fund shall be sufficient to accomplish the refunding described above. In the alternative, in the discretion of the Director of the Division, moneys on deposit in the Escrow Deposit Trust Fund shall be invested in the State Treasury, or in such other legally authorized investments, until such time as such funds, together with other legally available funds, if necessary, are needed to effect the redemption of the Refunded Bonds, or may be held uninvested. In such event, the amount to be deposited to the Escrow Deposit Trust Fund under Section 6(A)(2) above may, in the discretion of the Director of the Division, be calculated without regard to investment earnings.

(C) Amounts held in the Reserve Account and Sinking Fund allocable to the Refunded Bonds (or the portion thereof actually refunded) under the Authorizing Resolution shall be applied as directed by Certificate of the Director of the Division or an Assistant Secretary of the Governing Board at closing provided that such funds shall be used (1) to refund the Refunded Bonds (or the portion thereof actually refunded) or (2) to pay debt service on, or fund reserve accounts for, the unrefunded Refunded Bonds or Refunding Bonds under the Authorizing Resolution, or any combination of the foregoing, all in accordance with the terms of the Authorizing Resolution.

**Section 7. Reserve Requirement.** (A) Subject to paragraph (B) of this Section, the Refunding Bonds shall be secured, together with the Outstanding Bonds and any other Series of Florida Forever Bonds designated to be secured thereby, by the Composite Reserve Sub-account. Amounts on deposit in the Composite Reserve Sub-account shall be held for the benefit of the Registered Owners of the Refunding Bonds and all other series of Florida Forever Bonds designated to be secured by the Composite Reserve Sub-account and shall be applied in the manner provided in the Authorizing Resolution.

The reserve requirement for the Composite Reserve Sub-account shall be as provided in the Authorizing Resolution, subject to any federal income tax regulations with respect to the funding of such account from proceeds of Refunding Bonds. Upon the issuance of the Refunding Bonds an amount equal to the amount necessary to cause the amounts then on deposit in or credited to (including available amounts under any Reserve Products credited thereto) the Composite Reserve Sub-account to equal the Composite Reserve Requirement, subject to any federal income tax regulations with respect to the funding of such account from proceeds of tax-exempt bonds, shall be deposited to the credit of the Composite Reserve Sub-account from Refunding Bond Proceeds or by providing a Reserve Product, or a combination thereof.

(B) In lieu of securing the Refunding Bonds by the Composite Reserve sub-account, the Director of the Division is hereby authorized to determine that the Refunding Bonds will be secured by a separate sub-account in the Reserve Account, which separate sub-account is hereby authorized to be established for the Refunding Bonds, or no reserve account at all. In the event the Director of the Division determines to secure the Refunding Bonds with a separate sub-account in the Reserve Account, the Reserve Requirement for the Refunding Bonds shall be an amount determined by the Director of the Division, which amount may be zero, but which amount shall not exceed the maximum amount permitted pursuant to the Authorizing Resolution. The Reserve Requirement for the separate sub-account in the Reserve Account for the Refunding Bonds shall be funded with proceeds of the Refunding Bonds, a Reserve Product, or some combination thereof, as determined by the Director of the Division. Amounts on deposit in the sub-account in the Reserve Account for the Refunding Bonds may be commingled with the amounts deposited for Bonds of additional Series which are secured thereby, shall be held for the benefit of the Registered Owners of only such Bonds as may be specifically secured by the such subaccount, and shall be applied in the manner provided in the Authorizing Resolution. The amounts on deposit in such separate subaccount of the Reserve Account may be specifically designated by the Director of the Division to be transferred to the Sinking Fund and applied to the repayment of the last debt service payments coming due on the Refunding Bonds (or other Bonds secured by such subaccount if so designated by the Director of the Division). To the extent that such designation is made, the amount of any such transfer shall be credited against the Debt Service Requirements for the Refunding Bonds (or other Bonds, as applicable) in the Fiscal Year such transfer amount will be applied to the repayment of the Refunding Bonds.

**Section 8. Registrar and Paying Agent.** U. S. Bank Trust National Association, New York, New York, is hereby designated as the Bond Registrar and paying agent for the Refunding Bonds on the terms and conditions set forth in the Registrar, Paying Agent and Transfer Agreement between the State of Florida and the U. S. Bank Trust National Association.

**Section 9. Authorization of Official Statement.** The Division is hereby authorized to prepare and distribute preliminary and final Official Statements in connection with the Refunding Bonds, on behalf of the Department, pursuant to the State Bond Act or alternatively, the prior distribution of such preliminary official statement is ratified. The Chairman, Secretary or an Assistant Secretary of the Governing Board and the Director of the Division are hereby authorized to execute the final Official Statement in connection with the Refunding Bonds, and the execution thereof shall be conclusive evidence that the Governing Board has approved the form and content of the final Official Statement. The Division is further authorized to have up to 1,500 copies of the preliminary Official Statement and 3,500 copies of the final Official Statement relating to the Refunding Bonds printed and distributed; to contract with national rating services; to conduct information meetings; to make a determination that the Preliminary Official Statement is “deemed final” for purposes of SEC Rule 15c2-12(b)(1); and to take such other actions as may be deemed appropriate for the dissemination of information relating to the sale of the Refunding Bonds.

**Section 10. Form of Refunding Bonds.** (A) The text of the Refunding Bonds shall be substantially in the form set forth in Section 2.09 of the Authorizing Resolution with such omissions, insertions and variations as may be necessary or desirable and authorized or permitted by this Resolution, the Authorizing Resolution or by any subsequent resolution adopted prior to the issuance thereof or as may be necessary to comply with applicable law, rules, and regulations of the United States Government or the State of Florida, as approved by the officers executing the same, such execution to be conclusive evidence of such approval.

(B) The Refunding Bonds shall be numbered from one upward. Principal of and premium, if any, and interest on the Refunding Bonds shall be paid in the manner provided for herein and in the Authorizing Resolution.

(C) Notwithstanding anything to the contrary in the Authorizing Resolution, this Resolution, or any other resolution relating to the Refunding Bonds (for the purposes of this section, collectively, the “Bond Resolution”), the Refunding Bonds may be issued in book-entry only form utilizing the services of a Securities Depository (as used herein, “Securities Depository” means The Depository Trust Company, New York, New York, or its nominees, successors and assigns).

So long as a book-entry only system of evidence of transfer of ownership of all the Refunding Bonds is maintained in accordance herewith, any provision of the Bond Resolution relating to the delivery of physical bond certificates shall be inapplicable, and the Bond Resolution shall be deemed to give full effect to such book-entry system.

If the Refunding Bonds are issued in book-entry only form:

(1) The Refunding Bonds shall be issued in the name of the Securities Depository as Registered Owner of the Refunding Bonds, and held in the custody of the Securities Depository or its designee.

(2) Transfers of beneficial ownership of the Refunding Bonds will be effected on the records of the Securities Depository and its Participants pursuant to rules and procedures established by the Securities Depository (“Participants” include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations, as well as other organizations that clear through or maintain a custodial relationship with such organizations, either directly or indirectly).

(3) Each Participant shall be credited in the records of the Securities Depository with the amount of such Participant’s interest in the Refunding Bonds. Beneficial ownership interests in the Refunding Bonds may be purchased by or through Participants. The holders of these beneficial ownership interests are hereinafter referred to as the “Beneficial Owners.” The Beneficial Owners shall not receive Refunding Bonds representing their beneficial ownership interests. The ownership interests of each Beneficial Owner shall be recorded through the records of the Participant from which such Beneficial Owner purchased its Refunding Bonds. Transfers of ownership interests in the Refunding Bonds shall be accomplished by book entries made by the Securities Depository and, in turn, by Participants acting on behalf of Beneficial Owners.

(4) Unless otherwise provided herein, the Division, the Department, the State Board of Administration and the Bond Registrar/Paying Agent (as used in this section, the “State and its agents”) shall treat the Securities Depository as the sole and exclusive owner of the Refunding Bonds registered in its name for the purposes of

(a) payment of the principal of, premium, if any, and interest on the Refunding Bonds or portion thereof to be redeemed or purchased. Payments made to the Securities Depository of principal, premium, and interest shall be valid and effective to fully satisfy and discharge the Department’s obligations to the extent of the sums so paid;

(b) giving any notice permitted or required to be given to Registered Owners under the Bond Resolution; and



(c) the giving of any direction or consent or the making of any request by the Registered Owners hereunder. The State and its agents may rely conclusively upon

(i) a certificate of the Securities Depository as to the identity of the Participants with respect to the Refunding Bonds; and

(ii) a certificate of any such Participant as to the identity of, and the respective principal amount of Refunding Bonds beneficially owned by, the Beneficial Owners.

(5) The State and its agents shall have no responsibility or obligations to the Securities Depository, any Participant, any Beneficial Owner or any other person which is not shown on the Bond Register, with respect to

(a) the accuracy of any records maintained by the Securities Depository or any Participant;

(b) the payment by the Securities Depository or by any Participant of any amount due to any Beneficial Owner in respect of the principal amount or redemption or purchase price of, or interest on, any Refunding Bond;

(c) the delivery of any notice by the Securities Depository or any Participant;

(d) the selection of the Participants or the Beneficial Owners to receive payment in the event of any partial redemption of the Refunding Bonds; or

(e) any consent given or any other action taken by the Securities Depository or any Participant.

(6) The requirements in the Bond Resolution of holding, delivering or transferring Refunding Bonds shall be deemed modified to require the appropriate person to meet the requirements of the Securities Depository as to registering or transferring the book-entry Refunding Bonds to produce the same effect. Any provision hereof permitting or requiring delivery of the Refunding Bonds shall, while the Refunding Bonds are in book-entry only form, be satisfied by the notation thereof on the books of the Securities Depository in accordance with applicable state law.

(D) The Division may discontinue the book-entry system with the then-current securities depository, subject to the terms of its agreement with such securities depository. In this event, the Division shall either

(1) identify another qualified securities depository or

(2) prepare and deliver replacement Refunding Bonds in the form of fully registered bonds to each Beneficial Owner.

**Section 11. Federal Tax Certificate.** Upon the execution of a "Tax Compliance Certificate", or other certificate relating to compliance by the Department or the Division with federal tax law requirements, the representations, terms and covenants in each such certificate shall be deemed to be incorporated in this resolution and shall be deemed to benefit the Registered Owners of the Refunding Bonds.

**Section 12. Continuing Disclosure.** (A) In order to comply with Rule 15c2-12 of the Securities and Exchange Commission, the Division hereby agrees on behalf of the Department to provide or cause to be provided such information as may be required, from time to time, under such rule.

(B) The Secretary of the Department, in conjunction with the appropriate officer of the Division, is authorized and directed to execute and deliver any documents or agreements which are necessary to allow the purchasers of the Refunding Bonds to comply with the requirements of Rule 15c2-12 of the Securities and Exchange Commission.

**Section 13. Confirmation of Authorizing Resolution; Inconsistent Provisions.** As supplemented by this Resolution, the Authorizing Resolution is in all respects ratified and confirmed and this Resolution shall be read, taken and construed as a part of the Authorizing Resolution. Where there is an inconsistency between this Resolution and the Authorizing Resolution, the terms of this Resolution (including the notice of bond sale) and the Authorizing Resolution, the terms of this Resolution shall prevail and the inconsistent terms of the Authorizing Resolution shall not apply to the Refunding Bonds.

**Section 14. Rescission of Prior Issuance and Sale Authorizations.** The issuance and sale authorizations for the unsold \$19,275,000 approved in the Fortieth Subsequent Resolution adopted by the Division on August 5, 2015, are hereby cancelled and rescinded.

**Section 15. Approval of the State Board of Administration.** The authorization of the sale of the Refunding Bonds pursuant to this Resolution is subject to prior approval as to fiscal sufficiency by the State Board of Administration, pursuant to Section 215.73, Florida Statutes.

**Section 16. Effective Date.** This Resolution shall take effect immediately, subject to the conditions provided herein and by the applicable laws.

**Adopted May 10, 2016.**

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**FORM OF OPINION OF BOND COUNSEL**

Upon the delivery of the Series 2016A Bonds, Squire Patton Boggs (US) LLP, Bond Counsel, proposes to render its final opinion with respect to the Series 2016A Bonds in substantially the following form.

State of Florida  
State Board of Administration  
Division of Bond Finance  
Tallahassee, Florida

We have examined the transcript of proceedings (the “Transcript”) relating to the issuance by the Division of Bond Finance of the State Board of Administration of Florida (the “Division”), on behalf of the Department of Environmental Protection (the “Department”), of \$159,765,000 Department of Environmental Protection Florida Forever Revenue Refunding Bonds, Series 2016A (the “Series 2016A Bonds”), dated the date of delivery thereof, pursuant to Article VII, Section 11 (e) of the Constitution of the State of Florida, Article IX, Section 17 of the Florida Constitution of 1885, as amended, as adopted and incorporated by Article XII, Section 9(a)(1), Constitution of the State of Florida, Section 215.57 through 215.83, Florida Statutes, Chapter 375, Florida Statutes, Chapters 90-132, 90-217, 99-246, 99-247 and 2015-229, Laws of Florida, and other applicable provisions of law (collectively, the “Act”), and a resolution adopted by the Governor and Cabinet of the State, as the Governing Board of the Division on February 12, 1991, as amended and restated by the Thirteenth Subsequent Resolution adopted by the Governing Board of the Division on January 23, 2001, and as further amended by the Twenty-Second Subsequent Resolution adopted by the Governing Board of the Division on February 25, 2003, the Twenty-Eighth Subsequent Resolution adopted by the Governing Board of the Division on December 5, 2006, and the Thirty-Seventh Subsequent Resolution adopted by the Governing Board of the Division on August 2, 2011, as further amended and restated by the Forty-first Subsequent Resolution adopted by the Governing Board of the Division on August 5, 2015, as supplemented by the Forty-second Subsequent Resolution adopted by the Governing Board of the Division on May 10, 2016 (collectively, the “Resolution”). The documents in the Transcript include a certified copy of the Resolution. Capitalized terms used and not otherwise defined herein shall have the same meanings specified in the Resolution.

The Division has previously issued under the Resolution and there remain outstanding (i) State of Florida, Department of Environmental Protection Florida Forever Revenue Bonds in multiple series, and (ii) State of Florida, Department of Environmental Protection Florida Forever Revenue Refunding Bonds in multiple series (collectively, the “Outstanding Florida Forever Bonds” and, together with the Series 2016A Bonds and any Additional Parity Bonds issued under the Resolution, the “Florida Forever Bonds”). Pursuant to the Act and as provided in the Resolution, the Florida Forever Bonds are payable from and secured solely by a lien on and pledge of certain tax sources distributed under Section 201.15 and certain investment earnings thereon, all as more specifically provided in the Resolution (the “Pledged Revenues”). The Pledged Revenues also secure on a parity basis the payment of debt service on the Department’s Everglades Restoration Revenue Bonds (collectively, the “Everglades Bonds”) issued under a Master Bond Agreement dated as of January 1, 2006, among the Department, the Division and the State Board of Administration of the State of Florida, as amended and supplemented from time to time (collectively the “Everglades Bond Agreement”). Both the Resolution and the Everglades Bond Agreement provide for the treatment of the Everglades Bonds and Florida Forever Bonds as parity obligations payable from and secured by the same tax sources distributed pursuant to Section 201.15, Florida Statutes.

In our capacity as bond counsel, we have examined the transcript of proceedings relating to the issuance of the Series 2016A Bonds, a conformed copy of the signed but unauthenticated Series 2016A Bond of the first maturity, the Resolution and such other documents, matters and law as we deem necessary to render the opinions set forth in this letter.

Based on that examination and subject to the limitations stated below, we are of the opinion that under existing law:

1. The Series 2016A Bonds and the Resolution incorporated in the Transcript are valid, binding and enforceable in accordance with their respective terms.

2. The principal of, premium, if any, and interest on the Series 2016A Bonds are payable from and secured solely by a lien on the Pledged Revenues, on a parity with certain other obligations issued under the Resolution and the Everglades Bond Agreement, as more fully described in the Resolution.

3. The Series 2016A Bonds and the income thereon are exempt from taxation under the laws of the State of Florida, except estate taxes imposed by Chapter 198, Florida Statutes, as amended, and net income and franchise taxes imposed by Chapter 220, Florida Statutes, as amended.

4. Interest on the Series 2016A Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, portions of the interest on the Series 2016A Bonds earned by certain corporations may be subject to a corporate alternative minimum tax.

The opinions stated above are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. In rendering all such opinions, we assume, without independent verification, and rely upon (i) the accuracy of the factual matters represented, warranted or certified in the proceedings and documents we have examined and (ii) the due and legal authorization, execution and delivery of those documents by, and the valid, binding and enforceable nature of those documents upon, any parties other than the Division.

In rendering those opinions with respect to treatment of the interest on the Series 2016A Bonds under the federal tax laws, we further assume and rely upon compliance with the covenants in the proceedings and documents we have examined, including those of the Department and the Division. Failure to comply with certain of those covenants subsequent to issuance of the Series 2016A Bonds may cause interest on the Series 2016A Bonds to be included in gross income for federal income tax purposes retroactively to their date of issuance.

The rights of the owners of the Series 2016A Bonds and the enforceability of the Series 2016A Bonds and the Resolution are subject to bankruptcy, insolvency, arrangement, fraudulent conveyance or transfer, reorganization, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion, and to limitations on legal remedies against public entities.

The opinions rendered in this letter are stated only as of this date, and no other opinion shall be implied or inferred as a result of anything contained in or omitted from this letter. Our engagement as bond counsel with respect to the Series 2016A Bonds has concluded on this date.

Respectfully submitted,

## FORM OF CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (the "Disclosure Agreement") is executed and delivered by the State of Florida Department of Environmental Protection (the "Department") and the Division of Bond Finance of the State Board of Administration of Florida (the "Division") in connection with the issuance of \$159,765,000 State of Florida, Department of Environmental Protection, Florida Forever Revenue Refunding Bonds, Series 2016A (the "Bonds"). This Disclosure Agreement is being executed and delivered pursuant to Section 12 of the Forty-second Subsequent Resolution, which resolution was adopted by the Governor and Cabinet, as the Governing Board of the Division of Bond Finance, on May 10, 2016, providing for the issuance and sale of the Bonds. The Department and the Division covenant and agree as follows:

**SECTION 1. PURPOSE OF THE DISCLOSURE AGREEMENT.** This Disclosure Agreement is being executed and delivered by the Department and the Division for the benefit of the Registered Owners and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with Rule 15c2-12 (the "Rule") of the Securities and Exchange Commission (the "SEC"). It shall inure solely to the benefit of the Department, the Division, the Registered Owners, the Beneficial Owners and the Participating Underwriters.

**SECTION 2. DEFINITIONS.** In addition to the definitions set forth in the Forty-first Subsequent Resolution adopted by the Division of Bond Finance on August 5, 2015, which amended, restated and supplemented the Thirteenth Subsequent Resolution authorizing the issuance of Florida Forever Revenue Bonds, which apply to any capitalized term used in this Disclosure Agreement, the following capitalized terms shall have the following meanings:

"Beneficial Owner" shall mean any person who (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with the offering of the Bonds.

**SECTION 3. CONTINUING DISCLOSURE.** (A) Information To Be Provided. The Department assumes all responsibilities for any continuing disclosure as described below. In order to comply with the Rule, the Department hereby agrees to provide or cause to be provided the information set forth below, or such other information as may be required, from time to time, to be provided by the Rule or the Division. The Division will be responsible for the filing of the information required by the Rule.

(1) Financial Information and Operating Data. For fiscal years ending on June 30, 2016 and thereafter, annual financial information and operating data shall be provided within nine months after the end of the State's fiscal year. Such information shall include:

- (a) Documentary Stamp Tax Collections;
- (b) Debt Service Coverage;
- (c) Investment of Funds;
- (d) Five Year History of Trust Fund and General Revenues (formerly Sources and Amounts of State Funds);
- (e) Operating and Fixed Capital Outlay Budget by Program Area (formerly History of Legislative Appropriations);
- (f) Statement of Assets and Liabilities (formerly Statement of Resources and Liabilities); and
- (g) Debt Outstanding by Type and Program and Total State Debt Outstanding (formerly Schedule of Outstanding Bonds).

(2) Audited Financial Statements. If not submitted as part of the annual financial information, a copy of the State's audited financial statements, prepared in accordance with generally accepted accounting principles, will be provided when and if available.

(3) Material Events Notices. Notice of the following events relating to the Bonds will be provided in a timely manner, not in excess of ten business days after the occurrence of the event:

- (a) principal and interest payment delinquencies;
- (b) non-payment related defaults;

- (c) unscheduled draws on debt service reserves reflecting financial difficulties;
- (d) unscheduled draws on credit enhancements reflecting financial difficulties;
- (e) substitution of credit or liquidity providers, or their failure to perform;
- (f) adverse tax opinions the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
- (g) modifications to rights of security holders, if material;
- (h) bond calls, if material, and tender offers;
- (i) defeasances;
- (j) release, substitution or sale of property securing repayment of the securities, if material;
- (k) rating changes
- (l) bankruptcy, insolvency, receivership or similar event of the obligated person;
- (m) the consummation of merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material.

(4) Failure to Provide Annual Financial Information; Remedies.

(a) Notice of the failure of the Department to provide the information required by paragraphs (A)(1) or (A)(2) of this Section will be provided in a timely manner.

(b) The Department acknowledges that its undertaking pursuant to the Rule set forth in this Section is for the benefit of the Beneficial Owners and Registered Owners of the Bonds and shall be enforceable only by such Beneficial Owners and Registered Owners; provided that the right to enforce the provisions of such undertaking shall be conditioned upon the same enforcement restrictions as are applicable to the information undertakings in the Resolution and shall be limited to a right to obtain specific enforcement of the Department's obligations hereunder.

(B) Method of Providing Information.

(1) (a) Annual financial information and operating data described in paragraph 3(A)(1) and the audited financial statements described in paragraph 3(A)(2) shall be transmitted to the Municipal Securities Rulemaking Board (hereafter "MSRB") using the MSRB's Electronic Municipal Market Access System ("EMMA") or by such other method as may be subsequently determined by the MSRB.

(b) Material event notices described in paragraph 3(A)(3) and notices described in paragraph 3(A)(4) shall also be transmitted to the MSRB using EMMA or by such other method as may be subsequently determined by the MSRB.

(2) (a) Information shall be provided to the MSRB in an electronic format as prescribed by the MSRB, either directly, or indirectly through an indenture trustee or a designated agent.

(b) All documents provided to the MSRB shall be accompanied by identifying information as prescribed by the MSRB.

(C) If this Disclosure Agreement is amended to change the operating data or financial information to be disclosed, the annual financial information containing amended operating data or financial information will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating data or financial information being provided.

(D) The Department's obligations hereunder shall continue until such time as the Bonds are no longer Outstanding or until the Department shall otherwise no longer remain obligated on the Bonds.

(E) This Disclosure Agreement may be amended or modified so long as:

(1) any such amendments are not violative of any rule or regulation of the SEC or MSRB, or other federal or state regulatory body;

(2) the amendment may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the obligated person, or type of business conducted;

(3) this Disclosure Agreement, as amended, would have complied with the requirements of Rule 15c2-12 of the SEC at the time of the primary offering, after taking into account any amendments or interpretations of the rule, as well as any change in circumstances; and

(4) the amendment does not materially impair the interests of Beneficial Owners or Registered Owners, as determined either by parties unaffiliated with the issuer or obligated person (such as bond counsel), or by approving vote of the Beneficial Owners and Registered Owners pursuant to the terms of the Resolution at the time of the amendment.

SECTION 4. ADDITIONAL INFORMATION. If, when submitting any information required by this Disclosure Agreement, the Department chooses to include additional information not specifically required by this Disclosure Agreement, the Department shall have no obligation to update such information or include it in any such future submission.

Dated this \_\_\_\_ day of \_\_\_\_\_, 2016.

DEPARTMENT OF ENVIRONMENTAL  
PROTECTION

By \_\_\_\_\_  
Secretary

DIVISION OF BOND FINANCE OF THE  
STATE BOARD OF ADMINISTRATION OF FLORIDA

By \_\_\_\_\_  
Assistant Secretary



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## DEFINITIONS

**“2016A Bonds”** shall mean the \$159,765,000 State of Florida, Department of Environmental Protection, Florida Forever Revenue Refunding Bonds, Series 2016A, authorized by the Forty-second subsequent Resolution adopted on May 10, 2016, by the Governing Board.

**“Additional Parity Bonds”** shall mean any bonds or other obligations including any Florida Forever Bonds and Everglades Bonds hereafter issued by or for the Department or its lawful successor, pursuant to the Florida Forever Laws or Everglades Restoration Laws, and under the terms, limitations and conditions contained in the Resolution, which shall rank equally as to lien on, source of and security for payment from the Pledged Revenues, with any Additional Parity Bonds issued pursuant to the Authorizing Resolution.

**“Administrative Expenses”** shall mean, with respect to the Bonds or the administration of any funds under the Authorizing Resolution, to the extent applicable: (i) fees and/or charges of the Board of Administration or the Division of Bond Finance; and (ii) such other fees and/or charges as may be approved by the Board of Administration or the Division of Bond Finance, including but not limited to those relating to tax law compliance, disclosure of information, paying agents, rating agencies, and providers of credit enhancement; all as may be determined from time to time as necessary.

**“Authorizing Resolution”** shall mean the resolution originally adopted by the Governor and Cabinet as the Governing Board of the Division of Bond Finance on January 23, 2001, authorizing the issuance and validation of \$3,000,000,000 State of Florida Department of Environmental Protection, Florida Forever Revenue Bonds, as further amended, restated and supplemented by the Forty-first Subsequent Resolution adopted on August 5, 2015, as amended and supplemented from time to time.

**“Board of Administration”** shall mean the State Board of Administration of Florida or other agency of the State that lawfully succeeds to the powers and duties of the Board of Administration pertinent hereto.

**“Bond Counsel”** shall mean counsel experienced in matters relating to the validity of, and exclusion from gross income for federal income tax purposes of interest on, obligations of states and their political subdivisions.

**“Bond Registrar/Paying Agent”** shall mean U.S. Bank Trust National Association, or other entity authorized by Florida law and designated from time to time by the Division of Bond Finance and/or the Board of Administration to perform the duties of the Bond Registrar set forth in the Authorizing Resolution.

**“Bonds”** shall mean the Florida Forever Bonds authorized to be issued pursuant to the Authorizing Resolution, together with any other Additional Parity Bonds or other obligations issued under the terms, limitations and conditions contained in the Authorizing Resolution.

**“Closing Date”** shall mean, with respect to a particular Series of Bonds issued under the Authorizing Resolution, the date of issuance and delivery of such Bonds to the original purchaser thereof.

**“Code”** shall mean the Internal Revenue Code of 1986, as amended, and except as otherwise provided in the Authorizing Resolution or required by the context thereof, includes interpretations thereof contained or set forth in the applicable regulations of the Department of the Treasury (including applicable final, temporary or proposed regulations), the applicable rulings of the Internal Revenue Service (including published Revenue Rulings and private letter rulings) and applicable court decisions.

**“Composite Reserve Requirement”** shall mean an amount of money or available amount under one or more Reserve Products, or a combination thereof, equal to the Maximum Debt Service Requirement calculated with respect to all Series of Bonds Outstanding under the Authorizing Resolution that are secured by the Composite Reserve Sub-Account, calculated on a combined basis.

**“Composite Reserve Sub-Account”** shall mean the sub-account in the Reserve Account established pursuant to Section 4.03(B) of the Authorizing Resolution.

**“Costs of Issuance”** shall mean all fees, costs and expenses of the Division of Bond Finance or the Department incurred in connection with the authorization, issuance, sale and delivery of the Bonds (or notes issued in anticipation thereof) including, but not limited to, legal fees, financial advisory fees, credit and liquidity enhancement fees, including municipal bond insurance premiums, fiscal or escrow agent fees, rating agency fees, printing fees and travel expenses.

**“Costs of Land and/or Water Acquisition”** shall mean the expenses necessary to fund the Land and/or Water Acquisition and Improvements Programs including, but not limited to: the acquisition and improvement of all lands, waters and related property interests and resources or interests therein; legal, technical, architectural, appraisal, and engineering fees, including any preliminary engineering or other necessary expenses incurred by Program Participants, the Board of Administration, the Division of Bond Finance, or any other agency of the State of Florida which provides services or facilities for purposes of the Florida Forever Laws and the Authorizing Resolution; advertising of resolutions, notices of sale and other proceedings; sums determined by the Division of Bond Finance to be necessary to fund the Reserve Account, including insurance premiums and letter of credit fees, if any; the amount, if any, determined to be necessary to provide for the payment of interest on the Bonds for a reasonable period from the date of issuance of the Bonds; the Rebate Amount; reasonable fees and expenses of financial consultants, if any; reasonable amounts for contingencies; expenses for plans, surveys, and estimates of costs and revenues; and all other costs and expenses, including Costs of Issuance, reasonably necessary for the Land and/or Water Acquisition and Improvements Programs and the financing thereof, including advances by Program Participants.

**“Debt Service Payment Date”** shall mean January 1 and July 1 of each year or such other dates with respect to a Series of Bonds as the Division of Bond Finance shall determine by subsequent resolution adopted prior to the issuance of such Series.

**“Debt Service Requirement”** shall mean the amounts of principal (excluding the principal of Term Bonds maturing on a principal maturity date with respect to which Sinking Fund Deposits are required to be made) and interest (including Compounded Amounts of Capital Appreciation Bonds) plus the Sinking Fund Deposit becoming due and payable on all Bonds Outstanding in each Fiscal Year (or in any applicable twelve month period pursuant to Section 5.01 of the Authorizing Resolution) in the manner provided in the Authorizing Resolution, except any portion of such amounts which are provided from the proceeds of the Bonds.

**“Department”** shall mean the State of Florida Department of Environmental Protection (formerly the Department of Natural Resources), created pursuant to Section 20.255, Florida Statutes, or its lawful successor.

**“Division of Bond Finance”** shall mean the Division of Bond Finance of the State Board of Administration of Florida, created by Section 215.62, Florida Statutes, as amended, or its lawful successor.

**“Everglades Bonds”** shall mean the State of Florida, Department of Environmental Protection Everglades Restoration Revenue Bonds issued pursuant to the Master Bond Agreement.

**“Everglades Restoration Laws”** shall mean Article VII, Section 11(e) of the State Constitution of 1968, as amended; Section 201.15 and Sections 215.57 through Section 215.83, Florida Statutes; Sections 373.470 and 373.472, Florida Statutes; Chapters 2002-261 and 2015-229, Laws of Florida; and other applicable provisions of law.

**“Fiscal Year”** shall mean the period commencing with and including July 1 of each year and ending with and including the next June 30; provided, however, that when such term is used to describe the period during which deposits are to be made pursuant to Section 4.03 of the Authorizing Resolution to amortize principal and interest on the Bonds maturing or becoming due or subject to redemption or the period used in the determination of Debt Service Requirement, interest and principal maturing or becoming due or subject to redemption on July 1 of any year shall be deemed to mature or become due or subject to redemption on the last day of the preceding fiscal year.

**“Florida Forever Bonds”** shall mean the State of Florida Department of Environmental Protection Florida Forever Revenue Bonds authorized by the Florida Forever Laws and the Authorizing Resolution, including any refunding bonds thereof, together with any Additional Parity Bonds or other obligations issued under the terms, limitations and conditions in the Authorizing Resolution.

**“Florida Forever Laws”** shall mean Article VII, Section 11(e) of the State Constitution of 1968, as amended; Sections 215.57 through 215.83, Florida Statutes; Section 259.105, Florida Statutes; Chapters 99-246, 99-247, 2000-170 and 2015-229, Laws of Florida; and other applicable provisions of law.

**“Florida Forever Collection Account”** shall mean the Department of Environmental Protection Florida Forever Collection Account established as an account within the Land Acquisition Trust Fund to be used as provided in Section 4.03 of the Authorizing Resolution.

**“Florida Forever Trust Fund”** shall mean the Florida Forever Trust Fund created by Section 259.1051, Florida Statutes.

**“Forty-second Subsequent Resolution”** shall mean the resolution adopted by the Governing Board of the Division of Bond Finance on May 10, 2016, authorizing the issuance of not exceeding \$210,000,000 State of Florida, Department of Environmental Protection, Florida Forever Revenue Refunding Bonds.

**“Governing Board”** shall mean the Governor and Cabinet of the State of Florida acting in their capacity as the Governing Board of the Division of Bond Finance, as provided in Sections 215.58(7) and 215.62, Florida Statutes, as amended.

**“Land Acquisition Trust Fund”** shall mean the Land Acquisition Trust Fund created pursuant to the Outdoor Recreation and Conservation Act of 1963, Article XII, Section 9(a)(1) of the State Constitution of 1885, as amended, and which was continued by the Florida Forever Laws.

**“Land and/or Water Acquisition and Improvements Programs”** shall mean those programs entitled by law to receive proceeds of the Florida Forever Bonds.

**“Master Bond Agreement”** shall mean that certain Master Bond Agreement dated as of January 25, 2006, as supplemented and amended from time to time, by and among the Department, the Division of Bond Finance and the Board of Administration, pertaining to the issuance of Everglades Bonds.

**“Maximum Debt Service Requirement”** shall mean, as of any particular date of calculation, the largest Debt Service Requirement for any ensuing Fiscal Year.

**“Moody's”** shall mean Moody's Investors Service and its successors.

**“Outstanding,” “Bonds Outstanding,” or “Outstanding Bonds”** shall mean all Bonds which have been issued pursuant to the Authorizing Resolution except:

- (a) Bonds canceled after purchase in the open market or because of payment at or redemption prior to maturity;
- (b) Bonds defeased pursuant to Section 5.02 of the Authorizing Resolution;
- (c) Bonds which are called for redemption and deemed paid pursuant to Section 2.03 of the Authorizing Resolution or in lieu of which other Bonds have been issued under Section 2.08 of the Authorizing Resolution; and
- (d) Bonds for which the funds for payment have been provided to the Board of Administration pursuant to Section 7.02 of the Authorizing Resolution.

**“Pledged Revenues”** shall mean the tax sources distributed pursuant to Section 201.15, Florida Statutes; and all earnings and investment income derived from the investment thereof; provided, however, that the use of investment income derived from the investment of moneys in the funds and accounts shall be first subject to the use of such investment income for the payment of the Rebate Amount.

**“Program Account”** shall mean an account created in the Florida Forever Trust Fund that receives proceeds of a Series of the Bonds as provided by Section 3.01(E) of the Authorizing Resolution.

**“Program Participants”** shall mean those governmental agencies entitled to receive proceeds of the Florida Forever Bonds pursuant to Section 259.105(3), Florida Statutes.

**“Rebate Account”** shall mean each separate account established within the Rebate Fund for each Series of Bonds issued under the Authorizing Resolution.

**“Rebate Amount”** shall mean, with respect to each Series of Bonds issued hereunder that are not Taxable Bonds, the excess of the amount earned on all non-purpose investments (as defined in Section 148(f)(6) of the Code) over the amount which would have been earned if such non-purpose investments were invested at a rate equal to the yield on that Series of Bonds, plus any income attributable to such excess, or shall have such other meaning as may be required by applicable federal law.

**“Rebate Fund”** shall be the Rebate Fund created and established pursuant to Section 6.04(B) of the Authorizing Resolution.

**“Record Date”** shall mean December 15 for each January 1 Debt Service Payment Date and June 15 for each July 1 Debt Service Payment Date or such other dates with respect to a Series of Bonds as the Division of Bond Finance shall determine by subsequent resolution adopted prior to the issuance of such Series.

**“Registered Owner,” “Owner,” “Holder,” “Bondholder”** or any similar term, shall mean the owner of any Bond or Bonds as shown on the registration books of the Department kept by the Bond Registrar.

**“Reserve Account”** shall mean the Florida Forever Reserve Account established pursuant to Section 4.03(B) of the Authorizing Resolution within the Sinking Fund created and established pursuant to Section 4.03(A) of the Authorizing Resolution.

**“Reserve Product”** shall mean bond insurance, a surety bond or a letter of credit or other credit facility used in lieu of a cash deposit in the Reserve Account and meeting the terms and conditions of Section 4.03(B) of the Authorizing Resolution.

**“Reserve Product Provider”** shall mean a nationally recognized bond insurer or a bank or other financial institution providing a Reserve Product, whose bond insurance policies insuring, or whose letters of credit, surety bonds or other credit facilities securing, the payment, when due, of the principal of and interest on bond issues by public entities results in such issues (as of the date the Reserve Product is obtained) being rated in one of the two highest full rating categories by either S&P or Moody's.

**“Reserve Requirement”** shall mean, with respect to the Composite Reserve Sub-Account, the Composite Reserve Requirement, which amount shall be available for use only with respect to those Series of Bonds secured by the Composite Reserve Sub-Account, and, with respect to each Series of Bonds issued under the Authorizing Resolution that is not secured by the Composite Reserve Sub-Account, the amount of money, if any, or available amount of Reserve Product, if any, required by subsequent resolution of the Division adopted prior to the issuance of such Series of Bonds to be maintained in the sub-account in the Reserve Account with respect to such Series of Bonds pursuant to Section 4.03 of the Authorizing Resolution, and which amount shall be available for use only with respect to such Series of Bonds.

**“S & P”** shall mean Standard & Poor's Ratings Services and its successors.

**“Serial Bonds”** shall mean Bonds of a Series (other than Term Bonds) which mature in annual or semiannual installments.

**“Series”** shall mean any portion of the Bonds authenticated and delivered in a single transaction, and identified pursuant to the resolution authorizing such Bonds as a separate Series of Bonds, regardless of variations in maturity, interest rate, Sinking Fund Deposits or other provisions, and any Bonds thereafter authenticated and delivered in lieu of or in substitution of a Series of Bonds.

**“Sinking Fund”** shall mean the Florida Forever Bond Interest and Sinking Fund, to be held and administered by the Board of Administration, established pursuant to Section 4.03(A) of the Authorizing Resolution.

**“Sinking Fund Deposit”** shall mean the amounts required to be deposited into the bond redemption account in the Sinking Fund in a given Fiscal Year for the mandatory redemption of the Term Bonds of a designated Series as established upon sale and award of the Bonds.

**“State”** shall mean the State of Florida.

**“State Bond Act”** shall mean Sections 215.57 through 215.83, Florida Statutes, as amended.

**“Taxable Bonds”** shall mean Bonds issued on the basis that the interest on such Bonds is not intended at the time of issuance thereof to be excluded from the gross income of the Holders thereof for federal income tax purposes.

**“Term Bonds”** shall mean Bonds of a Series, maturing on one date which are subject to mandatory redemption by application of the Sinking Fund Deposits.

**“Variable Rate Everglades Bonds”** shall mean any Everglades Bonds issued under the Master Bond Agreement the interest rate on which is other than an interest rate that is fixed to maturity.

## PROVISIONS FOR BOOK-ENTRY ONLY SYSTEM OR REGISTERED BONDS

### The Depository Trust Company and Book-Entry Only System

THE INFORMATION IN THIS SECTION CONCERNING DTC AND DTC'S BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM SOURCES THAT THE DIVISION BELIEVES TO BE RELIABLE; HOWEVER, THE DIVISION TAKES NO RESPONSIBILITY FOR THE ACCURACY THEREOF.

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the State of Florida, Department of Environmental Protection Florida Forever Revenue Refunding Bonds, Series 2016A (the "2016A Bonds"). The 2016A Bonds will be issued as fully-registered bonds registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate will be issued for each maturity of the 2016A Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities and Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants" and together with Direct Participants, the "Participants"). DTC has Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of the 2016A Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2016A Bonds on DTC's records. The ownership interest of each actual purchaser of each 2016A Bond (a "Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which such Beneficial Owner entered into the transaction. Transfers of ownership interests in the 2016A Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the 2016A Bonds, except in the event that use of the book-entry system is discontinued.

To facilitate subsequent transfers, all 2016A Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of 2016A Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in Beneficial Ownership. DTC has no knowledge of the actual Beneficial Owners of the 2016A Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2016A Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of 2016A Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the 2016A Bonds, such as redemptions, tenders, defaults, and proposed amendments to the 2016A Bond documents. For example, Beneficial Owners of 2016A Bonds may wish to ascertain that the nominee holding the 2016A Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners.

Redemption notices shall be sent to DTC. If less than all of the 2016A Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the 2016A Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Division as soon as practicable after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the 2016A Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds and principal and interest payments on the 2016A Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detailed information from the Bond Registrar/Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, (nor its nominee), the Bond Registrar/Paying Agent, the Division, or the Florida Department of Environmental Protection (the "Department"), subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds and principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Bond Registrar/Paying Agent; disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services with respect to the 2016A Bonds at any time by giving reasonable notice to the Division or Bond Registrar/Paying Agent and discharging its responsibilities with respect thereto under applicable law. The Division may decide to discontinue use of the system of book-entry transfers for the 2016A Bonds through DTC (or a successor securities depository). Under such circumstances, in the event that a successor securities depository is not obtained, certificates for the 2016A Bonds will be printed and delivered as provided in the documents authorizing the issuance and sale of the 2016A Bonds.

For every transfer and exchange of beneficial interests in the 2016A Bonds, the Beneficial Owner may be charged a sum sufficient to cover any tax, fee or other government charge that may be imposed in relation thereto.

So long as Cede & Co., as nominee of DTC, is the registered owner of the 2016A Bonds, references herein to the Registered Owners or Holders of the 2016A Bonds shall mean Cede & Co. and not mean the Beneficial Owners of the 2016A Bonds unless the context requires otherwise.

The Division, the Department and the Bond Registrar/Paying Agent will not have any responsibility or obligation with respect to:

- (i) the accuracy of the records of DTC, its nominee or any DTC Participant or any successor securities depository, participants thereof or nominee thereof with respect to any beneficial ownership interest in the 2016A Bonds;
- (ii) the delivery to any DTC Participant or participant of any successor securities depository or any other person, other than a registered owner, as shown in the Bond Register, of any notice with respect to any 2016A Bond, including, without limitation, any notice of redemption;
- (iii) the payment to any DTC Participant or participant of any successor securities depository or any other person, other than a registered owner, as shown in the Bond Register, of any amount with respect to the principal of, premium, if any, or interest on the 2016A Bonds, or the purchase price of, any 2016A Bond;
- (iv) any consent given by DTC or any successor securities depository as registered owner; or
- (v) the selection by DTC or any DTC Participant or by any successor depository or its participants of the beneficial ownership interests in the 2016A Bonds for partial redemption.

So long as the 2016A Bonds are held in book-entry only form, the Division, the Department and the Bond Registrar/Paying Agent may treat DTC and any successor Securities Depository as, and deem DTC and any successor Securities Depository to be, the absolute owner of the 2016A Bonds for all purposes whatsoever, including, without limitation:

- (i) the payment of the principal of, premium, if any, and interest on the 2016A Bonds;
- (ii) giving notices of redemption and other matters with respect to the 2016A Bonds;
- (iii) registering transfers with respect to the 2016A Bonds; and
- (iv) the selection of the beneficial ownership interests in the 2016A Bonds for partial redemption.

#### **Payment, Registration, Transfer and Exchange**

*The following provisions shall only be applicable if the book-entry-only system of registration is discontinued; for provisions which are applicable while the book-entry only system of registration is in effect, see "Book-Entry Only System" above.*

The Division, the Department and the Bond Registrar/Paying Agent may treat the Registered Owner of any 2016A Bond as the absolute owner for all purposes, whether or not such 2016A Bond is overdue, and will not be bound by any notice to the contrary.

Principal of and premium, if any, on the 2016A Bonds will be payable upon presentation and surrender of the 2016A Bonds when due at the corporate trust office of U.S. Bank Trust National Association, New York, New York, as Bond Registrar/Paying Agent.

Each 2016A Bond will be transferable or exchangeable only upon the registration books by the Registered Owner or an attorney duly authorized in writing, upon surrender of such 2016A Bond to the Bond Registrar/Paying Agent together with a written instrument of transfer (if so required) satisfactory in form to the Division of Bond Finance and the Bond Registrar/Paying Agent, duly executed by the Registered Owner or a duly authorized attorney. Upon surrender to the Bond Registrar/Paying Agent for transfer or exchange of any 2016A Bond, duly endorsed for transfer or accompanied by an assignment in accordance with the Resolution, the Bond Registrar/Paying Agent will deliver in the name of the transferee(s) a fully registered 2016A Bond of authorized denomination of the same maturity for the aggregate principal amount which the Registered Owner is entitled to receive.

Neither the Division nor the Bond Registrar/Paying Agent may charge the Registered Owner or transferee for any expenses incurred in making any exchange or transfer of the 2016A Bonds. However, the Division and the Bond Registrar/Paying Agent may require payment from the Registered Owner of a sum sufficient to cover any tax, fee, or other governmental charge that may be imposed in relation thereto. Such governmental charges and expenses must be paid before any such new 2016A Bond is delivered.

The Bond Registrar/Paying Agent will not be required to issue, transfer or exchange any 2016A Bonds on the Record Date.



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